

Vacant Chair BY MAIL AND EMAIL

April 25, 2019

Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Arva R. Rice

Commissioners

Charise L. Terry
Executive Director

Jacques Jiha, Ph.D. Commissioner

Department of Finance

1 Centre Street, Room 500N New York, New York 10007

Judith Garcia Quiñonez, Esq.

Executive Agency Counsel/ Director of Learning and Development Re: Department of Finance

Evaluation of Sexual Harassment Prevention and Response Practices

Audit Period: January 1, 2017 to December 31, 2018

Determination: PRELIMINARY

Jennifer Shaw, Esq.

Executive Agency Counsel/ Director of Compliance

253 Broadway Suite 602 New York, NY 10007

212. 615. 8939 tel. 212. 676. 2724 fax Dear Commissioner Jiha:

On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you and your agency for the cooperation extended to our staff thus far. This letter contains the EEPC's evaluation and preliminary determinations pursuant to the Department of Finance's Sexual Harassment Prevention and Response Practices for the period covering January 1, 2017 to December 31, 2018.

<u>Purpose</u>

Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective equal employment opportunity (EEO) for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide equal employment opportunity, require appropriate corrective action, and monitor the implementation of the corrective action prescribed.

The Department of Finance, hereinafter simply termed "agency" or "entity," falls within the EEPC's purview under Chapter 36, Sections 830(a) and 831(a) of the Charter, to review, evaluate, and monitor the coordination and implementation of affirmative employment programs of equal employment opportunity for any "city, county, borough or other office, administration, board, department, division, commission, bureau, corporation, authority, or other agency of government where the majority of the board members of such agency are appointed by the mayor or serve by virtue of being city officers or the expenses of which are paid in whole or in part from the city treasury..."

The purpose of this audit and analysis is to evaluate the subject matter referenced, not to issue findings of discrimination pursuant to the New York City Human Rights Law.



Scope

The EEPC has adopted uniform standards for auditing municipal entities¹ and minimum standards for auditing Community Boards (collectively "Standards") to review, evaluate, and monitor entities' employment and EEO-related practices, procedures, approaches, measures, standards, and programs. These standards are founded upon, and consistent with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination. Corrective actions prescribed are consistent with the aforementioned parameters including, but not limited to, the City of New York's *Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies 2014,* as amended (Citywide EEO Policy); the New York City Human Rights Law (New York City Administrative Code Title 8); New York State Human Rights Law (New York Executive Law, Article 15); the New York State Civil Service Law §55-a; and the equal employment opportunity requirements of the New York City Charter.

Policy and Plan Requirements

The aforementioned Standards require, at minimum, that mayoral entities distribute the Citywide EEO Policy; non-mayoral entities establish or adopt a comprehensive EEO policy; and Community Boards, which are comprised of members appointed by the respective Borough Presidents, adopt and distribute the corresponding Borough President's EEO Policy.

Because the EEPC is authorized to review and recommend actions that each entity should consider including in its annual plan of measures and programs to provide equal employment opportunity, or Annual EEO Plan, entities are also required to incorporate the EEPC's corrective actions in prospective Annual EEO Plans and programs.

Methodology

The EEPC communicates with EEO professionals (including, but not limited to, past or current EEO Officers, Deputy or Co-EEO Officers, EEO Counselors, EEO Trainers, EEO Investigators, Disability Rights Coordinators, Career Counselors, and 55-a Program Coordinators) and other employees identified as having involvement in EEO program administration such as the Principal Human Resources Professional and relevant Counsel.

The EEPC's audit methodology includes review of the agency's Annual EEO Plans and Quarterly EEO Reports; analysis of workforce and utilization data; and the collection and analysis of documents, records, and data an entity and its representatives provide in response to the Sexual Harassment Prevention and Response Preliminary Interview Questionnaires (PIQs). All PIQs contain requests to attach supporting documentation for the answer options selected.

EEO Professionals designated for online interviews are assigned a three-week deadline to complete and return the PIQs. The EEPC's PIQ(s)/requests were sent to the Department of Finance on February 11, 2019; the completed PIQ(s) were returned on March 4, 2019. Supporting documentation was attached. Additional requests for information were made on March 18, 2019.

The following determination indicates where the Department of Finance has or has not complied, in whole or in part, with the established Standards.

Description of the Agency

The Department of Finance (DoF) collects approximately \$39 billion in revenue for the City and values

¹ Corresponding audit/analysis standards are numbered throughout the document.



more than one million properties worth a total market value of more than \$1.32 trillion; records and maintains public property records related to ownership, deeds and mortgages; administers exemption and abatement programs that provide tax relief to property owners and renters; adjudicates and collects parking tickets; manages the City's treasury with operating cash balances; through the Office of the Sheriff, acts as the City's chief civil law enforcer; and advises the Administration on the City's \$160 billion pension system and \$16 billion deferred compensation plan. The Department of Finance issues rules of general application that interpret the laws that govern City tax administration. When the Department of Finance wishes to issue a new rule or amend a previously issued rule, the City Charter requires the Department of Finance to offer the proposed rule for public comment.

The agency headcount at the end of the period in review was 2,032. (See CEEDS report: *Workforce Composition Summary* attached as **Appendix 1**.)

PRELIMINARY DETERMINATIONS AFTER AUDIT AND ANALYSIS

Following are the corresponding audit standards for each subject area along with the EEPC's findings and required corrective actions, where appropriate:

I. <u>Issuance</u>, <u>Distribution and Posting of EEO Policies</u>

Determination: The agency is in compliance with the standards for this subject area.

- **1.** Issue a Policy Statement or memorandum reiterating commitment to the prevention of sexual harassment annually.
- ✓ On June 4, 2018, the principal EEO Professional emailed DoF employees a copy of the Commissioner's Sexual Harassment Policy Statement that affirmed commitment to sexual harassment prevention by stating, "...sexual harassment is a form of employment discrimination prohibited by the EEO Policy and law. All Department of Finance employees should be familiar with the EEO Policy's protections against sexual harassment. The EEO Policy incorporates the protection provided by federal, state and local laws and implements them by providing for disciplinary sanctions to be imposed on employees who engage in sexual harassment." (Commissioner's 2018 Sexual Harassment Policy Statement is attached as Appendix 2.)

Although the Commissioner's Sexual Harassment Policy Statement was not distributed annually, screenshots of the Employee Services section of the DoF SharePoint drive shows that contact information for the DoF's EEO Professionals, as well as the agency's EEO Policy and Complaint Procedures (referenced below § I. 2.), were accessible to employees via desktop link for the duration of the period in review. The aforementioned information is currently accessible to employees via the DoF SharePoint drive.

2. Distribute/Post a paper or electronic copy of the Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies -- or an agency Policy that conforms to city, state and federal laws against sexual harassment- for use by managers, supervisors, and legal, human resources and EEO professionals. Include, or attach as addenda: uniform and responsive procedures for investigating discrimination/sexual harassment complaints, and current contact information for



the agency's EEO professionals as well as federal, state and local agencies that enforce laws against discrimination/sexual harassment.

✓ On June 4, 2018 the principal EEO Professional emailed DoF employees a copy of the Commissioner's Sexual Harassment Policy Statement (see § I. 1). The Commissioner's Sexual Harassment Policy Statement included contact information for the principal EEO Professional (name, phone number and address), as well as electronic links to the following documents, that were also accessible to employees via the DoF SharePoint drive: Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies (EEO Policy), attached as Appendix 3; the EEO Handbook (companion booklet to the EEO policy), About EEO: What You May Not Know; and the EEO Compliant procedures, EEO Complaint Procedural Guidelines City Of New York 2016 (Complaint Procedures) attached as Appendix 4. Contact information for the federal, state and local agencies that enforce laws against discrimination/sexual harassment was included in both the EEO Policy and Complaint Procedures.

NOTE: The address listed for the New York City Commission on Human Rights in the Complaint Procedures is no longer current. If the agency distributes this document, it should include an updated address for the New York City Commission on Human Rights with that distribution. Additionally, the following protected classes are not in the EEO Policy: "consumer credit history", "familial status", and "caregiver status". If the agency distributes this document, it should include the EEO Policy Addendum 2017² or an updated list of the protected classes covered by the EEO Policy.

II. Training for the Agency

Determination: The agency is in compliance with the standards for this subject area.

- **3.** Establish and implement a training plan for new and existing employees to ensure that all individuals who work within the agency, including managers and supervisors, receive training on the prevention of sexual harassment as well as discrimination complaint and investigation procedures.
- ✓ Training records indicate that the DoF's rate of completion for an eTraining course entitled, "Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace" was 91% (or 1,876 of the 2,061 employees) at the end of the period in review. In addition, during the period in review, EEO professionals conducted in-house EEO Training (that included a sexual harassment module) and Sexual Harassment Prevention training. Trainings were conducted for new employees as necessary and at the request of the agency or unit head. Sign-in sheets confirm that 202 employees between May 2017 and March 2018 attended the in-house training. The sexual harassment prevention training's stated objectives were to ensure that employees, "understand that harassment causes harm; perception counts more that intentions; define the 'reasonable person standard'; understand the need to 'think before you speak'; realize the need to 'keep your hands to yourself'; and understand the need for harassment victims to speak up."

III. Complaint and Investigation Procedures

Summary of Complaint Activity: The agency reported 11 internal and 0 external complaints were filed

² Located at http://extranet.dcas.nycnet/eeo/diversityeeo/media/40559/Final-Addendum-to-EEO-Policy 102517.pdf



during the period in review.

Determination: The agency is in partial-compliance with the standards for this subject area.

- **4.** Include in the complaint file a completed Complaint Intake Form, or a written complaint that captures facts (including pertinent dates) that identify the respondent(s) with reasonable specificity and provide the essence of the circumstances which gave rise to the complaint.
- ✓ The DoF's Complaint of Discrimination form contained fields to capture: Name, Civil service title, Office Title, Division, Supervisor, What is the alleged basis of your discrimination? (check all that apply); What is the most recent date of the alleged discrimination?; Where did it happen?; and Please describe what happened. Each complaint file (NPAU070319SH, TMAH102517CNO, MPIN062017SO, MPOL081417G and JHUS051517NO) included a completed Complaint of Discrimination form.
- 5. Provide the option to file a complaint anonymously.
- ✓ The option to file a complaint anonymously was provided to employees via Section III.A of the EEO Policy, which stated, "[p]ersons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephoning or writing the EEO office. In such cases, the EEO office will provide counseling and take such follow-up action as may be appropriate and possible, given the restraints of anonymity."
- **6.** Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.
- ✓ Complaint file NPAU070319SH contained a "Notice of Investigation" memorandum sent to the respondent that stated, "[a]s the respondent, you are entitled to a representative during the interview upon prior notice to the EEO Office."
- ➤ Complaint files MPIN062017SO, TMAH102517CNO, MPOL081417G and JHUS051517NO did not contain a notice of complaint to the respondents. The notice sent to the respondent of complaint NPAU070319SH did not include the respondent's right to respond in writing to the allegations. Corrective Action Required.

<u>Corrective Action #1</u>: Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.

- 7. Issue/maintain written confirmation when an internal complaint/mediation is terminated, withdrawn or resolved by agreement of the parties or EEO Office.
- ✓ Because none of the complaints submitted were terminated, withdrawn or resolved by agreement



of the parties or EEO Office, the DoF's EEO Policy and Complaint Procedures were used to measure compliance with this standard. Section III of the EEO Policy stated the following regarding complaint withdrawals, "[w]ithdrawal of a complaint must be made or confirmed in writing"; and the following regarding the termination of mediation, "[m]ediation may be terminated by any party to the mediation. If this occurs, the EEO Officer will inform the other party or parties in writing that the mediation has been terminated". Section D. Mediation, of the agency's Complaint Procedures stated, "[i]f the parties agree to a resolution during mediation, a resolution agreement will be drafted and provided to the parties and the referring EEO Officer."

- **8.** Take thorough notes, of words spoken and facts provided, during each interview. Include these notes in each complaint file.
- ✓ Each complaint file contained hand written and word processed notes taken during interviews conducted in the course of the complaint investigations.
- **9.** Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- ✓ The EEO Complaint Final Investigative Report for complaint TMAH102517CNO was issued within 90 days of the date the complaint was filed.
- ➤ The conclusive reports for complaint files NPAU070319SH, MPIN062017SO, MPOL081417G and JHUS051517NO were not issued within 90 days of the date the complaints were filed. Corrective Action Required.

<u>Corrective Action #2</u>: Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

- **10.** In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- ✓ Complaint files NPAU070319SH, MPIN062017SO and JHUS051517NO each contained a notice of delay sent to the complainants and respondents. Complaint files TMAH102517CNO and MPOL081417G contained notices of delay sent to the complainants. The notices stated in part "...the investigation is proceeding and our office will render a decision as soon as possible".
- ➤ Neither the complaint file nor the aforementioned notices to the complainants and respondents specified the reason for the delay or projected time frames for completion of the conclusive reports. In addition, complaint files TMAH102517CNO and MPOL081417G did not contain notification of delays sent to the respondents. **Corrective Action Required.**

<u>Corrective Action #3</u>: In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint



file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

- **11.** Generate at the end of each complaint investigation, a conclusive confidential report which includes a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered, a determination, a recommendation and documentation of the Agency Head's Review.
- ✓ Each complaint file (NPAU070319SH, MPIN062017SO, TMAH102517CNO, MPOL081417G and JHUS051517NO) included an EEO Complaint Final Investigative Report marked Confidential. The reports included the following sections: Statement of Basis of Complaint; Summary of History of Complaint; Findings of Fact; Statement of Response; Investigative Observations; Determination; Conclusion and Recommendations and signature lines for the Investigator(s) and Agency Head's endorsement.
- **12.** Maintain complaint files in a secure area and ensure that they can be located and reviewed by the agency head, agency general counsel, and other appropriate staff identified by the agency head.
- ✓ The DoF reported that complaint files were kept in a secured file room located within the EEO office. Hard copies of the EEO Complaint Final Investigative Report were kept in the physical file and an electronic copy was maintained by the assigned Investigator on their individual computers. Complaint files that were open (while the investigation was pending) were kept in file drawers of the assigned Investigators. All complaint files were accessible via the principal EEO Professional upon request.
- 13. Establish and implement a policy whereby the agency head (or an approved direct report other than the General Counsel) reviews the principal investigator's conclusive report; issues a written/electronic determination adopting, rejecting, or modifying the recommended action; and signs each determination, via writing or electronically, to indicate it has been reviewed and adopted.
- ✓ Each complaint file (NPAU070319SH, MPIN062017SO, TMAH102517CNO, MPOL081417G and JHUS051517NO) included proof of the agency head's review within the EEO Complaint Final Investigative Report, that contained the agency head's endorsement (see § III. 11). In addition, the DoF's Complaint Procedures included that following statement regarding the agency head's review of the final investigative report, "[a]fter all the relevant facts have been gathered, the EEO Officer must prepare a confidential written report on the complaint investigation and must submit the report to the Agency Head for review." The Preparing Final Report section of the Complaint Procedures stated, "[t]he Agency Head must sign each written report and indicate that it has been reviewed and whether the determination and recommendation, if any, is adopted, rejected or modified."
- **14.** Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.
- ✓ The complainants and respondents to complaint Nos. NPAU070319SH, MPIN062017SO and JHUS051517NO were notified in writing of the conclusion of the complaint investigation. Complaint



files TMAH102517CNO and MPOL081417G contained a copy of the written notification sent to the complainants informing them of the conclusion of the complaint investigation.

➤ Complaint files TMAH102517CNO and MPOL081417G did not contain documentation that demonstrates that the respondents were informed of the outcome of the complaint investigation. Corrective action is required.

<u>Corrective Action #4</u>: Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.

- **15.** Ensure each internal discrimination complaint file contains a written determination of its outcome and corrective action(s) taken as a result.
- ✓ Each complaint file (NPAU070319SH, MPIN062017SO, TMAH102517CNO, MPOL081417G and JHUS051517NO) included a written determination of its outcome and corrective actions taken as a result via the notifications sent to the complainant and respondent informing them of the result of the investigation and the EEO Complaint Final Investigative Report.
- **16.** Notify the complainant and respondent in writing when the investigation by the EEO professional has been transferred because of the filing of an external complaint.
- ✓ Because none of the complaints submitted were transferred due to the filing of an external complaint, the EEO Policy was used to measure compliance with this standard. Section III. F of the EEO Policy stated in part, "[w]hen a person exercises his or her right to file a complaint with a federal, state, or local administrative agency (known as an "external complaint") based on or related to the same facts and circumstances of an internal complaint... The EEO Officer will notify the complainant and the parties who are the subject of the complaint, in writing, that the investigation by the EEO Officer has been transferred because of the filing of the external complaint."
- 17. Establish and utilize a complaint tracking and monitoring system that permits the agency to identify the location, status, and length of time elapsed in the complaint investigation process, the issues and the bases of the complaints, the aggrieved individuals, and other information necessary to analyze complaint activity to identify trends.
- ✓ The DOF's Complaint Tracking System permitted EEO staff to identify the following: Complainant Name (last name, first name); Respondent Name (last name, first name); Internal Complaint#; Date Filed; EEO Basis (AG/SO/GN etc.); Date Resolved; Resolution (un/ substantiated etc.); Referral; Filed External; Date Filed External; Unit/Division; Complaint Status; Investigator; and Commissioner's Sign off Date.
- 18. Ensure that the General Counsel assists the agency head in identifying and determining appropriate responses to sexual harassment; works with the principal EEO Professional in the implementation of the City's policies and procedures pertaining to sexual harassment; informs the principal EEO Professional when external complaints or litigation involving sexual harassment is brought against the agency; is available to consult on internal sexual harassment complaint



investigations; and is responsible for the investigation of, and response to, external sexual harassment complaints.

✓ Calendar invites document the weekly recurring meeting schedule between the principal EEO Professional and the Legal Affairs Unit during the period in review. Meeting agendas indicate that the EEO and Legal Affairs Units met to discuss various matters including: agency-wide EEO and sexual harassment prevention training, Family and Medical Leave Act, and open complaint investigations (internal or external). The agency reported that it was a practice of the Legal Affairs Unit to information the principal EEO Professional if an external complaint was brought against the agency. The agency reported that upon completion of each EEO Complaint Final Investigative Report, the report was submitted to the Legal Affairs Unit before being submitted to the agency head for endorsement. In addition, all proposed EEO policies, procedures or revisions thereof were reviewed by the Legal Affairs Unit prior to finalization; the 2018 Sexual Harassment Policy Statement was provided to the EEPC as an example.

Subsequent to the period in review, on March 11, 2019, the Legal Affairs Unit informed the principal EEO Professional, via email, when an external complaint was brought against the agency by stating, "[Legal Affairs] received a Request for Information on the referenced case from the [External Entity]..."

IV. Annual Review of Practices, Policies and Programs

Determination: The agency is in compliance with the standards for this subject area.

- 19. Ensure that the principal EEO Professional, HR Professional, and General Counsel, review the number of sexual harassment complaints, and the agency's employment practices, policies and programs on an annual basis to identify whether there are barriers to employment opportunities that may be related to sexual harassment and determine what, if any, actions are required to correct deficiencies.
- ✓ The DoF's 2018 Risk Assessment, to analyze workplace risk factors associated with sexual harassment, indicated that the agency's principal EEO Professional, Legal Affairs Unit and Employee Services (the Human Resources unit) collaborated to evaluate the following areas: work environments with low diversity with respect to age, ethnicity, gender, race, or sex; language differences in the workplace; workplaces with significant power disparities; and decentralized and isolated workplaces. The assessment determined whether there were areas that increased the risk of sexual harassment. In addition, meeting agendas from 2017 and 2018 indicate that the principal EEO Professional, the Legal Affairs unit and Employee Services held monthly meetings to discuss various EEO related matters such as: requests for transfer as an accommodation; religious accommodations; and mandatory agency risk assessment process.

V. Responsibility for Implementation - EEO Professionals

Determination: The agency is in partial-compliance with the standards for this subject area.

20. Appoint a principal EEO Professional to implement EEO policies and standards within the agency. Ensure the principal EEO Professional is trained regarding city, state, federal EEO laws; the



requirements of the agency's EEO policies, standards and procedures; and the prevention, investigation, and resolution of discrimination and sexual harassment complaints.

- ✓ On January 26, 2016 the Commissioner of DoF sent a memorandum via email informing employees of the appointment of the agency's new Equal Employment Opportunity Officer (the agency's principal EEO Professional) to manage all aspects of EEO operation, including reviewing, analyzing and assigning cases. Training certificates confirm that the principal EEO Professional completed the following instructor-led and computer-based trainings presented by Department of Administrative Services (DCAS) Citywide Training Center (CTC): *LGBT*: Are You Ready for the "T" − Creating An Inclusive Culture For Transgender; Everybody Matters; EEO Complaint Procedural Guidelines Launch; Diversity and Equal Employment Opportunity Basic Training (5-day); Equal Employment Opportunity (EEO) computer-based training; and Structured Interviewing and Unconscious Bias in 2016; Respecting Religion; and IgbTq: the Power of Inclusion in 2017; and Sexual Harassment Prevention: What to Know About Unlawful and Inappropriate Behaviors in the Workplace computer-based training in 2018.
- **21.** Ensure that the responsibilities of the principal EEO Professional are competently discharged by providing adequate resources such as opportunities for continuing education and professional development, and/or support staff to meet EEO obligations.
- ✓ During the period in review, DoF's EEO Office was comprised of two Senior EEO Counselors (including 1 that was succeeded by a Counselor/Investigator in 2018); two EEO Investigators, and a Disability Service Facilitator to support the principal EEO Professional in meeting the agency's EEO obligations. DoF reported that during the period in review, EEO professionals had access to continuing education via EEO related training conducted by DCAS' Citywide Learning and Development (L&D). Training records indicate that the principal EEO Professional and an EEO Investigator completed several trainings in 2017 and 2018 (see §§ V. 20 and 22 for detailed training participation information).
- 22. Where the agency's organizational structure necessitates multiple EEO professionals, select such individuals from different office locations and, where possible, from a variety of levels within the organizational structure. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy/ procedures, and their responsibilities under the EEO Policy.
- ✓ The DoF's EEO staff consisted of six (6) full-time EEO professionals: the principal EEO Professional (EEO Officer), 2 Senior EEO Counselors (including 1 that was succeeded by a Counselor/Investigator in 2018), 2 EEO Investigators and 1 Disability Service Facilitator. The Senior EEO Counselors and EEO Investigators were responsible for receiving complaints; conducting investigations; and communicating, distributing and posting the agency's EEO Policies and Procedures. All EEO staff was centrally located but were required to visit DoF satellite locations to conduct investigations when appropriate. Certificates of completion and training rosters confirm that the following trainings were completed by the EEO professionals:

One Senior EEO Counselor completed Conflict Resolution Strategies and EEO Complaint Procedural Guidelines Launch and Equal Employment Opportunity (EEO) computer-based training in 2016;



Diversity and Equal Employment Opportunity Basic Training (5-day); Everybody Matters; LGBT: Are you Ready for the "T" – Creating an inclusive Culture For Transgender; and Harassment Prevention in the Workplace in 2015 all were presented by DCAS' Citywide L&D. Additionally, verification of attendance letters from Cornell University ILR confirmed that this Senior EEO Counselor also completed Harassment Prevention in the Workplace, Advanced Employee Investigations, in 2015 and Internal Investigation Note-taking and Reports in 2016.

During the period in review, the other Senior EEO Counselor was succeeded by the appointment of a Counselor/Investigator in 2018. Certificates of completion confirm that the Counselor/Investigator completed the following trainings presented by DCAS' Citywide L&D: Equal Employment Opportunity (EEO) computer-based training in 2016; and Everybody Matters, Diversity & Inclusion computer-based training and Sexual Harassment Prevention: What to Know about Unlawful and Inappropriate Behaviors in the Workplace in 2019.

Verification of attendance letters from Cornell University ILR confirmed that one EEO Investigator completed *Internal Investigation Note-taking and Reports,* and *Employee Complaints and Investigations* in 2014, and *Advanced Employee Investigations* in 2015. Certificates of completion confirm that this EEO Investigator also completed the following trainings presented by DCAS' Citywide L&D: *Everybody Matters, Diversity & Inclusion* computer-based training in 2014; *LGBT: Are You Ready for the "T"- Creating an Inclusive Culture for Transgender* in 2016; *Citywide Diversity and Equal Employment Opportunity* computer-based training in 2011 and 2016; and Sexual Harassment *Prevention: What to Know about Unlawful and Inappropriate Behaviors in the Workplace* in 2018.

Certificates of completion confirm that the other EEO Investigator completed DCAS' Citywide L&D's Equal Employment Opportunity (EEO) computer-based training, EEO Complaint Procedural Guidelines Launch, LGBT: Are You Ready for the "T"- Creating an Inclusive Culture for Transgender and Structured Interviewing and Unconscious Bias in 2016; Respecting Religion, Diversity and Equal Employment Opportunity Basic Training (5-day); and IgbTq: The Power of Inclusion in 2017; Sexual Harassment Prevention: What to Know about Unlawful and Inappropriate Behaviors in the Workplace in 2018; and Conflict Resolution Strategies for the Culturally Diverse Workplace in 2019.

The Disability Service Facilitator completed the following trainings: *ADA Title I: Employment Requirements* web-course and *ADA Title II*, from the ADA National Network in 2018; and *Disability Rights Laws Overview* from the New England ADA Learning; *ADA Basic Building Blocks* web-course from the ADA National Network, *ADA Coordinator Training Certification Program* from the University of Missouri in 2019.

➤ The agency did not demonstrate that all EEO professionals (specifically the Counselor/Investigator) were trained in EEO laws and procedures, and their responsibilities under the EEO Policy. Corrective Action is Required.

<u>Corrective Action #5</u>: Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

23. Ensure that the principal EEO Professional works cooperatively and closely with the General Counsel in the implementation of policies and procedures concerning EEO and sexual harassment.



- ✓ During the period in review, the principal EEO Professional worked cooperatively with the Legal Affairs Unit on EEO and sexual harassment related matters, including complaint investigations and the agency's 2018 Annual Risk Assessment. Calendar invites document the weekly recurring meeting schedule, between the principal EEO Professional and the Legal Affairs Unit during the period in review. Meeting agendas indicate that EEO and the Legal Affairs Units met to discuss various matters including: agency-wide EEO and sexual harassment prevention training and open complaint investigations (internal or external). Additionally, EEO Complaint Final Investigative Reports were reviewed by Legal Affairs to ensure that the investigations addressed all legal questions and concerns. The EEO and Legal Affairs Units also collaborated with the Employee Services Unit (Human Resources) during monthly meetings (see § IV. 19 for further details).
- 24. Assign the principal EEO Professional (or EEO-related designee) the responsibility to supervise the activities of EEO professionals, and ensure that: the policies against sexual harassment and complaint procedures are distributed/posted at all agency locations; employees/managers receive sexual harassment prevention training; EEO-related policies are made available in alternative formats (i.e., large print, audio recording and/or Braille) upon request; managers, supervisors and human resource professionals receive guidance on issues pertaining to sexual harassment; and allegations of sexual harassment are promptly investigated.
- ✓ The Appointment of Equal Employment Opportunity Officer memoranda dated January 26, 2016, from the Commissioner of the DoF stated in part, "reporting to the Commissioner (the principal EEO Professional) will be responsible for the following: managing all aspects of EEO Operations, including reviewing, analyzing and assigning cases; preparing investigative reports; supervising the EEO Training Coordinator concerning scheduling and training for EEO staff and Counselors; [and] preparing monthly quarterly and annual DCAS [reports]." In addition, the principal EEO Professional's Tasks and Standards/ Performance Evaluation for the period in review required: supervisory meetings, which included discussion of the EEO Policy, be held semi-annually; the dissemination of EEO and associated policies; and ensuring that employees received training, by conducting training at least semi-annually. The EEO unit organization chart, dated June 2017, illustrated that EEO personnel (Senior EEO Counselors, EEO Investigators, and the Disability Service Facilitator), had a direct reporting relationship to the principal EEO Professional. Emails demonstrate the principal EEO Professional's distribution of the agency's EEO Policies and Complaint Procedures during the period in review (see §§ II. 1 and 2).

NOTE: DoF reported there were no requests for policies in alternate formats during the period in review.

- **25.** Ensure that the principal EEO Professional reports directly to the agency head (or a direct report other than the General Counsel) in order to exercise the necessary authority and independent judgment to fulfill EEO responsibilities.
- ✓ The DoF's organization chart dated July 25, 2018 illustrated a direct reporting relationship between the principal EEO Professional and the DoF Commissioner. This reporting relationship was also explicitly confirmed in the Commissioner's Appointment of Equal Employment Opportunity Officer memorandum that stated in part, "reporting to the Commissioner (the Principal EEO professional) will be responsible for the following: managing all aspects of EEO Operations..."



- **26.** Maintain documentation regarding directives or decisions between the agency head (or a direct report other than the General Counsel) and the principal EEO Professional that impact the administration and operation of programs, policies or procedures concerning sexual harassment.
- ✓ The agency head's involvement in decisions, during the period in review, that impacted the administration and operation of programs, policies and procedures concerning sexual harassment was documented and maintained by the EEO Unit. Each *EEO Complaint Final Investigative* report contained proof of the agency head's review (see § III. 13), and the DoF's 2017 and 2018 annual EEO plans, endorsed by the agency head, contained the agency's strategies to enhance diversity, EEO and inclusion, as well as a sexual harassment prevention and awareness classroom training plan. Furthermore, a meeting agenda from October 2018 indicated that the principal EEO Professional and the agency head met to discuss the status of implementation of the agency's sexual harassment prevention training plan, the agency's climate survey and the agency's mandatory risk assessment process.

VI. Responsibility for Implementation – Supervisors/Managers

Determination: The agency is in partial-compliance with the standards for this subject area.

- 27. Ensure that managers and supervisors are held accountable for enforcing the agency's sexual harassment prevention policies and complaint procedures. Document this expectation and its implementation.
- ✓ During the period in review, DoF managers and supervisors were required to conduct semi-annual *EEO Commitment Meetings*. After the meetings were completed, they were required to complete a *Reaffirmation of Citywide EEO Policy* form to confirm implementation. The first meeting was required to be completed before May 1st and the second before November 1st each year. The form included a signature line below the following statement for managers to confirm "I had an EEO meeting with my staff. I emphasized my commitment to the City's EEO Policies, and discussed their rights under the City's EEO policy... I also informed them that they can obtain on-line a copy of the City's EEO policy for a more detailed description of the standards and procedures to be utilized by City agencies." The EEO office maintained a *Managerial EEO Talks* tracking system that included the list of managers/supervisors who were required to complete the aforementioned meetings and the date of implementation.
- **28.** Ensure the managerial performance evaluation form contains a rating for EEO (which covers responsibilities and processes for assuring their ability to make employment decisions based on merit and equal consideration, or treat others in an equitable and impartial manner).
- ✓ Section 7 of DoF's managerial performance evaluations used during the period in review included standards to measure compliance with semi-annual EEO Commitment Meetings (see § VI. 27), as well as ensuring that every employee receives EEO training; cooperating with the EEO Office on all EEO matters including but not limited to complaints of discrimination, reasonable/religious accommodations, hiring/termination, posting/structured interviewing, and request for specialized



EEO training; and consulting with the EEO Office when violation of EEO policies and procedures are suspected.

VII. Reporting Standard for Agency Head

Determination: The agency is required to comply with the standards for this subject area.

- **29.** Submit to the EEPC an Annual Plan of measures and programs to provide equal employment opportunity, and quarterly reports on efforts to implement the Plan within 30 days following each quarter. Include a breakout of sexual harassment complaint activity in each quarterly report.
- ✓ The DoF submitted to the EEPC its 2016, 2017, and 2018 Annual Plans of measures and programs to provide equal employment opportunity, as well as each corresponding quarterly report on efforts to implement those plans within 30 days following each quarter of the period in review. Although DoF's quarterly reports did not contain a breakout of complaint activity, in response to the EEPC's request in the *Preliminary Interview Questionnaire*, the agency provided a summary of complaint activity for the period in review (see § III. 17) that included a breakout of sexual harassment complaints.
- **30.** Upon the EEPC's determination that the entity does not require further review or monitoring: distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

<u>FINAL ACTION</u>: Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

Summary of Corrective Actions:

The Department of Finance has <u>6</u> required corrective action(s) at this time. This includes the aforementioned final action.

Conclusion

Pursuant to Charter Chapter 36, the Department of Finance has the *option* to respond to this Preliminary Determination, but must respond to our Final Determination if corrective action is required. **Any response must be signed by the agency head and submitted to the EEPC's Executive Director.**



Optional Response to Preliminary Determination: If submitted, the Department of Finance's optional response to the EEPC's Executive Director should indicate, with attached documentation, what steps have been or will be taken to correct outstanding areas of non-compliance, and must be received in our office within 14 days from the date of this letter. No extensions will be granted for the *option* to respond to the Preliminary Determination.

(*Optional Conference*) If requested, at the Optional Conference the EEPC will discuss the immediate steps that should be taken to correct outstanding areas of non-compliance and address questions regarding the Department of Finance's implementation of the prescribed corrective action(s).

(No Response Option) If the Department of Finance does not respond to this Preliminary Determination within 14 days, it will become the EEPC's Final Determination.

Mandatory Response to Final Determination: Following this Preliminary Determination, the EEPC will issue a Final Determination where we may modify or eliminate the corrective action(s) based on verified information submitted as part of the response to the Preliminary Determination; identify remaining corrective action(s) that require further monitoring to ensure implementation; and assign a mandatory compliance-monitoring period of up to 6 months for this purpose. Pursuant to Charter Chapter 36, upon receipt, the Department of Finance must submit a response, signed by the agency head, to our Final Determination within 30 days. Your response to the Final Determination will initiate the compliance-monitoring period.

In closing, we want to thank you and your staff for the cooperation extended to the Equal Employment Practices Commission's EEO Program Analysts during the course of our audit and analysis.

Respectfully Submitted by,

Ilacia Zuell, Manager, EEO Analysis and Audit Unit

Approved by,

xecutive Director

c: William Marshall, Principal EEO Professional, Department of Finance Jennifer Shaw, Esq., Executive Agency Counsel/ Director of Compliance

APPENDIX 1

Department of Finance

CEEDS Report: Work Force Composition Summary 2nd Quarter, Fiscal Year 2019

RUN DATE: 01/07/19 RUN TIME: 08:09:34.8 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
019 AGENCY 836 DEPARTMENT OF FINANCE

QUARTER 2 YEAR 2019

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 001 ADMINISTRATORS

EEO OOD GROOF . OOI ADMINI			MAT	F					FEN	IALE				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND		WHITE	BLACK	HISPN	ASIAN PACIS	AM IND	UN- KNOWN	OTHER	TOTAL EMP
94323 COMMISSIONER OF FINANCE 95300 DEPUTY COMMISSIONER (FINAN 95332 COUNSEL (DEPARTMENT OF FIN	0 3 0	1 0 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 1	0 1 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	1 4 1
EEO JOB GROUP TOTAL:	3 49.99	16.67	0.00	0.00	0.00	$\begin{smallmatrix}&&0\\0.00\end{smallmatrix}$	16.67	16.67	0.00	0.00	0.00	0.00	0.00	100.00

PAGE: 227 REPORT: EBEPR210

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 002 MANAGERS

EEO OOD GROOF . OOZ MANAGI			MAL	E					FEN	1ΔT.F:				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE		HISPN	ASIAN	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
06709 CHIEF REVIEW ASSESSOR (FIN	1	0	0	0	0	0	0	0	0	0	0	0	0	1
10001 ADMINISTRATIVE ACCOUNTANT	1	0	0	0	0	0	0	0	0	1	0	0	0	2
10005 ADMINISTRATIVE ASSESSOR	Q	3	Ō	Ō	Ō	Ō	Q	2	Ō	Ō	Ō	Ō	Ō	5
10010 ADMINISTRATIVE MANAGEMENT	1	0	0	0	0	0	1	0	0	0	0	0	0	2
10020 ADMINISTRATIVE INVESTIGATO	0	1	Ü	0	0	0	1	0	1	0	0	0	Ŭ.	3
10025 ADMINISTRATIVE MANAGER	Ť	Ţ	0	Ü	Ü	Ü	Ŏ	Ö	0	1	Ü	Ü	Ŏ	3
10026 ADMINISTRATIVE STAFF ANALY	6	Ų	Ţ	2	Ü	Ü	3	/	0	4	Ü	Ü	Ü	23
10033 ADMINISTRATIVE PUBLIC INFO	<u> </u>	Ť.	Ü	Ü	Ü	Ŭ	U	Ü	Ü	Ť.	Ü	U	Ŭ	3
10035 ADMINISTRATIVE SUPERVISOR 10038 ADMINISTRATIVE STOREKEEPER	1	Ů	0	Ü	0	Ů	7	0	0	Ů	0	7	Ŭ	2
10036 ADMINISTRATIVE STOKEREEPER 10049 ADMINISTRATIVE TAX AUDITOR	Ė	2	1	1	0	Ŏ	2	1	0	Ŏ	0	Ŏ	ň	1 2
10049 ADMINISTRATIVE TAX AUDITOR 10050 COMPUTER SYSTEMS MANAGER	30	1 0	ä	26	ň	1	1 0	7	ň	14	ň	1	1	123
10053 ADMINISTRATIVE CITY PLANNE	2	i	ń	20	ŏ	ń	-0	ñ	Õ	⁺ 1	ñ	ń	ń	4
10095 ADMINISTRATIVE CONTRACT SP	ī	2	ĭ	ŏ	ŏ	ŏ	ŏ	ž	ŏ	Ō	ŏ	ŏ	ŏ	6
13396 EXECUTIVE PROGRAM SPECIALI	ō	ō	ō	Ŏ	Ŏ	Ŏ	Ŏ	ī	Ŏ	Ŏ	Ŏ	Ŏ	Ŏ	ĭ
82950 AGENCY CHIEF CONTRACTING O	Ō	Ō	Ō	Ō	Ō	Ō	Ō	1	Ō	0	Ō	0	Ō	1
82985 ADMINISTRATIVE ACTUARY	0	0	0	1	0	0	0	0	0	0	0	0	0	1
82988 ADMINISTRATIVE DEPUTY REGI	0	0	0	0	0	0	1	2	0	0	0	0	0	3
82994 ADMINISTRATIVE LABOR RELAT	0	1	Ō	Ō	Ō	Q	Ō	4	2	1	Ō	1	Ō	9
95005 EXECUTIVE AGENCY COUNSEL	5	1	1	0	0	1	8	1	0	1	0	1	0	19
95315 CITY REGISTER	0	0	0	0	0	0	0	1	0	0	0	0	0	1
95321 ASSISTANT COMMISSIONER (AD	0	Ü	Ũ	Ü	Ü	Ü	Ţ	0	0	Ü	Ü	Ü	Ŏ	1
95323 ASSISTANT COMMISSIONER (CA	0	Ü	Ü	Ü	Ü	0	+	Ü	0	Ŭ	Ü	Ü	Ü	+
95326 ASSISTANT COMMISSIONER (MA 95328 ASSISTANT COMMISSIONER (RE	0	Ŭ	Ŭ	Ü	0	Ŭ	<u> </u>	0	Ü	1	0	Ü	Ŭ	1
95329 ASSISTANT COMMISSIONER (RE	0	0	0	0	0	0	1	0	0	<u></u>	0	0	0	1
95329 ASSISTANT COMMISSIONER (TA 95331 CITY COLLECTOR	1	Ŏ	Ŏ	Ŏ	0	Ŏ	7	Ŏ	0	Ŏ	Ŏ	Ŏ	Ŏ	†
95336 DIRECTOR OF PUBLIC INFORMA	Ų	Ô	0	ñ	ñ	Ô	ñ	1	ñ	0	ñ	ñ	Ô	†
JJJJO DIRECTOR OF FODDIC INFORMA	0	O	O	O	O	0	O	_	O	O	O	O	O	_
EEO JOB GROUP TOTAL:	65	23	15	30	0	2	40	26	3	25	0	4	1	234
	27.79	9.83	6.41	12.82	0.00	0.85	17.09	11.11	1.28	10.68	0.00	1.71	0.43	100.00

RUN DATE: 01/07/19 RUN TIME: 08:09:34.8 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
OF AGENCY 836 DEPARTMENT OF FINANCE

QUARTER 2 YEAR 2019

AGENCY CODE : 836 DEPARTMENT OF FINANCE

EEO JOB GROUP : 003 MANAGEMENT SPECIALISTS														
TITLE TITLE CODE DESCRIPTION		BLACK			AM IND ALASK	UN-	WHITE		HISPN	ASIAN	AM IND ALASK	UN-	OTHER	TOTAL EMP
1000B ADMINISTRATIVE ACCOUNTANT 1002A ADMINISTRATIVE STAFF ANALY 1002C ADMINISTRATIVE MANAGER NON 1002D ADMINISTRATIVE STAFF ANALY 1002E ADMINISTRATIVE STAFF ANALY 1003D ADMINISTRATIVE STAFF ANALY 1004C ADMINISTRATIVE TAX AUDITOR 1009A ADMINISTRATIVE TAX AUDITOR 1009A ADMINISTRATIVE CONTRACT SP 12158 PROCUREMENT ANALYST 12626 STAFF ANALYST 12627 ASSOCIATE STAFF ANALYST 13368 LABOR RELATIONS ANALYST 13369 ASSOCIATE LABOR RELATIONS 31168 INVESTIGATOR (EMPLOYEE DIS 34172 QUALITY ASSURANCE SPECIALI 40201 ASSISTANT CITY ASSESSOR 40202 CITY ASSESSOR 40502 MANAGEMENT AUDITOR 40510 ACCOUNTANT 40523 CITY TAX AUDITOR 54744 CONFIDENTIAL STRATEGY PLAN 8297A ADMINISTRATIVE PROCUREMENT 95312 EXAMINER OF ACCOUNTS	19 12 11 14 00 23 36 00 00 00 88 27 32 58 00 00 00	1 263 32 066 00 1 13 160 48 100 105	0 3 6 1 0 0 1 1 0 0 0 0 0 0 0 0 1 0 0 0 1 0 0 0 1 0 0 0 1 0 0 0 1 0 0 1 0 0 0 1 0 0 0 1 0 0 1 0 0 0 1 0 0 1 0 0 0 1 0 0 1 0 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 1 0 0 0 1 0 0 0 1 0 0 0 1 0 0 0 0 1 0 0 0 0 0 0 0 0 1 0	0 53 1 1 0 0 0 0 0 0 0 0 1 2 8 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	000000000000000000000000000000000000000	010000000000000000000000000000000000000	0 87 10 12 00 00 00 00 55 00 23 79	2 8 5 8 4 2 0 4 0 2 10 2 2 10 8 12 0 4 0 4 0 1 0 1 0 0 1 0 0 0 0 0 0 0 0 0	2 1 7 1 0 0 2 0 1 2 0 0 0 0 0 1 0 0 0 0 0 0 0	063440000000000000000000000000000000000	000000000000000000000000000000000000000	000000000000000000000000000000000000000	000000000000000000000000000000000000000	6 43 916 22 19 5 20 17 21 11 60 89 7 1335 14 2
LEO UOB GROUP TOTAL	18.16	13.82	4.34	10.00	0.00	1.18	10.39	23.55	4.61		0.00	0.66	0.13	100.00
AGENCY CODE : 836 DEPAR	TMENT OF	FINANC	E											

PAGE: 228 REPORT: EBEPR210

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 004 SCIENCE PROFESSIONALS

BEG OOD GROOF . OO4 SCIENCE FROM STORMED MALE MALE FEMALE														
TITLE TITLE CODE DESCRIPTION	WHITE		HISPN		AM IND ALASK		WHITE	BLACK		ASIAN PACIS	AM IND ALASK		OTHER	TOTAL EMP
1000A ADMINISTRATIVE ARCHITECT (13611 COMPUTER ASSOCIATE (TECHNI 13621 COMPUTER ASSOCIATE (OPERAT 13622 COMPUTER SPECIALIST (OPERA 13631 COMPUTER ASSOCIATE (SOFTWA 13632 COMPUTER PECIALIST (SOFTWA 13651 COMPUTER PROGRAMMER ANALYS 13652 CERTIFIED IT ADMINISTRATOR 20247 TELECOMMUNICATIONS ASSOCIA 21006 TAX MAP CARTOGRAPHER 21744 CITY RESEARCH SCIENTIST (A	00 4 1 30 1 30 00 5	0 3 0 2 1 9 0 1 1	0 1 0 1 2 4 0 2 0 0	0 1 0 1 0 10 15 0 0	000000000000000000000000000000000000000	 0 0 0 0 0 0 0 0	0 1 0 1 10 0 0 0	0 2 2 0 0 4 0 0	0 0 1 1 1 0 0 0 1	00 00 01 15 00 04	000000000000000000000000000000000000000	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	000000000000000000000000000000000000000	1 8 8 4 7 83 9 11 1 2
EEO JOB GROUP TOTAL:	45 30.00	18 12.00	10 6.67	19 12.67	0.67	1.33	15 10.00	8 5.33	5 3.33	25 16.67	0.00	1.33	0.00	150 100.00

RUN DATE: 01/07/19 RUN TIME: 08:09:34.8 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES
CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS)
WORK FORCE COMPOSITION SUMMARY
019 AGENCY 836 DEPARTMENT OF FINANCE

QUARTER 2 YEAR 2019

	TMENT OF L SCIENT	TSTS		_										
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	MAL HISPN	E ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	IALE ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
22122 CITY PLANNER 40910 ECONOMIST	2	0	0	0	0	0	0 2	0	0	0	0	0	0	2 5
EEO JOB GROUP TOTAL:	28.56	14.29	14.29	0.00	0.00	0.00	28.57	0.00	14.29	0.00	0.00	0.00	0.00	100.00
AGENCY CODE : 836 DEPAR EEO JOB GROUP : 008 LAWYE	RS			E.					E E N	17 T E				
TITLE TITLE CODE DESCRIPTION	MHT.I.F.	BLACK	HISPN	PACIS	ALASK	KNOWN	MHT.T.F.	BLACK	HISPN	PACIS	AM IND ALASK	KNOWN	OTHER	
0667A HEARING OFFICER (PVB)(FINA 30085 *ATTORNEY AT LAW 30086 AGENCY ATTORNEY INTERNE 30087 AGENCY ATTORNEY	40 7 0 8	12 1 0 0	0 1 0 0	4 0 0 1	0 0 0 0	4 0 1 1	28 3 0 5	14 0 0 2	1 1 0 3	6 0 0 2	0 0 0 0	3 0 0 1	0 0 0	112 13 1 23
EEO JOB GROUP TOTAL:	55 36.91	8.72	0.67	5 3.36	0.00	4.03	36 24.16	16 10.74	3.36	5.37	0.00	2.68	0.00	149
AGENCY CODE : 836 DEPAR EEO JOB GROUP : 009 PUBLI	C RELATI	ONS												
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
90635 SENIOR PHOTOGRAPHER 91415 GRAPHIC ARTIST	1	0	0	0	0	0	0	0	0	0	0	0	0	1 2
EEO JOB GROUP TOTAL:	66.67	0.00	0.00	0.00	0.00	0.00	33.33	0.00	0.00	0.00	0.00	0.00	0.00	100.00
	TMENT OF													
TITLE TITLE CODE DESCRIPTION	MHT.I.F.	BLACK	HISPN	PACIS	ALASK	KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
13620 COMPUTER AIDE 22121 CITY PLANNING TECHNICIAN 30505 MORTGAGE TAX EXAMINER 31105 INVESTIGATOR 31118 ASSOCIATE FRAUD INVESTIGAT	1 1 0	1 0 0	0 0 0	0 0	0 0	0 0	Λ	0 1 0 0	Λ	0	0 0	0 0 0 0	0 0	2 3 1 3

PAGE: 229 REPORT: EBEPR210

EEO JOB GROUP TOTAL....:

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 012 CLERICAL SUPERVISORS

TITLE TITLE

ASIAN AM IND UNCODE DESCRIPTION

WHITE BLACK HISPN PACIS ALASK KNOWN WHITE BLACK HISPN PACIS ALASK KNOWN OTHER 10124 PRINCIPAL ADMINISTRATIVE A 8 20 11 116 8 20 3.48 8.70 EEO JOB GROUP TOTAL....:

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 013 CLERICAL

MALE ----- FEMALE ------ASIAN AM IND UNWHITE BLACK HISPN PACIS ALASK KNOWN WHITE BLACK HISPN PACIS ALASK KNOWN OTHER CODE DESCRIPTION 95350 SECRETARY TO DEPUTY COMMIS 14 EEO JOB GROUP TOTAL....: 4.91 10.18

28 22 24 6 6 2 2 0 0 2 1 0 1 3 1 0 30312 DEPUTY CITY SHERIFF 0 0 0 <u>0</u> 30315 SUPERVISING DEPUTY SHERIFF 70810 SPECIAL OFFICER 6 0 2 0 13 Õ Õ 70810 SPECIAL OFFICER Õ Õ Ō 70817 SUPERVISING SPECIAL OFFICE 0 0 EEO JOB GROUP TOTAL....: $5.1\overset{\circ}{3}$ 0.8 $\overset{\circ}{5}$ 0.0 $\overset{\circ}{0}$ 3.4 $\overset{\circ}{2}$ 5.9 $\overset{\circ}{8}$ 5.1 $\overset{\circ}{3}$ 0.8 $\overset{\circ}{5}$ 0.0 $\overset{\circ}{0}$ 0.0 $\overset{\circ}{0}$ 0.0 $\overset{\circ}{0}$ 0.0 $\overset{\circ}{0}$

AGENCY CODE : 836 DEPARTMENT OF FINANCE EEO JOB GROUP : 027 TRANSPORTATION

TITLE TITLE

ASIAN AM IND UNCODE DESCRIPTION

WHITE BLACK HISPN PACIS ALASK KNOWN WHITE BLACK HISPN PACIS ALASK KNOWN OTHER

RUN DATE: 01/07/19 NEW YORK CITY DEPARTMENT OF CITYWIDE ADMINISTRATIVE SERVICES RUN TIME: 08:09:34.8 CITYWIDE EQUAL EMPLOYMENT DATABASE SYSTEM (CEEDS) WORK FORCE COMPOSITION SUMMARY QUARTER 2 YEAR 2019 AGENCY 836 DEPARTMENT OF FINANCE												GE: RT: EB	231 EPR210	
91212 MOTOR VEHICLE OPERATOR 91232 MOTOR VEHICLE SUPERVISOR	1	0	0	0	0	0	0	0	0	1 0	0	0	0	2 1
EEO JOB GROUP TOTAL:	66.67	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	33.33	0.00	0.00	0.00	100.00
AGENCY CODE : 836 DEPAR' EEO JOB GROUP : 028 LABOR	IMENT OF ERS			П					DDM	7 T T				
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	WHITE	BLACK	HISPN	ASIAN PACIS	AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
90702 CITY LABORER	1	5	6	1	0	0	0	0	0	0	0	0	0	13
EEO JOB GROUP TOTAL:	7.70^{1}	38.46	6 46.15	7.69	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	100.00
AGENCY CODE : 836 DEPAR EEO JOB GROUP : 031 PARA	IMENT OF PROFESSI	FINANC	E CUPATIC	NS										
TITLE TITLE CODE DESCRIPTION	WHITE	BLACK	HISPN	ASIAN	AM IND ALASK	UN-	WHITE		FEM		AM IND ALASK	UN- KNOWN	OTHER	TOTAL EMP
10209 COLLEGE AIDE 52406 COMMUNITY SERVICE AIDE 56056 COMMUNITY ASSISTANT 56057 COMMUNITY ASSOCIATE 56058 COMMUNITY COORDINATOR	1 0 1 1 1	1 0 0 1 0	2 0 0 0 2	7 0 0 1 1	0 0 0 0	1 0 0 0 1	1 0 0 0 1	2 1 1 3 2	1 0 0 2 0	4 0 0 0 0	0 0 0 0	1 0 0 0 0	0 0 0 0	21 1 2 8 8
EEO JOB GROUP TOTAL:	10.00	5.00	10.00	22.50	0.00	5.00	5.00	22.50	7.50	10.00	0.00	2.50	0.00	100.00
AGENCY TOTAL:	386 19.01	250 12.30	122 6.00	163 8.02	0.15	23 1.13	214 10.53	517 25.44	135 6.64	194 9.55	0.10	21 1.03	0.10	2032 100.00

APPENDIX 2 Department of Finance SEXUAL HARASSMENT POLICY STATEMENT

SEXUAL HARASSMENT POLICY STATEMENT

The City of New York is an equal opportunity employer. The City's Equal Employment Opportunity ("EEO") Policy prohibits employment discrimination based on race, creed, color, national origin, gender, disability, marital status, partnership status, caregiver status, sexual orientation, uniformed service or alienage or citizenship. Everyone City employee – paid or unpaid, permanent or temporary, managerial or non-managerial -- is protected from unlawful discrimination by the EEO policy and by federal, state, and local anti-discrimination laws. The EEO Policy and anti-discrimination laws protect those who seek to work for the City, as well.

Sexual harassment is a form of employment discrimination prohibited by the EEO Policy and law. All **Department of Finance** employees should be familiar with the EEO Policy's protections against sexual harassment. The EEO Policy incorporates the protection provided by federal, state and local laws and implements them by providing for disciplinary sanctions to be imposed on employees who engage in sexual harassment.

Federal guidelines define sexual harassment as "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature . . . when: 1) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment; 2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or 3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment." Under the New York City Human Rights Law, verbal or physical conduct that treats a person "less well" because of gender is unlawful.

Sexual harassment may involve individuals of the same or different genders. A broad range of conduct by supervisors and co-workers may constitute sexual harassment, including, but not limited to, making remarks or gestures or displaying pictures that are sexually suggestive; engaging in verbal banter, abuse or harassment of a sexual nature; requesting -- directly or subtly -- sexual favors; and subjecting another person to unwelcome touching, patting, pinching or other contact.

Sexual harassment is strictly prohibited. Employees who violate this policy are subject to discipline, including termination. Persons who violate this policy may also be subject to civil damages or criminal penalties.

The City's policy prohibiting sexual harassment does not forbid consensual social relationships between employees. But it does prohibit gender-based conduct that is unwanted or creates an intimidating and hostile work environment.

Managers, supervisors and human resources personnel <u>must</u> promptly notify the agency EEO Officer in writing, either via email or a memorandum, if they receive a complaint alleging sexual harassment or if they observe, learn about, or suspect that any violation of the Policy has

occurred. Managers and supervisors should encourage subordinates to consult with the EEO Officer.

The **Department of Finance** urges anyone covered by the NYC EEO Policy who believes he or she has been subjected to sexual harassment or any unwelcome sexual attention to report the conduct to a supervisor or manager or to the agency EEO Officer, who is **William F Marshall**, who may be contacted at **(718) 488-2513**. Attached also is a list of **Department of Finance** EEO Counselors and how they may be contacted. It is important to report all concerns about sexual harassment or inappropriate sexual conduct to the EEO Officer or a supervisor or manager as soon as possible.

Complaints of sexual harassment will be handled under the New York City Equal Employment Opportunity Policy and Procedures. See links below:

- 1. EEO Policy http://www.nyc.gov/html/dcas/html/about/eeopol.shtml.
- 2. About EEO Handbook (companion booklet to the EEO Policy) http://www.nyc.gov/html/dcas/html/about/eeo-booklet.shtml
- 3. EEO Complaint Procedural Guidelines http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo_discriminationcomplaintprocedures.pdf

All inquiries, complaints and investigations are treated confidentially. Information is revealed strictly on a need-to-know basis. Information contained in a formal complaint is kept as confidential as possible.

No employee may retaliate against or harass any person for filing a complaint or cooperating in the investigation of the complaint. Retaliation or harassment is unlawful and subject to disciplinary action.

Jacques Jiha, Ph.D., Commissioner

NAME OF AGENCY HEAD

Department of Finance

TITLE OF AGENCY

May 7, 2018

DATE:

APPENDIX 3

Department of Finance

Equal Employment Opportunity Policy, Standards and Procedures to Be Utilized by City Agencies, 2014

EQUAL EMPLOYMENT **PPORTUNITY** POLICY STANDARDS AND PROCEDURES TO BE UTILIZED BY CITY AGENCIES CITY OF NEW YORK 2014

EQUAL EMPLOYMENT OPPORTUNITY POLICY

STANDARDS AND PROCEDURES TO BE UTILIZED BY CITY AGENCIES

CITY OF NEW YORK

BILL DE BLASIO Mayor

STACEY CUMBERBATCH Commissioner Department of Citywide Administrative Services

NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY

TABLE OF CONTENTS

INT	RODU	UCTION	1
I.	EQU	UAL EMPLOYMENT OPPORTUNITY POLICY	2
	А. В.	Types of Prohibited Conduct Applicability	2 3
II.	SPE	CIFIC PROTECTIONS	4
	A. B. C. D. E.	Sexual Harassment Disabilities Religion Retaliation Domestic Violence, Sexual Offenses, or Stalking	5 5 6 6 7
III.	PRC	OCEDURES	7
	A. B. C. D. E. F. G.	Reporting Violations Contact with the EEO Office Withdrawing Complaints Mediation Concluding the Complaint Investigation Other Places Where Complaints May Be Filed Requests for Reasonable Accommodations 1. Disabilities 2. Religious Accommodations 3. Victims of Domestic Violence, Sexual Offenses, or Stalking 4. Pregnancy	7 8 9 9 10 10 11 12 12 13 13
	Н. І. І	Confidentiality Documentation Additional Sources of Procedural Information	14 14 15

IV.	AGE	ENCY SPECIFIC DIVERSITY AND EEO PLANS	15-19
V.	ENI	FORCEMENT AND ACCOUNTABILITY STANDARDS	19
	Α.	Department of Citywide Administrative Services	19
	В.	Agency Heads	20
	C.	EEO Officers	22
	D.	Agency General Counsels	22
	E.	Managers and Supervisors	22
	F.	Personnel Officers	23

NEW YORK CITY EQUAL EMPLOYMENT OPPORTUNITY POLICY (2014)

Introduction

The New York City Charter provides that each agency head must ensure that his or her agency does not discriminate against employees or applicants for employment in any manner prohibited by federal, state, and local law.¹ In addition, the Charter requires agency heads to establish measures, programs, and annual EEO Plans that communicate each agency's efforts to provide equal employment opportunity ("EEO") to City employees and applicants for employment within City government.² The Department of Citywide Administrative Services ("DCAS") is required to establish uniform procedures and standards to assist City agencies in establishing annual EEO Plans, and other measures and programs to ensure equal employment opportunity.³ DCAS developed this Policy,⁴ and the standards and procedures contained herein, to implement DCAS' and the City's obligations under the City Charter; federal, state, and local laws; and the City's diversity and inclusion strategy.

The Equal Employment Opportunity Policy (2014), hereafter known as "Policy," supersedes the previous Equal Employment Opportunity Policy (2005) of the City of New York. Detailed uniform complaint and reasonable accommodation procedures are published separately. This Policy, any addenda to this Policy, and the EEO Policy Handbook are to be distributed to each agency head, EEO Officer, General Counsel, Agency Personnel Officer (APO), manager, and supervisor.

In addition to the Policy, DCAS updated the EEO Policy Handbook, "About EEO: What You May Not Know." ⁶ The EEO Policy Handbook was created to provide City government employees with a user-friendly summary of the relevant laws and the Policy.

¹ See Charter Section 815(h).

² See Charter Section 815(a)(19).

³ See Charter Section 814(a)(12).

⁴ This Policy was drafted in consultation with the Equal Employment Practices Commission, the New York City Law Department and EEO Officers from various City agencies.

⁵ Each agency head appoints an EEO Officer to assist with the implementation of the Policy, standards, and procedures. The agency EEO Officer and other personnel, including EEO counselors, investigators, liaisons, etc., are referred to in this Policy as 'EEO office or EEO representatives.'

⁶ The Policy may be downloaded at http://www.nyc.gov/html/dcas/html/about/eeopol. The EEO Policy Handbook, "About EEO: What You May Not Know," may be downloaded at http://www.nyc.gov/html/dcas/html/about/eeo-booklet.shtml.

I. Equal Employment Opportunity Policy

The City of New York is an equal opportunity employer and prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" -- which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction, marital status, partnership status, genetic information or predisposing genetic characteristic, sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking, and unemployment status.

A. <u>Types of Prohibited Conduct</u>¹²

Decisions and practices based on an individual's protected status (e.g., race, religion, age, and the other categories listed above) that unlawfully affect employment or the compensation, terms, conditions, or privileges of an individual's employment or potential employment with the City of New York are prohibited by this Policy. This includes unlawful decisions, actions, and practices that occur in the course of recruitment, testing, hiring, work assignments, salary and benefits, working conditions, performance evaluations, promotions, training opportunities, career development and advancement, transfers, discipline, discharge, or any other application or selection process relating to employment.

.

⁷ Some employment actions motivated by the reasons listed are permitted by law, such as where an employer may deny employment on the basis of an applicant's prior record of conviction, if there is a direct relationship between one or more of the applicant's criminal offenses and the specific employment sought, or where employing the applicant poses an unreasonable risk to property or to the safety or welfare of specific individuals or the general public. (*See* Correction Law, Art. 23-A, Section 752.)

^{8 &}quot;Partnership status" was added as a protected class under New York City's Human Rights Law on October 3, 2005.

⁹ The term "predisposing genetic characteristic" was adopted on August 30, 2005 to streamline the terms "genetic predisposition" and "carrier status" in the previous version of the New York State Human Rights Law.

¹⁰ "Status as victim of sex offenses or stalking" was added as a protected class under the City Human Rights Law on December 22, 2003.

^{11 &}quot;Unemployment status" was added as a protected class under New York City's Human Rights Law on June 11, 2013.

¹² See also, EEO Policy Handbook "About EEO: What you May Not Know," for more examples of prohibited conduct.

The Policy also prohibits sexual harassment (i.e., conduct or language of a sexual nature) and harassment based on gender or any other protected characteristic (such as race, religion, disability, or sexual orientation). Forms of harassment may include, but are not limited to, the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation, or unequal treatment.

The Policy prohibits conduct which unreasonably interferes with an employee's job performance or creates an intimidating, hostile, or offensive working environment, or creates an abusive working environment based on any protected characteristic.

Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are strictly prohibited.

The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking that do not create an undue hardship.

Some offensive acts or remarks may violate this Policy even if they are not so severe that they violate federal, state, or local discrimination laws. The City and its agencies may discipline conduct that violates this Policy even if the conduct does not violate a law prohibiting discrimination.

The Policy also prohibits any City employee from aiding, abetting, inciting, compelling, or coercing any person present in a City facility, whether or not that person is an employee of the City, from engaging in any conduct prohibited by this Policy, including, but not limited to, conduct that creates a hostile work environment based on any protected characteristic.

B. <u>Applicability</u>

Everyone who works within New York City government or its workplaces, or who seeks employment within City government, is covered by federal, state, and local employment laws, and this Policy. This includes all current employees, managers (including executives and senior level staff members), supervisors, co-workers, paid and unpaid interns, ¹³ and job applicants.

¹³ The prohibition of discrimination against interns was added in the New York City's Human Rights Law on April 15, 2014.

This Policy not only protects individuals from prohibited conduct because of their own protected status (such as their own actual or perceived race, religion, national origin, or disability), but also protects individuals from conduct motivated by the actual or perceived race, religion, national origin, or disability, etc., of other persons with whom they are associated. For example, this Policy applies to individuals who are subjected to adverse actions because of their marriage to, or domestic partnership or association with, persons of a particular racial, religious, or national origin group, or persons who have a disability. Moreover, discrimination based on an individual's name(s) or spouse's or domestic partner's name(s) that is associated with a particular racial, religious, or national origin group is prohibited.

These protections apply to actions, whether or not intentionally offensive or directed at a particular person or group, which violate this Policy.

This Policy extends to conduct which occurs at any location that could be reasonably regarded as an extension of the workplace, such as any field location, off-site business-related social function, City vehicle, or facility where City government business is being conducted and discussed.

In addition, Work Experience Program ("WEP") participants have a right to a workplace that is free of discrimination, including harassment based on race, color, national origin, religion, gender, disability, or age, and any basis that could otherwise be determined to be prohibited behavior pursuant to the Policy as applied to employees or applicants for employment.

All City employees, interns, and WEP participants are expected to be respectful of everyone in the City's workplaces and members of the public, and to be sensitive to the effects of their behavior on those around them. All employees, interns, and WEP participants must be trained in the requirements of this Policy and must receive a copy of the EEO Policy Handbook, "About EEO: What You May Not Know."

II. Specific Protections

The following sections are provided to enable individuals to understand the unique definitions, issues, rights, and responsibilities under this Policy pertaining to sexual harassment and discrimination based on disability, religion, retaliation, and status as a victim of domestic violence, sex offenses, or stalking.

A. <u>Sexual Harassment</u>

Sexual harassment is a form of employment discrimination which is prohibited by law. The federal government created guidelines which define sexual harassment as "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature . . . when: 1) submission to the conduct is made either explicitly or implicitly a term or condition of an individual's employment; 2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or 3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment."¹⁴

Sexual harassment may involve individuals of the same or different gender(s). A broad range of behavior may be considered sexual harassment, including sexually suggestive remarks, pictures or gestures, verbal abuse or harassment of a sexual nature, subtle or direct propositions for sexual favors, and any unnecessary touching, patting, or pinching.

B. <u>Disabilities</u>

Discrimination against a person based on that person's actual or perceived disability, record of disability, or relationship with a person with a disability will not be tolerated by the City of New York. For the purpose of this Policy, a disability is: 1) a physical, medical, mental, or psychological impairment; 2) a history or record of such impairment; or 3) being regarded as having such impairment.

The City of New York and its agencies will take appropriate action to provide reasonable accommodations to qualified employees and job applicants with disabilities, unless providing such accommodations creates an undue hardship. Reasonable accommodations include the provision of equipment, changes in workplace policies and practices, and other forms of assistance that allow people with disabilities to apply for a position, perform their jobs, or enjoy equal benefits and privileges of employment as are enjoyed by other similarly situated employees without disabilities.

Whether an accommodation is reasonable will depend upon the circumstances of the particular request. Some examples of accommodations that may be reasonable include: making facilities physically accessible to, and usable by, persons with disabilities; job restructuring; modifying work schedules; providing or modifying equipment or devices; providing qualified readers, interpreters, auxiliary aids, and/or other support services; and providing leave and/or arranging for transfer or reassignment to a vacant position, if such transfer or reassignment does not violate

¹⁴ Code of Federal Regulations, Title 29, Section 1604.11.

the Civil Service Law, Personnel Rules and Regulations, other applicable laws, or regulations and/or collective bargaining agreements.

Undue hardship may exist when an accommodation is significantly difficult, unduly costly, extensive, substantial, disruptive, or would change the nature or operation of an agency's business.

The City of New York encourages employment of and promotional opportunities for qualified persons with disabilities. For example, pursuant to Section 55-a of the New York State Civil Service Law, where agency needs and availability permit, the City encourages agencies to utilize the 55-a Program, which will allow City agencies to employ qualified persons who have been certified as disabled in competitive positions on a non-competitive basis. Individuals who wish to apply for the 55-a Program are encouraged to seek assistance from the Agency Personnel Officer or 55-a Coordinator.

C. Religion

The Policy prohibits adverse employment actions based on a person's religion. This includes discriminatory practices and decisions, harassment, hostility, or other adverse actions because of a person's actual or perceived creed, religious affiliation, religious beliefs, observances, or practices.

In addition, depending on the circumstances, agencies must try to reasonably accommodate the religious observances, beliefs, or practices of an employee or job applicant, unless the accommodation creates an undue hardship. A reasonable accommodation for religion may be a change in a workplace rule or practice that allows an individual to respect his or her religious observances, beliefs, or practices. City agencies may be required to provide accommodations for religion such as flexible arrival and departure times, and/or leave; voluntary exchanges of shifts or assignments; time and/or place to pray; accommodations relating to appearance and dress; and modifying workplace practices, policies, and/or procedures.

City agencies are not required to provide accommodations that are too costly or difficult to provide, that would be disruptive, or would interfere with job performance.

D. <u>Retaliation</u>

It is a violation of the Policy to retaliate against or harass any person who asserts his or her rights regarding employment discrimination by: 1) opposing discriminatory practices in the workplace; 2) complaining about prohibited conduct;

or 3) participating in any way in the complaint, investigation, or reasonable accommodation processes. It is also a violation of this Policy to retaliate against or harass someone because of his or her association with such an individual.

Behaviors which may be considered retaliatory include, but are not limited to: threats, reprimands, negative evaluations, harassment, refusal to hire, denial of promotion or job benefits, demotion, suspension, discharge, negative references to prospective employers, or other actions affecting the terms, conditions, or privileges of employment.

Examples of behavior that are protected against retaliation under this Policy include, but are not limited to: expressing an intent to file a charge or complaint alleging prohibited conduct; participating as a witness in an EEO investigation, administrative proceeding, hearing, or trial; and/or seeking a reasonable accommodation.

E. <u>Domestic Violence, Sex Offenses, or Stalking</u>

The New York City Human Rights Law prohibits employment discrimination against persons who are victims of domestic violence, or victims of sex offenses or stalking, as defined by that law and the New York State Penal Law. Agencies shall provide reasonable accommodations that do not create undue hardship and that enable such persons to satisfy the essential requisites of a job, provided that the status as a victim of domestic violence or victim of sex offenses or stalking is known, or should have been known, by the agency.

III. Procedures

A. Reporting Violations

Anyone who believes that he or she has been subjected to any action, decision, or harassment in violation of this Policy, or who witnesses others being subjected to improper conduct, is urged to promptly report the incident(s) to his or her supervisor or manager; to agency personnel supervising the application, testing, and interviewing process; or directly to the EEO office at the agency where the violation actually occurred, or which is the employer of the individual who purportedly committed the complained of act(s). Supervisors, managers, or human resources personnel who receive EEO complaints, or otherwise become aware of any improper discrimination, must notify the agency EEO Officer. Supervisors and managers should also encourage individuals who believe that the Policy has been violated to consult with the EEO office.

An individual who believes that this Policy has been violated may report the incident orally or in writing. Where the report is taken orally, the manager, supervisor, or EEO representative shall document the report. The EEO office will assist any individual in determining whether the conduct or decision reported is appropriate for the complaint process. Where an individual chooses to file an internal complaint with the agency EEO office, that complaint must be filed within one year of the event which is the subject of the complaint.

Persons who wish to discuss a possible violation of this Policy without revealing their identity may do so by telephoning or writing the EEO office. In such cases, the EEO office will provide counseling and take such follow-up action as may be appropriate and possible, given the restraints of anonymity.

If any employee knowingly makes a false accusation of discrimination or knowingly provides false information in the course of an investigation of a complaint, such conduct may be grounds for discipline. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

B. <u>Contact with the EEO Office</u>

An employee has a right to meet privately with an EEO representative. Such a meeting may take place either during or outside of office hours. If an employee makes a request to meet with an EEO representative during office hours, the employee should obtain approval from a manager or supervisor in order to leave his or her work assignment. An employee need not disclose the purpose for or details of the meeting with an EEO representative. Reasonable leave requests to meet with an EEO representative during work hours cannot be denied by managers or supervisors. Managers and supervisors shall allow employees to meet with EEO representatives at the earliest practicable time consistent with the operational needs of their units. Where an agency has more than one EEO representative, an employee is not required to meet with an EEO representative who works in the employee's division.

At the employee's request, arrangements may also be made to hold the meeting before or after office hours, or during the employee's lunch period. Should such a meeting take place entirely on the employee's own time, he or she need not advise a manager or supervisor of the meeting, or obtain the consent or approval of a manager or supervisor. The EEO representative will arrange to meet with an employee at outside premises where appropriate and/or necessary in order to ensure confidentiality. If necessary, EEO representatives will make arrangements for sign language interpreters and other forms of effective communication with persons with disabilities.

All requests for mediation should be made to the EEO Officer. Mediation may be requested by any party involved and may be declined by any party.

The EEO Officer will determine whether the complaint is appropriate for mediation. The EEO Officer may choose to conduct the mediation internally within the agency, or externally through entities that provide mediation services.

Mediation may be terminated by any party to the mediation. If this occurs, the EEO Officer will inform the other party or parties in writing that the mediation has been terminated. In the event that mediation does not result in a resolution, the EEO Officer will provide the parties with a written statement informing the parties of the complainant's right to an investigation of the allegation. Where efforts to mediate complaints are unsuccessful, complaints will be investigated by the EEO office.

E. <u>Concluding the Complaint Investigation</u>

The EEO Officer will submit a confidential report of the complaint investigation to the agency head at the conclusion of the investigation. If the EEO Officer concludes that a violation of this Policy has occurred, the EEO Officer will recommend appropriate corrective action. The agency head will review the EEO Officer's report and promptly issue a determination adopting, rejecting or modifying the recommended action. Such determination shall be in writing and may be issued electronically. The EEO Officer will advise all parties in writing of the outcome of a complaint.

Any person found to have engaged in conduct or practices in violation of this Policy may be subject to discipline which may include a reprimand, suspension, probation, demotion, transfer, termination, or any other measures permitted by law and/or collective bargaining agreements. In addition to implementing such disciplinary action, agencies may take such steps as may be necessary to address the impact that any violation of this Policy has had on the complainant or within the agency.

F. Other Places Where Complaints May Be Filed

The following federal, state, and local agencies enforce laws against discrimination:

- New York City Commission on Human Rights: http://www.nyc.gov/html/cchr/html/home/home.shtml
- New York State Division of Human Rights: http://www.dhr.ny.gov/

- United States Equal Employment Opportunity Commission (the "EEOC"): http://www.eeoc.gov
- United States Department of Justice: http://www.justice.gov/

Information about how to contact these agencies can be found in the EEO Policy Handbook, "About EEO: What You May Not Know," at http://www.nyc.gov/html/dcas/html/about/eeo booklet.shtml, the DCAS website at http://www.nyc.gov/html/dcas/html/about/eeo.shtml, or the Office of Citywide Diversity and EEO at 1 Centre Street, 17th Floor North, New York, NY 10007, (212) 386-0257. Please note that there are statutory deadlines for filing complaints with each of these agencies. 15

When a person exercises his or her right to file a complaint with a federal, state, or local administrative agency (known as an "external complaint") based on or related to the same facts and circumstances of an internal complaint, the agency EEO Officer will transfer the matter to the agency General Counsel, who will be responsible for any further handling of the matter. The EEO Officer will notify the complainant and the parties who are the subject of the complaint, in writing, that the investigation by the EEO Officer has been transferred because of the filing of the external complaint. The agency General Counsel will be responsible for handling external complaints regardless of the timing of such complaints (whether filed before the internal complaint is filed, at the same time that the internal claim was filed, or after the internal complaint was filed). After transfer of the complaint to the agency General Counsel, the EEO Officer will cooperate with the General Counsel with respect to the ultimate resolution of the complaint.

G. Requests for Reasonable Accommodations

City agencies may be required to provide reasonable accommodations when requests are made in connection with disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking. The reasonable accommodation process should be flexible and interactive, involving agency representatives who are necessary to the reasonable accommodation process and the individual who is requesting a reasonable accommodation. In all instances, the agency EEO office should be notified of the request in order to facilitate discussions, research appropriate accommodations, and assist in the resolution of the matter.

11

¹⁵ The deadline in some instances is as short as 180 days. Therefore, to preserve their rights, individuals who believe that they have been discriminated against and wish to file a complaint with an external agency should promptly contact the City Commission on Human Rights, the State Division of Human Rights, the EEOC, the Department of Justice, or a private attorney for further guidance.

EEO representatives, agency personnel supervising any phase of the application process, and/or managers and supervisors involved in the process shall notify individuals who request reasonable accommodations whether the request has been granted. Where the specific accommodation requested is impracticable, agency representatives will seek to implement an appropriate alternative reasonable accommodation. The following procedures detail the specific aspects of each type of request.

1) Disabilities: An employee or job applicant with a disability who requests reasonable accommodations to enable him or her to satisfy the essential functions of the job or enjoy the rights in question may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disabilities Rights Coordinator. A request for a reasonable accommodation may be made orally or in writing. Where the request is made orally, it shall be documented by that person who receives the request.

EEO Officers and/or Disabilities Rights Coordinators, agency personnel supervising the application process, and managers and supervisors involved in the process shall provide reasonable assistance (such as help in completing forms) to an individual requesting an accommodation. Additionally, if a reasonable accommodation is requested to facilitate an individual's ability to apply for employment, the agency staff supervising the application procedures may be required to assist the applicant in completing the application process.

By law, all documentation and information concerning the medical condition or history of an individual requesting a reasonable accommodation for a disability must be collected and maintained on separate forms, and in separate medical files, apart from other personnel data. Such information must be treated as confidential medical records, except that managers and supervisors may be informed of necessary restrictions on work and accommodations required. Furthermore, medical information may be provided: 1) to first-aid and safety personnel, if the disability might require emergency treatment; 2) to government officials investigating the agency's compliance with applicable laws; 3) to workers' compensation offices in accordance with Workers' Compensation Law; and 4) for insurance purposes.

2) Religious Accommodations: An employee or applicant requesting reasonable accommodations for religion may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer. Requests for religious accommodation should be documented by the individual receiving the request.

-

¹⁶ A Disability Rights Coordinator is responsible for ensuring compliance with federal, state, and local laws and the Policy regarding people with disabilities.

3) Victim of Domestic Violence, Sex Offenses, or Stalking: An employee or applicant requesting reasonable accommodations for domestic violence, sex offenses or stalking may make such requests to his or her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer.

Agencies may require a person requesting a reasonable accommodation to provide certification that the person is a victim of domestic violence, sex offenses, or stalking. The person requesting the reasonable accommodation shall provide a copy of such certification to the agency within a reasonable period after the request is made. A person may satisfy the certification requirement by providing documentation from an employee, agent, or volunteer of a victim services organization, an attorney, a member of the clergy, or a medical or other professional service provider from whom the individual seeking a reasonable accommodation, or that individual's family or household member, has sought assistance in addressing domestic violence, sex offenses, or stalking and the effects of the violence or stalking; a police or court record; or other information consistent with the disclosure and the request for accommodation.

4) Pregnancy:¹⁷ An employee or job applicant requesting reasonable accommodations due to pregnancy and those who suffer medical conditions related to pregnancy, childbirth, or a related medical condition may make such requests to her manager or supervisor, agency personnel supervising the application process, or directly to the agency EEO Officer or Disability Rights Coordinator. Such a reasonable accommodation may include bathroom breaks; leave for a period of disability arising from pregnancy, childbirth, or related medical conditions; breaks to facilitate increased water intake; periodic rest for those who stand for long periods of time; and assistance with manual labor, among other things.

All information, including a statement of the person requesting a reasonable accommodation or any other documentation, record, and the fact that the individual has requested or obtained a reasonable accommodation, shall be retained in the strictest confidence by City agencies, except to the extent that disclosure is requested or consented to in writing by the person requesting the reasonable accommodation, or is otherwise required by applicable federal, state, or local law.

Where an employee or job applicant has requested a reasonable accommodation consistent with these procedures and the agency representative has not provided the reasonable accommodation, an appeal may be made to the agency head. Within 10 business days of receipt of an appeal, the agency head, or his or her designee, shall:

13

¹⁷ The City's Human Rights Law was amended to include reasonable accommodations related to pregnancy, childbirth or related medical conditions effective January 30, 2014.

- l. obtain the request for reasonable accommodation made by the employee or applicant and review all related documentation, standards, procedures, and potential accommodations;
- 2. meet and/or consult with the employee or applicant, the EEO Officer, and any agency representative that the agency head deems necessary to the reasonable accommodation request;
- 3. evaluate the reasonableness of employee's or applicant's and agency representative's preferences regarding the accommodation request, giving primary consideration to the employee's or applicant's preferences; and
- 4. consult with the DCAS Office of Citywide Diversity and EEO or the Law Department.

Within 15 business days of receipt of the appeal, the agency head or his\her designee, shall issue a written determination on the request for reasonable accommodation, specifying what accommodation shall be provided, if any, and, where necessary, directing the appropriate agency representative to implement such accommodation promptly. The EEO Officer or Disability Rights Coordinator shall monitor implementation of the reasonable accommodation.

G. Confidentiality

All complaints, investigations, requests for accommodations, and records will be handled, to the extent possible, in a manner that will protect the privacy interests of those involved. EEO matters may be discussed with other persons who may have information about a complaint or who are necessary to implement reasonable accommodations for disability, religion, status as victims of domestic violence, sex offenses or stalking, and pregnancy, childbirth, or a related medical condition. Therefore, it may be necessary to disclose information to persons with a legitimate need to know about the matter.

H. <u>Documentation</u>

All inquiries, complaints, requests, mediation efforts, investigations, requests for accommodation, and their outcomes will be documented by the EEO office.

J. Additional Sources of Procedural Information

The Guidelines for the Implementation of the City's Discrimination Complaint Procedures may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo_discriminationcomplaint_procedures.pdf

The City's Reasonable Accommodation Policy and Procedure may be found online:

http://www.nyc.gov/html/dcas/downloads/pdf/misc/eeo_reasonableaccommodation.pdf

IV. Agency-Specific Diversity and EEO Plans

Agency heads are required by the New York City Charter to annually prepare, adopt, and implement a plan to provide equal employment opportunity. The plan must be prepared based on uniform procedures and standards provided by DCAS. DCAS will work with agency heads to help them develop realistic and achievable objectives.

Each agency head or, at his or her direction, the agency EEO Officer and/or APO, should review agency statistical information (including total employment and new hires and promotions, by race/ethnicity, and gender), EEO complaints made during the previous fiscal year and the agency's employment practices, policies, and programs. The agency head should then work with the EEO Officer, General Counsel and APO to identify: 1) whether there are any barriers to equal opportunity within the agency; 2) the agency's obligations as a result of government grants and/or contracts; and 3) what, if any, corrective actions are required under court decrees and/or governmental audits. Agencies may wish to seek the advice of the Law Department or consult with the DCAS Office of Citywide Diversity and EEO regarding the development of agency Diversity and EEO Plans.

The Diversity and EEO Plan should communicate the agency's intention to promote equal employment opportunity and diversity and inclusion by continuing effective measures or implementing new strategies and programs (i.e., preventive, corrective and risk management strategies in areas such as recruitment, training, selection, promotion, and policy dissemination standards) that prevent, diminish, or eliminate barriers to equal opportunity employment. DCAS will provide agencies with formats and recommendations for Diversity and EEO Plan development that are consistent with employment practices recommended by human resources management organizations and enforcement entities.

Although each agency's Diversity and EEO Plan will be tailored to the specific issues of that agency, there are some general measures that all agencies are required to implement. Each agency's Diversity and EEO Plan must, at a minimum, include the following:

- A commitment to ensure fair employment practices, and promote a workplace that values its employees in support of the City's diversity and inclusion strategy. The commitment will hold EEO Officers and representatives, human resources professionals, managers and supervisors accountable for ensuring that the agency does not discriminate against employees or applicants for employment and support the diversity and inclusion initiatives at the agency. This commitment should be reflected in the agency strategic plan, mission, vision, and performance metrics. It should also include the agency's strategy to ensure equal employment opportunity and to implement the best diversity and inclusion practices at the agency. The commitment should also be communicated to all employees through a Commitment Statement to affirm the principles of equal employment opportunity and diversity and inclusion.
- A commitment to assess recruitment efforts to determine whether such efforts adversely impact any particular group and what recruitment sources yield a diverse pool of qualified candidates. It should also include the agency's strategy to implement the best diversity and inclusion recruitment practices to ensure equal employment opportunity. Minimally, agencies should identify relevant professional and community organizations serving women and minorities throughout the City, review and update listings of recruitment outreach sources, and contact such organizations when positions not filled through civil service lists become available or where agencies may otherwise use discretion in hiring.
- A commitment to assess agency job postings to ensure appropriate diversity, inclusion, and equal opportunity employer messaging.
- A commitment to assess the manner in which candidates are selected for employment, to determine whether there is any adverse impact upon any particular racial, ethnic, disability, or gender group. To the extent that adverse impact is discovered, the agency head will determine whether the criteria being utilized are job-related. If the criteria are not job-related, the agency will discontinue using that method. Methods which diminish adverse impact will be preferred over those with greater impact, provided that the agency's job-related aims are not compromised by using the method with a diminished impact. Examples of selection methods which may diminish adverse impact include race/ethnicity-neutral and gender-neutral questions in interview materials and assembling interview panels that reflect gender, race and ethnic diversity. The agency will also ensure that, to the extent practicable, agency

personnel involved in both the discretionary and the civil service hiring pool process receive structured interviewing training and use structured interviewing in the selection process.

- A commitment to assess criteria for selecting persons for mid-level to high-level discretionary positions.
- A commitment to make career counseling about civil service jobs available for employees. Employees should be reminded of the identity of the agency's Career Counselor and the type of guidance which is available from the Career Counselor, at least once each fiscal year. Each agency should promptly notify agency employees and DCAS of any change in the identity of the agency Career Counselor.
- A commitment to ensure that all new employees are advised of this Policy, their rights and responsibilities under it, the discrimination complaint and investigation procedures, and the reasonable accommodation procedures.
- A commitment to establish a diversity, inclusion, and EEO training plan to
 ensure that all individuals who work within the agency, including managers and
 supervisors, are trained concerning diversity, inclusion, and EEO-related rights
 and responsibilities in a manner consistent with the minimum standards for
 diversity, inclusion and EEO training established by DCAS.
- A commitment to review on a regular basis and retain information about personnel actions, discretionary hiring, applicants, promotions, demotions, transfers, rates of pay, terms of compensation, and selection for training or apprenticeship as required by federal, state, and local law, and/or the City's official records retention schedule.
- A plan to meet obligations or remedies required or recommended as a result of government grants or contracts, court orders, consent decrees, or any audit/review conducted by a governmental agency.

Other measures which may be used to ensure fair employment practices include, for example:

- Advertising job vacancy notices in periodicals and websites with a diverse and inclusive readership.
- Sending job vacancy notices to professional and community organizations serving diverse and inclusive populations.

- Participating in career and job fairs.
- Whenever possible, promoting public service as a career choice at schools, colleges and universities.
- Using internships, work/study, co-op, and scholarship programs to attract interested persons and to develop and hire interested and qualified candidates.
- Sponsoring open houses (i.e., networking events, facilities tours).
- Working with appropriate DCAS personnel to review the competencies, skills
 and abilities required (as presented in job vacancy notices and notices of
 examination) for available positions to ensure that these standards are updated,
 job-related, and required by business necessity.
- Reviewing application forms and agency materials and products in order to ensure that they do not contain discriminatory language or images.
- Ensuring that human resources personnel, managers, supervisors, and other personnel involved in the recruitment and hiring process are trained in interviewing, selection, hiring skills, and EEO, to enable such individuals to correctly identify the most capable candidates.
- Implementing and encouraging inclusive skills and behavior standards for managers to ensure that they are able to maximize their professionalism, performance and communication skills.
- Conducting or encouraging the use of training and development programs to improve skills, performance, and career opportunities of all employees.
- Creating talent pools through employee surveys and databases, to promote cross-training, mentoring, coaching, stretch assignments, cross divisional assignments, job transfers, and rotation programs for career enhancement and development experiences.
- Planning and administering employee incentives, quality of work life and recognition programs, engagement surveys, performance evaluations, employee resource groups, and diversity councils.
- Promoting employees' awareness of opportunities for promotion and transfer within the agency, publicizing promotions and changes in the managerial ranks, and ensuring that the agency engage in succession planning for top managerial

positions. The agency considers its own employees for such opportunities by having programs that identify ready now and high potential talents.

The City of New York, through DCAS, will also:

- Provide the uniform procedures, formats, and reports required by the New York City Charter to facilitate the planning and review of the City's efforts to provide equal employment opportunity for employees and applicants for City government employment.
- Assess qualifications required for most civil service positions and ensure that civil service examinations are job-related and consistent with business necessity.
- Provide assistance to agencies to ensure that recruitment efforts fit particular human resource needs.
- Encourage agency job postings internally through City Jobs and externally through the City's website: http://www1.nyc.gov/jobs/
- Continue to conduct on-site EEO monitoring visits to agencies.
- Continue efforts to better ensure the accuracy of ethnicity and gender data.

V. Enforcement and Accountability Standards

A. <u>Department of Citywide Administrative Services</u>

DCAS is required to: 1) establish and enforce uniform procedures and standards for use by City agencies in establishing measures, programs, and plans to ensure equal employment opportunity, including a time schedule for the development, review and adoption of EEO plans; 2) establish a uniform format for use by City agencies for the presentation of statistical information on the workforce of City agencies; and 3) develop resources regarding information on employment and educational programs.¹⁸ DCAS is also required to publish and submit annual reports on the activities of DCAS and the other City agencies with respect to equal employment opportunity.¹⁹

¹⁸ See Charter Sections 814(a)(12)-(15).

¹⁹ See Charter Section 814(b)(8).

Within DCAS, the Office of Citywide Diversity and EEO assists the Commissioner to develop and enforce the Policy, standards, and procedures. The Office of Citywide Diversity and EEO will assist City agencies by developing or collaborating on solutions, strategies and initiatives to effectively implement the provisions of the City Charter and other federal, state, and local laws, and monitoring the EEO-related activities of City agencies. In addition, DCAS maintains the data that is necessary in order to fulfill the City's EEO obligations under the City Charter and other federal, state and local laws.

B. <u>Agency Heads</u>

Each agency head will ensure that his or her agency does not discriminate against employees or applicants for employment as prohibited by federal, state and local laws. Agency heads are accountable to their respective Deputy Mayors for their agencies' EEO practices. Agency heads will also ensure that legal, human resources, and EEO personnel, managers, and supervisors: 1) receive a copy of this Policy (including any addenda); 2) are trained in EEO laws and procedures; and 3) know how to carry out their responsibilities under this Policy. Agency heads must distribute a copy of the EEO Policy Handbook, "About EEO: What You May Not Know" to all employees and ensure that a copy is available on the agency's website.

As discussed in Section IV, each agency head must annually adopt and implement a Diversity and EEO Plan that communicates measures and programs that the agency will undertake to ensure fair and effective efforts to provide equal employment opportunity. Draft Diversity and EEO Plans are to be developed and submitted each fiscal year according to the timetable and format established by DCAS, and must be reviewed and approved by DCAS. Agencies are required to file copies of finalized agency Diversity and EEO Plans with the Mayor, the City Council, the Equal Employment Practices Commission ("EEPC"), and the City Civil Service Commission, and to also make Diversity and EEO Plans available for reasonable public inspection.²¹

Each agency head will then submit quarterly reports to DCAS, as well as to the Mayor, City Council, and EEPC, on the agency's efforts during the previous quarter to implement the agency Diversity and EEO Plan. Such quarterly reports will also include a review and documentation of EEO complaints and requests for reasonable accommodations for said quarter. Quarterly Diversity and EEO reports must, pursuant to the City Charter, be timely submitted to DCAS and the other entities mentioned above, no later than thirty (30) days following the reporting period using the reporting format provided by DCAS.

²⁰ See Charter Section 815(h).

²¹ See Charter Section 815(a)(19).

In order to meet the City's obligations under the City Charter and other federal, state and local laws, and to achieve the goals of the agency Diversity and EEO Plan, each agency head must appoint a trained EEO Officer whose responsibility it will be to implement the Policy within that agency. Because EEO Officers will need independence of judgment as well as the authority of the agency head in order to carry out their responsibilities, the EEO Officer must report directly to the agency head, or if approved by DCAS, to a direct report to the agency head. In order to avoid potential conflicts of interest, under no circumstances should the EEO Officer report to the General Counsel. Where the agency's organizational structure necessitates multiple EEO representatives, such individuals should be selected from different office locations and, where possible, from a variety of levels within the organizational structure. The agency head must ensure that the responsibilities of the EEO Officer are competently discharged.

Agency heads should appoint at least two EEO representatives, who may not be of the same gender, to receive discrimination complaints and conduct investigations. Each agency head must designate a Career Counselor with appropriate training and knowledge, who is familiar with civil service jobs, to provide career counseling to employees who request such guidance. The agency head should also designate a Disabilities Rights Coordinator, whose responsibility it will be to ensure compliance with all federal, state, and local laws, as well as City and agency policies, pertaining to persons with disabilities. Usually the EEO Officer of each agency should serve as the Disabilities Rights Coordinator; however, when circumstances warrant, an agency head may designate another person to serve as the Disabilities Rights Coordinator.

Agency heads are required to sign off on all agency Diversity and EEO Plans and final determinations concerning EEO complaint resolutions and should conduct a quarterly review of EEO complaints and requests for accommodations. Such sign off may be in written or electronic form. Each agency head will ensure that all employees are provided with information that complies with the standards provided by DCAS regarding employee rights and obligations contained within this Policy, and with information about the complaint, investigation and reasonable accommodation procedures. The agency head will also ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business. Such posting may include postings on electronic bulletin boards and intranet sites. Each agency head will ensure that each of the agency's employees is accountable for his or her compliance with EEO-related policies, and receives training in EEO laws.

Agency heads should ensure that information regarding employee rights and obligations, and the complaint, investigation, and reasonable accommodation procedures are available in appropriate alternative formats to employees and job applicants with disabilities.

C. EEO Officers

The agency's EEO Officer has primary responsibility for assisting the agency head in implementing the Policy, standards, and procedures. Specifically, the agency's EEO Officer must be knowledgeable regarding EEO laws, the requirements of the Policy, standards, and procedures, and how to prevent, investigate, and resolve discrimination complaints. The EEO Officer and/or Disability Rights Coordinator will also receive requests for accommodations, and recommend appropriate action to the agency head regarding EEO-related issues. The EEO Officer will also provide guidance to the agency head in submitting the agency's annual Diversity and EEO Plan and in preparing and reviewing quarterly reports. The EEO Officer should work closely and cooperatively with the agency's General Counsel and the DCAS Office of Citywide Diversity and EEO, and provide guidance and assistance to agency managers, supervisors, and human resource professionals in addressing issues relating to equal employment opportunity.

The EEO Officer will also: 1) set training objectives that ensure that all agency employees receive diversity and inclusion and EEO training; 2) supervise the EEO-related activities of EEO counselors and/or investigators; 3) ensure that the Policy, standards, and procedures are posted at each site where the agency conducts business; and 4) ensure that the Policy, standards, and procedures are available in alternative formats (i.e., large print, audio tape, and/or Braille). Each agency's EEO Officer shall make a copy of these standards and procedures, and any subsequent revisions and supplemental materials, available upon request by an employee or applicant.

D. <u>Agency General Counsels</u>

Agency General Counsels should: 1) assist the agency head in identifying and determining appropriate responses to EEO issues; 2) work cooperatively and closely with the EEO Officer in the implementation of the Policy, standards, and procedures; 3) inform the EEO Officer when external complaints or litigation involving EEO matters are brought against the agency; 4) be available to consult on internal EEO investigations; and 5) be responsible for the investigation of, and response to, external EEO complaints.

E. <u>Managers and Supervisors</u>

Managers and supervisors will make every effort to maintain a work environment that fosters sensitivity and respect for the diversity of all individuals. Specifically, each agency manager or supervisor shall: 1) be accountable to the agency head for effectively implementing EEO-related policies; 2) perform managerial or

supervisory responsibilities in a non-discriminatory manner; 3) receive training in EEO laws; 4) cooperate with the EEO Officer in the implementation of the Policy, standards, and procedures (including training, complaint resolutions, processing, recording, and reporting reasonable accommodation requests, EEO-related recruitment, and selection standards; and modifying agency procedures to ensure equal employment opportunity for applicants and employees); 5) promptly consult with the agency's EEO Officer if he or she observes, learns about, or suspects that a violation of this Policy has occurred; 6) where appropriate, encourage subordinates to consult with an EEO office; 7) allow employees to meet with EEO representatives at the earliest practical time consistent with the operational needs of his or her unit; and 8) maintain confidentiality with respect to EEO-related matters.

F. <u>Personnel Officers</u>

Personnel Officers have primary responsibility for assisting the agency head in implementing the City's personnel policies and shall be knowledgeable regarding the interplay of EEO-related laws and other work-related legal regulations including Family Medical Leave Act, New York State Civil Service Law, and Workers' Compensation Law. Personnel Officers should cooperate with EEO Officers in the implementation of the Policy, standards, and procedures including training objectives, complaint resolutions, and modifying agency procedures to ensure equal employment opportunity for applicants and employees.

Personnel Officers will also: 1) ensure that employees know the identity of the agency Career Counselor and ensure that all employees have access to information regarding job responsibilities, performance evaluation standards, examinations, training opportunities and job postings; 2) ensure that all new employees are advised of the Policy, standards, and procedures, the employees' rights and responsibilities under such policies, and the discrimination complaint procedures; 3) inform the EEO Officer on a quarterly basis of the number of 55-a Program participants and efforts that the agency has made to employ, promote, or accommodate qualified individuals with disabilities; 4) involve the agency EEO Officer in the review of EEO-related decisions, actions, and practices; and 5) promptly consult with the agency's EEO Officer if he or she knows, has been informed of, or suspects that a violation of this Policy has occurred.

APPENDIX 4 Department of Finance

EEO Complaint Procedural Guidelines City of New York, 2016

EEO Complaint Procedural Guidelines

City of New York 2016



Department of Citywide Administrative Services

Table of Contents

Α.	Overview	1
В.	The EEO Complaint Process at a Glance	2
C.	The Intake Phase	3
D.	Mediation	6
Ε.	Investigation	7
F.	Preparing the Final Report	11
G.	Appendices	12

THE CITY OF NEW YORK EQUAL EMPLOYMENT OPPORTUNITY COMPLAINT PROCEDURAL GUIDELINES

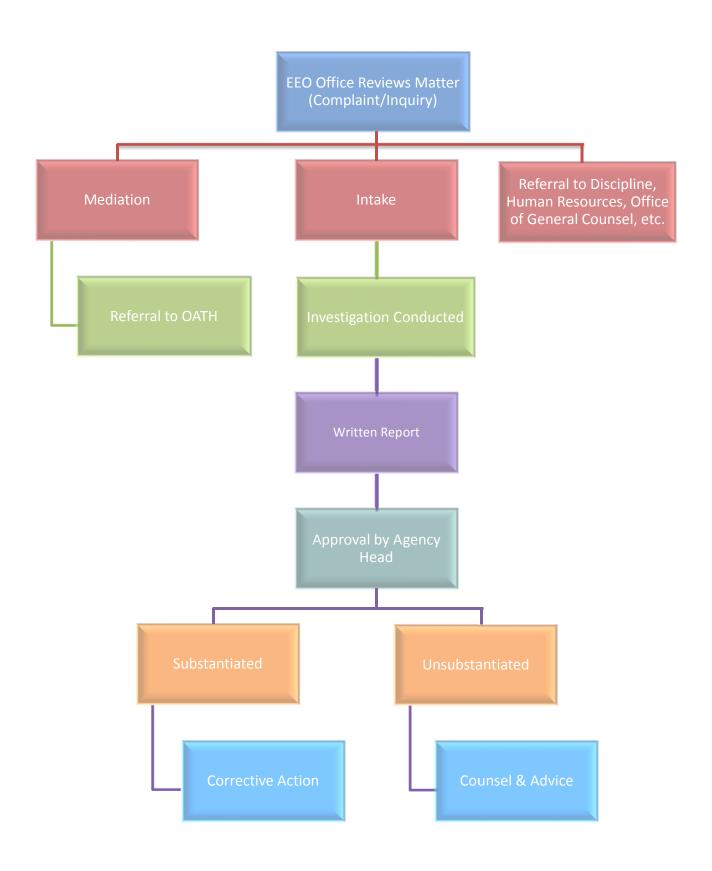
Overview

These Equal Employment Opportunity Complaint Procedural Guidelines (the "Guidelines") are designed to assist Equal Employment Opportunity ("EEO") Officers, Investigators and Counselors in handling EEO complaints and inquiries in a fair, consistent, and timely manner. A person who wishes to make an EEO complaint, or who inquiries about a possible EEO complaint, should be referred to the City's EEO Policy (the "Policy") and the "About EEO: What You May Not Know" Handbook (the "Handbook"). ¹

As provided in the Policy, the City prohibits discriminatory employment actions against, and treatment of, City employees and applicants for employment based on actual or perceived race, color, national origin, alienage or citizenship status, religion or creed, gender (including "gender identity" --which refers to a person's actual or perceived sex, and includes self-image, appearance, behavior or expression, whether or not different from that traditionally associated with the legal sex assigned to the person at birth), disability, age (18 and over), military status, prior record of arrest or conviction, marital status, partnership status, genetic information or predisposing genetic characteristic, sexual orientation, status as a victim or witness of domestic violence, sex offenses or stalking, and unemployment status. Harassment and/or retaliation against a person who opposes or complains about prohibited conduct or participates in any way in the complaint, investigation, or reasonable accommodation processes are also prohibited. The Policy also prohibits the denial of reasonable accommodations for disabilities; pregnancy, childbirth, and related medical conditions; religious beliefs, observances, and practices; or for victims of domestic violence, sex offenses, or stalking that do not create an undue hardship. Persons who claim discrimination in violation of the Policy may file a complaint within one year of the alleged discriminatory incident, with the EEO Office at the City agency where the incident occurred ("internal complaint") or with a Civil Rights enforcement agency, subject to its filing requirements ("external complaint").

¹The EEO Policy is available at http://www.nyc.gov/html/dcas/html/about/eeopol.shtml. The EEO handbook is available at http://www.nyc.gov/html/dcas/html/about/eeo booklet.shtml.

The EEO Complaint Process at a Glance



THE INTAKE PHASE

The EEO complaint or inquiry process begins when a person (the "Complainant") contacts the EEO Office regarding an alleged discriminatory incident.

The person making the complaint may do so anonymously, if he or she so chooses. Anonymous complaints must be treated the same as identified complaints, to the extent possible.

A complaint may be filed by an employee a former employee, independent contractor, a consultant, a volunteer, an intern, a WEP worker, or an applicant for City employment.

A complaint may be filed on the Complainant's own behalf or on behalf of someone else.

Supervisors and managers are required under the Policy to timely notify their EEO Office of any alleged discriminatory conduct they observe or become aware of.

Upon receiving an EEO complaint or inquiry, the EEO Office must memorialize the complaint or inquiry and enter it into the complaint tracking system,² as well as schedule, by email or letter, an intake session with Complainant, if known, for purposes of assessing or confirming the following:

- ☑ Is the complaint timely?
 - o Determine when the alleged discriminatory conduct occurred. A complaint must be filed within one year of the date the alleged discriminatory conduct occurred.
 - While a Complainant may not be able to file a complaint and obtain specific relief sought if the complaint is untimely, the EEO Office may conduct an investigation and may make recommendations to address inappropriate conduct.
- ☑ Has Complainant previously filed a lawsuit or complaint with an enforcement agency regarding the same claims of discrimination? If so, the matter must be transferred to the agency's Office of General Counsel.
 - If an external complaint or lawsuit is filed subsequent to the filing of the internal complaint, the matter must also be transferred to the agency's Office of General Counsel. The EEO
 Office must notify Complainant (and Respondent³, if any) in writing of the transfer.
 - If the Complainant alleges retaliation after filing the external complaint, the retaliation complaint must also be transferred to the Office of General Counsel.
 - If a subsequent complaint involves allegations unrelated to the initial external complaint, the EEO Office may retain and investigate the subsequent complaint as a separate complaint.
 The EEO Office must consult with the Office of General Counsel in determining whether the

² The complaint tracking system is available at https://mspwva-dcslnx01.csc.nycnet/Login.aspx.

³ The Respondent is the person or entity alleged to have engaged in the discriminatory conduct.

subsequent complaint involves separate allegations.

- ☐ Has Complainant previously raised the same issues with others at the agency?
 - Did Complainant discuss the alleged discriminatory conduct with a supervisor/manager,
 Human Resources, or co-workers?
 - Has Complainant filed a grievance with his or her union regarding the same conduct, practice or policy?
- Does the complaint or inquiry raise one or more of the protected categories under the City's Policy, including when discrimination is based on perception or association (see the Handbook, pages 8-10, for definitions of the protected categories)?
 - If the complaint or inquiry does <u>not</u> raise an EEO basis, the EEO Office should make a referral, as appropriate.
- If the complaint or inquiry raises an EEO basis, what specific conduct, practice or policy is the person alleging violates the Policy? The issues raised could involve one or more of the following issues:
 - Harassment, including, but not limited to "the use of vulgar language, abusive acts or language, hostility, physical aggression, intimidation or unequal treatment" based on any of the protected categories (see the City's EEO Policy, page 3).
 - Adverse employment actions, such as negative performance evaluation or denial of promotion or benefits, allegedly based on one or more protected categories as shown by, for example, discriminatory comments or different treatment of other employees who are similarly situated.
 - Failure to reasonably accommodate disability, pregnancy, childbirth and related medical condition, religion/religious observance, victims of domestic violence, sex offenses or stalking.
 - Retaliation due to opposition or complaining about discrimination or participating in the complaint, investigation or reasonable accommodation process. Retaliatory conduct includes conduct reasonably likely to dissuade a person from engaging in protected activity.
 - o Policy alleged to have a discriminatory impact on a protected category that is not job-related or justified by business necessity.
- ✓ What is Complainant's status with the agency?
 - o Does Complainant work at the agency?
 - o What is Complainant's civil service status?
 - Is Complainant an employee of the agency or different agency or an independent contractor?
 - The EEO Office must contact the EEO Office of the employing agency and coordinate the investigation.
- Which person(s), if any, is alleged to have engaged in the discriminatory conduct (the "Respondent")?
 - Complaints against the EEO Officer and agency heads should be referred to the City's Law Department or Department of Citywide Administrative Services ("DCAS").
 - o Complaints by employees or others against a member of the public visiting the agency

- should be referred to the agency's EEO Officer.
- Complaints by the public against persons working at the agency should be handled by the agency's EEO Officer.
- o In the case of complaints against employees of other agencies, the EEO Office of each agency should conduct a joint inquiry or investigation of the complaint.
- ☑ Is there a specific document or rule that applies to the conduct or practice complained about? For example:
 - Personnel Services Bulletins (http://www.nyc.gov/html/dcas/html/employees/psbtoc.shtml)
 - Personnel Rules and Regulations of the City of New York
 (http://www.nyc.gov/html/dcas/html/employees/personnelrules_regs.shtml)
 - Collective bargaining agreements (http://www1.nyc.gov/site/olr/labor/labor-recentagreements.page)
 - Title Specifications and Notices of Examinations (http://dcascitynet.dcas.nycnet/TitleSpecs/home.aspx)
 - o Agency Code of Conduct
- ☑ Do the allegations involve conduct which must be reported to or investigated by a different office or agency? For instance:
 - o Discipline (Advocate): violations of code of conduct.
 - The EEO Office may rely on fact-findings of Discipline or may conduct separate or additional investigation.
 - o Inspector General: fraud, corruption and unethical conduct.
 - o Police/Law Enforcement: criminal conduct.
 - The EEO Office may have to place an investigation or inquiry on hold if the matter is referred to law enforcement.
- ☑ Is it necessary that action be taken prior to the investigation of the complaint?
 - After consultation and approval from appropriate agency personnel, it may be necessary to provide interim relief to alleged victims of harassment.
 - o Interim relief may include, among other actions, temporary transfers and assignment or shift changes.
- ☑ Inform Complainant regarding confidentiality and anonymity, and the Policy regarding retaliation.
- Prior to meeting Complainant, inform Complainant of the right to be accompanied by a representative.
- Begin investigation immediately after determining that the allegations raised, if true, are sufficient to establish a case of discrimination under the Policy, that the complaint is timely, and that the EEO Office is responsible for investigating the complaint. Complete an investigation within 90 calendar days of the filing of the complaint.
 - Ensure a Complaint Form is completed, preferably by Complainant although it can be done by the EEO Office, but should be signed by Complainant.

MEDIATION

Mediation is a voluntary approach to dispute resolution in which the parties try to resolve the dispute themselves on mutually agreeable terms, with the help of a trained third party mediator. The EEO Officer may recommend mediation, or either party to the complaint may request mediation.

The EEO Office may recommend mediation at the inquiry/intake stage and/or the parties may subsequently request mediation during the investigation, subject to the approval of the EEO Officer. Requests for mediation must be made in writing.

Mediation may be conducted by a trained third party mediator. The Center for Creative Conflict Resolution, which is part of the Office of Administrative Trials and Hearings ("OATH"), conducts mediation free of cost to City agencies and employees. More information about OATH is available at http://www.nyc.gov/html/oath/html/about/the-center.shtml.

Mediation is most appropriate for complaints involving interpersonal conflict, and should not be considered in certain cases, such as when the complaint includes allegations of sexual harassment or criminal conduct.

Mediation efforts must not exceed 45 days from the start of mediation. The EEO Office may extend the mediation for good cause.

While mediation continues, the 90-day period for completion of the investigation is suspended.

If the parties agree to a resolution during mediation, a resolution agreement will be drafted and provided to the parties and the referring EEO Officer. The resolution agreement will resolve the pending EEO complaint. Any resolution agreement requiring agency action or approval will only become effective subject to agency approval. If a resolution is not reached, the matter is returned to the EEO Officer and the 90-day investigative period resumes. The EEO Officer may also determine if an agreement has been violated and if so, whether to refer it for further mediation or declare the agreement void.

A party may withdraw from mediation at any time. The EEO Office may also terminate the mediation process if it deems that the effort has been unproductive. The EEO Office must inform all parties to the complaint, in writing, of the termination of mediation. The notice must also inform the parties that the EEO Office will resume its investigation of the complaint.

INVESTIGATION

- The purpose of the investigation is to determine whether there are facts supporting the allegations of discrimination.
- The complaint investigation should begin immediately after a determination that the allegations raised,
 if true, are sufficient to establish discrimination under the Policy, that the complaint is timely, and that
 the EEO Office is responsible for investigating the complaint.
- The complaint investigation should be completed and the Complainant should be notified of the outcome within **90** calendar days of the filing of a complaint.
 - The EEO Office should ensure that a Complaint Form is completed, preferably by Complainant although it can be done by the EEO Office, but should be signed by Complainant, and logged into the complaint tracking system.
 - o Complainants should be provided the following upon filing a complaint:
 - a copy of the written complaint
 - acknowledgement of receipt of the complaint
 - a copy of or links to the City' EEO Policy and Handbook
- Meet with Complainant to supplement or clarify information provided during the intake phase.
 - o Confirm if there any persons who witnessed the alleged discriminatory conduct.
 - Does the Complainant have or know of any documents, such as emails or photos, containing information about the alleged conduct?
- Conduct a thorough investigation that provides answers as to:
 - who was involved in the alleged discriminatory conduct;
 - what occurred during the alleged conduct;
 - when and where the alleged conduct took place;
 - the identity of all witnesses to the alleged conduct, anyone with whom the alleged conduct has been discussed, or anyone who may have identified as having been subject to similar conduct as that alleged or who has information concerning any aspect of the alleged conduct;
 - whether this was an isolated conduct or part of a pattern;
 - what impact, if any, the alleged conduct has had on the Complainant and/or the work environment;
- Determine whether the action alleged to be discriminatory was based on a legitimate, nondiscriminatory reason.
- Obtain and review any available and relevant notes, recordings, photographs, physical evidence, or other documentation.

Conducting Interviews

- Explain objective of the interview.
- Explain City's EEO Policy on retaliation.
- Ask open-ended interview questions in a non-judgmental manner.
- Determine what witnesses know based on personal knowledge versus what they have heard.
- During each interview, take thorough notes, as close to verbatim as possible. Notes should reflect the content of the interview, both the questions and answers, as completely as possible.

Notice to Respondent of the Complaint

- The EEO Office must serve Respondent with a notice of complaint along with a redacted copy of the complaint or a summary of the complaint and allegations after interviewing the Complainant. The following information must be redacted: the Complainant's home address and telephone number, and the name(s), title(s), and division(s) of witnesses.
- Schedule a meeting with Respondent, ensuring that Respondent is informed of the right to be accompanied by a representative.
- Remind Respondent of the City's EEO Policy against unlawful discrimination and retaliation.
- Inform Respondent of the right to respond in writing to the complaint, and that the response should be submitted as soon as possible.
- Give Respondent an opportunity to offer his/her version of events and any other relevant information, including any witnesses who are likely to have relevant information. The EEO Office should interview witnesses identified by Respondent.

Amending the Complaint

The complaint may be amended in writing, for any reason, prior to conclusion of the investigation and notice of outcome to the parties. For purposes of the one-year filing period, amendments to the original complaint will be deemed timely if the original complaint was itself timely. However:

- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint based on different facts than those alleged in the initial complaint, the subsequent complaint should treated as a separate complaint.
- If a Complainant, after filing an initial complaint, seeks to file a subsequent complaint alleging retaliation for making the initial complaint, the later complaint should be treated as a separate complaint.

• All initial, amended, and new complaints should be cross-referenced in the EEO Office's complaint file and the complaint tracking system.

Right to be Accompanied by a Representative

Any person who is interviewed during the course of an EEO investigation has the right to be accompanied by a representative of his or her choice. This includes individuals who make complaints, persons against whom complaints were made, or witnesses. It is preferable that the EEO Office receive advance notice that the person who is being interviewed will be bringing a representative. The representative may not respond on behalf of the party being interviewed or interfere with the interview.

Confidentiality and Record Keeping

Complaints and complaint investigations should be accorded the strictest confidentiality possible. The EEO Office should make every effort to protect from disclosure the complaint allegations, the identity of parties to the complaint and any witnesses. Exceptions include disclosing to persons with a legitimate need to know certain information in order to respond to the complaint allegations or implement interim or corrective action. All persons with whom the EEO Office interacts concerning the complaint and its investigation should be asked to refrain from discussing the complaint beyond their interaction with the EEO Office.

All complaints and related documents, including any investigative notes, records, or copies, are strictly confidential and must be maintained by the EEO Office. The EEO Office may consult the agency's Office of General Counsel concerning a request to view or have copied, in whole or part, the EEO Office's files.

Meeting with EEO Office and Obligation to Cooperate

Anyone has the right to meet privately with the EEO Office during its office hours. An employee seeking to meet with the EEO Office at a reasonable time during that office's hours must secure prior permission for same from his/her appropriate supervisor. Such requests must be granted as a matter of right, but the supervisor may determine a reasonable time for the employee to visit the EEO Office. The employee is not required to disclose to the supervisor or anyone the reason for the employee's visit to the EEO Office. If appropriate or preferred by the employee, the meeting between the employee and the EEO Office may be scheduled before or after that office's hours, or during the employee's lunch break or personal time.

All employees are expected to cooperate with EEO investigations. Failure to cooperate in an investigation may result in disciplinary action.

False Allegations

If an employee knowingly makes a false complaint or knowingly provides false information to the EEO Office in the course of a complaint or complaint investigation, such conduct may be grounds for disciplinary action. A complaint made in good faith, even if found to be unsubstantiated, will not be considered a false accusation.

Agency As Respondent

G ente, and the second
Whenever an agency and/or subdivision of an agency are named as a Respondent in a complaint, the Agency Head should designate an appropriate person to respond to the allegations in the complaint on behalf of the agency or subdivision.

PREPARING THE FINAL REPORT

The final investigative report **must be completed and the parties must be notified of the outcome within 90 calendar days** from the date the complaint was filed with the EEO Office, unless the time period is extended by the EEO Office for good cause, with written notice to the parties and memorialized in the investigative file and/or the complaint tracking system. The EEO Office must document the reason for the delay, and project a time frame for the completion of the report.

The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.

- After all the relevant facts have been gathered, the EEO Officer must prepare a confidential written report on the complaint investigation and must submit the report to the Agency Head for review.
- In preparing the written report, the EEO Officer should determine the credibility of the parties and witnesses, including their motives and biases. The EEO Officer should routinely consult the agency's Office of General Counsel on questions that arise while preparing the written report or at any phase of the investigation.
- If, based on the facts, the EEO Officer determines that it is more likely than not that the Respondent engaged in unlawful discriminatory conduct in violation of the City's EEO Policy, the EEO Officer must determine the most appropriate action to be taken in light of the facts and circumstances and make a written recommendation to the Agency Head.
- Corrective action may include measures necessary to address the impact that the violation of the City's EEO Policy had on the Complainant or within the agency. Disciplinary action must be taken in accordance with provisions of law, rules and regulations and any relevant collective bargaining agreement. Determining the appropriate disciplinary action is often a difficult and sensitive matter with potential legal consequences. Therefore, the agency's Office of General Counsel, Agency Advocate and/or Labor Relations Office must concur in any recommendation to pursue discipline before it can be adopted as part of a written report.
 - The written report should include a summary of the allegations and responses, a summary of the procedural history of the investigation, a statement of the relevant facts gathered during the investigation, a conclusion/determination and recommendation. Conclusions must be supported by facts uncovered during the investigation.
- The Agency Head must sign each written report and indicate that it has been reviewed and whether
 the determination and recommendation, if any, is adopted, rejected or modified. After review of
 the report by the Agency Head, the EEO Office should inform all parties in writing of the outcome of
 the investigation.

Informing Parties of Outcome

The decision after investigation should be communicated to the parties, in writing, in a discreet and confidential manner, indicating the conclusion reached, whether the misconduct alleged has been

substantiated, and the agency's opposition to that kind of activity.

APPENDICES

The following pages contain templates in the form of sample documents and letters that were developed to promote consistency in the complaint and investigative processes. Although agencies are not mandated to use these specific templates, the information captured in these templates should be considered the **minimum** requirement.

Regarding the sample final investigative report included here, this format is strongly encouraged in the interest of consistency and clarity of reporting.

All EEO complaints are to be entered in the complaint tracking system.

- ☑ It is **recommended** that this be done immediately following the initial intake interview with the Complainant(s).
- ☑ It is **required** that this be done before the end of the quarter.

SAMPLE A – Intake Form

[Insert agency name and logo]

Com	plaint #:					
Date	received:					
Origir	n (circle one):	Letter	Telephone	Office Visit	Email	
Rece	ived by (circle o	ne): EEO (STAFF NAME	EEO STAFF NAME	EEO STAFF NAME	
1.	Contact Info	rmation				
	Name					
	Title		Emplo	oyee ID#		
	Work Unit		Locat	ion		
	Work Telepho	one #	Sh	nift		
	Home Addres			Zip		
	Home Phone	#				
	Cell Phone #		Ema	ail Address		
2.	Subject/Res _l	pondent Inf	ormation			
	Name				_	
	Title		Emplo	yee ID#		
	Work Unit		Locati	on	-	
	Work Telepho	one #	Shi	ft		
	Home Addres	SS			_	
	City		State	Zip	Home Phone #	
				ail Address		

	Complaint #:				
		Describe the nature of	of the com	plaint	
		Attach additional shee			
	Supervisor Behavior	Employee Behavior		Employment Practice	
What	t resolution are you seeking?				
		Action(s) taken by	/ EEO Offic	<u>ce</u>	
	Counsel and Advice				
	Mediation				
	Not an EEO matter, referred	d to appropriate departi	ment for h	andling:	
	Date:				
	Department / Contac	ot:			
	Inquiry/Investigation Comn	nenced			

Complaint #: _____

DO NOT WRITE IN THIS SPACE FOR USE BY DCAS EEO OFFICE

SAMPLE B – Complaint Form

[Insert agency name and logo]

Complaint of Discrimination

(Please print the following information)

Name ERN		ERN	Division/Office/Agency
Civil S	Service Title	Office Title	Supervisor
What is	s the alleged basis of discr	imination?	Please give the name, title and division of the person(s) you believe discriminated against
(Please check all that apply)			ou.
\Box Ag	re		
□ Ali	ienage/Citizenship		
	rest/ Conviction record		When did the alleged discrimination occur? Date:/
□ Co			
	ender/including gender ide	ntity/Pregnancy	
	enetic Predisposition		Where did the alleged incident occur?
	arital Status		
	ilitary Status utional Origin		
	utonat Origin ertnership Status		
□ Ra	-		
\Box Re	ligion/Creed		Were there witnesses to the discrimination? YesNo
□ Se	xual Harassment		
□ Se:	xual Orientation		Did you report this incident to anyone? Yes No
	nemployment Status		
	ctim of Domestic Violence		(DL and an indicate of the control o
	taliation for filing a comp n the investigation of an E		(Please provide the name(s) of witnesses on the Witness Information Form)
Have	you filed a complain	t about the alleged disc	rimination with any of the following agencies?
		•	ty Commission
 □ United States Equal Employment Opportunity C □ United States Department of Labor 			y Commission
☐ United States Department of Justice			
	-	and the complaint num	nber)
	-	-	
Complaint#			Date Filed:/

Please describe what happened to you on the following pages, what you believe is unlawful discrimination, and/or how other persons were treated differently. This statement may be amended to correct omissions. Please use extra pages if necessary.

Comi	olaint	of	Discr	imin	ation
	Jiaiii	OI.	DISCI		auon

Page 2

Description of Alleged Unlawful Discrimination
Please describe what happened to you which you believe is unlawful discrimination, and how other persons were treated differently. This statement may be amended to correct mistakes or omissions. (Please use extra pages if necessary)
I certify I have read the above charge and any attached pages that it is true to the best of my knowledge, information and belief, and that I have read the attached notices concerning my rights to file a complaint with federal, state and local civil rights enforcement agencies.
Date:/ Complainant's Signature

NOTICE

YOUR RIGHTS TO FILE A COMPLAINT WITH CIVIL RIGHTS ENFORCEMENT AGENCIES

Any employee or applicant for employment who believes that they have experienced unlawful discrimination has a right to file a formal complaint with the federal, state or local agencies listed below. A person does not give up this right when they file a complaint with the DCAS EEO Officer, or any of the DCAS EEO Representatives. The following federal, state and local agencies enforce laws against discrimination:

NEW YORK CITY COMMISSION ON HUMAN RIGHTS

40 Rector Street New York, NY 10006 (212) 306-7450 (212) 306-7686 (TTY)

Web site: www.nvc.gov/html/cchr/home/html

NEW YORK STATE DIVISION OF HUMAN RIGHTS

One Fordham Plaza, 4th Floor Bronx, NY 10458 (718) 741-8400

or

163 West 125th Street, 4th Floor New York, NY 100270

(212) 961-8650

(212) 961-8999 (TTY)

or

20 Exchange Place, 2nd Floor New York, NY 10005

(212) 480-2522

or

55 Hanson Place, 3rd Floor

Brooklyn, NY 11217

(718) 722-2856

Web site: www.nysdhr.com

UNITED STATES EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

New York District Office 33 Whitehall Street, 5th Floor New York, NY 10004 (212) 336-3620; (212) 336-3622 (TTY)

Web site: www.eeoc.gov

In addition to filing with the aforementioned agencies, a person with a complaint alleging discrimination based on disability may file with:

UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION

Disability Rights Section New York Avenue Building 950 Pennsylvania Avenue N.W. Washington, D.C. 20530 (202) 307-0663 (voice and TDD)

Web site: www.usdoj.gov/crt/drs/drshome/htm

A person with a complaint alleging discrimination based on citizenship or immigration status may file with:

UNITED STATES DEPARTMENT OF JUSTICE CIVIL RIGHTS DIVISION

Office of Special Counsel for Immigration-Related Unfair Employment Practices New York Avenue Building 950 Pennsylvania Avenue N.W. Washington, D.C. 20530

Voice: (202) 616-5594: (202) 616-5525; 1-800-237-2515

Web site: www.usdoj.gov/crt/osc

A person who has been discriminated against by a recipient of financial assistance from the U.S. Department of Labor may file a complaint, either with the recipient or with the Civil Rights Center (CRC). Those who wish to file complaints with CRC should mail their complaints to:

UNITED STATES DEPARTMENT OF LABOR

Director, Civil Rights Center Frances Perkins Building, Room N-4123 200 Constitution Avenue N.W. Washington, D.C. 20210 (202) 693-6502 (voice) (202) 693-6515 (TTY)

Web site: www.dol.gov/dol/oasam/crchome.htm

Please Note: There are statutory deadlines for filing complaints with each of these agencies. The deadline in some instances is as short as 180 days. If you wish to file a complaint with an external administrative agency, you should promptly contact any of these agencies directly or a private attorney for information about how to file a complaint, time limits, and how to preserve your rights.

Discrimination complaints filed with the DCAS EEO Office must be made within <u>One Year</u> of the incident that you are complaining about.

SAMPLE C – Witness Information Form

[Insert agency name and logo]

WITNESS INFORMATION FORM CONFIDENTIAL

Complaint #
Complainant's Name:
Please provide the name, address/location and telephone number of any witness to the alleged unlawful discrimination. If DCAS employs the person please provide their division and title, if known. If the person (s) is employed by another city agency please provide the name of the agency, if known.
Please complete a separate form for each witness
(Please Print)
Name:
Agency:
Division:
Civil Service or Office Title:
Address/Location:
Telephone :()

SAMPLE D – EEO Complaint Activity Sheet

Investigator:	estigator: Complaint #:		
DATE	NAME	NATURE OF CONTACT	
DATE	INAIVIE	NATURE OF CONTACT	

SAMPLE E - CHECKLIST: TYPICAL QUESTIONS TO ASK A COMPLAINANT

•	What is the basis of your complaint?	
•	What is the specific behavior that you experienced?	-
•	Who was engaged in the behavior?	-
•	When did the incident(s) take place?	-
•	Was the behavior repeated or has it happened before?	-
•	How long has this been going on?	-
•	Where did the incident take place?	-
•	How, if at all, did you react?	-
•	Was your ability to work affected in any way?	-
•	How were you affected otherwise?	-
•	Do you know of anyone who witnessed this or similar incidents?	-
•	Do you know of other employees who have been subjected to the same treatment or same concern?	have the
•	Do you have any evidence regarding this matter? (Photos, notes, letters, personal emassocial media messages, voice mail messages, any objects of any kind, etc.)	- ails, texts
	o If Complainant (or witnesses) reference evidence that resides on Department complete Department's office of Information Technology should be contacted for collection evidence.	
•	What resolution are you seeking? In other words, what is the outcome that you expect to refiling this complaint?	esult from

SAMPLE F – Acknowledgment of Receipt of Policy

l,	, employee ID number	,	acknowledge	that I received the
City of New York's Equa	l Opportunity Policy.			
I have reviewed the police to me during my counse	cy and understand its content. ling session.	I also acknowledg	e that it was re	viewed and explained
Signature of Employee		Date		
EEO Representative		Date		

SAMPLE G – Inquiry Letter to Complainant

[Insert agency name and logo]	
Date	
Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######	
	Re: EEO Complaint #
Dear Ms:	
Thank you for contacting the EEO Office with your concerns. We complaint. The matter has been assigned to NAME and TITLE of shortly.	- · · · · · · · · · · · · · · · · · · ·
In the interim, please feel free to contact Ms (EEO Ir is any additional information you think may assist her. Thank you	
Sincerely,	
EEO OFFICER	

SAMPLE H – Notice of Discrimination Complaint

Complainant	V.	Respondent	
			-
ate	C	Complainant's Name(s)	
nination against you on	the basis o	f	
t allegations. Any resp	oonse you v	wish to make must be receive	ved by the (agency's)
ou need to reschedule noice. Please notify th	e the meetii	ng. You have the right to b	be accompanied by a
•		• •	complaint process is
oon the investigation, it made to the agency h	is determin nead that a	ed that the City's EEO Policy opropriate corrective action	y has been violated, a be taken, which may
Policy is attached for y	our reference	ce. Please review this policy.	
or discrimination or cod	operating wi	th an investigation of a comp	plaint. Such retaliation
	Date		
	ate nination against you on ing to the allegations at allegations. Any respecting onou need to reschedule noice. Please notify the entative. gating this complaint respecting on the investigation, it made to the agency he allegation at the point of the investigation at the noice. Please notify the entative. All parties will be notify the notify at the not	ate,,,,,,,	complainant's Name(s) nination against you on the basis of ing to the allegations contained in this complaint after receive at allegations. Any response you wish to make must be received. EEO Office on or before (14 calendar days from containing on at the EEO Office [Insert address ou need to reschedule the meeting. You have the right to be noice. Please notify the EEO Office in advance of the meeting entative. It is adjusted to the agency of the date on which the complaint was filled. Investigation, a confidential written report of the investigation with the investigation, it is determined that the City's EEO Policy made to the agency head that appropriate corrective action. All parties will be notified in writing of the outcome of the investigation of the City's EEO Policy to retaliate against or harass are for discrimination or cooperating with an investigation of a compose for discrimination regardless of the findings of the initial in the complaint was considered in the city's effect of the investigation of a compose for discrimination or cooperating with an investigation of the initial in the city's effect of the initial init

SAMPLE I – Request for Withdrawal of Complaint

[Insert agency name and logo]	
RE: COMPLAINT #	
request withdrawal of my complaint of em	, Employee ID number hereby ployment discrimination filed with the EEO Office or withdrawal of this complaint is not the result of either coercion
or intimidation by any other individual. I understarmy complaint by the EEO Office of	nd that this withdrawal may NOT conclude the investigation of Agency.
Complainant's Signature	
	OFFICE USE ONLY
ACCEPTED: YES NO COMMENTS:	
EEO Office Representative Signature	 Date

SAMPLE J – Administrative Closure Letter

[Insert agency name and logo]		
Date		
Ms. / Mr. FIRST NAME LAST NAME		
STREET ADDRESS BOROUGH, New York ######		
	D 5500 1:4#	
	Re: EEO Complaint #	
Dear Ms:		
Thank you for contacting the EEO Office with your concerns. Reinformation and list of witnesses to assist us in our inquiry/investiprovide us with that statement.		
Please forward the statement to us immediately. If we do not receive the information within the next 10 days, we will administratively close your case. If and/or when you submit the statement, your case will be re-opened. Thank you for your cooperation.		
Please feel free to contact me with any questions or concerns that	t you may have at ### ###-###.	
Sincerely,		
EEO Officer		

SAMPLE K – Investigation Completed; Substantiated Letter to Complainant

Date	
Ms./Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######	Re: EEO Complaint #
Dear Ms:	
Please be advised that the EEO Office has concluded its investigation which you filed alleging discrimination on the basis of	·
Upon a review of all the pertinent facts presented in the complaint substantiated.	t, this office finds that the allegations were
This case has been referred to our [State agency department/office the Commissioner deems appropriate.	ce] which will implement disciplinary action as
If you should have any questions, I can be reached at ### ###-##	##.
*[Disciplinary Officer, Dept., Advocate, Labor Relations Department	nt or Inspector General]
Sincerely,	
EEO OFFICER	
c: Commissioner	

SAMPLE L – Investigation Completed: Substantiated Letter to Respondent

Date	
Ms. / Mr. FIRST NAME LAST NAME STREET ADDRESS BOROUGH, New York ######	
	Re: EEO Complaint #
Dear Ms:	
Please be advised that the EEO Office has concluded its in which [Name of Complainant] filed alleging discrimination on were named respondent.	
Upon a review of all the pertinent facts presented in the compatible substantiated.	plaint, this office finds that the allegations were
The following corrective measures will be taken: [Please enter sentence or as a bulleted list.]	steps that will be taken here, either in a
Please note that it is a violation of the City's EEO Policy to retal complaint of harassment or discrimination or cooperating with the	
If you should have any questions, I can be reached at ### ###-	####.
Sincerely,	
EEO OFFICER	
c: Commissioner	

SAMPLE M – Investigation Completed; Unsubstantiated Letter to Complainant

Date
Ms./Mr. FIRST NAME LAST NAME
STREET ADDRESS
BOROUGH, New York #####Re: EEO Complaint #
Dear Ms:
I am writing to inform you that the EEO Office has concluded its review of the complaint you filed on We conducted a comprehensive investigation of the charges made in your complaint, including We have kept the investigation impartial and objective.
Based on our investigation, your charges of a violation of New York City's EEO Policy could not be substantiated. [State reason, if appropriate].
Thank you for bringing your concerns to our attention and for being patient while we addressed them. Please continue to report any conduct that you deem inconsistent with The City's policies. I want to assure you that [Agency Name] is committed to protecting you from any retaliation as a result of your complaint and our investigation. Please call me if you feel you are being subjected to retaliation in any form.
To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner.
Sincerely,
EEO OFFICER
c: Commissioner

SAMPLE N – Investigation Completed;– Unsubstantiated Letter to Respondent

[Insert agency name and logo]

c: Commissioner

Date
Ms./Mr. FIRST NAME LAST NAME
STREET ADDRESS
BOROUGH, New York ######
Re: EEO Complaint #
Dear Ms:
Please be advised that the EEO Office has concluded its investigation of the above referenced complaint
which [Name of complainant] filed alleging discrimination on the basis of, in which you
were named respondent.
Upon a review of all the pertinent facts presented in the complaint, this office finds that the allegations were
unsubstantiated.
To protect the privacy of everyone involved in this investigation we have taken steps to handle this matter in confidence. We expect you to treat the information contained in this letter in the same manner.
Please note that it is a violation of the City's EEO Policy to retaliate against or harass any person for filing a
complaint of harassment or discrimination or cooperating with the investigation of a complaint.
If you should have any questions, I can be reached at ### ###-###.
Sincerely,
EEO OFFICER

SAMPLE O – EEO Complaint Final Investigative Report CONFIDENTIAL

Date:	
To:	[Agency Head]
From:	[EEO Officer or Investigator]
Re:	[EEO Complaint Number]
Complainant:	
Respondent:	
The undersigned was designated referenced matter.	to conduct an investigation of alleged misconduct involving the above
Statement of Basis of Complain	nt:
This complaint alleges discrimina	tion in the form of
[<u>Ide</u>	as a basis for this investigation was provided by ntify person or persons who supplied information of possible misconduct] and

•	Employee:interviewed.	was contacted on	, but declined to be
The d	ocuments that were review	ved are listed as follows:	
•			
•			
•			
	ollowing evidence has also nt, etc.:	been secured (any objects, images, printout o	of text messages, social media
•			
•			
• Eindi			
	ngs of Fact section should contain stat	ements made by the complainant and witness	es Please cite attachments if
any.]			
•			
•			
•			
	stantiated by the investiga	tements made by the complainant and witness itor(s).]	·
·			
•			
State	ment of Response:		
The R	espondent responded to the	ne allegations by stating	

Opinions:
[This section should contain the opinions and observations of the EEO Investigator.]
Determination:
[This section should contain the EEO Investigator's determination as to whether or not the allegations were substantiated.]
Conclusion and Recommendations:
Based upon the conclusion of this investigation it is recommended that:
Date:
[Signature] EEO Officer
I have reviewed this report and the recommendation(s) made above.
The recommendations meet with my approval and will be adopted
The recommendations made above do NOT meet with my approval
Comments:
Date:
[Signature] Agency Head



Vacant

BY MAIL AND EMAIL

Chair

May 10, 2019

Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Arva R. Rice

Jacques Jiha, Ph.D. Commissioner

Commissioners

Charise L. Terry

Department of Finance

1 Centre Street, Room 500N

Executive Director

Judith Garcia Quiñonez, Esq.

New York, New York 10007

Executive Agency Counsel/
Director of Learning and

Re: Resolution #2019AP/230-836-(2019)

Development

Department of Finance

Jennifer Shaw, Esq.

Evaluation of Sexual Harassment Prevention and Response Practices

Executive Agency Counsel/ Director of Compliance

Audit Period: January 1, 2017 to December 31, 2018

253 Broadway

Determination: FINAL

Suite 602 New York, NY 10007 Dear Commissioner Jiha:

212. 615. 8939 tel. 212. 676.2724 fax On behalf of the members of the Equal Employment Practices Commission (EEPC), thank you for the continued cooperation extended to our staff. This document serves as a follow-up evaluation and Final Determination to the following:

Preliminary Determination Issued on: April 25, 2019 No Response Received.

<u>Purpose</u>

Chapter 35, Sections 815(a)(15) and (19) of the New York City Charter (Charter) calls for agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women.

Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5) authorize the EEPC to audit, review, evaluate, and monitor the employment practices, procedures, and programs of city agencies and other municipal entities, hereinafter "entities," and their efforts to ensure fair and effective EEO for women and minority employees and applicants. Charter Sections 831(d)(2) and 832(c) authorize the EEPC to make a determination that any plan, program, procedure, approach, measure, or standard does not provide equal employment opportunity, require appropriate corrective action, and



monitor the implementation of the corrective action prescribed. The attachment contains the EEPC's final determination regarding the audit, review, and evaluation of the Department of Finance's Sexual Harassment Prevention and Response Practices.

As the Department of Finance falls within the EEPC's purview under Charter Chapter 36, Section 831(a), the EEPC is authorized to review, evaluate, and monitor the coordination and implementation of its affirmative employment programs of EEO and related practices. As indicated in our Preliminary Determination, the EEPC has adopted uniform standards¹ to this end. The purpose of this Final Determination, as authorized by Charter Chapter 36, Section 832(c), is to determine the sufficiency of the Department of Finance's actions taken or planned thus far to correct areas of non-compliance identified in the EEPC's Preliminary Determination. Further, Chapter 36, Section 832(c) requires that: (1) the EEPC assign a compliance-monitoring period of up to six (6) months to monitor efforts taken to eliminate areas of non-compliance, if any; and (2) the agency respond in thirty (30) days and submit a report each month during this period on the progress of efforts taken to correct outstanding areas of non-compliance.

Next Steps

The assigned compliance-monitoring period is: June 1, 2019 to November 30, 2019. Correcting all outstanding areas of non-compliance without delay is highly encouraged and will serve to shorten this period.

If corrective actions remain: Corrective actions will be listed under the Monitoring Required section of the attached Final Determination. The EEPC requires that the agency head submit a signed response to this Final Determination. The signed response should indicate what steps the Department of Finance has taken, or will take, to correct outstanding areas of non-compliance during the designated compliance-monitoring period. The Department of Finance will be monitored monthly until all outstanding areas of non-compliance have been sufficiently corrected. The Department of Finance is required to submit documentation that supports the implementation of each corrective action via TeamCentral, the EEPC's Automated Compliance-Monitoring System. Instruction on how to access and navigate TeamCentral is attached.

Final Memorandum: Upon the Department of Finance's implementation of the final corrective action, if any, the EEPC requires that the Department of Finance submit a final memorandum, signed by the agency head that recognizes the EEPC's audit and reiterates commitment to equal employment practices. **Upon receipt of this final memorandum, the EEPC will issue a Determination of Compliance.**

If no corrective actions remain: In lieu of a response to this Final Determination, the Department of Finance must submit a final memorandum (See Next Steps, Final Memorandum). Upon the EEPC's receipt of the final memorandum, the Department of Finance will be exempt from the abovementioned compliance-monitoring period.

Page 2 of 5

¹ The EEPC's uniform standards for auditing municipal entities and minimum standards for auditing community boards (collectively "Standards") are founded upon, and consistent with, federal, state, and local laws and regulations, and policies and procedures, including, but not limited to, the City of New York's *Equal Employment Opportunity Policy*, *Standards and Procedures to be Utilized by City Agencies 2014*; New York City Human Rights Law (NYC Administrative Code 8); New York State Human Rights Law (New York Executive Law, Article 15); New York State Civil Service Law §55-a; and the equal employment opportunity requirements of the New York City Charter.



Conclusion

This is the EEPC's Final Determination. Questions regarding next steps may be addressed to Jennifer Shaw, Esq., Executive Agency Counsel/Director of Compliance at jshaw@eepc.nyc.gov or 212-615-8942.

Thank you and your staff for your continued cooperation.

Sincerely,

Charise L. Terry Executive Director

c: William Marshall, Principal EEO Professional, Department of Finance

Enclosed: TeamCentral Agency Manual



Agency: Department of Finance

Compliance Period: June 1, 2019 to November 30, 2019

FINAL DETERMINATION

A response indicating progress of Department of Finance's efforts to correct outstanding areas of non-compliance, with supporting documentation, is due within 30 days.

The Equal Employment Practices Commission's findings and corrective actions required to remedy areas of non-compliance are based on the audit methodology, which included collection and analysis of the documents, records, and data provided; the EEPC's *Preliminary Interview Questionnaires* (PIQs) for EEO professionals and others involved in EEO program administration; and, if applicable, the *EEPC Employee Survey*; the *EEPC Supervisor/Manager Survey*; the *Annual EEO Plans* and *Quarterly EEO Reports* of the audited entity; and workforce data from the *Citywide Equal Employment Database System*. Additional research and follow-up discussions or interviews were conducted as appropriate.

After reviewing the optional response² (if applicable) to the EEPC's Preliminary Determination, our Final Determination is as follows:

Monitoring Required

The agency's implementation of the following required corrective actions will be monitored during the assigned compliance-monitoring period.

Corrective Action#1:

Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.

Agency Response:

No optional response received.

EEPC Response:

Implementation of this corrective action will be monitored during the compliance-monitoring period.

Corrective Action#2:

Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

Agency Response:

No optional response received.

EEPC Response:

Implementation of this corrective action will be monitored during the compliance-monitoring period.

Corrective Action#3:

In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

Page 4 of 5

Final Determination: Department of Finance

² Excerpts are italicized.



Agency Response:

No optional response received.

EEPC Response:

Implementation of this corrective action will be monitored during the compliance-monitoring period.

Corrective Action#4:

Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.

Agency Response:

No optional response received.

EEPC Response:

Implementation of this corrective action will be monitored during the compliance-monitoring period.

Corrective Action#5:

Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

Agency Response:

No optional response received.

EEPC Response:

Implementation of this corrective action will be monitored during the compliance-monitoring period.

FINAL ACTION:

Upon the EEPC's determination that the entity does not require further review or monitoring: Distribute a memorandum signed by the agency head that re-emphasizes the commitment of agency administrators to the EEO program, including the prevention of sexual harassment, and informs employees of any changes to the agency's employment practices as a result of the EEPC's audit/monitoring. This final action is required to conclude the audit and monitoring process.

The EEPC thanks you and your staff for your continued cooperation.



RESOLUTION NO. 2019AP/230-836-(2019) Department of Finance Commissioner Jacques Jiha Sexual Harassment Prevention and Response Practices **DETERMINATION: FINAL**

SYNOPSIS

Corrective Action(s):

Total: 5

Period Audit Covered:

January 1, 2017 to December 31, 2018

Preliminary Determination Issued: April 25, 2019

No Response Received

Final Determination Issued: May 10, 2019

Response Due

June 10, 2019

Compliance-Monitoring: Required

June 1, 2019 to November 30, 2019

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the Department of Finance's Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the Department of Finance's Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated April 25, 2019, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

1. Corrective Action #1: Serve the respondent with a notice of the complaint that includes the

respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.

- 2. <u>Corrective Action #2</u>: Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- 3. <u>Corrective Action #3</u>: In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 4. <u>Corrective Action #4</u>: Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.
- 5. <u>Corrective Action #5</u>: Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the entity did not submit a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on May 10, 2019, which indicated that the following areas required corrective action: no(s). 1 - 5; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from June 1, 2019 to November 30, 2019, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on May 10, 2019, the entity was required to issue a response to the EEPC's Final Determination; Now Therefore,

Be It Resolved, that pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the EEPC approves the issuance of this Final Determination to Commissioner Jacques Jiha to assign compliance-monitoring.

Approved unanimously on May 21, 2019.

Angela Cabrera

Commissioner

Arva R. Rice Commissioner Malini Cadambi Daniel

Commissioner

Elaine S. Reiss, Esq. Commissioner



Office of the Commissioner 1 Centre Street, Suite 500 New York, NY 10007

Jacques Jiha, Ph.D. Commissioner

June 7, 2019

Ms. Charise L. Terry
Executive Director
Equal Employment Practices Commission
253 Broadway, Suite 602
New York, NY 10007

Re: Resolution #2019AP/230-836-(2019)

Department of Finance

Evaluation of Sexual Harassment Prevention and Response Practices

Audit Period: January 1, 2017, to December 31, 2018

Agency Response to Final Determination

Dear Ms. Terry,

On behalf of the New York City Department of Finance (DOF), and in response to the Equal Employment Practices Commission's audit evaluation and final determination, we submit the following acknowledgements and corrective actions and the attached supporting documentation.

The EEPC's findings and the corrective actions proposed to remedy the agency's areas of partial or non-compliance are based on the audit methodology and the collection and analysis of the documents, records, and data provided, including the EEPC's preliminary interview questions, employee survey, supervisor/manager survey, annual EEO plans and quarterly EEO reports, and workforce data from the Citywide Equal Employment Database System.

DOF acknowledges the identified corrective actions and is committed to achieving and maintaining full compliance in all categories, including "Complaint and Investigation Procedures" and "Responsibility for Implementation – EEO Professionals," where EEPC determined that DOF was in partial compliance.

The EEPC's final determination and the agency's actions and responses to the identified corrective actions are as follows:

Corrective Action #1

Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in complaint file documentation regarding the service of notice to the respondent.

Agency Response

DOF EEO will continue to ensure that the notice of complaints that include the respondent's right to respond to the allegations and to be accompanied by a representative of their choosing are served to respondents.

Corrective Action #2

Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.

Agency Response

DOF EEO has been and will remain committed to beginning all complaint investigations immediately and will continue to work toward completing complaint investigations and notifying the parties of the outcome within 90 days of the date of the filing of the complaint.

Corrective Action #3

In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.

Agency Response

In the event that an investigation cannot begin immediately or requires more than 90 days to complete, DOF EEO will continue to ensure that, in all cases, the parties will be notified in writing of the reasons for such delays and will receive a projected time frame for investigation initiation and/or completion.

Corrective Action #4

Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.

Agency Response

DOF EEO will continue to ensure that the complainant and respondent are notified of the conclusion and outcome of the complaint investigation in writing immediately following the completion of the investigation and the agency's adoption of EEO's determination, conclusion, and recommendations.

Corrective Action #5

Appoint EEO professionals who are trained in EEO law and procedures, and their responsibilities under the EEO policy.

Agency Response

DOF EEO is committed to hiring trained EEO professionals, in addition to providing updated training to all EEO staff members, whenever available. DOF EEO is currently awaiting approval for employee internal investigations training, scheduled for November 5, 2019.

Thank you again for the opportunity to provide our response. Please do not hesitate to contact me if you have questions or need additional information.

Sincerely,

Jacques Jiha, Ph.D. Commissioner

Enclosure



Office of the Commissioner 1 Centre Street – Suite 500 New York, NY 10007 Tel. 212.602.7005 Fax 212.669.2275

Jacques Jiha, Ph.D. Commissioner

MEMORANDUM

TO:

All DOF Employees

FROM:

Jacques Jiha, Ph.D., Commissioner

DATE:

September 10, 2019

RE:

Evaluation of Sexual Harassment Prevention and Response Practices

Commitment

The New York City Charter requires the Equal Employment Practices Commission (EEPC) to conduct an audit every four years to ensure that each City agency or municipal entity complies with federal, state, and local laws, regulations, policies, and procedures that increase equal opportunity for employees and applicants.

The EEPC recently concluded an audit and evaluation of the Department of Finance's practices and procedures for compliance with city, state, and federal equal employment opportunity laws and regulations. and identified enhancements. The Department of Finance is committed to its continued implementation of the following:

- Serving the respondent with a notice of the complaint that includes the respondent's right
 to respond to the allegations and right to be accompanied by a representative of his/her
 choice. Maintaining in the complaint file documentation regarding the service of notice
 on the respondent.
- Issuing a conclusive report within 90 days of the date the complaint was filed.
 Commencing an investigation immediately if allegations raised sufficiently warrant an investigation.
- In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specifying in the complaint file the reason for the delay and projecting a time frame for completion of the report. Notifying the Complainant and Respondent of the delay.
- Informing each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure

 Appointing EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy

As the Commissioner of the Department of Finance, I reaffirm the agency's commitment to ensuring that our employment practices will continue to encourage and maintain a workplace free from unlawful discrimination and sexual harassment, and that all employees are aware of their rights and obligations under the agency's equal employment opportunity policies. If you would like more information about our equal employment opportunity policies, please visit FinanceNET or contact EEO officer William Marshall at Marshallw@finance.nyc.gov.



RESOLUTION NO. 2019AP/234-836-(2019)C36

Department of Finance Commissioner Jacques Jiha, Ph.D.

Evaluation of Sexual Harassment Prevention and Response Practices
DETERMINATION: COMPLIANCE

SYNOPSIS

Corrective Action(s)

Total: 5

Period Audit Covered

January 1, 2017 to December 31, 2018

Preliminary Determination

April 25, 2019

No Response Received

Issued

May 10, 2019

Response Received June 7, 2019

Final Determination Issued Compliance-Monitoring

Required

June 1, 2019 to November 30, 2019

without extension

Whereas, pursuant to Chapter 36, Sections 830(a) and 831(d)(2) and (5) of the New York City Charter (Charter), the Equal Employment Practices Commission (EEPC) is authorized to audit, review, evaluate, and monitor the employment procedures, practices and programs of city agencies and other municipal entities (hereinafter "entities") and their efforts to ensure fair and effective equal employment opportunity (EEO) for minority group members and women who are employed or seek employment, and to recommend practices, procedures, approaches, measures, standards, and programs to be utilized by such entities in these efforts; and

Whereas, pursuant to Charter Chapter 36, Sections 830(a) and 831(d)(2) and (5), the EEPC has adopted uniform standards for auditing agencies and municipal entities, and minimum standards for auditing community boards, to review, evaluate, and monitor entities' practices, procedures, approaches, measures, standards, and programs for compliance with federal, state, and local laws and regulations, and policies and procedures to increase equal opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the EEPC may make a determination pursuant to Charter Section 831(d) whether any plan, program, procedure, approach, measure, or standard adopted or utilized by any municipal entity does not provide equal employment opportunity, and the EEPC's determinations of compliance or non-compliance and prescribed corrective action are required by, or consistent with federal, state, and local laws and regulations, and policies and procedures to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination; and

Whereas, the EEPC conducted an audit, review, and evaluation of the Department of Finance's Evaluation of Sexual Harassment Prevention and Response Practices; and

Whereas, pursuant to the audit, review, and evaluation of the Department of Finance's Evaluation of Sexual Harassment Prevention and Response Practices, the EEPC issued a Preliminary Determination, dated April 25, 2019, setting forth findings and the following corrective actions required to remedy areas of non-compliance:

- Serve the respondent with a notice of the complaint that includes the respondent's right to respond to the allegations and right to be accompanied by a representative of his/her choice. Maintain in the complaint file documentation regarding the service of notice on the respondent.
- 2. Issue a conclusive report within 90 days of the date the complaint was filed. Commence an investigation immediately if allegations raised sufficiently warrant an investigation.
- 3. In rare circumstances where a complaint investigation cannot commence immediately, or where a conclusive report cannot be issued within 90 days, specify in the complaint file the reason for the delay and project a time frame for completion of the report. Notify the complainant and respondent of the delay.
- 4. Inform each complainant and respondent of the conclusion and outcome of their complaint investigation in writing as part of the agency's complaint procedure.
- 5. Appoint EEO professionals who are trained in EEO laws and procedures, and their responsibilities under the EEO Policy.

Whereas, within a two-week deadline following the EEPC's Preliminary Determination, the entity did not submit a preliminary response; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), after consideration, the EEPC issued a Final Determination on May 10, 2019, which indicated that the following areas required corrective action: no(s). 1 - 5; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), in the Final Determination, the EEPC assigned a monitoring period from June 1, 2019 to November 30, 2019, to determine whether the entity eliminated areas of non-compliance, if any; and

Whereas, in accordance with Charter Chapter 36, Section 832(c) the entity was required to respond in 30 days, and make monthly reports thereafter for a period not to exceed six months, on the progress of its efforts to correct outstanding areas of non-compliance; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), on June 7, 2019, the entity issued a response to the EEPC's Final Determination; and

Whereas, in accordance with Charter Chapter 36, Section 832(c), the Department of Finance was monitored until September 19, 2019; and

Whereas, pursuant to Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity for minority group members and women, the Commissioner submitted a copy of a memorandum to staff dated September 19, 2019, which recognized the EEPC's audit and reiterated commitment to the Department of Finance's equal employment practices; Now Therefore,

Be It Resolved, that the Department of Finance has satisfied the equal employment standards set by the EEPC pursuant to its authority under New York City Charter Chapters 35 and 36; and

Be It Resolved, that the EEPC's Board of Commissioners approves the issuance of this Determination of Compliance to Commissioner Jacques Jiha, Ph.D. of the Department of Finance.

Approved unanimously on October 31, 2019.

Angela Cabrera

Commissioner

Arva R. Rice Commissioner Malini Cadambi Daniel Commissioner

Elaine S. Reiss, Esq. Commissioner

Sasha Neha Ahuja Chair



Sasha Neha Ahuja Chair

Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Arva R. Rice Commissioners

Charise L. Terry Executive Director

Jennifer Shaw, Esq. Executive Agency Counsel/ Director of Compliance

253 Broadway Suite 602 New York, NY 10007

212. 615. 8939 tel. 212. 676. 2724 fax

BY MAIL AND EMAIL

October 31, 2019

Jacques Jiha, Ph.D Commissioner Department of Finance 1 Centre Street – Suite 500 New York, NY 10007

Re:

Resolution #2019AP/234-836-(2019)C36

DETERMINATION: Compliance

Dear Commissioner Jiha:

On behalf of the members of the Equal Employment Practices Commission (EEPC), I write to inform you that pursuant to New York City Charter Chapter 35, Sections 815(a)(15) and (19), which requires agency heads to ensure and promote equal opportunity for all persons in appointment, payment of wages, development, and advancement, and to establish measures and programs to ensure a fair and effective affirmative employment plan to provide equal employment opportunity (EEO) for minority group members and women, the EEPC's Board of Commissioners has approved the attached Determination.

Thank you and EEO Officer William Marshall for the cooperation extended to the EEPC during the course of our review, evaluation, and monitoring of your agency's employment and EEO-related practices.

Sincerely,

Sasha Neha Ahuja Chair/Commissioner

c: William Marshall, Principal EEO Professional, HDC

This

Determination of Compliance

is hereby issued to

Department of Finance

thereby achieving compliance with the Equal Employment Practices Commission's for successful implementation of 5 of 5 required corrective action(s), Sexual Harassment Prevention and Response Practices Audit from January 1, 2017 to this date. On this 31st day of October in the year 2019,

Pued

Sasha Neha Ahuja, Chair/Commissioner

and Day

Charise L Terry, Executive Director

In care of Commissioner Jacques Jiha, Ph.D. and Principal EEO Professional William F. Marshall