

Mayor's Office of Criminal Justice

Biannual Report on Progress Towards Closing Jails on Rikers Island Local Law 192

Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the ninth biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1st to June 30, 2024.

1. Trends in the jail population and the drivers of population changes, including the following:

a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other.

Chart 1. Average Daily Population (ADP) by Facility

| Facility | 2014 | 2024 | % Change |
|--|--------|-------|----------|
| Anna M. Kross Center (AMKC) | 2114 | 0 | -100% |
| Vernon C. Bain Center (VCBC) | 625 | 0 | -100% |
| Bellevue Hospital Prison Ward (BHPW) | 68 | 54 | -20% |
| Brooklyn Detention Complex (BKDC) | 545 | 1 | -100% |
| Elmhurst Hospital Prison Ward (EHPW) | 8 | 6 | -24% |
| Eric M. Taylor Center (EMTC) | 1357 | 1383 | 2% |
| George Motchan Detention Center (GMDC) | 1562 | 0 | -100% |
| George R. Vierno Center (GRVC) | 722 | 953 | 32% |
| Horizon Juvenile Center | 0 | 0 | - |
| Manhattan Detention Complex (MDC) | 789 | 0 | -100% |
| North Infirmiry Command (NIC) | 124 | 272 | 119% |
| Otis Bantum Correctional Center (OBCC) | 1425 | 1430 | 0% |
| Robert N. Davoren Complex (RNDC) | 911 | 993 | 9% |
| Rose M. Singer Center (RMSC) | 790 | 359 | -54% |
| West Facility (WF) | 33 | 666 | 1941% |
| Central Intake (CINT) | 33 | 0 | -100% |
| RESH | 0 | 153 | - |
| Total ADP | 11,106 | 6,270 | -44% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 2. ADP by Borough of Arrest

| Borough | 2014 | 2024 | % Change |
|--------------|--------|-------|----------|
| MN | 3773 | 1920 | -49% |
| BK | 2358 | 1704 | -28% |
| QN | 1900 | 1262 | -34% |
| BX | 2153 | 1109 | -48% |
| SI | 304 | 250 | -18% |
| Unidentified | 619 | 25 | -96% |
| Total | 11,106 | 6,270 | -44% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

Chart 3. ADP by Status Categories

| Status Categories | 2014 | 2024 | % Change |
|---------------------------------------|--------|-------|----------|
| Pretrial Detainee | 7643 | 5342 | -30% |
| Pretrial Detainee with Parole Warrant | 787 | 233 | -70% |
| Sentenced | 2000 | 685 | -66% |
| Technical Parole Violator | 556 | 9 | -98% |
| Other | 119 | 2 | -98% |
| Total | 11,106 | 6,270 | -44% |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.

Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees

| Borough | All Detainees | | Detainees w Parole Violation | |
|--------------|---------------|--------|------------------------------|--------|
| | Average | Median | Average | Median |
| BK | 105 | 15 | 442 | 181 |
| BX | 112 | 16 | 228 | 51 |
| MN | 111 | 28 | 142 | 53 |
| QN | 78 | 14 | 139 | 25.5 |
| SI | 76 | 19 | 56 | 56 |
| Unidentified | 144 | 45 | 31 | 8 |
| Citywide | 103 | 19 | 158 | 28 |

*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days

| Length of Stay | Individuals | Percent |
|-------------------|-------------|---------|
| 31-90 | 1,645 | 15% |
| 91-180 | 1,197 | 11% |
| 6 Months - 1 Year | 1,239 | 11% |
| > 1 Year | 777 | 7% |

*These groups ARE mutually exclusive

2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.

Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility

| Facility | MFC | ADP |
|--|------|------|
| Anna M. Kross Center (AMKC) | 0 | 0 |
| Vernon C. Bain Center (VCBC) | 0 | 0 |
| Bellevue Hospital Prison Ward (BHPW) | 0 | 54 |
| Brooklyn Detention Complex (BKDC) | 0 | 1 |
| Elmhurst Hospital Prison Ward (EHPW) | 0 | 6 |
| Eric M. Taylor Center (EMTC) | 1541 | 1383 |
| George Motchan Detention Center (GMDC) | 0 | 0 |
| George R. Vierno Center (GRVC) | 1065 | 953 |
| Horizon Juvenile Center | 0 | 0 |
| Manhattan Detention Complex (MDC) | 0 | 0 |
| North Infirmary Command (NIC) | 335 | 272 |
| Otis Bantum Correctional Center (OBCC) | 1550 | 1430 |
| Robert N. Davoren Complex (RNDC) | 1141 | 993 |
| Rose M. Singer Center (RMSC) | 860 | 359 |
| West Facility (WF) | 698 | 666 |
| Central Intake (CINT) | 0 | 0 |
| RESH | 200 | 153 |

3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.

The James A. Taylor Center (JATC) on Rikers Island was transferred to DCAS in July 2021. This was the first facility on Rikers Island to be transferred from the Department of Correction to DCAS as part of the Renewable Rikers Act. In December 2021, DOC transferred three additional

parcels of land to DCAS.

Borough facilities MDC, BKDC and QDC have been vacated and are under demolition as part of the borough-based jail program.

4. The budget for closure and any significant changes to such budget.

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.

The City continues to make significant progress in procurement of contracts for the Borough-Based Jails (BBJ) Program. Four early works projects are ongoing – dismantlement of the existing jail facilities in Manhattan, Queens, and Brooklyn, and site preparation work in the Bronx. The City awarded the facility Design-Builder in Brooklyn in June 2023 to Tutor Perini HOK, while facility procurements are still ongoing in the other three boroughs.

BBJ Early Works:

The Brooklyn Dismantle/Swing Space contract was awarded to NorthStar Contracting Group. The contract was registered on November 26, 2021, and NorthStar received a Notice to Proceed (NTP) on December 20, 2021. Dismantlement is ongoing through Q2 CY2024.

The Queens Dismantle/Swing Space contract was awarded to Hunter Roberts Construction Group, LLC. The contract was registered on December 21, 2021, and Hunter Roberts received a Notice to Proceed (NTP) on December 27, 2021. Dismantlement is ongoing through Q1 CY2024.

The Manhattan Dismantle/Swing Space contract was awarded to Gramercy Group Inc. The contract was registered on December 22, 2021, and Gramercy received a Notice to Proceed (NTP) on December 27, 2021. Dismantlement is ongoing through Q4 CY2024.

The Bronx Site Preparation contract was awarded to Yonkers Contracting Company Inc. The contract was registered on December 21, 2021, and Yonkers received a Notice to Proceed (NTP) on December 27, 2021. Site preparation is ongoing through Q2 2024.

BBJ Facilities:

The Brooklyn BBJ Facility contract was awarded to Tutor Perini Corporation (TPC). The contract was registered on June 6, 2023, and Tutor Perini Corporation received a Notice to Proceed (NTP) on June 29, 2023. Currently, design work is underway. Substantial completion is projected for Spring 2029.

There are apparent selected proposers for the design-build teams for the Queens and Bronx BBJ Facilities which will be announced in spring 2024.

The new Manhattan Facility RFP has been released; the in-market period is anticipated to be complete by early 2025.

6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.

Please see response to Question #5 above.

7. Populations relocated as a result of new facility construction.

As of August 2022, populations in MDC, BKDC and QDC have been relocated to facilities on Rikers Island.

8. The progress of implementing an electronic management system for individuals in custody.

After several months of negotiations, the vendor that was previously selected for the new electronic management system would not agree to certain city-mandated terms and conditions.

The Department is now evaluating the proposal from the second vendor as well as other options for moving this forward.

9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.

From January 1, 2023 to December 31, 2023 the Department hired 295 civilian staff members and 310 members of uniformed staff.

During this period, 24 non-uniformed staff members were terminated, and 235 non-uniformed staff left for other reasons. During this period, 200 uniformed staff members were terminated, and 542 uniformed staff members left for other reasons. Included in the 235 and 542 figures are members of staff who left for reasons including but not limited to resignation, retirement, death, and dismissal under charges or medical disabilities.

