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Mark Page Director

May 1, 2008

Hon. Michael Bloomberg Mayor City Hall New York, NY 10007

Hon. Christine Quinn Speaker of the Council City Hall New York, NY 10007

Hon. Owen Johnson Chair, Senate Finance Comm. The Capitol Albany, NY 12247

Hon. William Stachowski Ranking Minority Member Senate Finance Comm. The Capitol Albany, NY 12247

Hon. Thomas P. DiNapoli Comptroller Gov. A.E. Smith Office Bldg. Albany, NY 12236 Hon. David Paterson Governor The Executive Chamber, Capitol Albany, NY 12224

Hon. William C. Thompson Comptroller Municipal Bldg., 1 Centre St. New York, NY 10007

Hon. Herman D. Farrell, Jr.Chair, Assembly Ways and Means Comm.The Capitol Albany, NY 12224

Hon. Jim Hayes Ranking Minority Member Assembly Ways and Means Comm. The Capitol Albany, NY 12224

Mr. Jeffrey Sommer Acting Executive Director State Financial Control Board 123 William St., 23rd Floor New York, NY 10038

Re: Statement of Debt Affordability

Dear Sirs and Madam:

Pursuant to Chapter 16 of the Laws of 1997 of the State of New York, which includes the New York City Transitional Finance Authority Act (the "Act"), I am providing the annual statement of debt affordability. This statement does not constitute the annual declaration of need provided for pursuant to Section 2799-ff of the Act, which will be prepared following adoption of the City of New York's (the "City's") fiscal year 2009 Budget by the City Council.

The City currently has a capital financing need, as defined in Section 2799-bb of the Act, of \$2.1 billion and \$600 million in fiscal years 2009 and 2010, respectively. The projects to be financed will be limited to those projects within the City's Five Year Educational Facilities Capital Plan (the "Educational Facilities Plan"). Additionally, because the New York City Transitional Finance Authority (the "TFA") has reached its statutory limit on bond issuances for City capital purposes other than those projects described in the preceding sentence, the City is seeking legislation to increase the debt-incurring capacity of the TFA. If such capacity were increased, the capital financing need listed above would be increased up to an estimated total amount of \$4.3 billion, \$4.0 billion, \$3.1 billion and \$2.7 billion in fiscal years 2009 through 2012, respectively. The projects to be financed with such increased TFA capacity would be projects within the City's Capital Budget. The figures included herein represent the amount of TFA bonds that would be issued in such years.

There is no reserve or surplus fund held by the TFA as of the date of this statement and there was none as of the end of the most recently completed fiscal year.

Schedule A shows the City's debt-incurring power. Schedule B presents the sources of financing for the City's four-year capital program. Schedule C specifies amounts of debt service payable on City General Obligation bonds and TFA bonds, amounts expected to be outstanding in each of the Financial Plan years for General Obligation and TFA bonds, and various debt service and debt ratios as required by the Act. Schedule C provides a framework for assessing the affordability to the City of the debt to be issued as described on Schedule B. These schedules do not reflect the increased TFA debt incurring capacity that the City is seeking.

In my opinion, debt affordability is a judgment made by balancing the City's need for essential capital improvements and the costs of delaying or not implementing such improvements against the impact of debt service costs arising from the financing of those capital needs on the other competing City priorities funded through the City's operating budget. The judgment is reflected in the City's Financial Plan and in its operating budget and Capital Plan as proposed by the Mayor, which has the result, in fiscal year 2012, of debt service (including the TFA and lease debt service) requiring 9.6 percent of total revenues and 15.0 percent of total tax revenues.

Very truly yours,

Mark Page

Attachments

Schedule A: Debt Incurring Power (\$ in Millions)

NYC Debt and Contract Liabilities

I. Beginning Fiscal Year Condition	FY	2008	2009	2010	2011	2012	
(1) Net G.O. Bonds Outstanding	\$	34,129 \$	35,974 \$	39,114 \$	44,087 \$	48,137	
(2) Excluded G.O. Debt for Water Purposes		(384)	(320)	(289)	(226)	(187)	
(3) Appropriations for G.O. Debt to be Redeemed		(1,701)	(1,560)	(1,559)	(1,936)	(2,164)	
(4) Net Contracts and Other Liabilities to be Financed		21,988	25,764	29,677	29,250	28,177	
(5) Total Debt and Contract Liabilities at the Beginning of FY		54,032	59,857	66,943	71,175	73,963	
II. Activities During FY							
(6) New Capital Commitments		7,387	8,627	6,245	5,010	3,946	
(7) Redemptions of Debt and Other Adjustments		(2)	19	(78)	(58)	(66)	
III. Year-End Condition							
(8) Total Debt and Contract Liabilities at the End of FY		61,417	68,503	73,111	76,127	77,843	
(9) General Debt Limit		60,102	70,485	77,353	84,125	88,668	
(10) Amount Supported by TSASC Proceeds		1,046	1,046	1,046	1,046	1,046	
(11) Amount Supported by TFA Proceeds		13,500	13,500	13,500	13,500	13,500	
Additional Debt Margin	<u>\$</u>	<u>13,232</u>	<u> 16,528</u>	<u> 18,789</u>	<u>22,544</u>	25,371	

Schedule B: Sources of Funds (\$ in Millions)	FY	2008	2009		2010		2011	2012		Total
City General Obligation Bonds (1) TFA (1) TSASC Water Authority Bonds (2) Conduit Debt Total	\$	3,675 700 - 2,426 - 6,801	\$ 4,8 2,1 - 2,3 - \$ 9,2	00 63	6,800 600 - 2,181 - 9,581	\$ \$	6,200 - 2,168 - 8,368	\$ 5,400 - 2,075 - 7,475	\$ \$	26,875 3,400 - 11,212 - 41,487

(1) TFA Bonds would be increased and GO Bonds would be decreased by an amount up to the Capital Financing Need if the TFA's statutory bonding cap were increased.

(2) Includes commercial paper and revenue bonds issued for the water and sewer system's capital program, and includes reserve amounts. Figures do not include bonds that defease commercial paper or refunding bonds.

Schedule C: New York City's Debt Outstanding & Debt Service Ratios

<u>I. Debt Service of NYC GO, MAC & TFA (\$ in millions)</u>	2008	2009	2010	2011	2012
[I.1] NYC General Obligation Debt Service*	\$5,711	\$3,717	\$2,111	\$4,789	\$5,319
[I.2] Municipal Assistance Corporation Debt Service	\$10	\$0	\$0	\$0	\$0
[I.3] Transitional Finance Authority Debt Service**	<u>\$719</u>	<u>\$772</u>	<u>\$763</u>	<u>\$1,149</u>	<u>\$1,158</u>
[I.4] Total Debt Service (NYC GO, MAC & TFA)= [I.1] + [I.2] + [I.3]	\$6,439	\$4,489	\$2,875	\$5,938	\$6,477
<u>Total Debt Service (NYC GO, MAC & TFA) [I.4] as % of:</u> a. Total Revenue*** b. Total Taxes*** c. Total NYC Personal Income	10.2% 16.3% 1.6%	7.5% 12.1% 1.1%	4.7% 7.5% 0.7%	9.2% 14.5% 1.4%	9.6% 15.0% 1.4%
NYC General Obligation Bonds Debt Service [I.1] as % of: d. Real Property Tax Revenue e. Full Value of Taxable Real Estate	43.9% 9.5%	26.9% 5.3%	13.1% 2.7%	27.9% 5.7%	29.5% 6.0%
 II. Debt Outstanding: NYC GO, MAC & TFA (\$ in millions) as of 6/30 [I.5] NYC General Obligation Debt Outstanding [I.6] Municipal Assistance Corporation Debt Outstanding [I.7] Transitional Finance Authority Debt Outstanding [I.8] Total Debt Outstanding (NYC GO, MAC & TFA) [I.6]+[I.7]+[I.8] 	\$36,416	\$39,644	\$44,741	\$48,907	\$52,045
	\$0	\$0	\$0	\$0	\$0
	<u>\$12,832</u>	<u>\$12,674</u>	<u>\$12,520</u>	<u>\$11,993</u>	<u>\$11,403</u>
	\$49,248	\$52,318	\$57,261	\$60,900	\$63,448
Total Debt Outstanding (NYC GO, MAC & TFA) [I.9] as % of: f. Total NYC Personal Income	12.3%	13.3%	14.1%	14.3%	14.1%
NYC General Obligation Debt Outstanding [I.5] as % of: g. Real Property Tax Revenue h. Five Year Average Full Value of Taxable Real Estate	279.9% 60.6%	286.5% 56.2%	278.1% 57.8%	285.1% 58.1%	288.8% 58.7%
III. Debt Service & Debt Outstanding Per Capita (\$ in thousands)					
i. Debt Service Per Capita (NYC GO+MAC+TFA DS)	\$0.804	\$0.561	\$0.359	\$0.741	\$0.809
j. Debt Outstanding Per Capita (NYC GO+MAC+TFA)	\$6.150	\$6.533	\$7.150	\$7.605	\$7.923
a. Total Revenue	\$62,599	\$59,158	\$60,448	\$63,438	\$66,096
b. Total Taxes	\$38,693	\$36,397	\$37,604	\$39,668	\$42,005
b. PIT Required to Support TFA DS	\$719	\$772	\$763	\$1,149	\$1,158
c. Total NYC Personal Income	\$401,400	\$393,500	\$406,900	\$427,300	\$451,100
d. Real Property Tax Revenue	\$13,009	\$13,837	\$16,089	\$17,157	\$18,019
e. Full Value of Taxable Real Estate	\$60,102	\$70,485	\$77,353	\$84,125	\$88,668
Population	\$8,008,278	\$8,008,278	\$8,008,278	\$8,008,278	\$8,008,278

Includes RANs interest costs, lease debt payments and excludes prepayments.
 In fiscal year 2007, the City granted TFA \$718 million to legally defease TFA debt coming due in fiscal years 2009 and 2010, conferring a budget benefit in fiscal years 2008 through 2010 of approximately \$33 million, \$363 million, and \$382 million respectively.

*** Includes amount required to support TFA debt service.