CITY PLANNING COMMISSION

September 3, 2019 / Calendar No. 3

C 190335 ZSX

IN THE MATTER OF an application submitted by the New York City Department of Correction and the Mayor's Office of Criminal Justice, pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant Section 74-832 of the Zoning Resolution to modify:

- a. the use regulations of Section 42-10 (USES PERMITTED AS-OF-RIGHT);
- b. the floor area ratio requirements of Section 43-10 (FLOOR AREA REGULATIONS);
- c. the height and setback requirements of Sections 43-40 (HEIGHT AND SETBACK REGULATIONS);
- d. the permitted parking requirements of Section 44-10 (PERMITTED ACCESSORY OFF-STREET PARKING SPACES); and
- e. the loading berth requirements of Section 44-50 (GENERAL PURPOSES);

to facilitate the construction of a borough-based jail facility, on property located at 320 Concord Avenue (Block 2574, p/o Lot 1), in an M1-3 District, Borough of the Bronx, Community District 1.

This application (C 190335 ZSX) for a special permit was filed by the New York City (NYC) Department of Correction and the Mayor's Office of Criminal Justice on March 22, 2019. The proposed action, along with the related actions, would facilitate the development of four detention facilities that comprise the NYC borough-based jail system in Bronx Community District 1, Brooklyn Community District 2, Manhattan Community District 1 and Queens Community District 9.

RELATED ACTIONS

In addition to the special permit, which is the subject of this report (C 190335 ZSX), the following actions are also being considered concurrently with this application:

System-wide C 190333 PSY	Site selection for four new borough-based jail facilities
N 190334 ZRY	Text amendment to create a new Special Permit in Zoning Resolution (ZR) Section 74-832 to allow for modifications to ground floor uses, bulk, floor area ratio, parking and loading for a borough-based jail system



<i>Bronx</i> C 190336 ZMX	Zoning Map Amendment to rezone the western portion of Block 2574 from M1-3 to M1-4/R7-X		
N 190337 ZRX	Zoning Text Amendment to Appendix F to establish a new Mandatory Inclusionary Housing (MIH) area		
C 190338 HAX	Designation of the mixed-use development site as an Urban Development Action Area (UDAA) and an Urban Development Action Area Project (UDAAP) Approval for the mixed-use development and the disposition of the mixed-use development site to facilitate a new mixed-use development		
Brooklyn			
C 190339 ZSK	Special Permit pursuant to ZR Section 74-832		
C 190116 MMK	City map amendment to establish upper and lower limiting planes to State Street between Boerum Place and Smith Street		
Manhattan			
Manhattan C 190340 ZSM	Special Permit pursuant to ZR Section 74-832		
	Special Permit pursuant to ZR Section 74-832 Acquisition of a leasehold interest of retail space in Manhattan Detention Center (MDC) North held by Walker Street-Chung Pak Local Development Corporation (LDC), an area of approximately 6,300 square feet		
C 190340 ZSM	Acquisition of a leasehold interest of retail space in Manhattan Detention Center (MDC) North held by Walker Street-Chung Pak Local Development		
C 190340 ZSM C 190341 PQM	Acquisition of a leasehold interest of retail space in Manhattan Detention Center (MDC) North held by Walker Street-Chung Pak Local Development Corporation (LDC), an area of approximately 6,300 square feet City map amendment to demap White Street between Centre Street and Baxter Street and reestablish White Street with upper and lower limiting planes as		
C 190340 ZSM C 190341 PQM C 190252 MMM	Acquisition of a leasehold interest of retail space in Manhattan Detention Center (MDC) North held by Walker Street-Chung Pak Local Development Corporation (LDC), an area of approximately 6,300 square feet City map amendment to demap White Street between Centre Street and Baxter Street and reestablish White Street with upper and lower limiting planes as		
C 190340 ZSM C 190341 PQM C 190252 MMM	Acquisition of a leasehold interest of retail space in Manhattan Detention Center (MDC) North held by Walker Street-Chung Pak Local Development Corporation (LDC), an area of approximately 6,300 square feet City map amendment to demap White Street between Centre Street and Baxter Street and reestablish White Street with upper and lower limiting planes as well as narrow and realign the right-of-way		

BACKGROUND

A full background discussion and description of this application appear in the report for the related site selection action (C 190333 PSY).

ENVIRONMENTAL REVIEW

The subject application (C 190335 ZSX), in conjunction with the applications for related actions (C 190333 PSY, N 190334 ZRY, C 190336 ZMX, N 190337 ZRX, C 190338 HAX, C 190339 ZSK, C 190116 MMK, C 190340 ZSM, C 190341 PQM, C 190252 MMM, C 190342 ZSQ and C 190117 MMQ), was reviewed pursuant the New York State Environmental Quality Review Act (SEQRA), and the SEQRA regulations set forth in Volume 6 of the New York Code of Rules and Regulations (NYCRR), Section 617.00 et seq. and the New York City Quality Review (CEQR) Rules of Procedure of 1991 and Executive Order No. 91 of 1977. The designated CEQR number is 18DOC001Y. The lead agency is the Department of Correction.

A summary of the environmental review appears in the report on the related application for a site selection (C 190333 PSY).

UNIFORM LAND USE REVIEW

On March 25, 2019 this application (C 190335 ZSX), in conjunction with the applications for related actions (C 190333 PSY, N 190334 ZRY, C 190336 ZMX, N 190337 ZRX and C 190338 HAX), was certified as complete by the Department of City Planning and duly referred to Community Board 1 and the Bronx Borough President, in accordance with Title 62 of the Rules of the City of New York, Section 2-02(b) and in accordance with the procedures for non-ULURP matters.

Community Board Public Hearing

Bronx Community Board 1 held a public hearing on this application (C 190335 ZSX), in conjunction with the related actions, on May 23, 2019 and by a vote of 25 in favor, zero opposed and three abstaining, adopted a resolution recommending disapproval of the proposed application.

The Community Board's recommendation appears in the report for the related site selection action (C 190333 PSY).

Borough President Recommendation

The Bronx Borough President considered this application (C 190335 ZSX), in conjunction with the related actions, and on July 2, 2019 issued a recommendation disapproval of the proposed application.

The Borough President's recommendation appears in the report for the related site selection action (C 190333 PSY).

City Planning Commission Public Hearing

On June 19, 2019 (Calendar No. 3), the CPC scheduled July 10, 2019 for a public hearing on this application (C 190335 ZSX). The hearing was duly held on July 10, 2019 (Calendar No. 10) in conjunction with the public hearing on the applications for the related actions (C 190333 PSY, N 190334 ZRY, C 190336 ZMX, N 190337 ZRX, C 190338 HAX, C 190339 ZSK, C 190116 MMK, C 190340 ZSM, C 190341 PQM, C 190252 MMM, C 190342 ZSQ and C 190117 MMQ).

There were a number of speakers, as described in the report for the related site selection action (C 190333 PSY), and the hearing was closed.

CONSIDERATION

The Commission believes that this application for a special permit (C 190335 ZSX), in conjunction with the related applications, as modified, is appropriate.

A full description of the Commission's consideration appears in the report for the related site selection action (C 190333 PSY).

FINDINGS

The City Planning Commission hereby makes the following findings pursuant to Section 74-832 (Borough-based jail system) of the Zoning Resolution:

 (a) any use modifications will support the operation of the facility and will be compatible with the essential character of the surrounding area;

- (b) ground floor uses will be located in a manner that is inviting to the public and will integrate the facility within the surrounding community;
- (b) any increase in permitted floor area ratio will facilitate the development of the facility;
- (c) any bulk modifications will improve the interior layout and functionality of the facility;
- (d) such bulk modifications, including any increase in permitted floor area ratio, will have minimal adverse effects on access to light and air for buildings and open spaces in the surrounding area;
- (f) any modifications to the provisions of accessory off-street parking and loading regulations will not create serious traffic congestion or unduly inhibit vehicular or pedestrian movement and will not impair or adversely affect the development of the surrounding area;
- (g) Not applicable.

RESOLUTION

RESOLVED, that having considered the Final Environmental Impact Statement (FEIS) for which a Notice of Completion was issued on August 23, 2019, with respect to this application (CEQR No. 18DOC001Y), the City Planning Commission finds that the requirements of the New York State Environmental Quality Review Act and Regulations have been met and that:

1. Consistent with social, economic and other essential considerations from among the reasonable alternatives available, the action is one that avoids or minimizes adverse environmental impacts to the maximum extent practicable; and

 The adverse environmental impacts identified in the FEIS will be minimized or avoided to the maximum extent practicable by incorporating as conditions to the approval, those project components related to the environment and mitigation measures that were identified as practicable.

The report of the City Planning Commission, together with the FEIS, constitutes the written statement of facts, and of social, economic and other factors and standards that form the basis of the decision, pursuant to Section 617.11(d) of the SEQRA regulations; and be it further

RESOLVED, by the City Planning Commission, pursuant to Sections 197-c and 200 of the New York City Charter, that based on the environmental determination, and the consideration and findings described in this report, the application submitted by the New York City Department of Correction and the Mayor's Office of Criminal Justice, pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant Section 74-832 of the Zoning Resolution to modify:

- a. the use regulations of Section 42-10 (USES PERMITTED AS-OF-RIGHT);
- b. the floor area ratio requirements of Section 43-10 (FLOOR AREA REGULATIONS);
- c. the height and setback requirements of Sections 43-40 (HEIGHT AND SETBACK REGULATIONS);
- d. the permitted parking requirements of Section 44-10 (PERMITTED ACCESSORY OFF-STREET PARKING SPACES); and
- e. the loading berth requirements of Section 44-50 (GENERAL PURPOSES);

to facilitate the construction of a borough-based jail facility, on property located at 320 Concord Avenue (Block 2574, p/o Lot 1), in an M1-3 District, is approved, as modified, and subject to the following conditions:

 The property that is the subject of this application (C 190335 ZSX) shall be developed in size and arrangement substantially in accordance with the dimensions, specifications and zoning computations indicated on the following approved plan, prepared by Perkins Eastman, filed with this application and incorporated in this resolution:

Dwg. No.	<u>Title</u>	Last Date Revised
Z-020	Zoning Analysis	08/30/2019
Z-030	Zoning Lot Site Plan	08/30/2019
Z-040	Ground Floor Plan	08/30/2019
Z-050	Waiver Plan – Roof Plan	08/30/2019
Z-060	Sections	08/30/2019

- 2. Such development shall conform to all applicable provisions of the Zoning Resolution, except for the modifications specifically granted in this resolution and shown on the plans listed above which have been filed with this application. All zoning computations are subject to verification and approval by the New York City Department of Buildings.
- 3. Such development shall conform to all applicable laws and regulations relating to its construction, operation and maintenance.
- 4. All leases, subleases, or other agreements for use or occupancy of space at the subject property shall give actual notice of this special permit to the lessee, sublessee or occupant.
- 5. Upon failure of any party having any right, title or interest in the property that is the subject of this application, or the failure of any heir, successor, assign, or legal representative of such party, to observe any of the covenants, restrictions, agreements, terms or conditions of this resolution whose provisions shall constitute conditions of the special permit hereby granted, the City Planning Commission may, without the consent of any other party, revoke any portion of or all of said special permit. Such power of revocation shall be in addition to and not limited to any other powers of the City Planning Commission, or of any other agency of government, or any private person or entity. Any such failure as stated above, or any alteration in the development that is the subject of this application that departs from any of the conditions listed above, is grounds for the City Planning Commission or the City

Council, as applicable, to disapprove any application for modification, cancellation or amendment of the special permit hereby granted.

6. Neither the City of New York nor its employees or agents shall have any liability for money damages by reason of the city's or such employee's or agent's failure to act in accordance with the provisions of this special permit.

The above resolution (C 190335 ZSX), duly adopted by the City Planning Commission on September 3, 2019 (Calendar No. 3), is filed with the Office of the Speaker, City Council, and the Borough President in accordance with the requirements of Section 197-d of the New York City Charter.

MARISA LAGO, Chair KENNETH J. KNUCKLES, ESQ., Vice Chairman DAVID BURNEY, ALLEN P. CAPPELLI, ESQ., JOSEPH DOUEK, RICHARD W. EADDY, HOPE KNIGHT, ANNA HAYES LEVIN, LARISA ORTIZ, Commissioners

ALFRED C. CERULLO III, ORLANDO MARIN, RAJ RAMPERSHAD, Commissioners, Voting No