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BY MAIL AND EMAIL

September 11, 2017

Delores Rubin Chairperson Manhttan Community Board No. 4 330 West 42nd Street, 26th floor New York, NY 10003

Determination Pursuant to Audit and Evaluation of Equal Employment Opportunity Program - Manhattan Community Board No. 4.

Dear Chairperson Rubin:

On behalf of the members of the Equal Employment Practices Commission (Commission or EEPC), thank you and your agency for the cooperation extended to our staff during the course of this audit. This letter contains the Commission's findings and determinations pursuant to our analysis for the period covering January 1, 2014 through June 30, 2017.

Chapter 36, Section 831(d)(5) of the New York City Charter empowers this Commission to audit and evaluate the employment practices and procedures of city agencies and their efforts to ensure fair and effective equal employment opportunity for women and minority employees and applicants seeking employment. Sections 831(d)(2) and 832(c) authorize this Commission to make a determination that any agency's plan, program, procedure, approach, measure or standard does not provide equal employment opportunity, require appropriate corrective action and monitor the implementation of the corrective action it prescribes.

Manhattan Community Board No. 4, which may herein be referred to as "the agency," falls within the Commission's purview under Chapter 36, Section 831(a) of the New York City Charter, which delineates city agency as any "city, county, borough or other office, administration, board, department, division, commission, bureau, corporation, authority, or other agency of government where the majority of the board members of such agency are appointed by the mayor or serve by virtue of being city officers or the expenses of which are paid in whole or in part from the city treasury..."



The purpose of this audit and analysis is to evaluate the agency's EEO Program, not to issue findings of discrimination pursuant to the New York City Human Rights Law. This Commission has adopted *Uniform Standards for EEPC Audits*¹ and *Minimum Equal Employment Opportunity Standards for Community Boards* to assess agencies' EEO programs and policies for compliance with federal, state and local laws, regulations, policies and procedures which are designed to increase equality of opportunity for municipal government employees and job applicants. These standards are founded upon and consistent with federal, state and local laws, regulations, procedures and policies including, but not limited to, the Citywide Equal Employment Opportunity Policy - Standards and Procedures to be Utilized by City Agencies; the New York City Human Rights Law (NYC Administrative Code, §§8-107(1)(a) and (d), 8-107.13, and 8-107.1); the New York State Civil Service Law §55-a; the Equal Employment Opportunity Commission's Instructions to Federal Agencies for EEO, Management Directive 715; the Uniform Guidelines on Employee Selection Procedures (29 CFR §§1607.3 - 1607.7); the Americans with Disabilities Act and its Accessibility Guidelines; and the equal employment opportunity requirements of the New York City Charter. Prescribed corrective actions are consistent with the aforementioned parameters.

The Uniform Standards for EEPC Audits requires each agency to distribute the Citywide EEO Policy or its own. As the Community Boards are comprised of members appointed by the respective Borough Presidents, under the *Minimum Equal Employment Opportunity Standards for Community Boards* the expectation is that a Community Board adopts and distributes the Borough President's EEO Policy. The Community Board may, however, adopt the Citywide EEO Policy.

Since this Commission is empowered to review the plans adopted by city agencies and to recommend actions which such agencies should consider including in their annual plans, the agency should incorporate the required corrective actions in its EEO Program and prospective Annual EEO Plans.

Scope and Methodology

Audit methodology included an analysis of the Community Board's responses to the EEPC's *Interview Questionnaire for Community Boards* (Attachment). The questionnaire was sent to Manhattan Community Board No. 4 on August 9, 2017. The completed questionnaire was received on August 23, 2017. The following determination indicates where the Community Board's District Office has or has not complied, in whole or in part, with our *Minimum Equal Employment Opportunity Standards for Community Boards*.

Description of the Community Boards

Community Boards have approximately fifty unsalaried members appointed by the Borough President in consultation with the City Council members who represent any part of the community

¹ Corresponding audit/analysis standards are numbered throughout the document.



board district. Each Community Board hires a full time, salaried District Manager and salaried support staff to administer its district office, which works to resolve the service delivery problems of its residents and businesses. Community Boards have an advisory role in zoning, land use issues, community planning, the city budget process, and the coordination of municipal services. Any person who resides, does business, or has a professional or other significant interest in., the community is eligible for appointment to his/her Community Board.

DETERMINATION

Following are the corresponding audit standards for each subject area along with the EEPC's findings and required corrective actions, where appropriate:

I. <u>ISSUANCE, DISTRIBUTION AND POSTING OF EEO POLICIES</u>: Determination: The agency is in <u>compliance</u> with the standards for this subject area.

- 1. Community Boards must follow the Borough President's Equal Employment Opportunity Policy.
- ✓ The agency followed the Manhattan Borough President's Office's (MBPO) EEO policy entitled, Manhattan Borough President's Office Equal Employment Opportunity (EEO) Policy and Plan.

<u>NOTE</u>: Subsequent to the period in review, on August 21, 2017, the Manhattan Borough President's EEO Officer distributed its new EEO Policy via email to all Community Board members and staff.

- 2. Community Boards must post the Borough President's Equal Employment Opportunity Policy Statement in their offices.
- ✓ During the period in review, the Manhattan Borough President's Equal Employment Opportunity Policy Statement was posted on the white board in Manhattan Community Board No. 4's front office.
- 3. Community Board Chairpersons, or their designees, must consult with the Office of the Borough President's Equal Employment Opportunity (EEO) Officer on all equal employment opportunity issues.
- ✓ The agency reported no equal employment opportunity issues occurred during the period in review.



II. EEO TRAINING FOR AGENCY:

Determination: The agency is in <u>compliance</u> with the standard for this subject area.

- 4. Community Boards must ensure that all individuals who work within the board, including managers and supervisors, receive training and/or a guide on EEO laws and their related rights and responsibilities.
- ✓ The agency reported that all staff attended EEO training at the Manhattan Borough Presidents Office in October or November of 2014, and materials were distributed at the aforementioned training.

<u>NOTE</u>: Subsequent to the period in review, on August 21, 2017, the Manhattan Borough President's EEO Officer distributed its new EEO Policy via email to all Community Board members and staff.

- III. <u>DISCRIMINATION / SEXUAL HARRASSMENT COMPLAINT & INVESTIGATION PROCEDURES:</u> Determination: The agency is in <u>compliance</u> with the standards for this subject area.
- 5. To file an internal complaint of discrimination, Community Board employees should use the Borough President's EEO Office.
- ✓ The agency reported that there were no discrimination complaints during the period in review.

The agency adopted the Office of the Manhattan Borough President's EEO policy that stated, "[a]nyone who believes that he or she has been subjected to any action, decision or harassment in violation of this policy, or who witnesses others being subjected to improper conduct is urged to promptly report the incident(s) to his or her supervisors or manager, to MBPO personnel supervising the application, testing and interviewing process, or directly to an EEO Officer." (Pg. 5, 2014) Contact information for the EEO Officers was included in the EEO policy.

IV. SELECTION AND RECRUITMENT SYSTEM:

(See Attachment for Workforce Data Summary)

Determination: The agency is in <u>partial compliance</u> with the standards for this subject area.

- 6. Community Boards must post job vacancies in their offices and the Borough President's Office.
 - The agency did not demonstrate that job vacancies were posted in their offices and the Borough President's Office. <u>Corrective action required.</u>

<u>Corrective action #1</u>: Ensure that job vacancies are posted in the agency's offices and the Borough President's Office.



- 7. Community Boards must use the EEO tag line when advertising job vacancies.
 - The agency did not demonstrate that job vacancy notices included the EEO tag line. <u>Corrective action required</u>.

<u>Corrective action #2</u>: Ensure that all job vacancy notices contain the EEO tag line.

V. <u>EEO AND REASONABLE ACCOMMODATIONS FOR EMPLOYEES/ APPLICANTS</u> FOR EMPLOYMENTWITH DISABILITIES:

Determination: The agency is in <u>compliance</u> with the standards for this subject area.

- 8. Community Boards must assess whether facilities are accessible to and useable by applicants/employees with disabilities.
- ✓ The agency reported its facilities, located at 330 West 42nd Street, 26th floor, were accessible to, and useable by, applicants/employees with disabilities via street accessible entrance, wide restroom stall(s), low sink (s) or bathroom fixtures, wheelchair accessible elevators (s), and bells in elevator(s).

SUMMARY OF REQUIRED CORRECTIVE ACTIONS:

Pursuant to the Equal Employment Practices Commission's *Minimum Equal Employment Opportunity Standards for Community Boards*, **two (2) corrective actions are currently required:**

- 1. Ensure that all job vacancy notices contain the EEO tag line.
- 2. Ensure that job vacancies are posted in the agency's offices and the Borough President's Office.

CONCLUSION

If no corrective action is required, a *Determination of Compliance* is attached and no response is required.

If corrective actions are required, pursuant to Chapter 36 of the New York City Charter, please respond to this Determination within 21 days from the date of this letter via mail or email to naconway@eepc.nyc.gov. Your response should indicate (with attached documentation) what steps your agency has taken, or will take, to implement the corrective actions.

Once your response is received, the EEPC will inform your agency in writing of its compliance status or assigned compliance-monitoring period. For action(s) not implemented, a monthly compliance-monitoring period will be assigned, where the EEPC will verify implementation of the



compliance-monitoring period will be assigned, where the EEPC will verify implementation of the prescribed corrective action(s). Upon your agency's completion of the final corrective action, a *Determination of Compliance* will be issued.

If your agency does not respond within 21 days and corrective action is required, the EEPC will assign a monthly compliance-monitoring period.

Since the Community Boards are comprised of members appointed by the respective Borough Presidents, please forward a copy of your response to the Office of the Borough President's EEO Officer.

In closing, thank you and your staff for the cooperation extended to the Equal Employment Practices Commission during the course of this audit.

Respectfully Submitted by,

Nathan P. Conway, EEO Program Analyst

Approved by,

Charise L. Terry, PHR Executive Director

Attachment

c: Gale A. Brewer, Borough President Jesse Bodine, District Manager Erica Baptiste, EEO Officer, Office of the Manhattan Borough President Brian Lafferty, EEO Officer, Office of the Manhattan Borough President

Statistical Profile of Agency Workforce

Nun	nber of Employees	
En	nd of Audit Period	

Male	1
Female	2

White	<u>1</u>
Black	<u>0</u>
Hispanic	2
Asian	<u>0</u>
Native American	<u>0</u>
Unknown	

Total #	
of Employees	<u>3</u>

*Statistical profile as reported by the agency.



DELORES RUBIN Chair

JESSE R. BODINE District Manager

CITY OF NEW YORK

MANHATTAN COMMUNITY BOARD FOUR

330 West 42nd Street, 26th floor New York, NY 10036 tel: 212-736-4536 fax: 212-947-9512 www.nyc.gov/mcb4

Memorandum

From: Jesse Bodine, District Manager, CB4 To: NYC Equal Employment Practices Commission Date: 10/12/17

As per the September 11th determination the two equal employment opportunity standards that require corrective actions are as follows:

1. Ensure that Community Board 4 post job vacancies in their offices and the Borough President's Office.

Response: District Manager contacted Brian Lafferty, EEO Officer, Office of the Manhattan Borough President and confirmed that job vacancy notices are posted in the Borough Presidents office. In the future, in addition to being sent to the board's list serve and posted on line, all job vacancies will be physically posted in the Community Board District Office.

2. Ensure that job vacancy notices contain the EEO tag line.

Response: CB4 job vacancy notices contain the EEO tagline, see attached.

EQUAL EMPLOYMENT PRACTICES COMMISSION CITY OF NEW YORK

RESOLUTION #2017/214-344-C29: Determination of **Compliance** (Monitoring Period Required) by the Manhattan Community Board No. 4 with the Equal Employment Practices Commission's required corrective actions pursuant to the Review, Evaluation and Monitoring of the Manhattan Community Board No. 4's Employment Practices and Procedures from January 1, 2014 through June 30, 2017.

Whereas, pursuant to Chapter 36, Section 831(d)(2) and (5) of the New York City Charter, the Equal Employment Practices Commission is authorized to audit and evaluate the employment practices, programs, policies, and procedures of city agencies and their efforts to ensure fair and effective equal employment opportunity for minority group members and women, and to make recommendations to city agencies to insure equal employment opportunity for minority group members and women; and

Whereas, pursuant to Chapter 36, Section 831(d)(2), this Commission has adopted Uniform Standards for EEPC Audits and Minimum Equal Employment Opportunity Standards for Community Boards to assess agencies' EEO programs and policies for compliance with federal, state and local laws, regulations, policies and procedures which are designed to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination in employment within municipal government; and

Whereas, pursuant to its audit and analysis of the Manhattan Community Board No. 4's Equal Employment Opportunity Program, the Equal Employment Practices Commission (EEPC) issued a Preliminary Determination letter, dated September 1, 2017, setting forth findings and the following required corrective actions:

- 1. Ensure that all job vacancy notices contain the EEO tag line.
- Ensure that job vacancies are posted in the agency's offices and the Borough President's Office.

Whereas, the agency submitted its response to the EEPC's Preliminary Determination letter October 12, 2017, which included documentation demonstrating that corrective actions 1 and 2 were implemented; and

Whereas, in accordance with Chapter 36, Section 832(c) of the New York City Charter, the EEPC considered the agency's response, and determined that corrective action nos. 1 and 2 have been implemented; and

Whereas, all of the EEPC's corrective actions are required by, or are consistent with, federal, state and local laws, regulations, policies and procedures which are designed to increase equality of opportunity for women, minorities, and other employees and job applicants identified for protection from discrimination in employment within municipal government; Now Therefore,

Be It Resolved, that the Manhattan Community Board No. 4 has implemented the required corrective actions deemed necessary to ensure compliance with the equal employment opportunity standards of this Commission and requirements of Chapters 35 and 36 of the City Charter.

Be It Resolved, that the Commission approves issuance of this Determination of Compliance to Chairperson Delores Rubin of the Manhattan Community Board No. 4.

Approved unanimously on October 26, 2017.

Angela Cabrera Angela Cabrera

Commissioner

Absent

Arva Rice Commissioner

Malini Cadambi Daniel Commissioner Que

Elaine S. Reiss, Esq. Commissioner (Absent)



Angela Cabrera Malini Cadambi Daniel Elaine S. Reiss, Esq. Arva R. Rice Commissioners

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BY MAIL AND EMAIL

October 26, 2017

Delores Rubin Chairperson Manhattan Community Board No. 4 330 West 42nd Street, 26th floor New York, NY 10003

Re: Resolution #2017/214-344-C29: Determination of Agency Compliance

Dear Chairperson Rubin:

On behalf of the members of the Equal Employment Practices Commission (EEPC or Commission), I want to inform you that the Commission has issued the attached Determination of Compliance to the Manhattan Community Board No. 4. This Commission has determined that the Manhttan Community Board No. 4 has implemented the required corrective actions deemed necessary by this Commission for ensuring a fair and effective affirmative employment program of equal opportunity as required by the equal employment opportunity standards of this Commission and Chapters 35 and 36 of the New York City Charter.

On behalf of this Commission, I want to thank you and District Manager Jesse Bodine for the cooperation extended to the EEPC during the compliance-monitoring period.

Sincerely,

Malini Cadambi Daniel Commissioner

c: Jesse Bodine, District Manager

EEPC EQUAL EMPLOYMENT PRACTICES COMMUNICATION

This **Determination of Compliance**

is issued to

Manhattan Community Board No. 4

compliance with Equal Employment Practices Commission's Minimum Standards for Equal Employment Opportunity for Community Boards from January 1, 2014 to this date.

On this 28th day of September in the year 2017

Malini Cadambi Daniel, Commissioner

Charise L. Terry, PHR, Executive Director

In care of Chairperson Delores Rubin and District Manager Jesse Bodine