3.0 BEST PRACTICE MODEL

The NYMTC Best Practice Model (BPM) is a regional travel demand model that was developed to forecast travel patterns in the NYMTC region consisting of 28 counties in New York, New Jersey, and Connecticut. The BPM contains information about the demographic characteristics of each sub-area – transportation analysis zone (TAZ), data about the transportation systems (bus, train, and ferry routes), as well as information about the major arterials and highways throughout the region. There are 3,500 TAZs in the NYMTC region, of which 33 are located in the Study Area. Figure 3-1 shows the TAZs in the Study Area.

Community Outreach Process

Community input regarding land use and transportation issues in the Study Area was solicited at several meetings and charrettes (public planning workshops). These meetings also sought to obtain from residents their vision of the future for their community.

Scenario Development

Based on the existing land use (including the distribution of vacant lots) and the street network in the Study Area, two land use scenarios and two transportation scenarios were identified to be modeled with the Best Practice Model (BPM). The land use scenarios explored hypothetical development of the vacant lots in the Study Area, primarily in Coney Island where the majority of vacant lots are located. On the other hand, the transportation scenario largely derives from comments community residents made at the various visioning sessions that were held when the study initially began. The impact traffic and transportation issues have on residents' life was evident as they were clear about their desires in this regard. One issue that was heard repeatedly was the problem of accessing Coney Island from Cropsey Avenue during special events at Keyspan Park. Related to this matter, some residents thought that an additional exit ramp from the eastbound Belt Parkway onto Stillwell



Figure 3-1: Transportation Analysis Zones (TAZs) in the Study Area

Avenue would be an alternative to the congested Cropsey Avenue. This alternative was initially explored as a potential scenario, however, upon closer examination of the existing field conditions, including the proximity of the Cropsey Avenue entrance ramp to Stillwell Avenue, it was deemed infeasible and was not modeled. Another prominent issue raised by the community was the need for a bus service that linked Coney Island, Brighton Beach, and Manhattan Beach and provided direct service from Coney Island to Kingsborough Community College.

3.1. Scenarios Modeled

This task was a modeling exercise of transportation alternatives to evaluate likely outcomes and feasibility. When conducting traffic and transportation studies, NYCDOT normally does a projected future condition assessment for at least 10 years from the existing base year. In order to synchronize NYCDOT's with NYMTC's future travel needs assessment, the traditional 10-year horizon to 2012 was changed to 2015. As a result, the modeling was done for the 2002 (existing conditions) which was the BPM built in base year, two future baseline years in 2015 and 2025 using unmodified (no change) BPM projected data (called 2015N and 2025N), and two future proposed build years in 2015 and 2025 using modified BPM data reflecting assumed future condition (called 2015P and 2025P). Table 3-1 is a simple matrix showing the transportation and land use scenarios that were modeled and described in further details in the following sections.



Table 3-1: Future Proposed Transportation and Land Use Scenarios

3.2. Land Use Scenarios

Within the Study Area, the vacant lots amount to over two million square feet of space that could be utilized for residential, commercial, and light manufacturing, as permitted by the existing zoning regulations. The majority of vacant lots in the Study Area can be found in Community Board 13. The table below shows the distribution of vacant lots in the Study Area by community districts.

 Table 3-2: Vacant Lots by Community Boards

| Community Board | Residential (sq. ft.) | Commercial (sq. ft.) | Manufacturing (sq. ft.) | Total (sq. ft.) |
|--------------------|--------------------------|-------------------------|----------------------------|--------------------|
| CB11 | 52,329 | 0 | 12,044 | 64,373 |
| CB13 | 1,534,921 | 720,166 | 175,198 | 2,430,285 |
| CB15 | 216,225 | 0 | 4,625 | 220,850 |
| Total | 1,803,475 | 720,166 | 191,867 | 2,715,508 |

Land Use Scenario 1 – Moderate Development (LUS1/2015P)

The Land Use Scenario 1 advocates moderate development by the year 2015 consistent with existing development patterns geographically and the development density. It embraces a development pattern that would result in little or no change to land use patterns. It is assumed that vacant lots zoned for residential use would be developed consistent with the existing building context. Similarly, lots zoned for commercial or manufacturing uses would adhere to the existing context and uses in the neighborhood. This scenario also assumes that no major proposed developments by any development agency (NYC Economic Development Corporation (EDC), Empire State Development Corporation (ESDC), or the Coney Island Development Corporation (CIDC)) would occur prior to 2015 and that only 60% of vacant lots zoned for commercial and manufacturing development would be 40% developed by 2015 and the remaining 60% developed by 2025. Based on these assumptions, developments that occur prior to 2015 would be primarily residential in nature and small in scale (built at or below the maximum FAR permissible).

Land Use Scenario 2 – Aggressive Development (LUS 2/2025P)

At the core of this development scenario is the concept/plan to revitalize Coney Island. The development concept focuses on the core of Coney Island's entertainment area along Surf Avenue. It encapsulates the vision for the area developed by CIDC that calls for developments that will attract visitors throughout the year, instead of primarily during the summer months as is currently the case. While the plan will enhance the overall attractiveness of Coney Island, most of the new developments will be concentrated between West 23rd Street and Stillwell Avenue from Surf Avenue to the Boardwalk.

The general development concept plan for Coney Island includes uses/activities such as:

- 1. Hotel,
- 2. Multi-Cultural Community Center,
- 3. Mixed Income/Mixed Use Developments,
- 4. New entertainment facilities, and
- 5. New recreational facilities.

Currently, the vacant land in the core of Coney Island entertainment area identified for development amounts to approximately 115,000 square feet for residential use in R5 and R6 zones and 556,535 square feet for commercial use in a C7 zone. These proposed developments are expected to maximize the permissible floor area ratio FAR. Based on these permissible FAR there would be approximately 229,652 square feet floor space for residential development and 1,113,071 square feet floor for commercial development. It is anticipated that some rezoning will be necessary to meet the future development objectives. For example, some of the lots currently zoned for residential development may be rezoned for commercial/mixed use developments.

This scenario assumes that in the CIDC target area all lots currently zoned for residential development will be developed prior to 2015 and 90% of the lots zoned for commercial development will be built by 2015 with the remaining 10% by 2025. Areas outside the CIDC target area would be developed consistent with the moderate development scenario – 60% of residential development and 40% of commercial development before 2015; and 40% of residential development by 2025. Table 3-3 shows the planned developments by floor area for major land uses in the three community boards.

| | | | | | Reside | ntial (Un | its) | Comme | cial (SqFt) | Manufactu | ring (SqFt) |
|--------------------|--------------------------|-------------------------|----------------------------|--------------------|----------------|-----------|------|-----------|-------------|-----------|-------------|
| Community Board | Residential (sq. ft.) | Commercial (sq. ft.) | Manufacturing (sq. ft.) | Total (sq. ft.) | No of Units | 2015 | 2025 | 2015 | 2025 | 2015 | 2025 |
| CB 11 | 52,329 | 0 | 12,044 | 64,373 | 39 | 23 | 16 | 0 | 0 | 4,818 | 7,226 |
| CB 13 | 1,631,993 | 1,176,702 | 175,198 | 2,983,893 | 1,205 | 723 | 482 | 1,065,395 | 111,307 | 70,080 | 105,118 |
| CB 15 | 216,225 | 0 | 4,625 | 220,850 | 127 | 76 | 51 | 0 | 0 | 1,850 | 2775 |
| | 1,900,547 | 1,176,702 | 191,867 | 3,269,116 | 1,371 | 822 | 549 | 1,065,395 | 111,307 | 76,748 | 115,119 |

 Table 3-3:
 Scenario #1 – Moderate Development for 2015 and 2025

 Table 3-4: Scenario #2 – Aggressive Development for 2015 and 2025

| | | | | Residential (Units) | | | U nits) | Commer | cial (SqFt) | Manufactu | ring (SqFt) |
|--------------------|--------------------------|-------------------------|----------------------------|---------------------|----------------|-------|-----------------|-----------|-------------|-----------|-------------|
| Community Board | Residential (sq. ft.) | Commercial (sq. ft.) | Manufacturing (sq. ft.) | Total (sq. ft.) | No of Units | 2015 | 2025 | 2015 | 2025 | 2015 | 2025 |
| CB 11 | 52,329 | 0 | 12,044 | 64,373 | 39 | 23 | 16 | 0 | 0 | 4,818 | 7,226 |
| CB 13 | 1,402,341 | 63,631 | 175,198 | 1,641,170 | 706 | 424 | 282 | 63,631 | | 70,080 | 105,118 |
| CB13 - EDC | 229,652 | 1,113,071 | 0 | 1,342,723 | 499 | 499 | 0 | 1,001,764 | 111,307 | 0 | 0 |
| CB 15 | 216,225 | 0 | 4,625 | 220,850 | 127 | 76 | 51 | 0 | 0 | 1,850 | 2775 |
| | 1,900,547 | 1,176,702 | 191,867 | 3,269,116 | 1,371 | 1,022 | 349 | 1,065,395 | 111,307 | 76,748 | 115,119 |

Based on the above land use development scenarios, estimates of future population, household, employment and vehicular trips were made for input in the models. The model inputs for each land use scenario are shown in Table 3-5 below.

| | | | 2015P | | | | | 20251 | 2 | |
|----------|--------------------------------|-------|---------|------|--------------------|--------------------------------|------|---------|------|--------------------|
| Scenario | Potential Dwelling Units | Рор. | H'holds | Jobs | Vehicular Trips | Potential Dwelling Units | Pop. | H'holds | Jobs | Vehicular Trips |
| | 641 | 1 292 | 641 | 100 | 75 | 245 | (00 | 245 | 100 | 200 |
| LUSI | 641 | 1,282 | 641 | 100 | /5 | 345 | 690 | 345 | 400 | 200 |
| | | | | | | | | | | |
| LUS2 | 1,024 | 2,048 | 1,048 | 600 | 300 | 347 | 694 | 347 | 100 | 100 |

Table 3-5: Model Inputs for LUS1 and LUS2

3.3. Transportation Scenarios

Accompanying the land use scenarios are transportation options that will be integrated into the overall development concept. There are two distinct elements to the transportation component, the highway network and transit network. The model combines these components into one scenario. The proposed transportation scenario therefore includes a combination of changes to the highway network and the transit network. This transportation scenario will be applied to the 2015P and 2025P scenarios.

The proposed changes to the highway network derive from the community's request to improve access for residents during events at Keyspan Park, when changes to traffic patterns are usually made. Secondly, the proposal to provide an additional moving lane on Ocean Parkway is designed to relieve congestion during the AM and PM peak hours in the future. The HCS capacity analysis conducted along Ocean Parkway showed that the northbound approach on 4 of 6 intersections will be failing in 2015 and some southbound approaches would operate at LOS D in the PM peak.

The modeled changes to the highway network include the following:

 Convert West 17th Street to one-way southbound between Neptune Avenue and Surf Avenue

- 2. Convert West 19th Street to one-way northbound from Surf Avenue to Neptune Avenue.
- 3. Convert West 16th Street to one-way northbound, West 15th Street to one-way southbound, and convert Hart Place between West 16th and 15th streets to one-way eastbound.
- 4. Extend Hart Place east of Cropsey Avenue to Stillwell Avenue.
- 5. Provide an additional lane on Ocean Parkway during rush hour. This would be done by restricting parking (e.g. "No Parking 7-10 AM and 4-7 PM) based on peak direction travel on the service roads.

Figure 3-2 shows the locations of the proposed highway network changes in the Study Area.

<u>Transit</u>

The simulated change to the transit system is the extension of the B74 bus loop to provide service to Brighton Beach and Manhattan Beach as well. Figure 3-3 shows the existing and simulated B74 bus route.

3.4. Results of Modeling Effort

To assess the future conditions using the BPM, the modeling process begun by calibrating the 2002 base year. After the 2002 base year condition was modeled, the BPM future baseline 2015N and 2025N conditions were modeled. Then, the proposed scenarios in the LUS1 and LUS2 plus transportation options were modeled for 2015P and 2025P with the necessary adjustments to the model.

To assess the results and potential impacts of the scenarios on the Study Area, transportation performance measures specifically related to the TAZs in the Study Area were extracted and analyzed. The analysis examined changes in traffic (volume) for the AM, midday, and PM peak periods, average travel speed along major corridors and transit bus trips on Neptune Avenue. The BPM peak periods cover a four-hour time span as follows – AM (6-10 AM), midday (10 AM-3 PM), and the PM (3-7 PM).



Figure 3-2: Highway Network Changes for the Future Build Scenarios (2015P and 2025P)



Figure 3-3: Transit Network Changes for the Future Build Scenarios (2015P and 2025P)

In addition to comparing results of one scenario against the other, the BPM results for the 2002 base year and the 2015 future baseline year were compared to the NYCDOT 2002 existing condition and the 2015 future condition, that was derived from traffic counts conducted for the local network and projected to 2015 using the CEQR criteria, i.e. a background growth rate of 1.0% per year plus the trips of any known developments likely to be built before 2015. However, where there was little known future development, a 1.5% annual background growth rate was applied to be conservative.

BPM Results - Vehicular Volumes

The results of the BPM modeling process for 2002 Base Year, 2015N, and 2025N shows that between 2002 and 2015N the traffic volume on the major corridors in the Study Area decreased slightly during the AM and PM periods but increased slightly during the midday peak hour. Ironically, the midday volumes in the Study Area were higher than the AM and PM peak period volumes in each scenario year. This does not correlate with data collected in the field by NYCDOT for the traditional traffic analysis. The chart also shows that there was no significant difference (average 2%) in traffic volumes between the 2015N and 2025N scenario years. Chart 3-1 shows the traffic volumes in the Study Area during the AM, midday, and PM periods.

Chart 3-2 compares the 2002 Base Year trips to future build scenarios in LUS1/2015P and LUS2/2025P. This chart shows that there was a small decline in trips between 2002N and 2015P in the AM peak period. Unlike the baseline future scenario years, there was a significant difference (average 12.5%) between the 2015P and 2025P trips for each peak period.

Chart 3-2: Comparison of Vehicular Volume for 2002 Base Year and Future Build (P) Scenarios

Chart 3-3 shows the difference in traffic volumes for the AM, midday, and PM period between 2015N and 2015P, and 2025N and 2025P. The data shows that between 2015N and 2015P, the change in vehicular volumes was insignificant. However, there was a significant difference (average 10.5%) for the vehicular volumes in all peak periods between 2025N and 2025P.

Chart 3-3: Comparison of No Build (N) and Build (P) Scenario Vehicular Volumes

Traffic Volumes on Major Corridors

To assess BPM projected travel patterns in the Study Area a comparison of volumes along the major corridors for each peak period and scenario year was done. Additionally, the NYCDOT collected and projected traffic volumes were compared to that of the BPM for 2002 and 2015N. As the BPM peak period extends for four hours, the 2002 ATR data used for the study was consulted to determine what percent of the same four hour period constituted the NYCDOT peak hour travel volumes. This analysis showed that the AM, midday, and PM peak hour constituted 32%, 26%, and 27%, respectively, of the BPM peak period.

Table 3-6 below supports the area-wide data that showed the midday peak period having a higher volume than the AM or PM peak period. The table also shows that the vehicular volumes declined along some of the major corridors between the 2002 base year and the future baseline years (2015N and 2025N) in one or more peak periods. The same also applied to the future build scenarios (2015P and 2025P) although there were only three instances where the 2025P volumes were less than the 2002N volumes. The reason for these anomalies is not clear. However, it could be attributed to future planned changes to the highway network that would affect flows as trips can be diverted elsewhere. Also, it could be attributed to the provision of increased transit service which could have caused a change in mode from auto to transit for some travelers.

| | 2002 | | | | 2015N | | | 2015P | | | 2025N | | | 2025P | |
|--------------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Corridors | AM | MID | PM |
| | | | | | | | | | | | | | | | |
| 86 Street | 24,621 | 46,903 | 37,789 | 20,806 | 39,873 | 31,728 | 19,053 | 37,644 | 29,442 | 21,624 | 42,327 | 33,048 | 26,352 | 50,221 | 39,269 |
| | | | | | | | | | | | | | | | |
| Bay Parkway | 44,510 | 74,444 | 59,522 | 42,222 | 68,154 | 55,512 | 40,787 | 67,417 | 54,371 | 42,133 | 68,492 | 56,376 | 44,872 | 73,318 | 59,616 |
| Coney Island Avenue | 29,126 | 47,209 | 36,867 | 32,823 | 54,295 | 41,021 | 27,842 | 45,942 | 34,715 | 29,898 | 49,380 | 37,458 | 28,788 | 48,210 | 36,228 |
| Cropsey Avenue | 23,814 | 46,742 | 37,629 | 23,167 | 46,152 | 36,965 | 27,069 | 53,766 | 42,251 | 23,929 | 49,767 | 38,785 | 27,891 | 55,854 | 44,611 |
| Kings Highway | 21,245 | 38,901 | 31,970 | 21,497 | 39,199 | 31,538 | 20,613 | 38,287 | 31,533 | 22,062 | 40,217 | 32,491 | 21,331 | 38,891 | 31,681 |
| McDonald Avenue/ Shell Road | 22,415 | 37,355 | 28,703 | 24,082 | 40,865 | 31,450 | 22,019 | 38,337 | 28,958 | 25,108 | 42,058 | 32,205 | 23,438 | 42,015 | 30,860 |
| Neptune Avenue | 40,029 | 72,361 | 57,710 | 37,046 | 70,097 | 55,406 | 45,039 | 82,857 | 65,906 | 38,517 | 72,586 | 57,144 | 47,148 | 85,932 | 67,827 |
| Ocean Parkway | 47,470 | 77,750 | 63,035 | 48,317 | 79,162 | 64,327 | 48,864 | 75,947 | 65,518 | 49,526 | 81,086 | 65,883 | 52,280 | 81,451 | 68,743 |
| Stillwell Avenue | 25,397 | 46,479 | 37,222 | 25,890 | 47,610 | 37,463 | 24,014 | 45,639 | 36,160 | 31,265 | 65,747 | 44,337 | 25,624 | 48,696 | 37,986 |
| Surf Avenue | 13,231 | 27,136 | 20,809 | 15,069 | 31,506 | 23,689 | 17,140 | 38,894 | 31,047 | 15,987 | 32,807 | 25,087 | 16,628 | 37,363 | 28,354 |

 Table 3-6: BPM Generated Vehicular Volumes along Major Corridors
 - AM, Midday, and PM Peak Periods

Comparison of NYCDOT and BPM Vehicular Volumes and Speeds for 2002 and 2015

Traffic Volumes

The application of the NYCDOT's ATR peak hour percentages of the BPM peak period (four hours) volumes provided a basis to compare the BPM volume and NYCDOT peak hour volumes. Tables 3-7 and 3-8 show the bi-directional volumes along the major corridors for the AM (8-9 AM), midday (1-2 PM), and PM (5-6 PM) peak hours for 2002 and 2015 from both sources. The tables show that for both 2002 and 2015 the BPM AM and PM peak hour volumes were less than NYCDOT derived volume on all the major corridors except three (86 Street, Stillwell Avenue, and Kings Highway). During the midday peak hour, the BPM volumes were less on all major corridors except one (Ocean Parkway).

Vehicular Speed

Comparison of NYCDOT's field measured and projected travel speed to that of the BPM for 2002 and 2015N shows that in most cases the BPM speeds exceeded the NYCDOT measured travel speed by 30% or higher. Tables 3-9 and 3-10 show the speed data along the ten major corridors in the Study Area.

| | | AM (8-9 AM) | | | | ID (1-2 | PM) | P | M ((5-6 | PM) |
|--------------------------------|-----------|-------------|-------|------------------|-------|---------|------------------|-------|---------|------------------|
| Corridor | Direction | DOT | BPM | Percent Diff. | DOT | BPM | Percent Diff. | DOT | BPM | Percent Diff. |
| | NB | 862 | 843 | 2% | 802 | 1,105 | -27% | 986 | 813 | 21% |
| Bay Parkway | SB | 878 | 740 | 19% | 752 | 1,128 | -33% | 872 | 907 | -4% |
| | TOTAL | 1,740 | 1,583 | 10% | 1,554 | 2,233 | -30% | 1,858 | 1,720 | 8% |
| | | | | | | | | | | |
| Comor Island | NB | 514 | 538 | -5% | 611 | 713 | -14% | 619 | 518 | 20% |
| Avenue | SB | 530 | 498 | 6% | 489 | 704 | -31% | 609 | 547 | 11% |
| | TOTAL | 1,043 | 1,036 | 1% | 1,100 | 1,416 | -22% | 1,228 | 1,065 | 15% |
| | | | | | | | | | | |
| | EB | 860 | 518 | 66% | 691 | 882 | -22% | 739 | 685 | 8% |
| Cropsey Avenue | WB | 652 | 435 | 50% | 539 | 696 | -23% | 742 | 538 | 38% |
| | TOTAL | 1,512 | 953 | 59% | 1,230 | 1,577 | -22% | 1,481 | 1,223 | 21% |
| | | | | | | | | | | |
| | EB | 260 | 448 | -42% | 226 | 671 | -66% | 323 | 521 | -38% |
| Kings Highway | WB | 338 | 402 | -16% | 326 | 642 | -49% | 241 | 518 | -53% |
| | TOTAL | 598 | 850 | -30% | 552 | 1,313 | -58% | 564 | 1,039 | -46% |
| | | | | | | | | | | |
| M-DIJ A | NB | 492 | 369 | 33% | 406 | 494 | -18% | 434 | 353 | 23% |
| McDonald Avenue/ Shell Road | SB | 443 | 348 | 27% | 450 | 515 | -13% | 499 | 393 | 27% |
| | TOTAL | 935 | 717 | 30% | 856 | 1,009 | -15% | 933 | 746 | 25% |
| | | | | | | | | | | |
| | EB | 555 | 409 | 36% | 440 | 606 | -27% | 514 | 449 | 15% |
| Neptune Aveune | WB | 524 | 374 | 40% | 449 | 605 | -26% | 495 | 471 | 5% |
| | TOTAL | 1,079 | 783 | 38% | 889 | 1,211 | -27% | 1,009 | 919 | 10% |
| | | | | | | | | | | |
| | NB | 2,236 | 508 | 340% | 1,009 | 398 | 153% | 1,114 | 297 | 275% |
| Ocean Parkway | SB | 1,451 | 504 | 188% | 1,102 | 442 | 149% | 1,348 | 358 | 277% |
| | TOTAL | 3,687 | 1,012 | 264% | 2,110 | 840 | 151% | 2,462 | 1,065 | 131% |
| | | | | | | | | | | |
| | NB | 263 | 470 | -44% | 275 | 677 | -59% | 232 | 507 | -54% |
| Stillwell Avenue | SB | 279 | 342 | -19% | 341 | 578 | -41% | 259 | 461 | -44% |
| | TOTAL | 542 | 812 | -33% | 615 | 1,255 | -51% | 491 | 968 | -49% |
| | | | | | | | | | | |
| | EB | 349 | 272 | 28% | 322 | 413 | -22% | 334 | 310 | 8% |
| Surf Avenue | WB | 340 | 258 | 32% | 264 | 401 | -34% | 377 | 291 | 29% |
| | TOTAL | 689 | 529 | 30% | 586 | 814 | -28% | 711 | 601 | 18% |
| | | | | | | | | | | |
| | EB | 429 | 718 | -40% | 357 | 1,106 | -68% | 380 | 734 | -48% |
| 86 Street | WB | 240 | 407 | -41% | 369 | 703 | -48% | 334 | 669 | -50% |
| | TOTAL | 669 | 1,125 | -41% | 726 | 1,809 | -60% | 714 | 1,403 | -49% |

Table 3-7: DOT/BPM (2002) Peak Hour Volumes

| | AM (8-9 AM) | | | AM) | Μ | IID (1-2 | PM) | P | M ((5-6 | PM) |
|--------------------------------|-------------|-------|-------|------------------|-------|----------|------------------|-------|---------|------------------|
| Corridor | Direction | DOT | BPM | Percent Diff. | DOT | BPM | Percent Diff. | DOT | BPM | Percent Diff. |
| | NB | 1,130 | 894 | 26% | 802 | 1,127 | -29% | 1,197 | 852 | 41% |
| Bay Parkway | SB | 1,087 | 795 | 37% | 752 | 1,173 | -36% | 1,071 | 953 | 12% |
| | TOTAL | 2,217 | 1,689 | 31% | 1,554 | 2,254 | -31% | 2,268 | 1,804 | 26% |
| | | | | | | | | | | |
| Comer Island | NB | 671 | 534 | 26% | 611 | 725 | -16% | 760 | 527 | 44% |
| Avenue | SB | 601 | 516 | 17% | 489 | 741 | -34% | 738 | 540 | 37% |
| | TOTAL | 1,272 | 1,050 | 21% | 1,100 | 1,466 | -25% | 1,498 | 1,067 | 40% |
| | | | | | | | | | | |
| | EB | 954 | 511 | 87% | 691 | 862 | -20% | 955 | 669 | 43% |
| Cropsey Avenue | WB | 772 | 416 | 86% | 539 | 696 | -23% | 889 | 533 | 67% |
| | TOTAL | 1,726 | 927 | 86% | 1,230 | 1,558 | -21% | 1,844 | 1,201 | 53% |
| | | | | | | | | | | |
| | EB | 315 | 450 | -30% | 226 | 672 | -66% | 392 | 517 | -24% |
| Kings Highway | WB | 410 | 410 | 0% | 326 | 651 | -50% | 292 | 508 | -43% |
| | TOTAL | 725 | 860 | -16% | 552 | 1,323 | -58% | 684 | 1,025 | -33% |
| | | | | | | | | | | |
| McDonald Avenue/ | NB | 597 | 369 | 62% | 406 | 516 | -21% | 526 | 364 | 44% |
| McDonald Avenue/ Shell Road | SB | 538 | 401 | 34% | 450 | 587 | -23% | 607 | 453 | 34% |
| | TOTAL | 1,135 | 771 | 47% | 856 | 1,103 | -22% | 1,133 | 818 | 39% |
| | | | | | | | | | | |
| | EB | 673 | 380 | 77% | 440 | 594 | -26% | 688 | 448 | 53% |
| Neptune Aveune | WB | 635 | 348 | 82% | 449 | 589 | -24% | 691 | 440 | 57% |
| | TOTAL | 1,308 | 728 | 80% | 889 | 1,183 | -25% | 1,379 | 889 | 55% |
| | | | | | | | | | | |
| | NB | 1,930 | 314 | 514% | 1,009 | 401 | 152% | 1,415 | 323 | 338% |
| Ocean Parkway | SB | 1,427 | 304 | 369% | 1,102 | 454 | 143% | 1,640 | 346 | 374% |
| | TOTAL | 3,357 | 619 | 443% | 2,111 | 855 | 147% | 3,055 | 669 | 357% |
| | | | | | | | | | | |
| | NB | 349 | 462 | -24% | 275 | 675 | -59% | 268 | 498 | -46% |
| Stillwell Avenue | SB | 345 | 367 | -6% | 341 | 610 | -44% | 385 | 476 | -19% |
| | TOTAL | 694 | 828 | -16% | 616 | 1,285 | -52% | 653 | 974 | -33% |
| | | | | | | | | | | |
| S 6 A | EB | 571 | 244 | 134% | 322 | 439 | -27% | 404 | 315 | 28% |
| Surf Avenue | WB | 509 | 239 | 113% | 264 | 411 | -36% | 455 | 301 | 51% |
| | TOTAL | 1,080 | 482 | 124% | 586 | 851 | -31% | 859 | 616 | 40% |
| | | | | | | | | | | |
| 04.0 | EB | 434 | 633 | -31% | 357 | 876 | -59% | 461 | 796 | -42% |
| 86 Street | WB | 365 | 477 | -23% | 369 | 972 | -62% | 430 | 579 | -26% |
| | TOTAL | 799 | 1,110 | -28% | 726 | 1,848 | -61% | 891 | 1375 | -35% |

Table 3-8: DOT/BPM (2015) Peak Hour Volumes

| | AM | | | | | | | | M | D | | | | | PN | 1 | | |
|--------------------------------|---------------------|----|-----|----|-----------|------------------|----|----|-----|----|------------------|------|-----|----|-----|----|-----------|--------------|
| Corridors | DOT | | BPM | | % S Di | % Speed Diff. | | | BPM | | % Speed Diff. | | DOT | | BPM | | % S Di | peed iff. |
| East/West | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB |
| 86th Street | 11 | 15 | 21 | 21 | 89% | 38% | 12 | 9 | 19 | 18 | 59% | 100% | 14 | 10 | 19 | 18 | 36% | 84% |
| Kings Highway | 11 | 13 | 14 | 13 | 27% | 1% | 11 | 9 | 12 | 11 | 7% | 22% | 9 | 10 | 11 | 11 | 25% | 12% |
| Cropsey Avenue | 12 | 20 | 23 | 22 | 93% | 10% | 13 | 18 | 22 | 20 | 70% | 11% | 13 | 20 | 22 | 20 | 69% | 0% |
| Surf Avenue | 16 | 17 | 25 | 25 | 55% | 44% | 18 | 18 | 24 | 24 | 33% | 33% | 16 | 23 | 24 | 24 | 51% | 4% |
| Neptune Avenue | 12 | 11 | 21 | 21 | 73% | 87% | 14 | 13 | 20 | 20 | 40% | 54% | 12 | 13 | 20 | 20 | 63% | 53% |
| | 12 11 21 21 73% 879 | | | | | | | | | | | | | | | | | |
| North/South | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB |
| McDonald Avenue/ Shell Road | 13 | 14 | 18 | 17 | 37% | 21% | 14 | 14 | 17 | 17 | 18% | 19% | 15 | 16 | 17 | 17 | 10% | 8% |
| Ocean Parkway | 22 | 14 | 13 | 14 | - 41% | 1% | 14 | 14 | 13 | 14 | -7% | -2% | 13 | 31 | 13 | 14 | 1% | - 56% |
| Coney Island Avenue | 18 | 15 | 19 | 19 | 7% | 26% | 13 | 14 | 18 | 18 | 42% | 31% | 14 | 20 | 18 | 19 | 31% | -6% |
| Stillwell Avenue | 12 | 16 | 22 | 21 | 83% | 29% | 13 | 17 | 21 | 20 | 58% | 15% | 14 | 16 | 20 | 20 | 46% | 24% |
| Bay Parkway | 15 | 12 | 19 | 18 | 26% | 49% | 15 | 16 | 17 | 17 | 11% | 8% | 14 | 10 | 16 | 18 | 16% | 78% |

Table 3-9: DOT/BPM (2002) Vehicular Travel Speed

Table 3-10: DOT/BPM (2015) Vehicular Travel Speed

| | AM | | | | | | | | | MID | | | | | I | PM | | |
|--------------------------------|----|----|----|----|-------|----------|----|----|----|-----|--------|----------|----|----|----|----|-------|----------|
| Corridors | D | от | BP | M | % Spe | ed Diff. | D | от | В | РМ | % Spec | ed Diff. | D | т | BI | PM | % Spe | ed Diff. |
| East/West | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB | EB | WB |
| 86th Street | 10 | 14 | 21 | 21 | 107% | 47% | 9 | 6 | 19 | 18 | 109% | 202% | 12 | 9 | 19 | 18 | 59% | 102% |
| Kings Highway | 5 | 8 | 14 | 13 | 176% | 63% | 7 | 5 | 12 | 11 | 66% | 127% | 6 | 7 | 11 | 11 | 89% | 61% |
| Cropsey Avenue | 11 | 19 | 23 | 22 | 113% | 17% | 12 | 16 | 22 | 20 | 84% | 27% | 11 | 11 | 22 | 20 | 101% | 84% |
| Surf Avenue | 14 | 16 | 25 | 24 | 76% | 53% | 17 | 17 | 24 | 24 | 40% | 39% | 15 | 22 | 24 | 24 | 60% | 8% |
| Neptune Avenue | 10 | 6 | 20 | 19 | 96% | 222% | 10 | 8 | 18 | 18 | 83% | 126% | 8 | 8 | 18 | 18 | 129% | 127% |
| - | | | | | | | | | | | | | | | | | | |
| North/South | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB | NB | SB |
| McDonald Avenue/ Shell Road | 8 | 10 | 17 | 17 | 114% | 70% | 7 | 7 | 16 | 16 | 125% | 134% | 9 | 8 | 16 | 17 | 75% | 113% |
| Ocean Parkway | 10 | 13 | 24 | 24 | 137% | 85% | 13 | 13 | 23 | 23 | 77% | 78% | 12 | 26 | 23 | 23 | 90% | -12% |
| Coney Island Avenue | 17 | 9 | 19 | 19 | 11% | 110% | 10 | 8 | 18 | 18 | 80% | 128% | 13 | 6 | 18 | 19 | 42% | 209% |
| Stillwell Avenue | 10 | 12 | 22 | 21 | 117% | 72% | 6 | 9 | 20 | 20 | 236% | 117% | 11 | 10 | 20 | 20 | 83% | 99% |
| Bay Parkway | 13 | 10 | 19 | 18 | 46% | 80% | 14 | 13 | 17 | 18 | 21% | 37% | 10 | 5 | 16 | 18 | 64% | 263% |

Highway Network Changes

West 17th Street (and adjacent streets) and Ocean Parkway

As stated under Section 3.3, Transportation Scenarios, specific network changes were identified for simulation and evaluation. In evaluating elements of the transportation scenario, the focus was on West 17th and adjacent streets as well as Ocean Parkway.

West 17th Street

West 17th Street is a narrow, local street (30 feet wide) that operates as an arterial/feeder for two blocks between Neptune Avenue and Surf Avenue. It is one of the main entry/exit routes for Coney Island and operates with two southbound lanes and one northbound lane. For the future build scenarios (2015P and 2025P), the street network was modeled with the proposed changes i.e. West 17th Street operating one-way southbound and with the adjacent streets West 16th Street and West 19th Street operating one-way northbound.

Table 3-11 shows the comparison of volumes and speed as a result of highway network changes on West 15th Street, West 16th Street, West 17th Street, and West 19th Street. According to the Model, the change from a two-way to one-way operation on West 17th Street would result in an increase of southbound traffic volumes from 562 to 1,053 (87%), from 1,058 to1,436 (36%), and 811 to 1,124 (39%) during the AM, midday, and PM period, respectively, in 2015. For the other scenarios, there would be an increase in volume of 1% (1,053 to 1,065) and 3% (1,436 to 1,477) in the AM and midday period between 2015P and 2025P and 1% (from 1,124 to 1,108) decrease in the PM period. Along West 16th Street, the northbound volume during the AM, midday, and PM peak periods in 2015 would be 945, 2279, and 1851, respectively. Adjusting for the peak hour percentages^{*} would yield 302, 593, and 500 vehicles in each peak hour. Along West 19th Street, the northbound volume during the same period would be 408, 952, and 792. These numbers appear to be very inflated because they are higher than existing numbers along West

^{*}As the BPM peak period data spanned a four-hour time period while the DOT peak hour data was for only one hour, ATR data was analyzed to determine what percent of the same four-hour period used by the BPM constituted the DOT peak hour. The ATR data showed that the DOT peak hour constituted 32%, 26%, and 27% of the AM, midday, and PM peak period, respectively, utilized in the BPM.

| | | | | West 17 | Street | | | W | est 15 Stro | eet | W | est 16 Str | eet | W | est 19 Str | eet |
|----------|-----------|--------|-------|---------|--------|--------|-------|--------|-------------|--------|--------|------------|--------|--------|------------|--------|
| Scenario | | AN | 1 | MI | D | PM | 1 | AM | MID | PM | AM | MID | PM | AM | MID | PM |
| Year | Direction | Volume | Speed | Volume | Speed | Volume | Speed | Volume | Volume | Volume | Volume | Volume | Volume | Volume | Volume | Volume |
| 2002N | NB | 551 | 22 | 1406 | 21 | 1222 | 20 | | | | | | | | | |
| | SB | 570 | 24 | 1091 | 22 | 844 | 22 | | | | | | | | | |
| 2015N | NB | 549 | 22 | 1432 | 21 | 1173 | 20 | | | | | | | | | |
| | SB | 562 | 24 | 1058 | 22 | 811 | 23 | | | | | | | | | |
| 2015P | NB | 0 | | 0 | | 0 | | 0 | 0 | 0 | 945 | 2279 | 1851 | 408 | 952 | 792 |
| | SB | 1053 | 33 | 1436 | 33 | 1124 | 33 | 328 | 598 | 352 | 0 | 0 | 0 | 0 | 0 | 0 |
| 2025N | NB | 581 | 22 | 1464 | 20 | 1211 | 20 | | | | | | | | | |
| | SB | 574 | 24 | 1122 | 22 | 864 | 22 | | | | | | | | | |
| 2025P | NB | 0 | | 0 | | 0 | | 0 | 0 | 0 | 314 | 726 | 592 | 410 | 1008 | 790 |
| | SB | 1065 | 33 | 1477 | 33 | 1108 | 33 | 2 | 1 | 2 | 0 | 0 | 0 | 0 | 0 | 0 |

Table 3-11: Comparison of Volume and Speed Resulting From Highway Network Changes on West 15th Street, West 16th Street,West 17th Street, and West 19th Street

17th Street and higher than the numbers along other major corridors in the Study Area. Some post-implementation observation would be conducted to test these results.

Ocean Parkway

To increase capacity or improve operations along Ocean Parkway during the AM and PM peak periods, the addition of one moving lane along the service road in the peak travel direction by removing parking was considered and modeled. Table 3-12 shows the summary and results for AM and PM peak period volumes and some speed data along Ocean Parkway for the existing, future without changes, and proposed conditions (no build scenarios (2002 and 2015N) and build scenario (2015P)).

| | | 20 | 0 2N I | | | 20 | 1 <i>5</i> N | | | 20 | 15D | |
|-----------------------------|--------|--------|---------------|-------------|--------|--------|--------------|-------------|--------|--------|-------------|-------------|
| | | 20 | UZIN | 1 | | 20. | 1210 | | | 20. | 151 | 1 |
| Corridor | AM | РМ | AM Speed | PM Speed | AM | РМ | AM Speed | PM Speed | AM | PM | AM Speed | PM Speed |
| Ocean Pkwy - Mainline NB | 18,725 | 25,733 | | | 19,567 | 27,380 | | | 15,701 | 24,397 | | |
| Ocean Pkwy - Mainline SB | 18,325 | 24,618 | | | 19,551 | 26,385 | | | 17,690 | 23,742 | | |
| Ocean Pkwy - Service NB | 5,502 | 3,984 | 19 | 20 | 4,997 | 2,901 | 19 | 21 | 11,004 | 6,423 | 21 | 21 |
| Ocean Pkwy - Service SB | 4,918 | 8,699 | 19 | 18 | 4,202 | 7,661 | 20 | 18 | 4,469 | 10,956 | 19 | 19 |

 Table 3-12: BPM Traffic Volume and Speeds along Ocean Parkway Mainline and Service Roads

 (2002, 2015N, 2015P)

The simulation shows that increase in lane capacity on the service road would result in an increase in volumes on the service roads while mainline volumes would decrease. During the AM peak period, there was a net volume increase of 8.7% on the corridor with the service road having a 120% increase while the mainline volume decreased by 19.75%. During the PM peak period there was a 1.9% net volume increase on the corridor with the service road volume increased by 43% while the mainline volume decreased on by 10%. Correspondingly, there was a slight increase in speed from 19 mph to 21 mph during the AM peak period and 18 mph to 19 mph during the PM peak period on the corridor.