The City of New York

Michael R. Bloomberg, Mayor

Budget Summary

Fiscal Years 2010 - 2014

Office of Management and Budget Mark Page, Director

May 6, 2010

Financial Plan Summary

Fiscal Years 2010 - 2014

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I. Economic Update





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Although Wall Street Posted Record Profits in 2009, These Profits Offset the Record Losses in 2007-2008

The Average Annual Profit 2007-2010 is \$7 Billion. The Last Time Profits Were Comparable Was 1993-1996. OUR FORECAST ASSUMES NO DETERIORATION IN THE TAX AND REGULATORY TREATMENT OF WALL STREET FIRMS



NYSE Member Firm Profits and Losses

The City's Office Market Is Expected to Stabilize in 2011

In 2010, Vacancy Rates Are Forecast to Peak and Although Asking Rents Are Steady, They Remain Below 2008 Levels



The City's Office Market Remains the Strongest in the Nation



The NYC Housing Market Continues to Struggle

Prices Have Fallen by 20 Percent and Are Expected to Slide Further Before Growth Returns in 2012



Visitors Continue to Fill Hotels, Contributing to Record Leisure and Hospitality Employment



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Economically Sensitive Taxes Remain Below FY 2008 Peak Levels Through FY 2012

		•	Revenue 2010 Plan				
				\$	in Millions		
	_	FY 2002	FY 2008 ⁽¹⁾	FY 2009	FY 2010f	FY 2011f	FY 2012f
Property Tax		\$8,649	\$13,062	\$14,338	\$16,109	\$16,760	\$17,423
	ar-to-Year	. ,	4,413	1,276	1,771	651	663
	Change:		51.0%	9.8%	12.4%	4.0%	4.0%
Economically Sensitive Taxes		\$13,520	\$25,703	\$21,673	\$21,100	\$22,132	\$23,394
Yea	ar-to-Year		12,183	(4,030)	(573)	1,032	1,262
	Change:		90.1%	(15.7%)	(2.6%)	4.9%	5.7%
Subtotal – Tax Revenue		\$22,169	\$38,765	\$36,011	\$37,209	\$38,892	\$40,817
Yea	ar-to-Year		16,596	(2,754)	1,198	1,683	1,925
	Change:		74.9%	(7.1%)	3.3%	4.5%	4.9%
Non-Tax Revenue		\$4,404	\$5,172	\$4,954	\$4,857	\$4,273	\$4,207
Yea	ar-to-Year		768	(218)	(97)	(584)	(66)
	Change:		17.4%	(4.2%)	(2.0%)	(12.0%)	(1.5%)
Total Revenue	_	\$26,573	\$43,937	\$40,965	\$42,066	\$43,165	\$45,024
Yea	ar-to-Year		17,364	(2,972)	1,101	1,099	1,859
	Change:		65.3%	(6.8%)	2.7%	2.6%	4.3%

The growth in property tax revenue begins to slow in FY 2011 because of the phase-in of lower property values. Total Revenue remains below FY 2008 levels until FY 2012.

⁽¹⁾ Change is FY 2002 – 2008
 f = forecast
 Restated to include TFA PIT Retention.

II. Our May 2010 Plan Recognizes Several Important Factors

The City's May 2010 Plan Recognizes Several Important Factors

- New York City businesses and residents pay billions of dollars more to the State than the City receives back in State payments.
- Our plan reflects the impact of \$1.3 billion of reduced State payments to the City proposed in the Governor's Budget.
- We are recognizing a two-quarter extension of the increased federal participation in Medicaid, which is <u>pending</u> in Congress.
- We are funding the City's share of a joint plan with HHC to address the Corporation's operating deficit through FY 2014 and its cash requirements in FY 2011.
- Our plan includes funding for the Midtown and Downtown Manhattan Security Initiatives.

The City's Budget and Financial Plan Reflects the Impact of \$1.3 Billion of Reduced State Payments to the City Proposed in the Governor's Budget

- The State of New York does not yet have a budget for its FY 2010-2011 Fiscal Year which began on April 1st and our Executive Budget assumes that the Governor's Budget, which included reduced State payments to the City of \$1.3 billion, is adopted as proposed.
- The Governor's Budget includes \$493 million in reduced State payments to the City's Department of Education. This reduction, if not mitigated by the State, would require over 6,400 fewer City teachers in FY 2011.
- In addition to the \$493 million reduction at the Department of Education, the City is implementing a PEG program of \$1.3 billion in FY 2011 (an increase of approximately \$200 million from the \$1.1 billion PEG Program proposed in January). This could be mitigated by State payments to the City above the levels proposed in the Governor's Budget.

Our Joint Plan with HHC Includes the Initiatives Below. When Fully Implemented, The Plan Will Save HHC Over \$600 Million Annually By FY 2013

- ✤ A current hiring freeze has reduced 1,300 FTE's; additional attrition savings are expected through the next fiscal year
- Consolidating programs to match capacity with patient volume will reduce staffing and increase physician productivity
- Care management programs to reduce inpatient length of stay for targeted conditions and achieving federally qualified health center (FQHC) status for large community-based health centers will increase rates to better match the cost of providing services
- Staffing non-clinical services at industry benchmark levels and adopting further automation of business systems will reduce the need for 1,700 FTE's

Immediate Financial Support for HHC Is Necessary While Operational Reforms to Address Structural Deficits Are Implemented

		:	\$ in Millions		
	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Opening Cash Balance	\$234	\$668	\$492	\$203	\$127
HHC Operating Surplus/(Deficit)	(161)	(762)	(1,255)	(1,308)	(1,387)
City Support	349	82	229	300	300
Balance Surplus/(Deficit)	188	(680)	(1,026)	(1,008)	(1,087)
Federal Initiatives		143	250	321	321
HHC Actions	246	361	487	612	655
Net Operating Deficit	434	(176)	(289)	(76)	(112)
Closing Cash Balance	\$668	\$492	\$203	\$127	\$15

Our Plan Includes Funding for Security Initiatives in Midtown and Downtown Manhattan

- The Police Department will provide enhanced security in critical areas of Manhattan through the Lower Manhattan and Midtown Manhattan Security Initiatives.
- Total investment in this coordinated system is expected to exceed \$200 million.

III. NYC Is Taking \$1.3 Billion of Gap-Closing Actions and a \$493 Million Reduction in School Spending in FY 2011 to Maintain Budget Balance

The \$493 Million is Due to a Reduction in State Payments. Over Half (approximately \$800 Million) of the Remaining \$1.3 Billion of Actions are Made Necessary by Other Reductions in State Payments to the City

NYC Is Taking \$1.3 Billion of Gap-Closing Actions and a \$493 Million Reduction in School Spending in FY 2011 to Maintain Budget Balance

May 2010 Plan Agency Programs to Reduce the Gap Increases the Gap / (Decreases the Gap)

		Fiscal Year City Funds - \$ in	-	
	Expense	Revenue	Total	Percentage
Uniformed Forces	· · ·			-
Police	(\$47)	\$	(\$47)	(0.9%)
Fire	(27)	(2)	(29)	(1.7%)
Correction	(71)		(71)	(5.8%)
Sanitation	(89)		(89)	(5.7%)
Health and Welfare				
Administration for Children's Services	(83)		(83)	(10.9%)
Social Services	(75)		(75)	(10.8%)
Homeless Services	(25)		(25)	(7.3%)
Youth & Community Development	(18)		(18)	(10.5%)
Health & Mental Hygiene	(49)		(49)	(11.0%)
Other Mayoral			. ,	
Housing Preservation & Development	(4)	(3)	(7)	(9.3%)
Finance	(6)	(26)	(32)	(12.7%)
Transportation	(44)	(17)	(61)	(11.3%)
Parks & Recreation	(45)		(45)	(13.3%)
Libraries	(31)		(31)	(11.3%)
Department of Cultural Affairs	(15)		(15)	(11.3%)
Citywide Administrative Services	(15)	(15)	(30)	(11.4%)
All Other Agencies	(243)	(24)	(267)	(13.6%)
Education		. ,		
Education	(317)		(317)	(4.0%)
Total Agency Programs	(\$1,204)	(\$87)	(\$1,291)	(5.4%)
State School Funding Loss			(\$493)	
Grand Total Including Loss in State School Funding			(\$1,784)	
on in Agency Controllable Expenses and Fringe Benefits				

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Examples of Agency Programs to Eliminate the Gap

		Increase the Gap / Decrease the Gap) ty Funds - \$ In Millions
Agency Program	ns	FY 2011
Libraries:	Reduce Subsidies to Library Systems	(\$31.2)
Parks:	Close 4 Pools and Shorten Outdoor Pool Season by 2 Weeks	(\$1.4)
Fire:	Eliminate Staffing of 4 Engine Companies, in Addition to the 16 in the Baseline	(\$5.6)
Fire:	Eliminate 5 th Firefighter on 60 Engine Companies	(\$7.9)
Transportation:	Increase Parking Rates from \$2 to \$2.50 Per Hour in Midtown Manhattan	(\$12.2)
Children's Services:	Eliminate 32 Units in Protective Services Increasing Caseload Average to 10.9 from 9	.5 (\$5.9)
Social Services:	Reduce by 248 Direct City Case Management Staff at HIV/AIDS Services Administration	on (\$4.2)
Homeless:	Close a 24 Hour Drop-In Center in Manhattan	(\$2.4)
Health:	Eliminate Nurse Coverage for Elementary Schools with Less than 300 Students	(\$3.1)
Juvenile Justice:	Reduce Secure Detention Capacity	(\$5.0)
Transportation:	Energy Savings Realized by Completing Installation of Energy Efficient Street Lighting	(\$3.3)
Aging:	Close 50 Senior Centers Serving 1,600 Seniors Daily	(\$4.2)
Youth & Community Development:	Eliminate City Funded Adult Literacy Programs Under Contract at DYCD	(\$4.6)

FY 2011 Headcount Reduction

State Restoration of Payments of \$493 Million for Education Would Reduce These Figures by 6,693 Positions. State Restoration of \$800 Million of Other Payments Would Also Reduce These Figures Substantially

			<u>FY 2011</u>	
		Layoffs	Attrition	Total
MAYORAL AGENCIES:				
Uniform Forces				
Police				
Fire			(399)	(399)
Sanitation			(302)	(302)
Correction			(509)	(509)
	Subtotal		(1,210)	(1,210)
Health and Welfare:				
Social Services			(407)	(407)
Admin. For Children Services			(250)	(250)
Homeless Services			(57)	(57)
Health and Mental Hygiene		(164)	(76)	(240)
	Subtotal	(164)	(790)	(954)
Other Agencies:				
Housing Preservation and Development		(15)	(28)	(43)
Environmental Protection			(5)	(5)
Finance		(69)	54	(15)
Transportation			(100)	(100)
Parks			(377)	(377)
Citywide Administrative Services		(3)	(19)	(22)
All Other		(188)	(366)	(554)
	Subtotal	(275)	(841)	(1,116)
Department of Education:				
Pedagogical		(4,419)	(1,995)	(6,414)
Civilian		(279)		(279)
	Subtotal	(4,698)	(1,995)	(6,693)
LIBRARIES AND CULTURALS:				
Libraries		(605)	(135)	(740)
Cultural Institutions		(284)	()	(284)
	Subtotal	(889)	(135)	(1,024)
Total		(6,026)	(4,971)	(10,997)

IV. Labor

Although the Economic Climate Is Challenging, the City Faces Serious Budget Constraints, and the State Has Proposed Cuts to Education Funding in NYC, We Still Have a Plan to Increase Salaries at DOE

- In this budget, we have included funding for a 2% increase on the first \$70,000 of salary for teachers, principals, and managers, this year and next. (The managers at DOE have already received this increase)
- As compared to the previous 4% annual increases, this reduction in expenses of \$160 million in FY 2010 and \$357 million in FY 2011 grows to over \$500 million less in expenses annually by FY 2013

The May 2010 Plan Includes Zero Funding for the Next Round of Collective Bargaining for City Employees

- The next round of collective bargaining was previously funded at 1.25% per year for 2 years.
- But due to the City's budget constraints these funds were removed from the financial plan.
- ✤ The savings from this reduction grow to almost \$1 billion annually by FY 2014.

	<u>Year One</u>	<u>Year Two</u>
Collective Bargaining % Increase		
Included in the May 2010 Plan	0%	0%

Any Increase in the Next Round of Collective Bargaining Will Be Funded by Productivity, Savings in Health Insurance, and Savings in Pension Costs. This Is the Only Way the City Will Be Able to Afford Raises for City Employees

		\$	in Millions		
Sources of Funding for the Next Round of Collective Bargaining:	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Productivity	TBD	TBD	TBD	TBD	TBD
Savings from Health Insurance Contributions		(\$357)	(\$386)	(\$418)	(\$451)
Savings from Tier 5 Pension Proposal		(\$200)	(\$200)	(\$200)	(\$200)

Payments To Retirees for Pensions (Not Direct City Budget Expense) and Health Benefits Grow from \$7.5 Billion to \$15.2 Billion Between FY 2002 and FY 2014



Retiree Health Benefits exclude covered organizations.

Pensions and Fringe Benefits as a Percentage of Salaries and Wages Continue to Increase



V. Budget Update

Revenue and Expenses May 2010 Plan



FY 2010 - (-			Between 10 Plan		ry 2010 Plan
				Millions)		
				•		
In the January 2	2010 Plan, We Present	ed a Plan foi	r Balance W FY 2010	hich included an	Agency Program	n of (\$484) Million
		January 2010 Plan ⁽³⁾	May 2010 Plan	Change Between January 2010 Plan and May 2010 Plan	Percent Change Between January 2010 Plan and May 2010 Plan	
Revenue	-	\$41,716	\$42,066		0.8%	Our Current Plan forecasts City Funds
(see page 12)	Change from 2009 Actual: % Change from 2009 Actual:	-	\$1,101 2.7%			Revenue to be \$42,066 in FY 2010, an increase of \$350 million (0.8%) since the January 2010 Plan
Expenses ⁽¹⁾ Controllable Agency Expenses		\$21.090	\$20.855	(\$235)	(1 19/)	Our Current Plan forecasts City Funds
(see page 33)	Change from 2009 Actual: % Change from 2009 Actual:	\$887	\$20,855 \$652 3.2%		(1.1%)	 Our current Plan forecasts City Punds Controllable Agency Expenses to be \$20,855 in FY 2010, a decrease of \$235 million (-1.1%) since the January 2010 Plan
Debt Service	Change from 2009 Actual: % Change from 2009 Actual:		\$4,915 \$300 6.5%		(1.7%)	Our Current Plan forecasts City Funds Debt Service to be \$4,915 in FY 2010, a decrease of \$87 million (-1.7%) since the January 201 Plan
Non-Controllable Expenses (see page 34)	Change from 2009 Actual: % Change from 2009 Actual:		\$18,563 (\$76) (0.4%)	(\$201)	(1.1%)	 Our Current Plan forecasts City Funds Non- Controllable Expenses to be \$18,563 in FY 2010, a decrease of \$201 million (-1.1%) since the January 2010 Plan
Total Expenses	· ·	\$44,856	\$44,333	(\$523)	(1.2%)	Our Current Plan forecasts City Funds Total
	Change from 2009 Actual: % Change from 2009 Actual:	\$1,399	\$876 2.0%			Expenses to be \$44,333 in FY 2010, a decrease of \$523 million (-1.2%) since the January 2010 Plan
Operating Surplus/(Deficit)		(\$3,140)	(\$2,267)	\$873		
Current Year Roll (Cost)		(\$2,883)	(\$3,272)	(\$389)		Our Current Plan forecasts City Funds a roll of the contract of the contrac
Prior Year Roll – Benefit		\$2,813	\$2,813	\$		\$3.272 billion out of FY 2010 into FY 2011
Net Impact of Prior Debt Defeasances ⁽²⁾		\$2,726	\$2,726	\$		help balance the FY 2011 budget
Gap to be Closed		(\$484)	\$	\$484		
January 2010 and May 2010 Combined Age Revenue Increases Controllable Agency Expense Decreases			\$76 (\$376)			
Non-Controllable Expense Decreases Total			(\$37) \$489			

⁽¹⁾ Excludes the impact of prepayments and debt defeasances.
 ⁽²⁾ Includes FY 2007 and FY 2008 debt defeasances which reduced debt service by \$690 million and \$2.036 billion, respectively, in FY 2010.
 ⁽³⁾ Excluding January 2010 Plan Agency Program of (\$484) million in FY 10 and (\$1.1) billion in FY 11 not yet implemented.

FY 2011 - City Funds Changes Between January 2010 Plan and May 2010 Plan

(City Funds - \$ in Millions)

In the January 2010 Plan, We Presented a Plan for Balance Which Included an Agency Program of (\$1.1) Billion Which Has Yet to Be Enacted

			FY 2011			
Revenue (see page 12)	Change – 2010 to 2011: % Change – 2010 - 2011:	. ,	May 2010 Plan \$43,165 \$1,099 2.6%	Change Between January 2010 Plan and May 2010 Plan (\$334)	Percent Change Between January 2010 Plan and <u>May 2010 Plan</u> (0.8%)	✤ Our Current Plan forecasts City Funds Revenue to be \$43,165 in FY 2011, a decrease of \$334 million (-0.8%) since the leaven: 2000 Plan
Expenses ⁽¹⁾ Controllable Agency Expenses		\$21,275	\$20,427	(\$848)	(4.0%)	January 2010 Plan
(see page 33)	Change – 2010 to 2011: % Change – 2010 - 2011:	\$185	(\$428) (2.1%)	(\$070)	(4.070)	Controllable Agency Expenses to be \$20,427 in FY 2011, a decrease of \$848 million (-4.0%) since the January 2010 Plan
Debt Service	Change – 2010 to 2011: % Change – 2010 - 2011:		\$5,255 \$340 6.9%	(\$97)	(1.8%)	Our Current Plan forecasts City Funds Debt Service to be \$5,255 in FY 2011, a decrease of \$97 million (-1.8%) since the January 2010 Plan
Non-Controllable Expenses (see page 34)	Change – 2010 to 2011: % Change – 2010 - 2011:		\$20,755 \$2,192 11.8%	(\$116)	(0.6%)	Our Current Plan forecasts City Funds Non- Controllable Expenses to be \$20,755 in FY 2011, a decrease of \$116 million (-0.6%) since the January 2010 Plan
Total Expenses		\$47,498	\$46,437	(\$1,061)	(2.2%)	Our Current Plan forecasts City Funds Total
	Change – 2010 to 2011: % Change – 2010 - 2011:	. ,	\$2,104 4.7%			Expenses to be \$46,437 in FY 2011, a decrease of \$1.061 billion (-2.2%) since the January 2010 Plan
Operating Surplus/(Deficit)		(\$3,999)	(\$3,272)	\$727		
Current Year Roll (Cost) Prior Year Roll – Benefit		\$ \$2,883 \$	\$ \$3,272 \$	\$ \$389 \$		
Net Impact of Prior Debt Defeasances		\$	\$	\$		
Gap to be Closed		(\$1,116)	\$	\$1,116		
January 2010 and May 2010 Combined Agend Revenue Increases	cy Program		\$87			
Controllable Agency Expense Decreases			(\$1,109)			
Non-Controllable Expense Decreases Total			(\$95) \$1,291			

⁽¹⁾ Excludes the impact of prepayments and debt defeasances.

⁽²⁾ Excluding January 2010 Plan Agency Program of (\$484) million in FY 10 and (\$1.1) billion in FY 11 not yet implemented.

Controllable Agency Expenses⁽¹⁾

May 2010 Plan

City Funds - \$ in Millions

		FY 2002	FY 2008 ⁽²⁾	FY 2009	FY 2010f	FY 2011f	FY 2012f
Uniformed Forces		AO 400	* 0 7 0 7	* 4 • = =	* 4 4 9 5	* 4 4 0 -	* 4 4 5 0
Police Department		\$3,100	\$3,735	\$4,057	\$4,195	\$4,127	\$4,152
Fire Department		1,059	1,323	1,364	1,440	1,417	1,405
Department of Correction		812	927	975	989	969	984
Sanitation Department		910	1,206	1,222	1,285	1,308	1,336
Subtotal: Uniformed Forces		\$5,881	\$7,191	\$7,618	\$7,909	\$7,821	\$7,877
	Year-to-Year		1,310	427	291	(88)	56
lealth and Welfare	Change:		22.3%	5.9%	3.8%	(1.1%)	0.7%
Social Services		\$359	\$391	\$469	\$515	\$483	\$482
Children's Services		652	830	818	700	749	757
Homeless Services		252	360	350	447	412	410
Health and Mental Hygiene		532	570	656	638	600	613
HHC Subsidy		120	128	94	89	84	110
ubtotal: Health and Welfare		\$1,915	\$2,279	\$2,387	\$2,389	\$2,328	\$2,372
	Year-to-Year	ф1,910	ΨΖ,ΖΙ 364	φ 2,361 108	42,309	\$2,328 (61)	φ 2,312 44
	Change:		19.0%	4.7%	0.1%	(2.6%)	1.9%
Other Mavoral	enunge.		20.070		0.2/0	(2:0/0)	2.070
Housing Preservation & Development		\$65	\$75	\$74	\$76	\$55	\$55
Environmental Protection		626	850	908	1,214	955	925
Finance		180	210	219	224	217	216
Transportation		271	422	457	436	420	424
Parks and Recreation		168	277	279	268	230	236
Citywide Administrative Services		162	196	217	226	201	198
All Other Mayoral		1,538	2,101	1,953	1,700	1,449	1,580
ubtotal: Other Mayoral		\$3,010	\$4,131	\$4,107	\$4,144	\$3,527	\$3,634
	Year-to-Year	+-,	1,121	(24)	37	(617)	107
	Change:		37.2%	(0.6%)	0.9%	(14.9%)	3.0%
ducation	•		0	(01070)	0.070	(=	0.070
Department of Education (see below)		\$3,468	\$4,918	\$5,154	\$5,407	\$5,799	\$5,651
CUNY		288	445	481	523	503	496
ubtotal: Education		\$3,756	\$5,363	\$5,635	\$5,930	\$6.302	\$6,147
	Year-to-Year	Ψ0,100	1.607	272	295	372	(155)
	Change:		42.8%	5.1%	5.2%	6.3%	(2.5%)
lected Officials	5						
Mayoralty		\$68	\$64	\$66	\$69	\$69	\$68
All Other Elected		366	398	390	414	380	376
ubtotal: Elected Officials		\$434	\$462	\$456	\$483	\$449	\$444
	Year-to-Year	+	28	(6)	27	(34)	(5)
	Change:		6.5%	(1.3%)	5.9%	(7.0%)	(1.1%)
otal Controllable Agency Spending		\$14,996	\$19.426	\$20,203	\$20,855	\$20.427	\$20.474
oral controllable ABolio) oboliging	Year-to-Year	Ψ 1 7 ,550	4.430	φ 20,203 777	420,855 652	(428)	ΨΖΟ,Η Ι 47
	Change:		29.5%	4.0%	3.2%	(2.1%)	0.2%
ept of Education (including State and Federal funds)		\$10.136	\$14.311	\$15.090	\$15,435	\$15.392	\$15,214
	Year-to-Year	,,	4.175	779	345	(43)	(178)
	Change:		41.2%	5.4%	2.3%	(0.3%)	(1.2%)

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Non-Controllable Expenses

May 2010 Plan

			City Funds - \$ in Millions					
		FY 2002	FY 2008 ⁽⁴⁾	FY 2009	FY 2010f ⁽⁵⁾	FY 2011f	FY 2012	
Non-Controllable Agency Expenses								
Pensions		\$1,334	\$5,571	\$6,217	\$6,595	\$7,447	\$7,753	
	Year-to-Year		\$4,237	\$646	\$378	\$852	\$306	
	Change:		317.6%	11.6%	6.1%	12.9%	4.1%	
Health Insurance ⁽¹⁾		\$2,409	\$3,831	\$4,006	\$3,833	\$4,289	\$4,670	
	Year-to-Year		\$1,422	\$175	(\$173)	\$456	\$381	
	Change:		59.0%	4.6%	(4.3%)	11.9%	8.9%	
Other Fringe Benefits ⁽²⁾		\$1,382	\$1,673	\$1,762	\$1,706	\$1,738	\$1,890	
5	Year-to-Year	. ,	\$291	\$89	(\$56)	\$32	\$152	
	Change:		21.1%	5.3%	(3.2%)	1.9%	8.7%	
Retiree Health Benefits Trust		\$	\$	\$	(\$82)	(\$395)	(\$672)	
Employee-Related Costs		\$5,125	\$11,075	\$11,985	\$12,052	\$13,079	\$13,641	
	Year-to-Year		\$5,950	\$910	\$67	\$1,027	\$562	
	Change:		116.1%	8.2%	0.6%	8.5%	4.3%	
Medicaid		\$3,731	\$5,667	\$5,620	\$5,643	\$5,886	\$6,206	
	Year-to-Year		\$1,936	(\$47)	\$23	\$243	\$320	
	Change:		51.9%	(0.8%)	0.4%	4.3%	5.4%	
FMAP (Federal Matching Percent for Medicaid)		\$	\$	(\$459)	(\$663)	(\$856)	(\$395)	
Re-estimate of Prior Year Expenses		(\$413)	(\$399)	(\$453)	(\$800)	\$	\$	
General Reserve		\$	\$	\$	\$100	\$300	\$300	
All Other ⁽³⁾		\$1,615	\$1,867	\$1,946	\$2,231	\$2,346	\$2,514	
	Year-to-Year	. ,	\$252	\$79	\$285	\$115	\$168	
	Change:		15.6%	4.2%	14.6%	5.2%	7.2%	
Total Non-Controllable Expenses		\$10,058	\$18,210	\$18,639	\$18,563	\$20,755	\$22,266	
•	Year-to-Year	. ,	\$8,152	\$429	(\$76)	\$2,192	\$1,511	
(1) Includes funding for welfare funds.	Change:		81.0%	2.4%	(0.4%)	11.8%	7.3%	

(2) Includes Social Security Contributions, Worker's Compensation, Unemployment Insurance, Annuity Contributions, Uniform Allowance, and Disability Benefits Insurance.

(3) Includes Public Assistance, Judgments & Claims, Indigent Defense Service, Contractual, Criminal Justice and Water & Sewer for City Facilities.

(4) Change is from FY 2002. (5) Decrease in FY2010 due to receipt of ARRA funding and negotiated agreement with unions on health benefit savings. Note: Excludes the impact of prepayments.

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VI. Capital

Capital Commitments - All Funds



Our Capital Commitments FY 2010 – FY 2014 Total \$46.1 Billion



Highlights of the Capital Plan 2010-2014

Highlights of Five-Year Plan	\$ In Millions
✤ Educational Facilities	\$11,275
Emergency Communications Systems & Facilities	\$1,271
Street Resurfacing (4,000 Lane Miles)	\$734
New Police Academy/Training Facility	\$709
Newtown Creek Wastewater Treatment Plant	\$672
PlaNYC 2030 Energy Efficiency Projects	\$467
 Willets Point Redevelopment 	\$369
Schoharie Reservoir/Gilboa Dam	\$347
PlaNYC 2030 Replacement of Fuel Burners in Public Schools	\$244
North Shore Marine Transfer Station	\$191
Harlem Hospital Major Modernization	\$171
New Public Health Lab	\$151

VII. Tables

Fiscal Year 2010 Budget

\$ in Millions

	Personal Service Costs			Other Than Personal Service Costs									
						PA, MA &					Gross Total	Net Total	
AGENCY	Salaries &	Fringe		PS	Agency	Other	Legal	Judgment	Debt	OTPS	(Includes	(Excludes	City Fund
	Wages	Benefits	Pensions	Subtotal	OTPS	Mandates	Services	& Claims	Service	Subtotal	Intra-City)	Intra-City)	Total
UNIFORM AGENCIES													
Police Department	\$4,212	\$1,561	\$2,142	\$7,915	\$469		\$42	\$180	\$97	\$788	\$8,703	\$8,471	\$8,039
Fire Department	1,514	541	942	2,997	219		7	33	95	354	3,351	3,339	2,981
Department of Correction	872	348	275	1,495	129		9	31	201	370	1,865	1,864	1,809
Department of Sanitation	770	324	211	1,305	520		8	45	270	843	2,148	2,145	2,087
Subtotal	\$7,368	\$2,774	\$3,570	\$13,712	\$1,337		\$66	\$289	\$663	\$2,355	\$16,067	\$15,819	\$14,916
HEALTH AND WELFARE													
Administration for Children's Services	\$378	\$115	\$49	\$542	\$2,473		\$3	\$3		\$2,479	\$3,021	\$2,970	\$777
Department of Social Services	738	288	104	1,130	1,007	6,725	5	4	78	7,819	8,949	8,941	6,299
Department of Homeless Services	118	40	15	173	867		1	1		869	1,042	871	487
Department of Health & Mental Hygiene	430	116	48	594	1,282	1	2	3	41	1,329	1,923	1,904	817
Health and Hospitals Corporation ⁽¹⁾		21		21	199		6		182	387	408	307	292
Subtotal	\$1,664	\$580	\$216	\$2,460	\$5,828	\$6,726	\$17	\$11	\$301	\$12,883	\$15,343	\$14,993	\$8,672
EDUCATION													
Department of Education	\$9,858	\$3,034	\$2,576	\$15,468	\$5,725		\$20	\$46	\$1,236	\$7,027	\$22,495	\$22,283	\$11,116
City University	417	101	51	569	278			1	41	320	889	843	618
Subtotal	\$10,275	\$3,135	\$2,627	\$16,037	\$6,003		\$20	\$47	\$1,277	\$7,347	\$23,384	\$23,126	\$11,734
OTHER AGENCIES	\$2,585	\$747	\$293	\$3,625	\$4,656		\$87	\$268	\$2,188	\$7,199	\$10,824	\$9,859	\$7,477
ELECTED OFFICIALS	\$477	\$115	\$54	\$646	\$95		\$5	\$3		\$103	\$749	\$745	\$662
MISCELLANEOUS BUDGET	\$46			\$46		\$1,538 (2)			\$450	\$1,988	\$2,034	\$2,034	\$1,646
DEBT SERVICE COSTS (Unallocated)									\$120	\$120	\$120	\$120	\$108
RE-ESTIMATE OF PRIOR YEARS' EXPENSES					(\$800)					(\$800)	(\$800)	(\$800)	(\$800)
					. ,					. ,	. ,	. ,	. ,
TOTAL ⁽³⁾	\$22.415	\$7.351	\$6,760	\$36.526	\$17.119	\$8.264	\$195	\$618	\$4 999	\$31.195	\$67.721	\$65.896	\$44.415
City Funds	\$12,293	\$5,539	\$6,595	\$24,427	\$7,590	\$6,682	\$183	\$618		\$19,988	\$44.415	¥00,000	<u> </u>
	<u> Ψ12,233</u>	ψ0,009	ψ0,030	¥27,721	ψ1,030	Ψ0,00Z	Ψ100	ψυτο	ψ τ ,510	Ψ 1 3,300	ΨΤΤ , ΤΙΟ		
Less: Retiree Health Benefits Trust (RHBT)		\$82		\$82							\$82	\$82	\$82
Less: Prepayments		\$225		\$225	\$185	\$294			\$1,563	\$2,042	\$2,267	\$2,267	\$2,267
Total After Prepayments and RHBT	\$22,415	\$7,044	\$6,760	\$36,219	\$16,934	\$7,970	\$195	\$618	\$3,436	\$29,153	\$65,372	\$63,547	\$42,066

 ${}^{(\mbox{\scriptsize 1})}\mbox{Only reflects funding appropriated in the City's Budget.}$

⁽²⁾ Includes subsides to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

⁽³⁾ Excludes the impact of prepayments, debt defeasances and RHBT.

Fiscal Year 2011 Budget

\$ in Millions

	P	ersonal Se	rvice Costs	;	Other Than Personal Service Costs								
AGENCY	Salaries &	Fringe	Densions	PS	Agency OTPS	PA, MA & Other	0	Judgment	Debt	OTPS	Gross Total (Includes	Net Total (Excludes	City Fund
UNIFORM AGENCIES	Wages	Benefits	Pensions	Subtotal	01P5	Mandates	Services	& Claims	Service	Subtotal	Intra-City)	Intra-City)	Total
Police Department	\$4.123	\$1.652	\$2.459	\$8,234	\$269		\$40	\$151	\$107	\$567	\$8,801	\$8,571	\$8.380
Fire Department	1.452	φ <u>1</u> ,002 557	1.050	3.059	130		¢40 6	27	124	287	3.346	3.335	3,114
Department of Correction	864	373	314	1,551	123		8	26	199	356	1.907	1.907	1,844
Department of Sanitation	775	344	240	1,359	539		7	38	270	854	2,213	2.210	2,149
Subtotal	\$7,214	\$2,926	\$4.063	\$14,203	\$1,061		\$61	\$242	\$700	\$2,064	\$16.267	\$16.023	\$15,487
HEALTH AND WELFARE	÷.,===+	<i>42,020</i>	<i>+</i> 1,000		+1,001		ŢĴĹ	WE 76	<i></i>	42 ,004	4_0,_0	<i>410,020</i>	<i>410,101</i>
Administration for Children's Services	\$391	\$128	\$66	\$585	\$2.305		\$3	\$3		\$2,311	\$2,896	\$2.895	\$903
Department of Social Services	745	296	125	1.166	898	6.728	5	3	72	7.706	8,872	8,868	6,440
Department of Homeless Services	118	40	18	176	718		1	1		720	896	798	458
Department of Health & Mental Hygiene	389	117	58	564	1.169		2	3	47	1.221	1.785	1.776	796
Health and Hospitals Corporation ⁽¹⁾		23		23	172		5	190	184	551	574	495	264
Subtotal	\$1.643	\$604	\$267	\$2,514	\$5,262	\$6.728	\$16	\$200	\$303	\$12,509	\$15,023	\$14,832	\$8,861
EDUCATION		• • •	•	• •	,		•			• •		. ,	,
Department of Education	\$9,604	\$3,094	\$2,802	\$15,500	\$5,921		\$18	\$46	\$1,316	\$7,301	\$22,801	\$22,601	\$11,949
City University	423	87	60	570	232			1	50	283	853	839	616
Subtotal	\$10,027	\$3,181	\$2,862	\$16,070	\$6,153		\$18	\$47	\$1,366	\$7,584	\$23,654	\$23,440	\$12,565
OTHER AGENCIES	\$2,149	\$709	\$354	\$3,212	\$3,890		\$79	\$225	\$2,415	\$6,609	\$9,821	\$8,871	\$7,062
ELECTED OFFICIALS	\$432	\$113	\$66	\$611	\$87		\$4	\$2		\$93	\$704	\$701	\$638
MISCELLANEOUS BUDGET	\$60			\$60		\$2,000 ⁽²⁾)		\$388	\$2,388	\$2,448	\$2,448	\$1,982
DEBT SERVICE COSTS (Unallocated)									\$290	\$290	\$290	\$290	\$237
RE-ESTIMATE OF PRIOR YEARS' EXPENSES													
TOTAL ⁽³⁾		A- - - -				40	A 4 5 5	A - - -	4 - 4	10 1 10			
	\$21,525	\$7,533	\$7,612	\$36,670	\$16,453	\$8,728	\$178	\$716	\$5,462	\$31,537	\$68,207	\$66,605	\$46,832
City Funds	\$12,100	\$6,027	\$7,447	\$25,574	\$8,164	\$7,145	\$168	\$526	\$5,255	\$21,258	\$46,832		
Less: Retiree Health Benefits Trust (RHBT)		\$395		\$395							\$395	\$395	\$395
Less: Prepayments					\$164				\$3,108	\$3,272	\$3,272	\$3,272	\$3,272
Total After Prepayments and RHBT	\$21,525	\$7,138	\$7,612	\$36,275	\$16,289	\$8,728	\$178	\$716	\$2,354	\$28,265	\$64,540	\$62,938	\$43,165

 ${}^{(\mbox{\scriptsize 1})}\mbox{Only reflects funding appropriated in the City's Budget.}$

⁽²⁾ Includes subsides to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

⁽³⁾ Excludes the impact of prepayments and RHBT.

Changes Between FY 2010 and FY 2011 Budgets \$ in Millions

	Personal Service Costs			Other Than Personal Service Costs]			
						PA, MA &			_		Gross Total	Net Total	City
AGENCY	Salaries &	Fringe	. .	PS	Agency	Other	Legal	Judgment	Debt	OTPS	(Includes	(Excludes	Fund
	Wages	Benefits	Pensions	Subtotal	OTPS	Mandates	Services	& Claims	Service	Subtotal	Intra-City)	Intra-City)	Total
UNIFORM AGENCIES Police Department	(100)	.	+ -	4010	(*****		(***	(****	***	(1004)			
Fire Department	(\$89)	\$91	\$317	\$319	(\$200)		(\$2)	(\$29)	\$10	(\$221)	\$98	\$100	\$341
	(62)	16	108	62	(89)		(1)	(6)	29	(67)	(5)	(4)	133
Department of Correction	(8)	25	39	56	(6)		(1)	(5)	(2)	(14)	42	43	35
Department of Sanitation	5	20	29	54	19		(1)	(7)		11	65	65	62
Subtotal	(\$154)	\$152	\$493	\$491	(\$276)		(\$5)	(\$47)	\$37	(\$291)	\$200	\$204	\$571
HEALTH AND WELFARE													
Administration for Children's Services	\$13	\$13	\$17	\$43	(\$168)					(\$168)	(\$125)	(\$75)	\$126
Department of Social Services	7	8	21	36	(109)	3		(1)	(6)	(113)	(77)	(73)	141
Department of Homeless Services			3	3	(149)					(149)	(146)	(73)	(29)
Department of Health & Mental Hygiene	(41)	1	10	(30)	(113)	(1)			6	(108)	(138)	(128)	(21)
Health and Hospitals Corporation ⁽¹⁾		2		2	(27)		(1)	190	2	164	166	188	(28)
Subtotal	(\$21)	\$24	\$51	\$54	(\$566)	\$2	(\$1)	\$189	\$2	(\$374)	(\$320)	(\$161)	\$189
EDUCATION													
Department of Education	(\$254)	\$60	\$226	\$32	\$196		(\$2)		\$80	\$274	\$306	\$318	\$833
City University	6	(14)	9	1	(46)				9	(37)	(36)	(4)	(2)
Subtotal	(\$248)	\$46	\$235	\$33	\$150		(\$2)		\$89	\$237	\$270	\$314	\$831
OTHER AGENCIES	(\$436)	(\$38)	\$61	(\$413)	(\$766)		(\$8)	(\$43)	\$227	(\$590)	(\$1,003)	(\$988)	(\$415)
ELECTED OFFICIALS	(\$45)	(\$2)	\$12	(\$35)	(\$8)		(\$1)	(\$1)		(\$10)	(\$45)	(\$44)	(\$24)
MISCELLANEOUS BUDGET	\$14			\$14		\$462 ⁽²⁾			(\$62)	\$400	\$414	\$414	\$336
DEBT SERVICE COSTS (Unallocated)									\$170	\$170	\$170	\$170	\$129
RE-ESTIMATE OF PRIOR YEARS' EXPENSES					\$800					\$800	\$800	\$800	\$800
TOTAL ⁽³⁾	(#000)	\$182	\$852	****	(\$000)	\$404	(****	\$98	\$400	\$240	\$400	\$700	¢0.447
City Funds	(\$890)	+	1	\$144	(\$666)	\$464	(\$17)	T = =	\$463	\$342	\$486	\$709	\$2,417
	(\$193)	\$488	\$852	\$1,147	\$574	\$463	(\$15)	(\$92)	\$340	\$1,270	\$2,417		
Less: Retiree Health Benefits Trust (RHBT)		\$313		\$313							\$313	\$313	\$313
Less: Prepayments		(\$225)		(\$225)	(\$21)	(\$294)			\$1,545	\$1,230	\$1,005	\$1,005	\$1,005
Total After Prepayments and RHBT	(\$890)	\$94	\$852	\$56	(\$645)	\$758	(\$17)	\$98	(\$1,082)	(\$888)	(\$832)	(\$609)	\$1,099

 ${}^{(\mbox{\scriptsize 1})}\mbox{Only reflects funding appropriated in the City's Budget.}$

⁽²⁾ Includes subsides to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

⁽³⁾ Excludes the impact of prepayments, debt defeasances and RHBT.

Changes Since the January 2010 Plan⁽¹⁾

City Funds - \$ in Millions

In the January 2010 Plan, We Presented a Plan for Balance Which Included an Agency Program of (\$484) Million and (\$1.1) Billion Which Has Yet to Be Enacted

	FY 2010	FY 2011	FY 2012	FY 2013
Revenue - Increase / (Decrease)				
Tax Revenue Increase	\$223	\$97	\$47	(\$33)
Eliminate Tax Fairness Program		(219)	(241)	(262)
BPCA Joint Purpose Funds	134	66		
HHC Revenue Due to City	(181)			
State Budget Impact (Revenue Sharing/Cigarette Tax)	(178)	(340)	(340)	(340)
Non-Tax Revenue	276	(25)	(40)	(53)
Agency Program	76	87	37	38
Total Revenue Changes	\$350	(\$334)	(\$537)	(\$650)
Controllable Expenses - Increase / (Decrease)				
Labor Reserve	(\$213)	(\$268)	(\$336)	(\$266)
State Budget Impact	90	119	96	96
Other Controllable Expenses	264	410	196	200
Agency Program	(376)	(1,109)	(1,087)	(1,009
Total Controllable Expense Changes	(\$235)	(\$848)	(\$1,131)	(\$979
Debt Service - Increase / (Decrease)	(\$87)	(\$97)	(\$37)	(\$29
Non-Controllable Expenses - Increase / (Decrease)				
Medicaid (Additional FMAP)	\$187	(\$561)	(\$395)	(\$422)
HHC Deficit Reduction	167	83	229	300
Increase Reserve for Pensions Assumptions and Methods Changes		400	150	150
GASB 49 (Pollution Remediation)		150	150	200
IFA Rate Increase	(74)	(61)	(36)	(36)
Pension		(56)	75	79
State Budget Impact	2	28	28	28
Prior Payables	(300)			
General Reserve	(100)			
Other Non-Controllable Changes	(46)	(4)	60	79
Agency Program	(37)	(95)	(162)	(248
Total Non-Controllable Expense Changes	(\$201)	(\$116)	\$99	\$130
Fotal Expense Changes	(\$523)	(\$1,061)	(\$1,069)	(\$878)
Net Changes to Operating Surplus / (Deficit)	\$873	\$727	\$532	\$228
FY 2010 Prepayment of FY 2011 Expenses	(\$389)	\$389	\$	\$
Net Changes Since January 2010 Plan	\$484	\$1,116	\$532	\$228

⁽¹⁾ Excluding January 2010 Plan Agency Program of (\$484) million in FY 10 and (\$1.1) billion in FY 11 not yet implemented.

Five-Year Financial Plan Revenues and Expenditures

(All Funds - \$ in Millions)

Revenues	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Taxes					
General Property Tax	\$16,109	\$16,760	\$17,423	\$17,692	\$17,829
Other Taxes	20,210	21,510	22,773	24,018	25,210
Tax Audit Revenue	890	622	621	620	620
Subtotal: Taxes	\$37,209	\$38,892	\$40,817	\$42,330	\$43,659
Miscellaneous Revenues	6,526	5,876	5,708	5,737	5,780
Unrestricted Intergovernmental Aid	171	14	12	12	12
Less: Intra-City Revenue	(1,825)	(1,602)	(1,498)	(1,502)	(1,502)
Disallowances Against Categorical Grants	(15)	(15)	(15)	(15)	(15)
Subtotal: City Funds	\$42,066	\$43,165	\$45,024	\$46,562	\$47,934
Other Categorical Grants	1,134	1,284	1,142	1,139	1,137
Inter-Fund Revenues	583	558	493	492	492
Total City, Capital IFA & Oth. Cat. Funds	\$43,783	\$45,007	\$46,659	\$48,193	\$49,563
Federal Categorical Grants	8,193	6,691	5,690	5,640	5,632
State Categorical Grants	11,571	11,240	12,200	12,416	12,831
Total Revenues	\$63,547	\$62,938	\$64,549	\$66,249	\$68,026
Expenditures					
Personal Service					
Salaries and Wages	\$22,415	\$21,525	\$21,042	\$21,335	\$21,888
Pensions	6,760	7,612	7,920	8,070	8,173
Fringe Benefits ⁽¹⁾	7,351	7,533	7,970	8,279	8,783
Retiree Health Benefits Trust	(82)	(395)	(672)		
Subtotal: Personal Service	\$36,444	\$36,275	\$36,260	\$37,684	\$38,844
Other Than Personal Service					
Medical Assistance	\$5,146	\$5,166	\$5,947	\$6,171	\$6,778
Public Assistance	1,580	1,563	1,603	1,591	1,591
All Other ⁽¹⁾	19,370	19,046	19,447	20,057	20,601
Subtotal: Other Than Personal Service	\$26,096	\$25,775	\$26,997	\$27,819	\$28,970
General Obligation, Lease and TFA Debt Service (1),(2),(3)	4,999	5,462	6,273	6,576	6,817
General Obligation and TFA Debt Defeasances (Net) (3)	(2,726)				
FY 2009 Budget Stabilization & Discretionary Transfers (1)	(2,813)				
FY 2010 Budget Stabilization & Discretionary Transfers (2)	3,272	(3,272)			
General Reserve	100	300	300	300	300
Subtotal	\$65,372	\$64,540	\$69,830	\$72,379	\$74,931
Less: Intra-City Expenses	(1,825)	(1,602)	(1,498)	(1,502)	(1,502)
Total Expenditures	\$63,547	\$62,938	\$68,332	\$70,877	\$73,429
Gap To Be Closed	\$	\$	(\$3,783)	(\$4,628)	(\$5,403)

(1) Fiscal Year 2009 Budget Stabilization and Discretionary Transfers total \$2.813 billion, including Budget Stabilization of \$1.286 billion, lease debt service of \$110 million, subsidies of \$643 million, Retiree Health Benefits of \$225 million, TFA debt service of \$546 million, and net equity contribution in bond refunding of \$3 million.

(2) Fiscal Year 2010 Budget Stabilization and Discretionary Transfers total \$3.272 billion, including Budget Stabilization of \$3.108 billion and subsidies of \$164 million.

(3) FY 2007 GO debt defeasance of \$536 million reduced debt service by \$27 million, \$279 million and \$277 million in FY 2008 through FY 2010, respectively. FY 2008 GO debt defeasance of \$1.986 billion reduced debt service by \$2.036 billion in FY 2010. (3) FY 2007 GO dept defeasance of \$535 million reduced debt service by \$27 million, \$279 million and \$271 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million reduced debt service by \$34 million and \$31 million in FY 2008 through FY 2010, respectively. FY 2007 JSDC debt defeasance of \$65 million terms of \$65 million t FY 2009 and FY 2010.

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