

## Mayor's Office of Criminal Justice

### Biannual Report on Progress Towards Closing Jails on Rikers Island

#### Local Law 192 (2019)

#### Introduction

This report, submitted by the Mayor's Office of Criminal Justice (MOCJ) to the City Council in compliance with Local Law 192 of 2019, serves as the eleventh biannual report on closing jails on Rikers Island and opening jail facilities outside Rikers Island. The report covers data from January 1 to June 30, 2025.

#### 1. Trends in the jail population and the drivers of population changes, including the following:

a. The average daily population in total and disaggregated by facility, by borough of arrest, and in the following categories: pretrial, sentenced, technical parole violation, pretrial with parole violations, and other.

**Chart 1. Average Daily Population (ADP) by Facility**

| Facility                               | 2015 | 2025 | % Change |
|----------------------------------------|------|------|----------|
| Anna M. Kross Center (AMKC)            | 1924 | 0    | -100%    |
| Vernon C. Bain Center (VCBC)           | 745  | 0    | -100%    |
| Bellevue Hospital Prison Ward (BHPW)   | 63   | 51   | -19%     |
| Brooklyn Detention Complex (BKDC)      | 359  | 0    | -        |
| Elmhurst Hospital Prison Ward (EHPW)   | 9    | 8    | -12%     |
| Eric M. Taylor Center (EMTC)           | 1145 | 1657 | 45%      |
| George Motchan Detention Center (GMDC) | 1308 | 0    | -100%    |
| George R. Vierno Center (GRVC)         | 687  | 961  | 40%      |
| Manhattan Detention Complex (MDC)      | 786  | 0    | -100%    |
| North Infirmity Command (NIC)          | 229  | 280  | 23%      |
| Otis Bantum Correctional Center (OBCC) | 1106 | 1591 | 44%      |
| Robert N. Davoren Complex (RNDC)       | 788  | 1136 | 44%      |
| Rose M. Singer Center (RMSC)           | 612  | 681  | 11%      |
| West Facility (WF)                     | 0    | 760  | -        |
| Central Intake (CINT)                  | 0    | 0    | -        |
| Total ADP                              | 9760 | 7125 | -27%     |

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**Chart 2. ADP by Borough of Arrest**

| <b>Borough</b> | <b>2015</b>  | <b>2025</b>  | <b>% Change</b> |
|----------------|--------------|--------------|-----------------|
| MN             | 3398         | 2297         | -32%            |
| BK             | 1936         | 1785         | -8%             |
| QN             | 1666         | 1484         | -11%            |
| BX             | 1931         | 1210         | -37%            |
| SI             | 256          | 322          | 26%             |
| Unidentified   | 573          | 27           | -95%            |
| <b>Total</b>   | <b>9,760</b> | <b>7,125</b> | <b>0</b>        |

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**Chart 3. ADP by Status Categories**

| <b>Status Categories</b>              | <b>2015</b> | <b>2025</b> | <b>% Change</b> |
|---------------------------------------|-------------|-------------|-----------------|
| Pretrial Detainee                     | 6862        | 5848        | -15%            |
| Pretrial Detainee with Parole Warrant | 713         | 275         | -61%            |
| Sentenced                             | 1571        | 993         | -37%            |
| Technical Parole Violator             | 524         | 8           | -98%            |
| Other                                 | 90          | 1           | -99%            |
| <b>Total</b>                          | <b>9760</b> | <b>7125</b> | <b>-27%</b>     |

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis

**b. Average and median length of stay of incarcerated individuals detained pretrial, in total and disaggregated by borough of arrest and whether there is a co-occurring parole violation.**

**Chart 4. Length of Stay by Borough of Arrest for Pretrial Detainees**

| <b>Borough</b>  | <b>All Detainees</b> |               | <b>Detainees w Parole Violation</b> |               |
|-----------------|----------------------|---------------|-------------------------------------|---------------|
|                 | <b>Average</b>       | <b>Median</b> | <b>Average</b>                      | <b>Median</b> |
| BK              | 80.7                 | 12            | 64.3                                | 16            |
| BX              | 78.2                 | 13            | 79.3                                | 16            |
| MN              | 83.9                 | 19            | 72.0                                | 15            |
| QN              | 63.0                 | 11            | 136.1                               | 18            |
| SI              | 69.2                 | 13            | 9.0                                 | 9             |
| Unidentified    | 128.5                | 36            | 34.2                                | 9             |
| <b>Citywide</b> | <b>79.2</b>          | <b>14</b>     | <b>77.5</b>                         | <b>14</b>     |

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

c. The number and percentage of pretrial detainees whose length of stay is longer than 30 days, 90 days, six months, and one year.

**Chart 5. Number and Percent of Pretrial Detainees by Length of Stay over 30 Days**

| Length of Stay    | Individuals | Percent |
|-------------------|-------------|---------|
| 31-90             | 1,558       | 15%     |
| 91-180            | 1,166       | 11%     |
| 6 Months - 1 Year | 1,027       | 10%     |
| > 1 Year          | 466         | 4%      |

\*These groups ARE mutually exclusive.

\*\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**2. The total capacity and average daily population of each correctional facility solely operated by the Department of Correction, disaggregated by facility.**

**Chart 6. Maximum Facility Capacity (MFC) and Average Daily Population (ADP) by Facility**

| Facility                               | MFC  | ADP  |
|----------------------------------------|------|------|
| Anna M. Kross Center (AMKC)            | 0    | 0    |
| Vernon C. Bain Center (VCBC)           | 0    | 0    |
| Bellevue Hospital Prison Ward (BHPW)   | 0    | 51   |
| Brooklyn Detention Complex (BKDC)      | 0    | 0    |
| Elmhurst Hospital Prison Ward (EHPW)   | 0    | 8    |
| Eric M. Taylor Center (EMTC)           | 1759 | 1657 |
| George Motchan Detention Center (GMDC) | 0    | 0    |
| George R. Vierno Center (GRVC)         | 1069 | 961  |
| Manhattan Detention Complex (MDC)      | 0    | 0    |
| North Infirmary Command (NIC)          | 345  | 280  |
| Otis Bantum Correctional Center (OBCC) | 1693 | 1591 |
| Robert N. Davoren Complex (RNDC)       | 1202 | 1136 |
| Rose M. Singer Center (RMSC)           | 1181 | 681  |
| West Facility (WF)                     | 850  | 760  |
| Central Intake (CINT)                  | 0    | 0    |

\*MOCJ analysis of DOC data. Values may vary slightly from DOC analysis.

**3. The timeline for closure of each correctional facility located on Rikers Island, any significant changes to such timeline, and any significant actions taken by the mayor in response to such changes.**

The James A. Taylor Center on Rikers Island was closed in 2012 and transferred to the Department of Citywide Administrative Services in July 2021. In 2024, VCBC in the Bronx and AMKC on Rikers Island were closed per the New York State Commission of Correction. Although AMKC is no longer used to house individuals in custody, certain essential support operations (i.e., large-scale food production) continue at the facility.

**4. The budget for closure and any significant changes to such budget.**

There is no specific budget required to manage DOC facility closures. The Department redeploys existing staff to carry out all necessary tasks associated with facility closures, without a specific budget allocated for this purpose.

**5. The procurement of contracts related to closure and construction of jail facilities, including any relevant timelines.**

The Department continues to prioritize the construction of the Borough Based Jails (BBJ), including outposted therapeutic units. The Bronx and Queens sites are currently performing Support of Excavation (SOE), and the tower crane work for Brooklyn is ongoing by the Tutor Perini Corporation. The Manhattan site dismantle project was completed in March 2025.

The outposted therapeutic units are small, standalone jails being built within three public hospitals: Bellevue, Woodhull, and North Central Bronx. Because of the unique siting and service delivery model, the construction contracts, budget, and timeline for the building of these jails is managed by Health + Hospitals (H+H). Upon implementation the jails will be managed by DOC and under DOC jurisdiction.

**BBJ Early Works/Dismantles:**

The Brooklyn dismantle was completed in Q2 CY2024. This site was handed off to the selected design-build firm Tutor Perini Corporation (TPC).

The Queens dismantle was completed in Q1 CY2024. In late 2024 the selected construction firm DeMatteis took over the site and is currently conducting support of excavation (SOE) work.

The Manhattan dismantle/swing space work reached substantial completion in Q1 CY2025. This site was handed off to the selected design-build firm Tutor Perini Corporation (TPC) and O&G Industries.

The Bronx site preparation was completed in Q2 CY2024. In late 2024 the selected construction firm TRG took over the site and is currently conducting support of excavation (SOE) work.

### BBJ Facilities:

The Brooklyn BBJ Facility contract was awarded to Tutor Perini Corporation/HOK. The contract was registered on June 6, 2023, and Tutor Perini Corporation received a Notice to Proceed (NTP) on June 29, 2023. TPC has completed early foundation work, and the tower crane work is currently ongoing. Substantial completion is projected for May 2029.

The Queens Facility contract was awarded to Leon D. DeMatteis/STV Group. The contract was registered on July 16, 2024 and Leon D. DeMatteis received a Notice to Proceed (NTP) on August 15, 2024. Design work is underway, in the Schematic Design phase. Substantial completion is projected for July 2031.

The Bronx Facility contract has been awarded to Transformative Reform Group/Urban Architects. The contract was registered on July 12, 2024 and Transformative Reform Group/Urban Architects received a Notice to Proceed (NTP) on August 6, 2024. Design work is underway, in the Design Development phase. Substantial completion is projected for April 2031.

The Manhattan Facility contract has been awarded to Tutor Perini Corporation/O&G/HOK. The contract was registered on May 8, 2025 and TPC/O&G received a Notice to Proceed (NTP) on May 15, 2025. Design work is underway, in the Schematic Design phase. Substantial completion is projected for February 2032.

### **6. A general overview of the design and construction of new jail facilities and any related information regarding the timelines for the construction of new facilities.**

Please see response to Question #5 above.

Bellevue: Bellevue Hospital Correction Center (BHCC) is located on the 2<sup>nd</sup> floor of Bellevue Hospital's H-building. The jail's design includes the entire second floor of the building, a dedicated two-stop elevator on 28<sup>th</sup> street, and a recreation area built on top of Bellevue's emergency room. Substantial completion of construction has been achieved, and H+H is in the final stages of obtaining a certificate of occupancy from DOB.

Woodhull: Designs for the Woodhull facility include a portion of the 9<sup>th</sup> and 10<sup>th</sup> floor of Woodhull Hospital, a dedicated elevator, stairwell, secure vehicle sallyport, and recreation area on the roof. The designs for the entire Woodhull facility are currently in the design development phase.

North Central Bronx: Designs for the North Central Bronx facility include a portion of the 13<sup>th</sup> floor and the entire 14<sup>th</sup>, 15<sup>th</sup>, and 16<sup>th</sup> floor of the hospital. Also included in the designs is a recreation area on the balcony of the 14<sup>th</sup> floor, a secure vehicle sallyport, and a dedicated elevator which moves between the floors. This project is in the schematic design phase.

**7. Populations relocated as a result of new facility construction.**

Persons in custody have not been relocated as a result of BBJ construction since the April 2021 closure of MDC.

**8. The progress of implementing an electronic management system for individuals in custody.**

DOC is in the procurement phase of this project. A Certificate to Proceed request for capital approval to advance this endeavor will be required.

**9. Staff plans, by facility, including but not limited to the following information for the reporting period: the number of uniform and civilian staff hired, the number of uniform and civilian staff terminated, and the number of uniform and civilian staff who left the department for reasons other than termination.**

From January 1, 2025 to June 30, 2025 the Department hired 127 non-uniformed staff members and 175 uniformed staff members.

During this period, nine non-uniformed staff members were terminated, and 91 non-uniformed staff left for other reasons. During this period, 29 uniformed staff members were terminated, and 289 uniformed staff members left for other reasons. Included in the 91 and 289 figures are members of staff who left for reasons including but not limited to resignation, retirement, death, and dismissal under charges or medical disabilities.