The City of New York Executive Budget Fiscal Year 2008

Michael R. Bloomberg, Mayor

Office of Management and Budget Mark Page, Director

Budget Summary

Budget Summary

Executive Budget Fiscal Year 2008

Table of Contents

I.	Economic Update	2
II.	FY 2007-11 Budget Changes	16
III.	Budget Update	28
IV.	Capital	40
V.	Tables	44

Overview

- The economy in the City remains strong but forecasters are projecting a slowdown nationally and locally due to the ongoing correction in the housing market.
- Since January, our strong local economy has generated unexpected, one-time revenues this year. We will be using these one-time resources to help bring the budget into balance over a sustained period of years.
- ✤ We are using the savings generated from our Agency Programs to fund new initiatives and our plaNYC 2030 program in FY 2008.

I. Economic Update

The NYC Economy Is Strong

The City's labor market expanded by 62,000 jobs in 2006, 7,000 more jobs than estimated in January.

- The commercial real estate market has tightened, leading to vacancy rates below 6 percent, rising rents and record office building sales.
- ✤ Wall Street surged in the fourth quarter of 2006, generating profits of \$7.6 billion and posting \$20.9 billion for the year, double the profits of 2005.

✤ A record 44 million tourists visited the City in 2006.

Real U.S. GDP Growth Has Decelerated in 2006 and Is Expected to Remain Sluggish in 2007



Our Cautious Outlook Has Become Generally Accepted Among Economists. Many of Them Have Recently Lowered Their Outlook for 2007



The Ongoing Correction in the Housing Market Is a Major Factor Informing Our Cautious Outlook

Housing Permits Are Declining Nationally and in the City



Wall Street Recorded Higher Than Expected Profits in the Last Quarter of 2006. Wall Street Is Expected to Have Another Solid Performance in the First Quarter of 2007, Before Weakening in the Second Half of the Year





Tourism in New York City Reached a New Peak in 2006

44 Million Visitors Traveled to NYC in 2006, An Increase of 11 Million Visitors Since 1998



Hotel Room Rates Have Risen to Record Levels



With So Little Vacant Space, Manhattan Remains the Tightest **Commercial Real Estate Market in the Country** 100% 96% 95% 92% **Occupancy Rate** 90% 85% 80% 75% 70% 3'00 Denver eapolis Chicago Atlanta C Boston Philadelphia Downtown Wathattan Washington D.C. Nidtown Manhattan Northern NJ 5an Francisco Seattle Los Angeles Portland Phoenix Houston ربي. ال a Dallas Detroit Source: CB Richard Ellis U.S. National Office Vacancy Index 1Q 2007 11





Commercial Transactions Over \$25 Million Have Soared and Account for Half of All Real Property Transaction Taxes



Overall the Boom in Non-Residential Construction Projects More Than Offsets A Decline in Residential Construction Projects



II. FY 2007-11 Budget Changes

Revenue Forecast Changes

Since the January 2007 Plan

	•	1illions (Decrease)
	2007	2008
Tax Revenue Forecast		
Property Tax	\$35	(\$7)
Business Income Taxes	1,076	424
Transaction Taxes	305	177
Audits	100	
All Other Taxes	(18)	88
Total Tax Revenue Forecast	\$1,498	\$682
State Budget – (Revenue Sharing and PIT Administration)	(\$314)	(\$30)
Non-Tax Revenue Forecast		
Interest Income	\$45	\$195
Airport and Rental Income	10	14
Permits	10	
Other Non–Tax Revenue	43	(23)
Total Non-Tax Revenue Forecast	\$108	\$186
Total Increase in Revenue Forecast	\$1,292	\$838

Agency Baseline Expense Forecast Changes

Since the January 2007 Plan

	\$ in M / Increase	
	2007	2008
Agency Increases / (Decreases)		
Education (Increased Funding to Classrooms)	\$	\$75
Police (Technology, Vehicles, Vests for Auxiliary Officers)	1	34
DoITT (Enhance 311, Staffing)	(31)	31
ACS (Foster Rate Care, Preventive Services)	17	28
DCAS (Coastal Storm Plan, Building Management)	(6)	24
Elections (Presidential Primary Funding)		19
Aging (Senior Meals)	1	12
DYCD (Summer Jobs, Adult Literacy)	1	10
DSS (Adult Protective Services)		10
SBS (Pier A, Greenpoint Waterfront Access)		10
Fire (EMS Tours, Marshal Command)	4	9
DOT (Ferry Security)		9
Correction (Facility Ventilation, Overtime)		9 7 6
Parks (Additional Staffing)		6
Early Intervention (Caseload Re-estimates, Improved Medicaid Claiming)	(40)	(55)
Energy	(7)	29
Agency Rolls	(168)	168
All Other	2	49
Agency Increases / (Decreases)	(\$226)	\$475
Other Changes		
Collective Bargaining (Increased Uniformed Labor Cost to Reflect Firefighter Settlement)	\$19	\$59
Pensions/Fringe Benefits	(100)	111
HHC	189	156
Debt Service	(27)	(162)
Total Other Changes	\$81	\$164
Total Agency Changes	(\$145)	\$639

Agency Programs to Reduce the Gap

		cal Year 2 unds - \$ in Tho		Fiscal Year 2008 City Funds - \$ in Thousands			
	Expense	Revenue	Total	Expense	Revenue	Total	
Uniformed Forces				•			
Police	(\$55,000)	(\$172)	(\$55,172)	(\$99,000)	(\$1,184)	(\$100,184	
Fire	(25,368)		(25,368)	(18,862)	(2,608)	(21,470	
Sanitation	(36,409)		(36,409)	(15,275)	(9,750)	(25,025	
Correction	(1,933)	(3)	(1,936)	(8,761)	(3)	(8,764	
Health and Welfare							
Social Services	(11,257)		(11,257)	(22,578)		(22,578	
Administration for Children's Services	(11,315)		(11,315)	(33,076)		(33,076	
Homeless Services	(1,356)	(8,365)	(9,721)	(7,834)		(7,834	
Health & Mental Hygiene	(5,140)		(5,140)	(9,198)	(2,841)	(12,039	
Youth & Community Development	(3,251)		(3,251)				
Other Mayoral							
Housing Preservation & Development	(1,877)	(166)	(2,043)	(2,477)	(166)	(2,643	
Finance		(3,079)	(3,079)		(8,438)	(8,43	
Transportation	510	(7,210)	(6,700)	(8,260)	(4,035)	(12,29	
Parks & Recreation		(3,957)	(3,957)		(10,452)	(10,45)	
Citywide Administrative Services		(2,907)	(2,907)		(6,940)	(6,94	
All Other Agencies	(67,748)	(7,244)	(74,992)	(48,967)	(16,114)	(65,08:	
Maior Organizations							
Education				(75,000)		(75,000	
ННС	(1,232)		(1,232)				
CUNY	(2,770)		(2,770)	(6,405)		(6,40	
Other							
Procurement Savings				(54,165)		(54,16	
- Fotal Agency Programs	(\$224,146)	(\$33,103)	(\$257,249)	(\$409,858)	(\$62,531)	(\$472,38	

plaNYC 2030 Expenses

		City Funds	- \$ in Thousands	
	FY08	FY09	FY10	FY11
HOUSING				
Develop a Municipal Land Use Database	\$150	\$150	\$150	\$150
Subtotal	\$150	\$150	\$150	\$150
TRANSPORTATION				
City Contribution to SMART Fund ⁽¹⁾	\$50,000	\$220,000	\$260,000	\$275,000
Develop City Bike Network	8,071	9,566	11,128	12,552
Bus Initiatives	1,240	1,240	1,240	1,494
ntelligent Transportation System	3,975	3,975	3,975	3,575
Additional 117 Traffic Enforcement Agents	5,312	4,837	4,837	4,837
Subtotal	\$68,598	\$239,618	\$281,180	\$297,458
PARKS				
Open Up Schoolyards	\$3,519	\$3,519	\$3,519	\$14,841
Maintain Field Lighting in 36 Parks		360	360	360
Maintenance of Regional Parks				4,226
Greenstreets		607	1,214	1,822
ree Pruning and Maintenance	8,119	8,314	8,510	8,706
Town Square Initiative		44	88	132
Subtotal	\$11,638	\$12,844	\$13,691	\$30,087

(1) City contribution to SMART fund equals an amount contributed by the State indexed by growth in City PIT

plaNYC 2030 Expenses

		City Funds -	• \$ in Thousands	
	FY08	FY09	FY10	FY11
ENERGY				
Study Solar and Real Time Pricing	\$50	\$	\$	\$
Provide Green Credit (4MW Solar)	446	1,065	1,917	2,562
Provide Green Credit (60 Green Roofs)	1,000	1,000	1,000	1,000
Dedicated Expenditure for Energy Conservation	81,200	83,400	83,300	83,700
(Less Energy Demand Reduction)		(8,120)	(16,460)	(24,790)
Subtotal	\$ 82,696	\$77,345	\$69,757	\$62,472
AIR QUALITY				
City Sales Tax Exemption for Hybrid Vehicles	\$1,600	\$1,920	\$2,304	\$2,765
Fund Collaborative Local Air Quality Study	2,000	2,000	2,000	2,000
Subtotal	\$3,600	\$3,920	\$4,304	\$4,765
BROWNFIELDS				
Creation of a NYC Brownfields Fund	\$25,000	\$	\$	\$
Conduct Brownfields Assessment	1,500			
Expand Brownfields Office at OEC	1,000	2,000	2,000	2,000
Subtotal	\$27,500	\$2,000	\$2,000	\$2,000
Expansion of Office of Long-Term				
Planning and Sustainability	\$1,050	\$1,050	\$1,050	\$1,050
Pension and Fringe Benefit Cost				
Associated With New Staff	\$3,541	\$4,013	\$4,919	\$6,224
TOTAL plaNYC 2030 EXPENSES	\$198,773	\$340,940	\$377,051	\$404.206

Fiscal Plan Update Since January 2007

	\$ in Mi / (Increase Gap)	
	FY 2007	FY 2008
Remaining Gap January 2007 Plan	\$	\$
Increased Revenue Forecast (see page 17)	1,292	838
Expense Changes		
Agency Baseline Expense Forecast Changes (see page 18)	145	(639)
Agency Programs (see page 19)	257	472
plaNYC 2030 (see pages 20 and 21)		(199)
Subtotal	\$402	(\$366)
Debt Retirement (see page 24)	(1,246)	64
Prepayments from FY 2007 into FY 2008	(448)	448
Prepayments from FY 2008 into FY 2009 (see next page)		(984)
Balance	\$	\$

Out-Year Gaps Remain Significant

		\$ in Millions	
(Increase Gap) / Decrease Gap	2009	2010	2011
Gap to be Closed - January 2007 Plan	(\$2,617)	(\$3,681)	(\$3,621)
Revenue Changes			
Tax Revenue Forecast	\$546	\$440	\$390
State Budget (Revenue Sharing and PIT Administration)	(30)	(30)	(30)
Other Non Tax Revenue	(2)	4	16
Total Revenue Increase / (Decrease)	\$514	\$414	\$376
Agency (Increases) / Decreases			
HHC	(\$120)	(\$214)	(\$204)
Increase Uniformed Labor Cost to Reflect Firefighter Settlement	(111)	(175)	(187)
Pensions/Fringe Benefits	(190)	(196)	(218)
Debt Service	51	22	(13)
plaNYC 2030	(341)	(377)	(404)
Other Agency Changes (Net)	(358)	(364)	(320)
Total Expense (Increases) / Decreases	(\$1,069)	(\$1,304)	(\$1,346)
Remaining Gap	(\$3,172)	(\$4,571)	(\$4,591)
Agency Programs	\$346	\$304	\$302
Debt Retirement and Prepayments			
Debt Retirement (see next page)	\$639	\$656	\$
Prepayments of 2009 Expenses (see page 46)	984		
Prepayments of 2010 Expenses (see page 46)	(350)	350	
Subtotal	\$1,273	\$1,006	\$
Gap to be Closed April 2007 Plan	(\$1,553)	(\$3,261)	(\$4,289)

Use of One-Time Resources to Reduce Long-Term Costs

Use of One-Time Resources FY 2007 FY 2008 FY 2009 FY 2010 FY 2011 Benefit									
Resources	FT 2007	FY 2008	FT 2009	FT 2010	FT 2011	Bonom			
Trust Fund for Retiree Health Benefits	(\$1,000)	(\$500)	\$	\$	\$	\$2.5 Billion (\$1 Billion contributed in FY 2006) Reduction in Long-Term Liability for Retiree Health Care Costs of Approximately \$50 Billion			
Reduction in Debt through Pay-Go Capital	(\$200)	(\$200)	(\$200)	(\$200)	(\$200)	Cumulative Debt Reduction o \$1 Billion			
Debt Retirement	(\$1,246)	\$64	\$639	\$656	\$	\$1.36 Billion in Out-Year Gap Reduction			

Without Extraordinary Actions the City Would Have Had Significant Operating Deficits

	City Funds - \$ in Millions									
	FY2002	FY2003	FY2004	FY2005	FY2006	FY2007 ^f	FY2008 ^f	FY2009 ^f	FY2010 ^r	FY2011 ^f
Revenues*	\$26,123	\$29,404	\$31,847	\$36,056	\$37,078	\$41,576	\$40,968	\$40,578	\$42,397	\$44,108
Expenses*	\$28,381	\$28,663	\$31,336	\$34,445	\$36,851	\$40,942	\$42,993	\$44,141	\$46,008	\$48,397
Operating Results - Surplus/(Deficit)	(\$2,258)	\$741	\$511	\$1,611	\$227	\$634	(\$2,025)	(\$3,563)	(\$3,611)	(\$4,289)
Extraordinary Actions										
Tax Program (see next pa	ge)	(947)	(2,968)	(2,638)	(2,192)	(1,768)	(795)	(658)	(691)	(751)
MAC Debt Savings				(1,016)	(504)	(524)	(504)			
Operating Results -										
Without Extraordinary Actions	(\$2,258)	(\$206)	(\$2,457)	(\$2,043)	(\$2,469)	(\$1,658)	(\$3,324)	(\$4,221)	(\$4,302)	(\$5,040)

* Adjusted for the Impact of Prepayments

f = forecast

FY 2008 Tax Reduction Program As First Announced in January

		Revenue \$ in Mi	•		Effective
	FY 2008	FY 2009	FY 2010	FY 2011	Dates
Return a Portion of Prior Property Tax Rate Increase Real Property Tax: Return \$750 million of the prior property tax rate increase.*	(\$750)	(\$810)*	(\$868)*	(\$917)*	7/1/07
lob Creation					
Unincorporated Business Tax: Double partnership deduction to \$10,000 per active partner.	(16)	(16)	(16)	(17)	1/1/07
Unincorporated Business Tax: 50% Increase in the resident PIT/UBT Credit.	(28)	(28)	(29)	(31)	1/1/07
Corporate Tax: Enact a resident PIT credit providing PIT relief to owners of S-Corporations.	(70)	(69)	(73)	(78)	1/1/07
Corporate Tax: 50% Phase-out of the income-plus-compensation alternative tax base.	(18)	(56)	(76)	(110)	1/1/07
Corporate Tax: Small firm tax-filing simplification.	(8)	(8)	(8)	(8)	1/1/07
Economic Competitiveness Sales Tax: Exempt all clothing from the City sales tax.	(110)	(117)	(119)	(122)	7/1/07
Subtotal (Job Creation/Economic Competitiveness):	(\$250)	(\$294)	(\$321)	(\$366)	
Total	(\$1,000)	(\$1,104)	(\$1,189)	(\$1,283)	
Continue \$400 Real Property Tax Rebate	(\$256)	(\$256)	(\$256)	(\$256)	7/1/07

New Funding to Address the Ongoing Health Impacts of 9/11*

\$ in Thousands							
FY 2007	FY 2008	FY 2009	FY 2010	FY 2011			
\$3,000	\$13,734	\$9,093	\$11,723	\$11,319			
756	9,053	9,800	11,247	3,405			
769	4,049	2,964	2,948	2,467			
	886	866	866	866			
\$4,525	\$27,722	\$22,723	\$26,784	\$18,057			
	\$3,000 756 769 	FY 2007 FY 2008 \$3,000 \$13,734 756 9,053 769 4,049 886	FY 2007FY 2008FY 2009\$3,000\$13,734\$9,0937569,0539,8007694,0492,964886866	FY 2007FY 2008FY 2009FY 2010\$3,000\$13,734\$9,093\$11,7237569,0539,80011,2477694,0492,9642,948886866866			

*The City expects to be reimbursed for these expenses with Federal funding

III. Budget Update

Fiscal Year 2007 Budget

As of Current Financial Plan, April 2007

\$ in Millions

		Other Than Personal Service Costs						Gross	Net				
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES	40.400	* . = = = =	* 4 * * *	* • - • ·	4000		±00	±=		4007	47.000	4= 400	40.004
Police Department	\$3,483	\$1,592	\$1,629	\$6,704	\$383		\$38	\$107	\$77	\$605	\$7,309	\$7,129	\$6,834
Fire Department	1,287	563	736	2,586	173		5 7	22	74	274	2,860	2,851	2,619
Dept. of Correction	816	334	214	1,364	126			12	183	328	1,692	1,692	1,645
Dept. of Sanitation	686	349	139	1,174	479		7	25	238	749	1,923	1,922	1,882
Subtotal	\$6,272	\$2,838	\$2,718	\$11,828	\$1,161		\$57	\$166	\$572	\$1,956	\$13,784	\$13,594	\$12,980
HEALTH AND WELFARE													
Administration for Children's Services	\$386	\$111	\$37	\$534	\$2,412		\$2	\$2		\$2,416	\$2,950	\$2,950	\$955
Department of Social Services Department of	682	291	79	1,052	986	5,815	4	6	96	6,907	7,959	7,950	5,918
Homeless Services	109	38	10	157	622		1			623	780	749	367
and Mental Hygiene Health and Hospitals	335	98	32	465	1,318		1	3	26	1,348	1,813	1,803	758
Corporation ⁽¹⁾		20		20	211	583	15	190	201	1,200	1,220	\$1,096	877
Subtotal	\$1,512	\$558	\$158	\$2,228	\$5,549	\$6,398	\$23	\$201	\$323	\$12,494	\$14,722	\$14,548	\$8,875
EDUCATION													
Dept. of Education	\$8,790	\$2,774	\$1,697	\$13,261	\$4,641		\$15	\$35	\$932	\$5,623	\$18,884	\$18,748	\$9,669
City University	334	86	37	457	253			1	46	300	757	706	508
Subtotal	\$9,124	\$2.860	\$1.734	\$13.718	\$4.894		\$15	\$36	\$978	\$5.923	\$19.641	\$19.454	\$10,177
OTHER AGENCIES	\$2.013	\$656	\$212	\$2,881	\$3.841		\$73	•	\$1.944	\$6.045	\$8,926	\$8.079	\$6,360
ELECTED OFFICIALS	\$434	\$106	\$39	\$579	\$104		\$8	\$1		\$113	\$692	\$690	\$608
MISC. BUDGET	\$313			\$313		\$1,842 ⁽²⁾			\$339	\$2,181	\$2,494	\$2.493	\$2,305
DEBT SERVICE COSTS (unallocated)									\$171	\$171	\$171	\$171	\$37
RE-ESTIMATE OF PRIOR													
YEAR'S EXPENSES					(\$400)					(\$400)	(\$400)	(\$400)	(\$400)
TOTAL ⁽³⁾	\$19,668	\$7,018	\$4,861	\$31,547	\$15,149	\$8,240	\$176	\$591	\$4,327	\$28,483	\$60,030	\$58,629	\$40,942
City Funds	\$11,030	\$6,423	\$4,692	\$22,145	\$6,983	\$7,157	\$166	\$401	\$4,090	\$18,797	\$40,942		
Less: Prepayments					(\$91)	(\$508)			(\$35)	(\$634)	(\$634)	(\$634)	(\$634)
Total After Prepayments	\$19,668	\$7,018	\$4,861	\$31,547	\$15,240	\$8,748	\$176	\$591	\$4,362	\$29,117	\$60,664	\$59,263	\$41,576

(1)Only reflects funding appropriated in the City's Budget.

⁽²⁾Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

⁽³⁾Excludes the impact of prepayments.

Fiscal Year 2008 Budget

As of Current Financial Plan, April 2007

\$ in Millions

		Personal S	Service Cos	sts		Other Th	an Perso	Gross	Gross Net				
	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department	\$3,514	\$1,520	\$1.908	\$6,942	\$280		\$37	\$118	\$67	\$502	\$7,444	\$7,252	\$7,098
Fire Department	1,312	\$1,520 539	\$1,908 842	2.693	137		φ37 5	24	φ07 64	230	2,923	2.913	2.720
Dept. of Correction	794	331	253	1,378	117		7	13	158	295	1.673	1.673	1.628
Dept. of Sanitation	702	334	178	1,214	520		7	28	206	761	1,975	1,972	1,930
Subtotal	\$6.322	\$2.724	\$3.181	\$12.227	\$1.054		\$56	\$183	\$495	\$1.788	\$14.015	\$13.810	\$13,376
HEALTH AND WELFARE	+++++++++++++++++++++++++++++++++++++++	<i>+_,</i>	+-,	+				+====		+_,	+= .,===	+==,===	+==,=:=
Administration for Children's Services	\$426	\$120	50	\$596	\$2,309		\$2	\$2		\$2,313	\$2,909	\$2,908	\$1,017
Department of Social Services	716	297	101	1,114	948	6,901	2	7	83	7,941	9,055	9,046	7,062
Department of Homeless Services	113	39	13	165	564		1			565	730	699	350
Department of Health and Mental Hygiene	379	108	43	530	1,123		1	3	22	1,149	1,679	1,670	735
Health and Hospitals Corporation ⁽¹⁾		22		22	205		14	194	138	551	573	495	271
Subtotal	\$1.634	\$586	\$207	\$2,427	\$5.149	\$6.901	\$20	\$206	\$243	\$12,519	\$14.946	\$14.818	\$9,435
EDUCATION	φ1,004	4000	4201	ΨΖ,ΨΖΙ	μ φ3,149	Ψ0,301	ΨZU	φ200	ΨΖ ΤΟ	Ψ 12 , 31 3	φ 1 4,340	\$14,010	ψ3,400
Dept. of Education	\$9.562	\$2.751	\$1.997	\$14,310	\$4.792		\$14	\$36	\$820	\$5.662	\$19.972	\$19.840	\$10.062
City University	316	79	39	434	201			1	48	250	684	673	475
Subtotal	\$9.878	\$2.830	\$2.036	\$14.744	\$4.993		\$14	\$37	\$868	\$5.912	\$20,656	\$20.513	\$10,537
OTHER AGENCIES	\$2.050	\$681	\$258	\$2,989	\$3.857		\$71	\$207	\$1.740	\$5.875	\$8.863	\$7.974	\$6.471
ELECTED OFFICIALS	\$422	\$107	\$46	\$575	\$105		\$8	\$2	· ·	\$115	\$690	\$687	\$641
MISC. BUDGET	\$715			\$715		\$1,572 ⁽²⁾			\$293	\$1,865	\$2,580	\$2,579	\$2,433
DEBT SERVICE COSTS (unallocated) RE-ESTIMATE OF PRIOR									\$134	\$134	\$134	\$134	\$100
YEAR'S EXPENSES													
TOTAL (3)	\$21,021	\$6,928	\$5,728	\$33,677	\$15,158	\$8,473	\$169	\$635	\$3,773	\$28,208	\$61,884	\$60,515	\$42,993
City Funds	\$11,856	\$6,321	\$5,557	\$23,734	\$7,550	\$7,487	\$160	\$445	\$3,617	\$19,259	\$42,993		
Less: Prepayments					\$316	\$208			\$953	\$1,477	\$1,477	\$1,477	\$1,477
Total After Prepayments	\$21,021	\$6,928	\$5,728	\$33,677	\$14,842	\$8,265	\$169	\$635	\$2,820	\$26,731	\$60,407	\$59,038	\$41,516

⁽¹⁾Only reflects funding appropriated in the City's Budget.

⁽²⁾Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

⁽³⁾Excludes the impact of prepayments.

Changes Between FY 2007 and FY 2008 Budgets

As of Current Financial Plan, April 2007

\$ in Millions

		Personal S	Service Cos	sts	Other Than Personal Service Costs						Gross	Net	
	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgment & Claims		OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department	\$31	(\$72)	\$279	\$238	(\$103)		(\$1)	\$11	(\$10)	(\$103)	\$135	\$123	\$264
Fire Department	25	(24)	106	107	(36)		(\\ \L	2	(10)	(44)	63	62	101
Dept. of Correction	(22)	(3)	39	14	(9)			1	(25)	(33)	(19)	(19)	(17)
Dept. of Sanitation	16	(15)	39	40	41			3	(32)	12	52	50	48
Subtotal	\$50	(\$114)	\$463	\$399	(\$107)		(\$1)	\$17	(\$77)	(\$168)	\$231	\$216	\$396
HEALTH AND WELFARE		(+)	+				(+-)		(+)	(+===)			
Administration for Children's Services	\$40	\$9	\$13	\$62	(\$103)					(\$103)	(\$41)	(\$42)	\$62
Department of Social Services Department of	34	6	22	62	(38)	1,086	(2)	1	(13)	1,034	1,096	1,096	1,144
Homeless Services	4	1	3	8	(58)					(58)	(50)	(50)	(17)
and Mental Hygiene Health and Hospitals	44	10	11	65	(195)				(4)	(199)	(134)	(133)	(23)
Corporation ⁽¹⁾		2		2	(6)	(583)	(1)	4	(63)	(649)	(647)	(601)	(606)
Subtotal EDUCATION	\$122	\$28	\$49	\$199	(\$400)	\$503	(\$3)	\$5	(\$80)	\$25	\$224	\$270	\$560
Dept. of Education	\$772	(\$23)	\$300	\$1,049	\$151		(\$1)	\$1	(\$112)	\$39	\$1.088	\$1.092	\$393
City University	(18)	(7)	2	(23)	(52)				2 2	(50)	(73)	(33)	(33)
Subtotal	\$754	(\$30)	\$302	\$1.026	\$99		(\$1)	\$1	(\$110)	(\$11)	\$1.015	\$1.059	\$360
OTHER AGENCIES	\$37	\$25	\$46	\$108	\$16		(\$2)	\$20	(\$204)	(\$170)	(\$62)	(\$105)	\$111
ELECTED OFFICIALS	(\$12)	\$1	\$7	(\$4)	\$1			\$1		\$2	(\$2)	(\$3)	\$33
MISC. BUDGET	\$402			\$402		(\$270) ⁽²⁾			(\$46)	(\$316)	\$86	\$86	\$128
DEBT SERVICE COSTS (unallocated) REESTIMATE OF PRIOR									(\$37)	(\$37)	(\$37)	(\$37)	\$63
YEAR'S EXPENSES					\$400					\$400	\$400	\$400	\$400
TOTAL (3)	\$1.353	(\$90)	\$867	\$2.130	\$9	\$233	(\$7)	\$44	(\$554)	(\$275)	\$1.855	\$1.886	\$2,051
	,	(/			+-					\ ,		,	
City Funds	\$826	(\$102)	\$865	\$1,589	\$567	\$330	(\$6)	\$44	(\$473)	\$462	\$2,051		
Less: Prepayments Total After					\$407	\$716			\$988	\$2,111	\$2,111	\$2,111	\$2,111
Prepayments	\$1,353	(\$90)	\$867	\$2,130	(\$398)	(\$483)	(\$7)	\$44	(\$1,542)	(\$2,386)	(\$256)	(\$225)	(\$60)

⁽¹⁾Only reflects funding appropriated in the City's Budget.

⁽²⁾Includes subsidies to the MTA, General Reserve, Pay-Go-Capital, Indigent Defense Services and Other Contractual Services.

⁽³⁾Excludes the impact of prepayments.

City Revenue and Expense Growth

		City Funds - \$ in Millions							
	FY 2	2007	FY 2008	FY 2009	FY 2010	FY 2011			
Revenues	\$41	,576	\$40,968	\$40,578	\$42,397	\$44,108			
	Year-to-Year Change:		(\$608) (1.5%)	(\$390) (1.0%)	\$1,819 4.5%	\$1,711 4.0%			
Expenditures									
Controllable Agency Expenses	\$18	3,561	\$19,558	\$20,108	\$21,038	\$22,028			
	Year-to-Year Change:		\$997 5.4%	\$550 2.8%	\$930 4.6%	\$990 4.7%			
Non-Controllable Expenses	\$22	2,381	\$23,435	\$24,033	\$24,970	\$26,369			
	Year-to-Year		\$1,054	\$598	\$937	\$1,399			
	Change:		4.7%	2.6%	3.9%	5.6%			
Total Expenditures	\$40	,942	\$42,993	\$44,141	\$46,008	\$48,397			
	Year-to-Year		\$2,051	\$1,148	\$1,867	\$2,389			
	Change:		5.0%	2.7%	4.2%	5.2%			
Operating Results-Surplus/(Deficit)	٩	634	(\$2,025)	(\$3,563)	(\$3,611)	(\$4,289)			
Current Year Roll (Cost)	(\$4,	385)	(\$2,360)	(\$350)	\$	\$			
Prior Year Roll (Benefit)	\$3	,751	\$4,385	\$2,360	\$350	\$			
Net Impact of Surplus Roll	(\$	634)	\$2,025	\$2,010	\$350	\$			
Gap to be Closed		\$	\$	(\$1,553)	(\$3,261)	(\$4,289)			

Growth in City Revenue

			\$ in Millions		
	FY 2007 ^f	FY 2008 ^f	FY 2009 ^f	FY 2010 ^f	FY 2011 ^f
Property Tax	\$12,976	\$14,220	\$15,363	\$16,485	\$17,431
	Year-to-Year	\$1,244	<i>\$1,143</i>	<i>\$1,122</i>	\$946
	Change:	9.6%	8.0%	7.3%	5.7%
Extraordinary Tax Revenue From Real Estate Boom	\$2,362	\$1,210	\$350	\$191	\$
	Year-to-Year	(\$1,152)	(\$860)	(\$159)	(\$191)
	Change:	(48.8%)	(71.1%)	(45.4%)	(100.0%)
Tax Reduction Program		(\$1,331)	(\$1,607)	(\$1,735)	(\$1,846)
All Other Tax Revenue	\$22,095	\$22,001	\$22,440	\$23,409	\$24,442
	Year-to-Year	(\$94)	\$439	\$969	\$1,033
	Change:	(0.4%)	2.0%	4.3%	4.4%
Subtotal Tax Revenue	\$37,433	\$36,100	\$36,546	\$38,350	\$40,027
	Year-to-Year	(\$1,333)	\$446	\$1,804	\$1,677
	Change:	(3.6%)	1.2%	4.9%	4.4%
Non-Tax Revenue	\$4,143	\$4,868	\$4,032	\$4,047	\$4,081
	Year-to-Year	\$725	(\$836)	\$15	\$34
	Change:	17.5%	(17.2%)	0.4%	0.8%
Total Revenue	\$41,576	\$40,968	\$40,578	\$42,397	\$44,108
	Year-to-Year	(\$608)	(\$390)	\$1,819	\$1,711
	Change:	(1.5%)	(1.0%)	4.5%	4.0%
f = forecast					33 Exec08
Growth in Controllable Agency Expenses

	City Funds - \$ in Millions					
	FY 2007 ^f	FY 2008 ^f	FY 2009 ^f	FY 2010 ^f	FY 2011	
Uniformed Forces						
Police Department	\$3,493	\$3,546	\$3,584	\$3,590	\$3,583	
Fire Department	1,276	1,303	1,315	1,309	1,310	
Department of Correction	920	893	874	877	876	
Sanitation Department	1,156	1,212	1,247	1,273	1,328	
Subtotal: Uniformed Forces	\$6,845	\$6,954	\$7,020	\$7,049	\$7,097	
Health and Welfare						
Social Services	\$599	\$590	\$606	\$614	\$614	
Child Services	826	866	822	822	822	
Homeless Services	331	310	312	311	311	
Health	602	560	603	604	604	
Subtotal: Health and Welfare	\$2,358	\$2,326	\$2,343	\$2,351	2,351	
Other Mayoral						
HPD	\$77	\$71	\$67	\$66	\$66	
Environmental Protection	828	900	879	859	857	
Finance	205	213	211	210	210	
Transportation	387	408	408	408	410	
Parks	251	269	270	270	275	
Administrative Services	182	200	177	177	177	
All Other Mayoral	1,491	1,597	1,478	1,465	1,464	
Energy, Leases & OTPS Inflators			96	171	252	
Labor Reserve	313	715	1,032	1,542	1,915	
Subtotal: Other Mayoral	\$3,734	\$4,373	\$4,618	\$5,168	\$5,626	
Covered Organizations	· · · · ·					
Department of Education	\$4,727	\$4,976	\$5,250	\$5,594	\$6,079	
CUNY	401	374	360	360	360	
HHC	81	117	84	84	83	
Subtotal: Covered Organizations	\$5,209	\$5,467	\$5,694	\$6,038	\$6,522	
Elected Officials						
Mayor's Office	\$35	\$37	\$36	\$36	\$36	
All Other Elected	380	401	397	396	396	
Subtotal: Elected Officials	\$415	\$438	\$433	\$432	\$432	
Total Controllable Agency Expenses	\$18,561	\$19,558	\$20,108	\$21,038	\$22,028	
f = forecast						
1 - 10156831						

Growth in Non-Controllable Agency Expenses

	City Funds - \$ In Millions									
	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007 ^f	FY 2008 ^f	FY 2009 ^f	FY 2010 ^f	FY 2011 ^f
Non-Controllable Agency Expenses										
Pensions	\$1,334	\$1,534	\$2,263	\$3,194	\$3,838	\$4,692	\$5,557	\$6,218	\$6,289	\$6,289
	Year-to-Year	\$200	\$729	\$931	\$644	\$854	\$865	\$661	\$71	\$0
	Change:	15.0%	47.5%	41.1%	20.2%	22.3%	18.4%	11.9%	1.1%	0.0%
Fringe Benefits	\$3,794	\$4,058	\$4,275	\$4,671	\$5,059	\$5,423	\$5,821	\$6,112	\$6,391	\$6,711
	Year-to-Year	\$264	\$217	\$396	\$388	\$364	\$398	\$291	\$279	\$320
	Change:	7.0%	5.3%	9.3%	8.3%	7.2%	\$7.3%	5.0%	4.6%	5.0%
Retiree Health Benefits Trust Fund	\$0	\$0	\$0	\$0	\$1,000	\$1,000	\$500	\$0	\$0	\$0
Subtotal: Employee-Related Costs	\$5,128	\$5,592	\$6,538	\$7,865	\$9,897	\$11,115	\$11,878	\$12,330	\$12,680	\$13,000
	Year-to-Year	\$464	\$946	\$1,327	\$2,032	\$1,218	\$763	\$452	\$350	\$320
	Change:	9.0%	16.9%	20.3%	25.8%	12.3%	6.9%	3.8%	2.8%	2.5%
Debt Service	\$3,327	\$2,696	\$3,389	\$3,160	\$2,884	\$4,090	\$3,617	\$3,743	\$4,093	\$4,904
	Year-to-Year	(\$631)	\$693	(\$229)	(\$276)	\$1,206	(\$473)	126	\$350	\$811
	Change:	(19.0%)	25.7%	(6.8%)	(8.7%)	41.8%	(11.6%)	3.5%	9.4%	19.8%
Medicaid	\$3,537	\$3,877	\$4,268	\$4,757	\$4,905	\$5,043	\$5,604	\$5,470	\$5,624	\$5,784
	Year-to-Year	\$340	\$391	\$489	\$148	\$138	\$561	(\$134)	\$154	\$160
	Change:	9.6%	10.1%	11.5%	3.1%	2.8%	11.1%	(2.4%)	2.8%	2.8%
Re-estimate of Prior Year's Expenses	(\$413)	(\$179)	(\$329)	(\$226)	(\$454)	(\$400)	\$0	\$0	\$0	\$0
	Year-to-Year	\$234	(\$150)	\$103	(\$228)	\$54	\$400	\$0	\$0	\$0
	Change:	56.7%	(83.8%)	31.3%	100.9%	11.9%	100%	0.0%	0.0%	0.0%
General Reserve	\$0	\$0	\$0	\$0	\$0	\$85	\$300	\$300	\$300	\$300
	Year-to-Year	\$0	\$0	\$0	\$0	\$85	\$215	\$0	\$0	\$0
	Change:	0.0%	0.0%	0.0%	0.0%	0.0%	252.9%	0.0%	0.0%	0.0%
All Other	\$1,560	\$1,612	\$1,828	\$1,928	\$1,965	\$2,448	\$2,036	\$2,190	\$2,273	\$2,381
	Year-to-Year	\$52	\$216	\$100	\$37	\$483	(\$412)	\$154	\$83	\$108
	Change:	3.3%	13.4%	5.5%	1.9%	24.6%	(16.8%)	7.6%	3.8%	4.8%
Total Non-Controllable Agency Expenses	\$13,139 Year-to-Year Change:	\$13,598 \$459 3.5%	\$15,694 \$2,096 15.4%	\$17,484 \$1,790 11.4%	\$19,197 <i>\$1,713</i> 9.8%	\$22,381 \$3,184 16.6%	\$23,435 \$1,054 4.7%	\$24,033 \$598 2.6%	\$24,970 \$937 3.9%	\$26,369 \$1,399 5.6%

f = forecast

Our Non-Controllable Expenses Continue to Be Larger Than Controllable Expenses



Our Non-Controllable Expenses Continue to Be Larger Than Controllable Expenses



⁽¹⁾This line shows how Controllable Spending would have increased from its FY 2002 level if it had grown at

the same rate as personal income did.

Source: US Bureau of Economic Analysis; OMB Forecast

Our Non-Controllable Expenses Continue to Be Larger Than Controllable Expenses



Non-Controllable Expenses Continue to Grow



IV. Capital

Ten-Year Capital Strategy 2008-2017 Totals \$83.7 Billion in All Funds



Capital Commitments – All Funds



Capital Investments for plaNYC 2030

\$ in Thousands

2008 - 2017
\$2,000
\$2,000
\$6,204
46,373
15,174
124,789
57,310
\$249,850
\$110,770
386,365
21,600
42,120
15,042
134,250
246,878
\$957,025
\$3,000
\$3,000
\$5,125
2,264
118,800
285,000
\$411,189
\$1,623,064
i

43

V. Tables

Five-Year Financial Plan Revenues and Expenditures

\$ in Millions

Revenues	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Taxes					
General Property Tax	\$12,976	\$14,220	\$15,363	\$16,485	\$17,431
Other Taxes	23,498	22,652	22,231	23,040	23,882
Discretionary Transfers (2)		548			
Tax Audit Revenue	959	559	559	560	560
Tax Reduction Program		(1,331)	(1,607)	(1,735)	(1,846)
Miscellaneous Revenues	5,526	5,912	5,071	5,087	5,121
Jnrestricted Intergovernmental Aid	33	340	340	340	340
.ess: Intra-City Revenue	(1,401)	(1,369)	(1,364)	(1,365)	(1,365
Disallowances Against Categorical Grants	(15)	(15)	(15)	(15)	(15
Subtotal: City Funds	\$41,576	\$41,516	\$40,578	\$42,397	\$44,108
Other Categorical Grants	1,104	1,002	1,003	1,012	1,014
nter-Fund Revenues	418	428	404	396	391
Total City Funds and Inter-Fund Revenues	\$43,098	\$42,946	\$41,985	\$43,805	\$45,513
ederal Categorical Grants	5.906	5.302	5.384	5.369	5,362
State Categorical Grants	10,259	10,790	11,408	12,272	12,715
Total Revenues	\$59,263	\$59,038	\$58,777	\$61,446	\$63,590
Expenditures Personal Service Salaries and Wages	\$19.668	\$21,021	\$22,060	\$23,463	\$24,586
Pensions	4,861	5,728	6,390	6,461	6,461
Fringe Benefits	7,018	6,928	6,716	6,997	7,316
ubtotal: Personal Service	\$31,547	\$33,677	\$35,166	\$36,921	\$38,363
ther Than Personal Service	A- / / / /		+=	· ·	** ***
Medical Assistance	\$5,194	\$5,714	\$5,603	\$5,756	\$6,076
Public Assistance	1,203	1,187	1,187	1,187	1,187
Pay-As-You-Go Capital	200	200	200	200	200
All Other ^{(1), (2)}	17,474	17,033	17,352	17,814	18,065
Subtotal: Other Than Personal Service	\$24,071	\$24,134	\$24,342	\$24,957	\$25,528
eneral Obligation, Lease and MAC Debt Service ^{(1), (2), (3), (4)}	4,327	3,773	3,896	4,244	5,053
Y 2006 Budget Stabilization and Discretionary Transfers (1)	(3,751)				
Y 2007 Budget Stabilization and Discretionary Transfers (2)	4,385	(3,837)			
Y 2008 Budget Stabilization ⁽³⁾		2,360	(2,360)		
Y 2009 Budget Stabilization ⁽⁴⁾			350	(350)	
eneral Reserve	85	300	300	300	300
Subtotal	\$60,664	\$60,407	\$61,694	\$66,072	\$69,244
ess: Intra-City Expenses	(1,401)	(1,369)	(1,364)	(1,365)	(1,365
		¢50.000	\$60,330	\$64,707	\$67,879
Total Expenditures	\$59,263	\$59,038	400,330	\$04,707	Ψ01,019

(1) Fiscal Year 2006 Budget Stabilization and Discretionary Transfers total \$3.751 billion, including prepayments of subsidies of \$473 million, lease debt service of \$74 million and Budget Stabilization of \$3.204 billion.

(2) Fiscal Year 2007 Budget Stabilization and Discretionary Transfers total \$4.385 billion, including prepayments of subsidies of \$524 million, TFA debt service of \$548 million and Budget Stabilization of \$3.313 billion.

⁽³⁾ Fiscal Year 2008 Budget Stabilization totals \$2.360 billion.

⁽⁴⁾ Fiscal Year 2009 Budget Stabilization totals \$350 million.

45

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Financial Plan Update Changes Since the January 2007 Plan

			\$ in Millions 2009 ^f	2010 ^f	
(Increases Gap) / Decreases Gap	2007 ^f	2008 ^f			2011
Gaps to be Closed – January 2007 Plan	\$	\$	(\$2,617)	(\$3,681)	(\$3,621)
Revenue Changes					
Tax Revenue Forecast	\$1,498	\$682	\$546	\$440	\$390
State Budget (Revenue Sharing and PIT Administration)	(314)	(30)	(30)	(30)	(30)
Other Non Tax Revenue	108	186	(2)	4	16
Total Revenues Increase/(Decrease)	\$1,292	\$838	\$514	\$414	\$376
Agency (Increases)/Decreases					
ННС	(\$189)	(\$156)	(\$120)	(\$214)	(\$204
Increase Uniformed Labor Cost to reflect Firefighter Settlement	(19)	(59)	(111)	(175)	(187
Pensions/Fringe Benefits	100	(111)	(190)	(196)	(218
Early Intervention	40	55	5	3	2
Debt Service	27	163	51	22	(13
plaNYC 2030		(199)	(341)	(377)	(404
Other Agency Changes (Net)	186	(531)	(363)	(367)	(322
Total Expenses (Increases)/Decreases	\$145	(\$838)	(\$1,069)	(\$1,304)	(\$1,346
Remaining Surplus/(Gap)	\$1,437	\$	(\$3,172)	(\$4,571)	(\$4,591
Agency Programs	\$257	\$472	\$346	\$304	\$302
Debt Retirement	(\$1,246)	\$64	\$639	\$656	\$
Prepayments of 2008 Expenses	(\$448)	448			
Prepayments of 2009 Expenses		(984)	984		
Prepayments of 2010 Expenses			(350)	350	
Gap to be Closed April 2007 Plan	\$	\$	(\$1,553)	(\$3,261)	(\$4,289)

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