



The City of New York  
**Office of Management and Budget**  
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**Mark Page**  
Director

May 8, 2009

Hon. Michael Bloomberg  
Mayor  
City Hall  
New York, NY 10007

Hon. David Paterson  
Governor  
The Executive Chamber, Capitol  
Albany, NY 12224

Hon. Christine Quinn  
Speaker of the Council  
City Hall  
New York, NY 10007

Hon. William C. Thompson  
Comptroller  
Municipal Bldg., 1 Centre St.  
New York, NY 10007

Hon. Carl Kruger  
Chair, Senate Finance Comm.  
The Capitol  
Albany, NY 12247

Hon. Herman D. Farrell, Jr.  
Chair, Assembly Ways and  
Means Comm.  
The Capitol  
Albany, NY 12224

Hon. John DeFrancisco  
Ranking Minority Member  
Senate Finance Comm.  
The Capitol  
Albany, NY 12247

Hon. Jim Hayes  
Ranking Minority Member  
Assembly Ways and Means Comm.  
The Capitol  
Albany, NY 12224

Hon. Thomas P. DiNapoli  
Comptroller  
Gov. A.E. Smith Office Bldg.  
Albany, NY 12236

Mr. Jeffrey Sommer  
Acting Executive Director  
State Financial Control Board  
123 William St., 23rd Floor  
New York, NY 10038

**Re: Statement of Debt Affordability**

Dear Sirs and Madam:

Pursuant to Chapter 16 of the Laws of 1997 of the State of New York, which includes the New York City Transitional Finance Authority Act (the "Act"), I am providing the annual statement of debt affordability. This statement does not constitute the annual declaration of need provided for pursuant to Section 2799-ff of the Act, which will be prepared following adoption of the City of New York's (the "City's") fiscal year 2010 Budget by the City Council.

The City currently has a capital financing need, as defined in Section 2799-bb of the Act, of \$2.5 billion, \$250 million, \$800 million, \$700 million and \$750 million, in fiscal years 2009 through 2013, respectively. The projects to be financed will be limited to those projects within the City's Five Year Educational Facilities Capital Plan (the "Educational Facilities Plan"). Additionally, because the New York City Transitional Finance Authority (the "TFA") has reached its statutory limit on bond issuances for City capital purposes other than those projects described in the preceding sentence, the City is seeking legislation to increase the debt-incurring capacity of the TFA. If such capacity were increased, the capital financing need listed above would be increased up to an estimated total amount of \$3.1 billion, \$3.7 billion, \$3.8 billion, \$3.3 billion and \$3.2 billion in fiscal years 2009 through 2013, respectively. The projects to be financed with such increased TFA capacity would be projects within the City's Capital Budget. The figures included herein represent the amount of TFA bonds that would be issued in such years.

There is no reserve or surplus fund held by the TFA as of the date of this statement and there was none as of the end of the most recently completed fiscal year.

Schedule A shows the City's debt-incurring power. Schedule B presents the sources of financing for the City's four-year capital program. Schedule C specifies amounts of debt service payable on City General Obligation bonds and TFA bonds, amounts expected to be outstanding in each of the Financial Plan years for General Obligation and TFA bonds, and various debt service and debt ratios as required by the Act. Schedule C provides a framework for assessing the affordability to the City of the debt to be issued as described on Schedule B. These schedules do not reflect the increased TFA debt incurring capacity that the City is seeking.

In my opinion, debt affordability is a judgment made by balancing the City's need for essential capital improvements and the costs of delaying or not implementing such improvements against the impact of debt service costs arising from the financing of those capital needs on the other competing City priorities funded through the City's operating budget. The judgment is reflected in the City's Financial Plan and in its operating budget and Capital Plan as proposed by the Mayor, which has the result, in fiscal year 2013, of debt service (including the TFA and lease debt service) requiring 9.8 percent of total revenues and 15.6 percent of total tax revenues.

Yours truly,

  
Mark Page

Attachments

**Schedule A: Debt Incurring Power (\$ in Millions)**

**NYC Debt and Contract Liabilities**

	FY	2009	2010	2011	2012	2013
<b><u>I. Beginning Fiscal Year Condition</u></b>						
(1) Net G.O. Bonds Outstanding	\$	32,922	\$ 38,115	\$ 44,092	\$ 47,943	\$ 50,954
(2) Excluded G.O. Debt for Water Purposes		(314)	(283)	(220)	(181)	(151)
(3) Appropriations for G.O. Debt to be Redeemed		(1,535)	(1,596)	(1,859)	(2,018)	(2,075)
(4) Net Contracts and Other Liabilities to be Financed		<u>24,537</u>	<u>26,313</u>	<u>27,407</u>	<u>26,628</u>	<u>25,184</u>
(5) Total Debt and Contract Liabilities at the Beginning of FY		55,609	62,550	69,420	72,371	73,913
<b><u>II. Activities During FY</u></b>						
(6) New Capital Commitments		6,971	7,423	5,108	3,757	4,505
(7) Redemptions of Debt and Other Adjustments		<u>(1)</u>	<u>12</u>	<u>(139)</u>	<u>(141)</u>	<u>(161)</u>
<b><u>III. Year-End Condition</u></b>						
(8) Total Debt and Contract Liabilities at the End of FY		<u>62,579</u>	<u>69,985</u>	<u>74,389</u>	<u>75,987</u>	<u>78,257</u>
(9) General Debt Limit		<u>70,418</u>	<u>74,823</u>	<u>79,216</u>	<u>79,358</u>	<u>79,938</u>
(10) Amount Supported by TSASC Proceeds		1,046	1,046	1,046	1,046	1,046
(11) Amount Supported by TFA Proceeds		13,500	13,500	13,500	13,500	13,500
<b>Additional Debt Margin</b>	<b>\$</b>	<b><u>22,386</u></b>	<b><u>19,385</u></b>	<b><u>19,373</u></b>	<b><u>17,917</u></b>	<b><u>16,228</u></b>

**Schedule B: Sources of Funds (\$ in Millions)**

	FY	2009	2010	2011	2012	2013
City General Obligation Bonds (1)	\$	5,291	\$ 6,450	\$ 6,000	\$ 5,300	\$ 4,720
TFA (1)		2,500	250	800	700	750
TSASC		-	-	-	-	-
Water Authority Bonds (2)		2,772	2,373	2,055	1,861	1,656
Conduit Debt		-	-	-	-	-
<b>Total</b>	<b>\$</b>	<b>10,563</b>	<b>\$ 9,073</b>	<b>\$ 8,855</b>	<b>\$ 7,861</b>	<b>\$ 7,126</b>

(1) TFA Bonds would be increased and GO Bonds would be decreased by an amount up to the Capital Financing Need if the TFA's statutory bonding cap were increased.

(2) Includes commercial paper and revenue bonds issued for the water and sewer system's capital program, and includes reserve amounts. Figures do not include bonds that defease commercial paper or refunding bonds.

**Schedule C: New York City's Debt Outstanding & Debt Service Ratios**

<b>I. Debt Service of NYC GO, MAC &amp; TFA (\$ in millions)</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
[I.1] NYC General Obligation Debt Service*	\$3,640	\$4,313	\$4,667	\$5,095	\$5,373
[I.2] Municipal Assistance Corporation Debt Service	\$0	\$0	\$0	\$0	\$0
[I.3] Transitional Finance Authority Debt Service**	\$1,079	\$1,137	\$1,153	\$1,157	\$1,158
[I.4] Total Debt Service (NYC GO, MAC & TFA)= [I.1] + [I.2] + [I.3]	\$4,719	\$5,450	\$5,820	\$6,252	\$6,530
<b>Total Debt Service (NYC GO, MAC &amp; TFA) [I.4] as % of:</b>					
a. Total Revenue***	7.6%	9.0%	9.2%	9.8%	9.8%
b. Total Taxes***	12.5%	15.0%	15.1%	15.6%	15.6%
c. Total NYC Personal Income	1.1%	1.4%	1.4%	1.5%	1.5%
<b>NYC General Obligation Bonds Debt Service [I.1] as % of:</b>					
d. Real Property Tax Revenue	25.3%	26.7%	27.2%	28.7%	29.6%
e. Full Value of Taxable Real Estate	0.5%	0.6%	0.6%	0.6%	0.7%
<b>II. Debt Outstanding: NYC GO, MAC &amp; TFA (\$ in millions) as of 6/30</b>					
[I.5] NYC General Obligation Debt Outstanding	\$39,882	\$44,683	\$48,646	\$51,755	\$54,210
[I.6] Municipal Assistance Corporation Debt Outstanding	\$0	\$0	\$0	\$0	\$0
[I.7] Transitional Finance Authority Debt Outstanding	\$12,630	\$12,486	\$11,994	\$11,403	\$10,776
[I.8] Total Debt Outstanding (NYC GO, MAC & TFA ) [I.6]+[I.7]+[I.8]	\$52,512	\$57,169	\$60,639	\$63,158	\$64,986
<b>Total Debt Outstanding (NYC GO, MAC &amp; TFA) [I.9] as % of:</b>					
f. Total NYC Personal Income	12.8%	14.2%	14.7%	14.8%	14.6%
<b>NYC General Obligation Debt Outstanding [I.5] as % of:</b>					
g. Real Property Tax Revenue	276.8%	277.1%	283.3%	291.4%	298.7%
h. Five Year Average Full Value of Taxable Real Estate	5.7%	6.0%	6.1%	6.5%	6.8%
<b>III. Debt Service &amp; Debt Outstanding Per Capita (\$ in thousands)</b>					
i. Debt Service Per Capita (NYC GO+MAC+TFA DS)	\$0.589	\$0.681	\$0.727	\$0.781	\$0.815
j. Debt Outstanding Per Capita (NYC GO+MAC+TFA)	\$6.557	\$7.139	\$7.572	\$7.887	\$8.115
<b>a. Total Revenue</b>	\$61,179	\$59,443	\$61,907	\$62,785	\$65,270
<b>b. Total Taxes</b>	\$36,546	\$35,203	\$37,474	\$38,969	\$40,777
<b>b. PIT Required to Support TFA DS</b>	\$1,079	\$1,137	\$1,153	\$1,157	\$1,158
<b>c. Total NYC Personal Income</b>	\$410,910	\$403,530	\$412,120	\$427,900	\$446,520
<b>d. Real Property Tax Revenue</b>	\$14,408	\$16,127	\$17,173	\$17,762	\$18,150
<b>e. Full Value of Taxable Real Estate</b>	\$704,180	\$748,230	\$792,160	\$793,580	\$799,380
<b>Population</b>	\$8,008,278	\$8,008,278	\$8,008,278	\$8,008,278	\$8,008,278

\* Includes RANs interest costs, lease debt payments and excludes prepayments.

\*\* In fiscal year 2007, the City granted TFA \$718 million to legally defease TFA debt coming due in fiscal years 2009 and 2010, conferring a budget benefit in fiscal years 2008 through 2010 of approximately \$33 million, \$363 million, and \$382 million respectively. Also reflects \$530 million being applied in 2009 to defease debt due in 2011 conferring equivalent benefit in that year as well as \$35 million being applied in 2008 to redeem debt due in 2011.

\*\*\* Includes amount required to support TFA debt service.