In June 2025, New York City adopted a budget of over \$115,000,000,000 (or \$115 billion), larger than the budgets of nearly every US state. This money funds everything from schools and hospitals to parks and libraries.

While most people are familiar with personal budgeting, very few need to plan how to spend billions of dollars. To make the City's budget more digestible, IBO breaks the budget down into a scale of \$100 to help those unfamiliar with the City budget understand how New York City plans its spending.

Like households deciding between rent, groceries, entertainment, or savings, the City must balance services such as schools, housing, and public safety against obligations like pensions and debt payments. Just like a household, the budget is ultimately a policy document that reflects the priorities of the City. Understanding the budget can empower New Yorkers to engage in civic processes and shape future decisions.

This report uses data from the fiscal year 2026 Adopted Budget (i.e., the "Expense" Budget"), published on June 30, 2025. The budget changes throughout the fiscal year as new needs emerge and revenue changes. The Expense Budget focuses on day-to-day spending on services and operations. It is separate from the City's Capital Budget, which covers long-term projects for building and upgrading City Infrastructure. For more information on the City's Capital Budget, please see IBO's guide.

Budgets are a government's best guess at how much money it will bring in and spend in a given year, based on past spending patterns, economic forecasts, and other factors. They're not perfect, no one can predict the future exactly, so agencies rarely spend the exact amounts listed in the budget. Actual spending often ends up higher or lower depending on things like changes in costs, new priorities, or unexpected events. For this resource, IBO focuses on planned (budgeted) amounts for agencies in the

on actual agency spending in previous years. Where New York City Budgeted Its Money in 2026 Budgeted dollars are reported by the Mayor's Office of Management and Budget, which groups agencies by function. Figure 1 presents the City budget broken out by "budget

current fiscal year. For historical context, IBO's <u>Budget and Finance Data</u> offers details

Comptroller in the <u>Annual Comprehensive Financial Report</u>). The full agency breakdown of budget categories is presented in the <u>Appendix</u>. Figure 1

\$10.11

City Employee Pensions

Public Safety & Judicial

Environmental Protection

Parks, Recreation and Cultural Activities

Miscellaneous

Human Services

Education

categories" (groups of agencies with similar functions, as defined by the Office of the

How New York City Budgeted \$100 in Fiscal Year 2025 Education Miscellaneous Public Safety & Judicial

\$29.71

Figure 2

City

Federal Intra-City

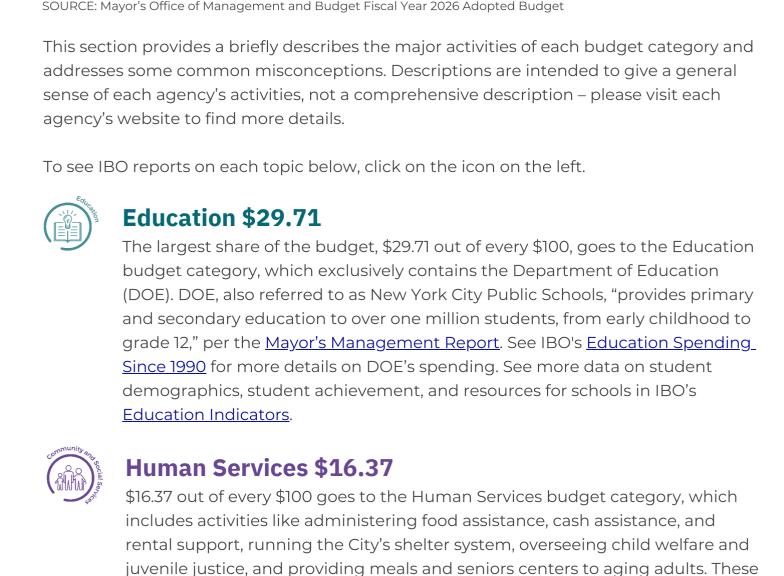
Area of Spending

City Employee Pensions Debt Service Health \$4.14 \$8.90 \$3.49 **Human Services** \$16.37 City University \$1.32 Environmental Protection \$3.18 General Government \$5.48 Housing \$1.56 SOURCES: Office of the Comptroller; OMB Figure 2 shows the 2026 Expense Budget broken out by the sources of funding (e.g., City, State, Federal) and how those funds flow to the budget categories. City funds account for the largest share of revenue in the City's general fund (over 80%), while Federal and State revenues account for most of the remaining budget funds.

New York City Fiscal Year 2026 Adopted Budget by Revenue Source and

State

Capital IFA Health General Government Housing



agencies also pay their employees to connect residents to federal programs

The Miscellaneous category primarily represents City spending on personnel costs not reflected in agency budgets, and accounts for \$13.18 out of \$100 in

bargaining reserves. This category also includes Metropolitan Transportation Authority (MTA) payroll taxes and subsidies, including subsidies for reduced-

the budget. These costs include employee health benefits and collective

\$10.11 of every \$100 goes towards public safety and judicial system costs, covering all emergency response agencies, such as the New York Police

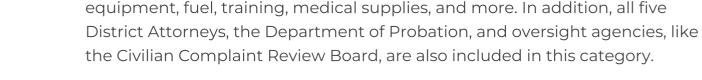
Management. This category includes City spending on items such as

Department, the Fire Department of New York, and New York City Emergency

fare MetroCards for seniors and low-income New Yorkers.

Public Safety & Judicial System \$10.11

City Employee Pensions \$8.90



(like SNAP and Medicaid).

Miscellaneous \$13.18

Board of Education Retirement System (BERS), the Teachers' Retirement System (TRS), the Fire Pension Fund (FPF), and the Police Pension Fund (PPF). Together, these contributions cost \$8.90 out of \$100 and are centrally managed by the Office of Management and Budget. **Debt Service \$5.66** Making up \$5.66 out of \$100, debt service payments do not fund services directly. Instead, this budget category pays for the City's borrowing to finance

the Capital Budget. The <u>Capital Budget</u> pays for large projects like new schools, bridges, and housing developments. These projects are budgeted separately

because they typically require long-term planning and large investments. Projects that cost more than \$50,000 and have an expected life of 5 or more

\$5.48 out of \$100 covers all the City agencies that oversee City operations (notably the Mayor's Office of Management and Budget), agencies who

perform oversight and analysis of the City's Budget (such as the Comptroller's Office and the Independent Budget Office), and the offices of elected officials and their staff (including City Council, Borough Presidents, and Community

Boards). Other administrative and technical agencies, such as the Department of Citywide Administrative Services, Office of Payroll Administration, and the Department of Design and Construction, are also included in this category.

\$3.49 out of every \$100 go towards the health budget category, which includes

spending on activities like public health programming, enforcing health regulations, responding to health emergencies, disease prevention, and funding public hospitals and clinics. The category includes Department of

Health and Mental Hygiene, which is a City-operated agency, and City

street cleaning, and enforcing sanitation rules, and the Department of Environmental Protection, which manages the City's vast water system,

Making up \$1.56 out of \$100, agencies in the housing category enforce the housing code, oversee housing vouchers, incentivize affordable housing

contributions to NYC Health + Hospitals, the largest municipal health care

years are eligible for inclusion in the Capital Budget.

Government Operations \$5.48

The City contributes to five pension systems that serve different groups of

public employees: The New York Employees' Retirement System (NYCERS), the



Health \$3.49

system in the United States.

Housing \$1.56

State and tuition revenue.

sources.

Libraries \$0.44

Learn More About New York City's Budget

Transportation Services \$1.28

and maintains subway, bus, and train systems.

Parks, Recreation & Cultural Affairs \$0.84

Environmental Protection \$3.18 \$3.18 out of \$100 goes to protecting the natural environment and ensuring clean air and water for residents. The agencies under this category include the Department of Sanitation, responsible for garbage collection, waste processing,

wastewater, and enforces environmental guidelines.

construction, conduct inspections, and enforce building codes. It also includes some direct contributions to the New York City Housing Authority, which provides affordable housing through buildings it owns and operates, and through rental subsidy vouchers. The actual construction of new housing units is captured in the Capital Budget, not the Expense Budget. CUNY Community Colleges \$1.32 The City funds City University of New York (CUNY) Community Colleges and contributes a smaller share to senior colleges, \$1.32 out of \$100 in total. A large part of community college and most senior college funding comes from the

\$1.28 out of \$100 funds the transportation budget category, which includes activities like paving and maintaining streets, highways, bridges, tunnels, and public plazas, managing traffic lights and signals, and operating the Staten Island Ferry. It also includes some direct contributions to the Metropolitan Transportation Authority, which is a state-run public authority that operates

\$0.84 out of \$100 goes to maintaining City parks, green spaces, recreational

Only \$0.44 out of \$100 goes towards funding the three public library systems (New York, Brooklyn, Queens), including the Research Library. Each system

City Agency

Miscellaneous

Police Department

Fire Department

Department of Education

Department for the Aging

Dept of Homeless Services

Department of Correction

Office of Criminal Justice

Admin For Children's Services

Department of Social Services

Agency Budget in

Terms of \$100

\$29.71

\$29.71

\$2.67

\$0.51

\$10.17

\$3.02

\$16.37

\$13.18

\$13.18

\$5.33

\$2.23

\$1.03

\$0.74

\$0.51

\$0.10

\$0.07

\$0.05

\$0.03

\$0.02

\$0.00

\$0.00

\$10.11

\$8.90

\$8.90

\$1.51

\$1.29

\$0.69

\$0.11

\$0.10

\$0.10

\$0.20

\$1.56

\$1.32

\$1.32

\$1.28

\$1.28

\$0.58

\$0.25

\$0.84

\$0.44

\$0.44

activities, and cultural programming (e.g., funding to support museums, theaters, and cultural institutions). Many City parks also receive non-City funding from conservancies (e.g., the Central Park Conservancy) or other



Budget Category

Education

Category Total

Human Services

Category Total

Miscellaneous

Category Total

\$0.24 Mayoralty \$0.17 \$0.14 Dept of Design & Construction \$0.12

\$0.07 Office of Admin Trials & Hearings Department of Consumer Affairs \$0.06 Department of City Planning \$0.05 Department of Investigation \$0.05 Other Administrative Agencies \$0.10 **Borough Presidents** \$0.03 Community Boards \$0.02 **Category Total** \$5.48 \$4.14 **Debt Service** Debt Service **Category Total** \$4.14 Department of Health and Mental Hygiene \$2.07 Health Health and Hospitals Corp \$1.42 \$3.49

District Attorneys Department Of Probation Department Of Emergency Public Safety & Judicial Management NYC Taxi and Limousine Comm Office of the Special Narcotics Prosecutor Civilian Complaint Review Board **Board Of Correction Public Administrators Category Total Pension Contributions** City Employee Pensions **Category Total** Dept of Citywide Admin Servs Dept of Youth & Community Dev Dept of Info Tech & Telecomm Department of Finance Dept of Small Business Services Law Department **Board of Elections** Office of the Comptroller General Government Financial Info Services Agency City Council Campaign Finance Board

current budget and policy issues. **Appendix Breakdown of City Agencies by Budget Category** and key functions as presented in the 2025 Mayor's Management Report.

IBO is committed to enhancing understanding of New York City's budget, public policy, and economy through independent and nonpartisan analysis and evaluation. For more information on New York City's budgetary process and structure, see IBO's How the Budget Is Made. Visit IBO's website to learn more about its recent publications on For more information on an agency's role and responsibilities, see agency descriptions

supplements City funding with private donations and State aid.

Category Total

Environmental Protection Category Total Development Housing Department of Buildings

Department of Transportation Transportation Services **Category Total**

NYC's Budget in \$100 | October 2025

Category Total City University **Category Total**

A detailed breakdown of budget categories is available as an Excel file.

Category Total Public Libraries Libraries **Category Total**

City University of New York Community Colleges

\$0.32 \$0.24 \$0.09

Department of Sanitation \$1.69 Department of Environmental Protection \$1.49 \$3.18 Housing Preservation and \$1.37

Department of Parks and Parks, Recreation and Recreation Cultural Activities Department of Cultural Affairs