

The City of New York Mayor's Office of Management and Budget

255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Jacques Jiha, Ph.D. Budget Director

November 17, 2025

TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 26-1 to the Financial Plan for the City and Covered Organizations for fiscal years 2026-2029 (the "Modification"). The Modification as it relates to the City is attached hereto as Exhibit A. The Plan for the Covered Organization which requires modification will be forwarded to you under separate cover.

The Four Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Government Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Jacques Jiha, Ph.D.

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Four Year Financial Plan Revenues and Expenditures (\$ in millions)

REVENUES	FY 2026				FY 2028	FY 2029		
Taxes								
General Property Tax	\$	35,221	\$	36,524	\$ 37,603	\$ 38,717		
Other Taxes		45,711		45,526	47,098	48,805		
Tax Audit Revenue		809		779	779	779		
Subtotal: Taxes	\$	81,741	\$	82,829	\$ 85,480	\$ 88,301		
Miscellaneous Revenues		8,384		8,014	8,045	8,094		
Unrestricted Intergovernmental Aid		2		-	-	-		
Less: Intra-City Revenue		(2,073)		(1,893)	(1,884)	(1,882)		
Disallowances Against Categorical Grants		(15)		(15)	(15)	(15)		
Subtotal: City Funds	\$	88,039	\$	88,935	\$ 91,626	\$ 94,498		
Other Categorical Grants		1,210		1,122	1,117	1,115		
Inter-Fund Revenues		805		795	796	799		
Federal Categorical Grants		8,593		7,207	7,228	7,285		
State Categorical Grants		19,586		18,865	19,000	19,149		
Total Revenues	\$	118,233	\$	116,924	\$ 119,767	\$ 122,846		
EXPENDITURES								
Personal Service								
Salaries and Wages	\$	34,391	\$	35,503	\$ 36,700	\$ 37,649		
Pensions		10,479		10,632	11,510	10,973		
Fringe Benefits		15,046		15,600	16,301	17,044		
Subtotal: Personal Service	\$	59,916	\$	61,735	\$ 64,511	\$ 65,666		
Other Than Personal Service								
Medical Assistance		6,258		6,733	6,883	7,033		
Public Assistance		1,650		2,000	2,463	2,905		
All Other		46,203		42,177	42,143	42,551		
Subtotal: Other Than Personal Service	\$	54,111	\$	50,910	\$ 51,489	\$ 52,489		
Debt Service 1,2		8,542		9,487	10,474	11,419		
FY 2025 Budget Stabilization ¹		(3,787)		-	-	-		
FY 2026 Budget Stabilization ²		74		(74)	-	-		
Capital Stabilization Reserve		250		250	250	250		
General Reserve		1,200		1,200	1,200	1,200		
Less: Intra-City Expenses		(2,073)		(1,893)	(1,884)	(1,882)		
Total Expenditures	\$	118,233	\$	121,615	\$ 126,040	\$ 129,142		
Gap To Be Closed	\$	-	\$	(4,691)	\$ (6,273)	\$ (6,296)		

 $^{^{1}}$ Fiscal Year 2025 Budget Stabilization total \$3.787 billion, including GO of \$1.443 billion and TFA-FTS of \$2.344 billion.

² Fiscal Year 2026 Budget Stabilization totals \$74 million.

New York City Financial Plan Four Year Projections of Cash Sources and Uses (\$ in millions)

Sources of Cash	F	Y 2026	F	Y 2027	FY 2028		F	Y 2029
Funds Provided/(Used) from Operations	\$	(3,521)	\$	-	\$	-	\$	-
Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3)		- 17,276		- 18,621		- 19,231		- 19,627
Total Sources of Cash	\$	13,755	\$	18,621	\$	19,231	\$	19,627
Uses of Cash								
Capital Disbursements Repayment of Seasonal Borrowings	\$	17,276 -	\$	18,621 -	\$	19,231 -	\$	19,627 -
Total Uses of Cash	\$	17,276	\$	18,621	\$	19,231	\$	19,627
Net Sources/(Uses) of Cash	\$	(3,521)	\$	-	\$	-	\$	-
Cash Balance - Beginning of Period Cash Balance - End of Period	\$ \$	12,229 8,708	\$ \$	8,708 8,708	\$ \$	8,708 8,708	\$ \$	8,708 8,708

New York City Financial Plan Four Year Capital Plan Funding Sources (\$ in millions)

Sources of Capital Cash	FY 2026		F	Y 2027	F	Y 2028	FY 2029	
New York Oits Consent Obligation Bonds	Φ.	7.000	Φ.	0.700	Φ.	7.540	Φ.	7.040
New York City General Obligation Bonds	\$	7,880	\$	8,720	\$	7,510	\$	7,640
Other Long-Term Sources: TFA-FTS Water Authority	\$	5,215 2,430	\$	6,020 2,697	\$	7,510 3,151	\$	7,640 3,051
Subtotal Long-Term Sources	\$	15,525	\$	17,437	\$	18,171	\$	18,331
Other Non-City Funds		1,128		1,153		1,044		1,047
Subtotal Reimbursable Capital	\$	1,128	\$	1,153	\$	1,044	\$	1,047
Financial Plan Adjustment		623		31		16		249
Total Capital Plan Funding Sources	\$	17,276	\$	18,621	\$	19,231	\$	19,627

New York City Financial Plan FY 2026 Borrowing Schedule (\$ in millions)

	First Quarter		_	Second Quarter		Third uarter	Fourth Quarter		Total Financing	
Short-Term Borrowing:	œ		\$		æ		æ		ď	
Borrowing Repayment	\$	-	Ф	-	\$	-	\$	-	\$	-
Total Short-Term										
Borrowing (Repayment)	\$	-	\$	-	\$	-	\$	-	\$	-
Capital Borrowing:										
New York City General Obligation	\$	1,050	\$	3,380	\$	-	\$	3,450	\$	7,880
Transitional Financial Authority (TFA-FTS)		1,700		1,500		2,015		-		5,215
Water Authority ¹		111		600		800		919		2,430
Total Borrowing to Finance										
City Capital Program	\$	2,861	\$	5,480	\$	2,815	\$	4,369	\$	15,525

Notes:

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan Four Year Capital Plan (\$ in millions)

Projected Capital Commitments

	F	Y 2026	F	Y 2027	F	Y 2028	F	Y 2029		Total			
City		\$	20,297	\$	20,274	\$	19,019	\$	18,979	\$	78,569		
Non-City ¹			2,241		1,103		396		477		4,217		
	Total	\$	22,538	\$	21,377	\$	19,415	\$	19,456	\$	82,786		
			Projec	ted	Capital E	xpe	nditures						
		F	Y 2026	F	Y 2027	F	Y 2028	F	Y 2029	Total			
City		\$	16,148	\$	17,468	\$	18,187	\$	18,580	\$	70,383		
Non-City ¹			1,128		1,153		1,044		1,047		4,372		
	Total	\$	17,276	\$	18,621	\$	19,231	\$	19,627	\$	74,755		

Notes:

^{1.} Includes Federal, State and other Reimbursable Capital.



The City of New York Mayor's Office of Management and Budget 255 Greenwich Street - New York, New York 10007 - 2146

Jacques Jiha, Ph.D. **Budget Director**

December 10, 2025

TO THE FINANCIAL CONTROL BOARD

Enclosed please find Exhibit B-1 to B-5 on behalf of the Covered Organizations. This completes Modification No. 26-1.

Yours truly,

Tara Boirard Senior Deputy Director

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EXHIBIT B	COVERED ORGANIZATIONS - FINANCIAL PLAN
B-1	New York City Transit Authority
B-2	Staten Island Rapid Transit Operating Authority
B-3	New York City Housing Authority
B-4	City University Construction Fund
B-5	New York City Transitional Finance Authority

New York City Transit (NYCT) 2025-2028 NOVEMBER FINANCIAL PLAN ACCRUAL STATEMENT (Calendar Years; \$ in Millions)

,	2	2025	2026)	2027	2028
REVENUE (1)						
Farebox Revenue	\$	3,677.1	\$ 3,9	08.4	\$ 3,983.7	\$ 4,039.7
Other Operating Revenue		4,003.2	9	48.2	985.6	1,120.3
Capital & Other Reimbursement		1,366.9	1,5	00.7	1,444.3	1,425.1
TOTAL REVENUE		9,047.1	6,3	57.3	6,413.5	 6,585.1
SUBSIDIES						
Bridges & Tunnels Surplus Transfer		665.5	6	90.5	683.5	652.6
18B Operating Assistance		351.0	3	16.2	316.2	316.2
Tax-Supported Subsidies (2)		5,608.7	5,9	81.6	6,011.2	6,072.2
Taxi and FHV Surcharge Funds (2A - includes OBTA)		330.0	3	47.9	348.7	349.4
Other Subsidy Adjustments (3)		135.5		<u>45.3</u>	 (160.5)	 (89.5)
TOTAL SUBSIDIES		7,090.7	7,3	81.5	7,199.1	7,300.9
TOTAL REVENUE & SUBSIDIES		16,137.8	13,7	38.8	13,612.6	13,886.0
EXPENSES						
Salaries and Wages		4,820.8	4,7	98.9	4,836.4	4,944.9
Fringe Benefits		3,701.7	3,9	22.0	4,166.6	4,425.2
Reimbursable Overhead (4)		(308.3)	(3	<u>16.3</u>)	 (299.4)	 (294.7)
Subtotal Personal Services		8,214.2	8,4	04.6	8,703.6	9,075.3
Other than Personal Services		2,912.7	2,9	<u>48.5</u>	 3,048.3	 3,079.9
Subtotal Non-Reimbursable Expenses		11,126.9	11,3	53.0	11,751.9	12,155.2
Reimbursable Expenses		1,366.9	1,5	00.7	1,444.3	1,425.1
Debt Service (5)		1,232.2	1,4	44.0	 1,613.2	 1,671.3
TOTAL EXPENSES BEFORE BTL/LIABILITY ADJS		13,725.9	14,2	97.8	14,809.3	15,251.5
ADJUSTMENTS						
Depreciation		2,413.0	2,4	37.0	2,437.0	2,437.0
GASB Adjustments (6)		138.0	1	38.0	 138.0	138.0
Subtotal Non-Cash Liability Adjustments - Unfavorable		2,551.0	2,5	75.0	2,575.0	2,575.0
TOTAL EXPENSES BEFORE BTL ADJS		16,276.9	16,8	72.8	17,384.3	17,826.5
SURPLUS/(DEFICIT) BEFORE BTL ADJS		(139.1)	(3,1	34.0)	(3,771.7)	(3,940.6)
Below-the-Line (BTL) Adjustments - Favorable (7)	l	204.0	4	29.2	 414.1	 452.4
SURPLUS/(DEFICIT) AFTER BTL ADJS		64.9	(2,7	04.8)	(3,357.6)	(3,488.2)

SOURCE: MTA 2025 Final Proposed Budget, November Financial Plan 2026-2029, dated November 2025.

⁽¹⁾ Farebox revenue includes subway, NYCT bus, and Paratransit revenue. Other operating revenue includes fare media liability, fare reimbursement, and Paratransit reimbursement.

⁽²⁾ Includes Metropolitan Mass Transportation Operating Assistance (MMTOA), Petroleum Business Tax (PBT), Urban Tax, Payroll Mobility Tax (PMT), PMT Replacement Funds, MTA Aid Trust Revenues (Drivers' License Fee, Vehicle Registration Fee, Taxicab Tax, Auto Rental Tax), State general fund aid, casino licensing revenue, and Automated Camera Enforcement (ACE) revenue.

⁽³⁾ Includes MTA inter-agency items and subsidy investment income.

⁽⁴⁾ This line represents expenses reimbursed by MTA Capital Program resources. The reimbursable overhead is deducted from the non-reimbursable expenses.

⁽⁵⁾ Debt Service includes NYCT Base Debt Service plus Debt Service assumed by the MTA on behalf of NYCT. It equals the Sub-Total MTA Paid Debt Service. The base debt amount is adjusted by refinanced debt, investment income, and adjustments to the 2010-2014 Capital Program. The total debt service amount is cash-based. This amount also includes the Build America Bonds Interest Subsidy.

⁽⁶⁾ Includes the GASB 49 Environmental Remediation Adjustment, GASB 68 Pension Adjustment, the GASB 75 OPEB Expense Adjustment, GASB 87 Lease Adjustment and GASB 96 SBITA Adjustment.

⁽⁷⁾ Items include actions that require Board approval or are still in planning phases: 4% fare and toll increases in March 2027 and March 2029 and other adjustments.

^{*} The fiscal year used by MTA / New York City Transit is the calendar year.

STATEN ISLAND RAILWAY (SIRTOA) 2025-2028 FINANCIAL PLAN Calendar Years; \$ in Millions

		, .						
DEVENUE		<u>2025</u>		<u>2026</u>		<u>2027</u>		<u>2028</u>
REVENUE	•	0.0	Φ.	4.4	Φ.	4.4	φ.	4.0
Subway Farebox Revenue	\$	3.8	\$	4.1	\$	4.1	\$	4.2
Other Operating Revenue	\$	2.5	\$	1.5	\$	1.5	\$	1.5
Capital and Other Reimbursements	\$	7.6	\$	7.7	\$	4.2	\$	4.3
TOTAL REVENUE	\$	13.9	\$	13.4	\$	9.8	\$	10.0
SUBSIDIES								
City Aid & Fare Reimbursement	\$	0.8	\$	0.6	\$	0.6	\$	0.6
State Aid & Fare Reimbursement	\$	0.6	\$	0.6	\$	0.6	\$	0.6
ММТОА	\$	8.4	\$	5.2	\$	5.1	\$	5.3
City Subsidy of SIRTOA (1)	\$	74.6	\$	85.0	\$	76.4	\$	75.8
TOTAL SUBSIDIES	\$	84.4	\$	91.4	\$	82.7	\$	82.3
TOTAL REVENUE AND SUBSIDIES	\$	98.3	\$	104.8	\$	92.5	\$	92.2
 EXPENSES								
Salaries and Wages	\$	37.9	\$	38.1	\$	38.6	\$	37.0
Fringe Benefits (2)	\$	23.4	\$	25.2	\$	25.9	\$	26.5
Subtotal Personal Services	\$	61.3	\$	63.3	\$	64.5	\$	63.4
Other than Personal Services (3)	\$	20.3	\$	27.9	\$	18.3	\$	18.9
Subtotal Non-Reimbursable Expenses	\$	81.6	\$	91.2	\$	82.8	\$	82.3
Reimbursable Expenses	\$	7.6	\$	7.7	\$	4.2	\$	4.3
Debt Service	\$	8.7	\$	7.8	\$	7.6	\$	7.8
TOTAL EXPENSES BEFORE BTL/LIABILITY ADJS	\$	97.9	\$	106.7	\$	94.6	\$	94.4
ADJUSTMENTS								
Depreciation	\$	17.5	\$	17.5	\$	17.5	\$	17.5
GASB Adjustments (4)	\$	6.3	\$	6.6	\$	8.2	\$	4.7
Subtotal Non-Cash Liability Adjustments - Unfavorable	\$	23.8	\$	24.1	\$	25.7	\$	22.2
TOTAL EXPENSES BEFORE BTL ADJS	\$	121.8	\$	130.8	\$	120.3	\$	116.6
SURPLUS (DEFICIT) BEFORE BTL ADJUSTMENTS (5)	\$	(23.5)	\$	(26.0)	\$	(27.8)	\$	(24.4)
BELOW-THE-LINE ADJUSTMENTS - Favorable (6)	\$	-	\$	0.2	\$	0.0	\$	0.1
SURPLUS (DEFICIT) AFTER BTL ADJUSTMENTS	\$	(23.5)	\$	(25.9)	\$	(27.8)	\$	(24.3)

⁽¹⁾ The City subsidizes SIRTOA's annual cash deficit. The listed City subsidies are billed to the City in August of the succeeding calendar year.

⁽²⁾ Fringe benefits include health & welfare, OPEB current payments, pensions, and other benefits.

⁽³⁾ Other than Personal Services includes electric power, fuel, insurance, claims, maintenance and other operating contracts, professional service contracts, materials and supplies, and other business expenses.

⁽⁴⁾ Includes GASB 49, 68, 75, 87, 96, and 101 adjustments.

⁽⁵⁾ This accrued deficit equals SIRTOA's accrual-to-cash adjustments, which account for the timing of federal ARPA aid and depreciation expenditures. There is no cash deficit after the City's subsidy of SIRTOA.

⁽⁶⁾ Below-the-line items include fare and toll increases in 2027 and 2029 as well as related subsidy impacts.

New York City Housing Authority All Funds

(\$ Millions)

Adopted	Financial	l Plan
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	Adopted Fina	inciai Pian	
Budget FY26	Budget FY27	Budget FY28	Budget FY29
858	838	840	843
1,270	1,381	1,387	1,349
2,581	2,589	2,666	2,729
256	256	256	256
337	358	368	370
267	80	90	68
5,569	5,502	5,606	5,614
955	953	951	951
180	178	178	178
718	758	758	758
1,853	1,889	1,887	1,887
129	130	129	129
682	682	682	682
344	351	349	349
2,276	2,425	2,482	2,543
284	288	288	289
3,716	3,876	3,931	3,992
5,569	5,766	5,818	5,879
-	(263)	(212)	(265)
	955 1,853 2,569 955 180 718 1,853 129 682 344 2,276 284 3,716	Budget FY26 Budget FY27 858 838 1,270 1,381 2,581 2,589 256 256 337 358 267 80 5,569 5,502 955 953 180 178 718 758 1,853 1,889 129 130 682 682 344 351 2,276 2,425 284 288 3,716 3,876 5,569 5,766	FY26 FY27 FY28 858 838 840 1,270 1,381 1,387 2,581 2,589 2,666 256 256 256 337 358 368 267 80 90 5,569 5,502 5,606 955 953 951 180 178 178 718 758 758 1,853 1,889 1,887 129 130 129 682 682 682 344 351 349 2,276 2,425 2,482 284 288 288 3,716 3,876 3,931 5,569 5,766 5,818

CITY UNIVERSITY CONSTRUCTION FUND FINANCIAL PLAN FOR CITY FISCAL YEARS 2026 - 2029 (\$ in thousands)

	_	FY 2026	_	FY 2027	_	FY 2028	_	FY 2029
REVENUES								
State	\$	321,475	\$	272,012	\$	531,426	\$	301,729
City		5,923		3,813		2,724		1,248
Interest and Investment and other Income		18,380		18,380		18,380		18,380
Total	\$	345,778	\$	294,205	\$	552,530	\$	321,356
EXPENDITURES								
Senior College- 5th Resolution	\$	12,110	\$	12,110	\$	254,294	\$	-
Debt Service (Senior Colleges)		267,313		222,308		235,104		266,811
Debt service PIT Sales Tax Combined (State CC)		26,896		29,536		33,566		26,034
Debt Service Community College State Refunding -(City)		4,258		2,772		1,631		100
Debt Service (Community Colleges)								-
Subtotal - D.A. Rentals	\$	310,577	\$	266,726	\$	524,595	\$	292,945
D.A. Administration (Senior Colleges)		1,972		478		502		527
D.A. Administration (Community Colleges)		185		110		116		121
Pass-through Expenses (Senior Colleges)		11,519		6,539		6,866		7,209
Pass-through Expenses (Community Colleges)		3,145		1,972		2,071		2,174
CUCF Administration		18,380		18,380		18,380		18,380
Total	\$	345,778	\$	294,205	\$	552,530	\$	321,356
Surplus/ (Deficit)	\$	-	\$	-	\$	-	\$	-
Cash Flow Adjustment		8,952		8,952		8,952		8,952
Adjusted Surplus/ (Deficit)	\$	8,952	\$	8,952	\$	8,952	\$	8,952

NOTES

- 1. Totals may be slightly off due to rounding.
- 2. Data per DASNY update 11/17/2025
- 3. CUCF Administration and Investment, Other Income and cash flow adjustment are estimated
- 4. Interest and investment and other income and the Cash flow adjustment per September 17, 2025 CUCF annual audit

New York City Transitional Finance Authority November 2025 Financial Plan Fiscal Years 2026 - 2029 (\$ in millions)

	<u>2026</u>	<u>2027</u>	<u>2028</u>	<u>2029</u>
Revenue				
Personal Income Tax Retained	1,431.835	4,275.773	4,816.537	5,246.141
Building Aid Retained	1,195.279	1,195.279	1,249.437	1,318.216
Grant from NYC	2,343.987	74.257	-	-
Build America Bond Subsidy	63.226	60.549	42.233	38.578
Interest Earnings	44.968	13.120	13.284	13.122
Total Revenue	5,079.295	5,618.978	6,121.491	6,616.056
Expenses				
Future Tax Secured Debt Service	4,368.353	4,888.321	5,408.139	5,905.665
Building Aid Revenue Bond Debt	624.377	646.513	646.889	646.855
Build America Bond Subsidy to NYC	63.226	60.549	42.233	38.578
Administration (FTS & BARB)	23.340	23.595	24.231	24.958
Total Expenses	5,079.295	5,618.978	6,121.491	6,616.056
Operating Surplus/(Deficit)	-	-	-	-

^{*}Numbers might not add due to rounding.