



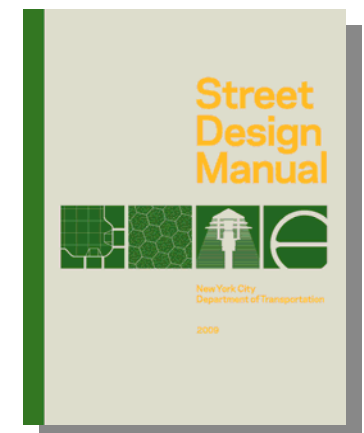
# Building Long-Term Innovation: The NYC Street Design Manual

**Michael Flynn AICP, New York City DOT**

**TRB 89<sup>th</sup> Annual Meeting**

*Workshop: Cities at the Cutting Edge*

January 10, 2010



# Why a Street Design Manual?

Sustainability      Safety      Stormwater  
Complete Streets      Management  
Accessibility      Mode Shift      Safety  
Safety      Plazas      Cost-Effectiveness  
Pedestrian-  
Friendly      Bus Rapid Transit      Safety  
Multimodal      Safety      Active Design  
LID      Transit-Oriented      Greening  
Development      Livable Streets  
Visual Quality      CSS      Bike-Friendly

# Short-Term projects



**Chelsea Plaza (Manhattan)**

# Short-Term projects



**Pearl Street Plaza, DUMBO (Brooklyn)**

# Short-Term projects



9<sup>th</sup> Avenue (Manhattan)

# Short-Term projects



**Grand Army Plaza (Brooklyn)**

# Short-Term projects



**Green Light for Midtown (Manhattan)**

# Short-Term projects



**Summer Streets / Weekend Walks (Bronx)**



# Capital projects

Short-Term (**Operational**)

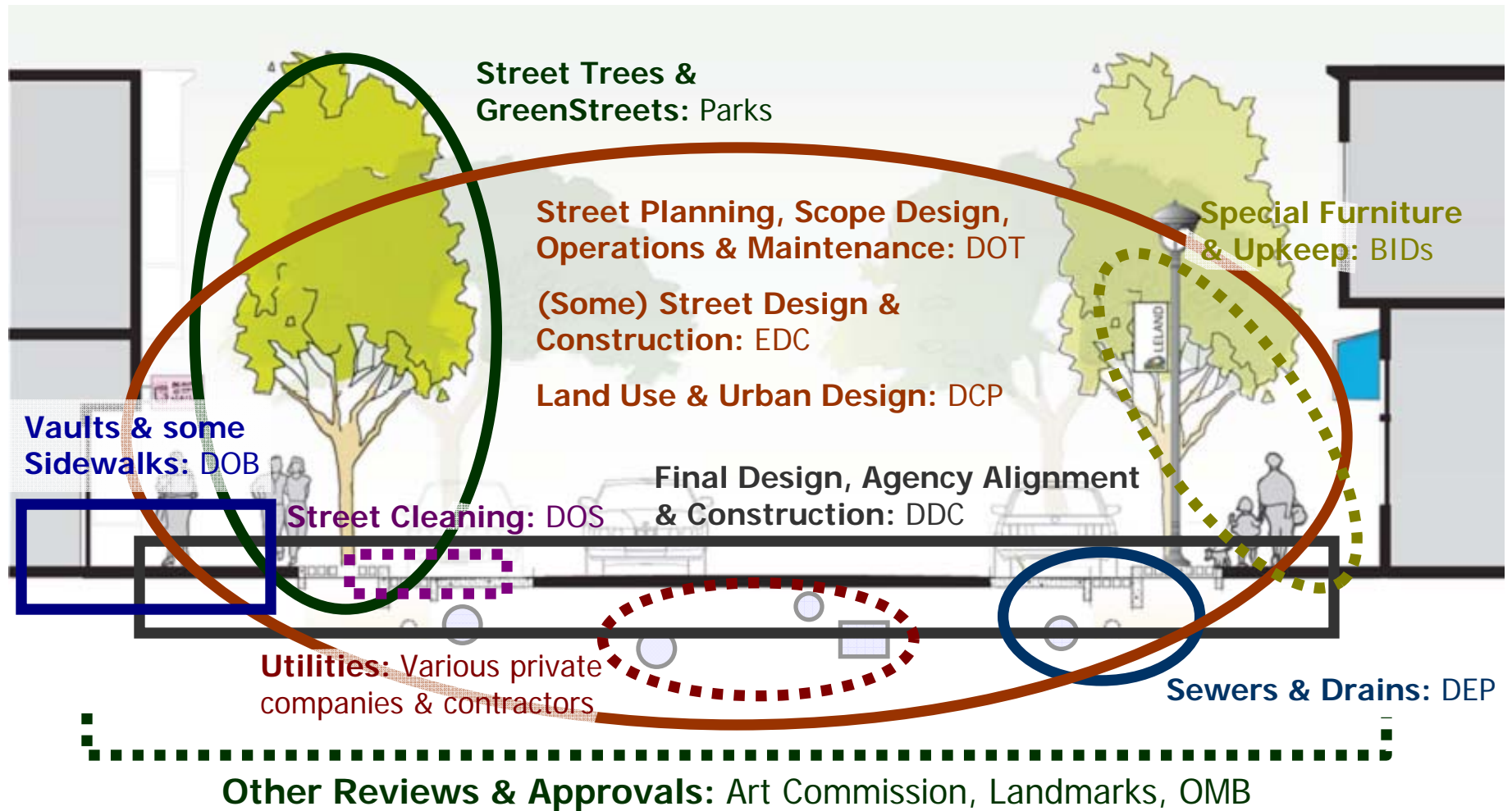
vs.

Long-Term (**Capital**)

	<b>Budget</b>	<b>Cost</b>	<b>Time</b>	<b>Impact</b>
<b>Operational</b>	Expense	\$	Months	Short-Medium
<b>Capital</b>	Capital	\$\$\$	Years	Long

# Capital projects

- So many stakeholders!



# Capital projects

- How do we maximize the impact?

Less difficult  More difficult

**DOT  
In-House  
Projects**

**Other City  
Agencies'  
Street Work**

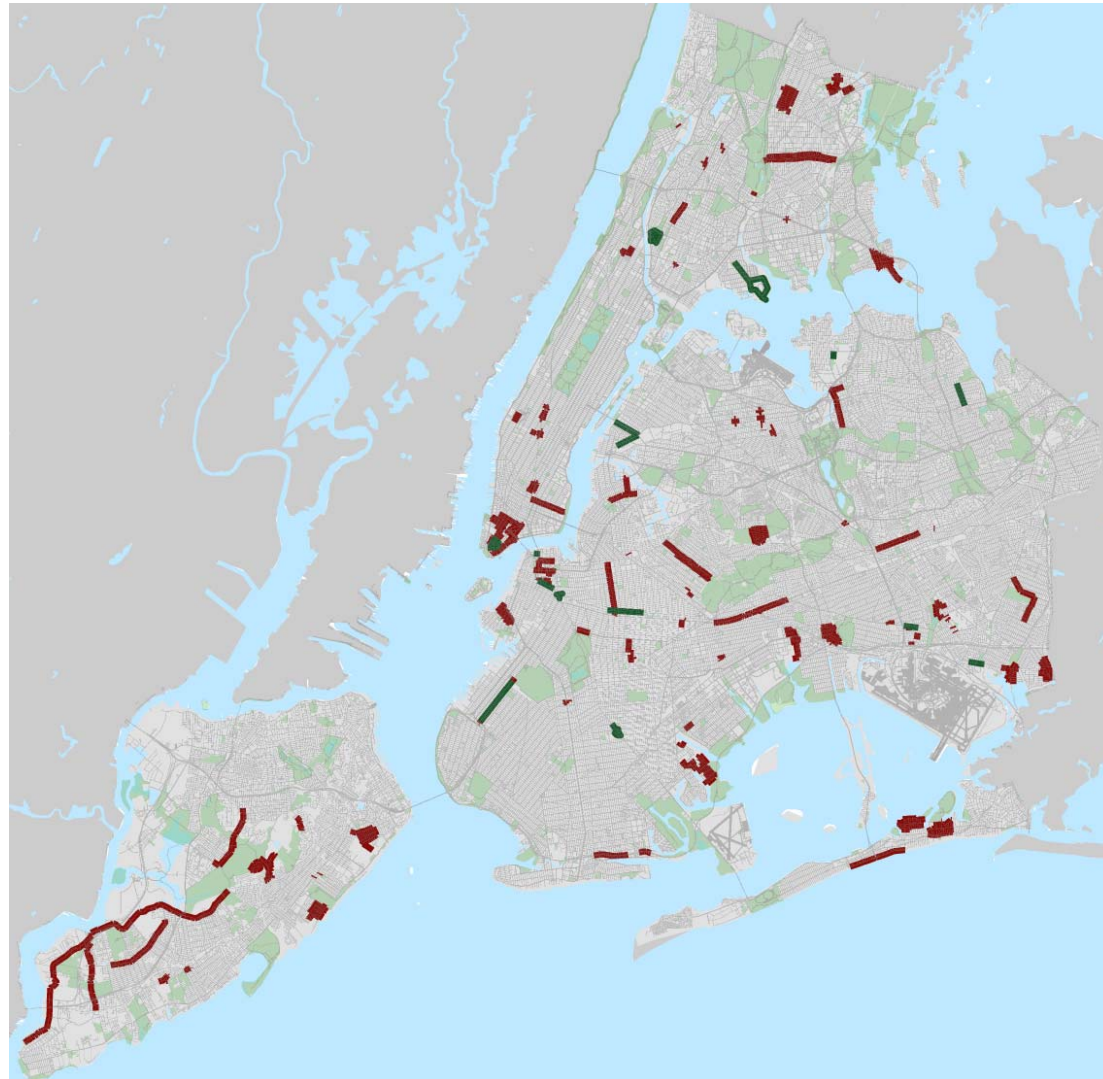
**Other City  
Agency  
Projects  
that impact  
streets**

**State/  
Authority  
Projects  
that impact  
streets**

**Private  
Development  
that impacts  
streets**

# Capital projects

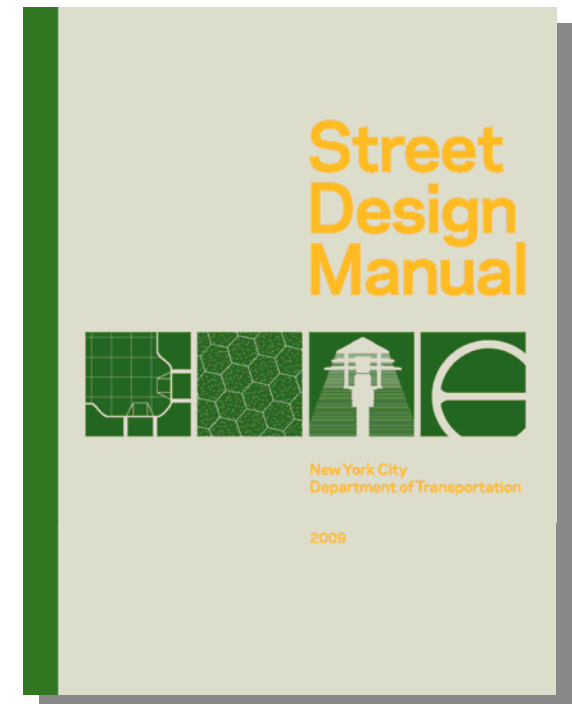
- DDC & EDC 5-year Programs



# NYC's Approach

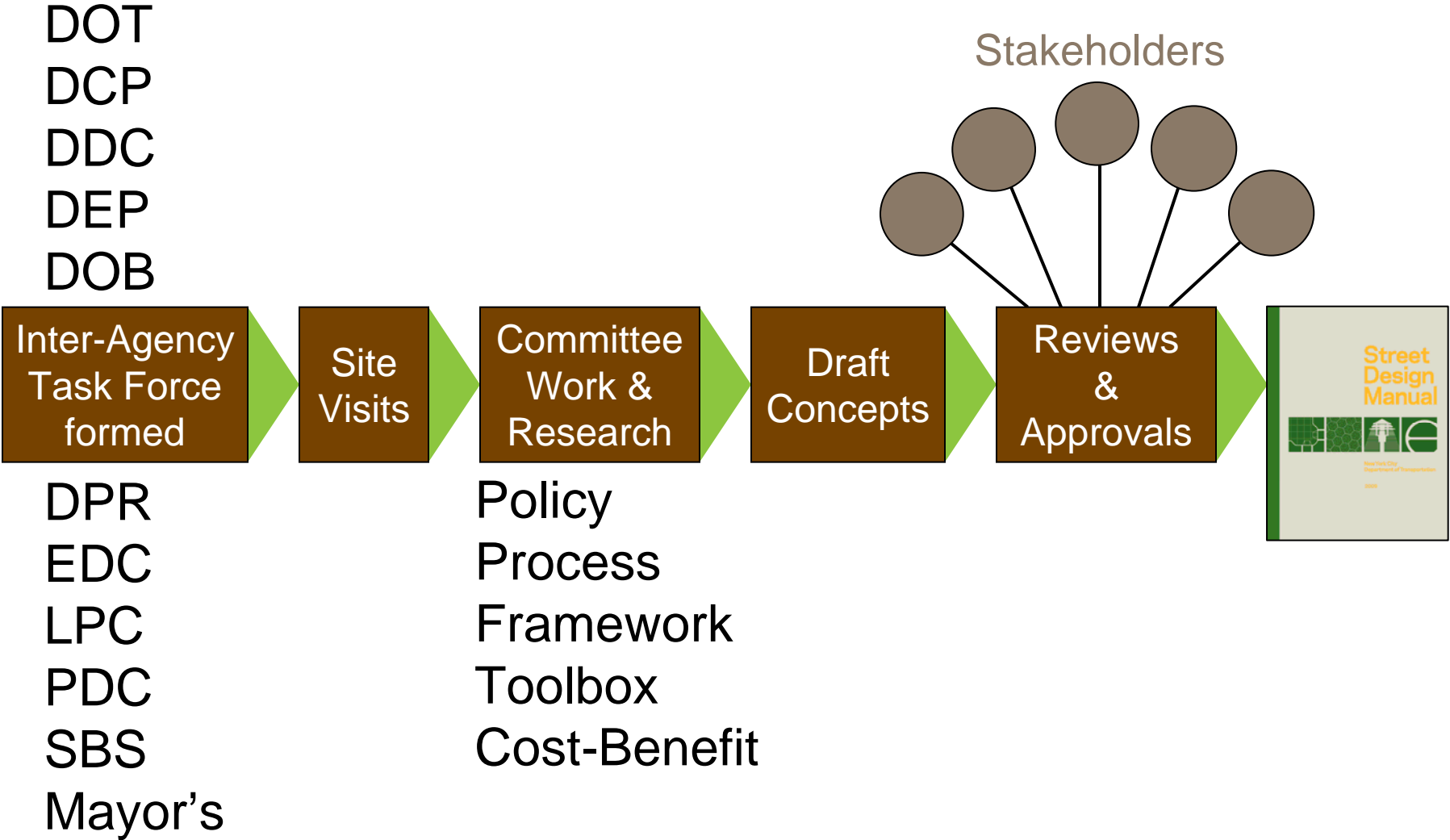
## New York City **Street Design Manual**

- Comprehensive blueprint for safer, greener, livable streets
- Contains policies, guidelines & reference information
- To be used as guide for all Capital Projects
  - DOT, EDC, DEP, etc
  - Large private developments



# NYC's Approach

## How it was developed



# NYC's Approach

## Who it's for

**Government  
Agencies**  
and staff

Planning,  
Engineering &  
Design  
**Consultants**

Private  
**Developers**

**Utilities &  
Contractors**

**Community &  
Neighborhood  
Groups**

Elected  
**Officials**

# Content

## Introduction/Policy

### Chapter 1: Using the Manual

Guidelines for incorporating the Manual into the design process.

### Chapter 2: Geometry

A “toolbox” of geometric street treatments to enhance safety, mobility and sustainability.

### Chapter 3: Materials

Specific materials with recommendations for use and references to appropriate specifications.

### Chapter 4: Lighting

Street and pedestrian lights that meet energy-efficiency, technical, and visual quality criteria.

### Chapter 5: Furniture

Freestanding elements that are part of NYC DOT’s coordinated street furniture franchise and site furnishings used by other agencies.



## Glossary

Definitions of frequently used terms and abbreviations.

### Appendix A: Design Review Cover Sheet

A project summary to accompany submission of project designs to NYC DOT and other agencies for review.

### Appendix B: Guide to Jurisdictions

Agency responsibilities for particular street operations and infrastructure.

### Appendix C: Citations

Reference to laws, regulations, and reference sources.

### Appendix D: DOT Design Review Process

A summary of NYC DOT’s streamlined design review process.

## Index



# Content

## Median

### USAGE: WIDE

A raised area separating different lanes, traffic directions or roadways within a street.

The width as well as design of medians can vary widely. They can range from narrow raised concrete islands to tree-lined promenades to intensively landscaped boulevard medians.

In contrast to MEDIAN REFUGE ISLANDS (2.2.3a), medians extend for most or all of the street block.



Median with Greenstreet and sidewalk: Carlton Avenue, Brooklyn

### Benefits

- Reduces risk of left-turn and vehicle head-on collisions
- Calms traffic by narrowing roadway
- Enhances pedestrian safety and accessibility by reducing crossing distances and providing refuge for pedestrians to cross road in stages
- If designed for walking access, can provide additional pedestrian capacity
- Greens and beautifies the streetscape with trees and/or plantings
- Improves environmental quality and can incorporate stormwater source controls
- Can provide space for a SIDEWALK (2.2.1) and/or SEPARATED BIKE PATH (2.1.2b), particularly as part of a boulevard treatment

### Considerations

- May impact underground utilities
- Design must account for impact of median on emergency vehicle

Landscaping or stormwater source controls require a partner for ongoing maintenance

Changes in traffic circulation resulting from addition of median should be understood so as to not force drivers to travel on inappropriate routes or make U-turns

If continuous, median may prevent left turns into driveways on opposite side of street

### Application

Two-way streets with three or more roadway travel lanes in total

Consider on all two-way multilane streets

On streets of limited width, it may be preferable in some situations to include other treatments (e.g., expanded sidewalks or dedicated transit or bicycle facilities) rather than a median if there is not adequate room for all treatments and travel lanes

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# Content



Median on a local residential street: Glenwood Road, Brooklyn

## Design

Medians should be wide enough to provide refuge to pedestrians at crossings: 5 feet minimum; 6 feet or greater preferred

Medians should extend beyond the crosswalk at intersections wherever possible, while accommodating vehicle turning movements; the "nose" of the median should not infringe on the crosswalk width at intersections and should include bollards to protect pedestrians from wayward vehicles

Provide a path across the median at crossings, flush with the roadway and as at least as wide as the crosswalk

Provide a large pedestrian storage area at crossings to permit groups of pedestrians to safely wait to cross

Medians must provide tactile cues for pedestrians with visual impairments to indicate the border between the pedestrian refuge area and the motorized travel lanes

Include street trees or plantings wherever safe and feasible, using structural soil where appropriate

Use unpaved and permeable surfaces wherever possible with medians

Include planted areas and stormwater source controls within medians wherever possible when a maintenance partner is identified

Medians must be designed so as to maintain drainage of stormwater and not cause ponding

Grade roadways to direct stormwater towards medians if the medians include sufficient stormwater source controls

If work includes tree planting, consider the location of utility infrastructure, including NYC DEP sewers and water mains

## Sustainability Opportunities

Locate trees and/or plantings within median

Maximize permeable surface of median, e.g., with vegetation, permeable paving, or both

Design any planted areas within median so as to capture stormwater according to current standards

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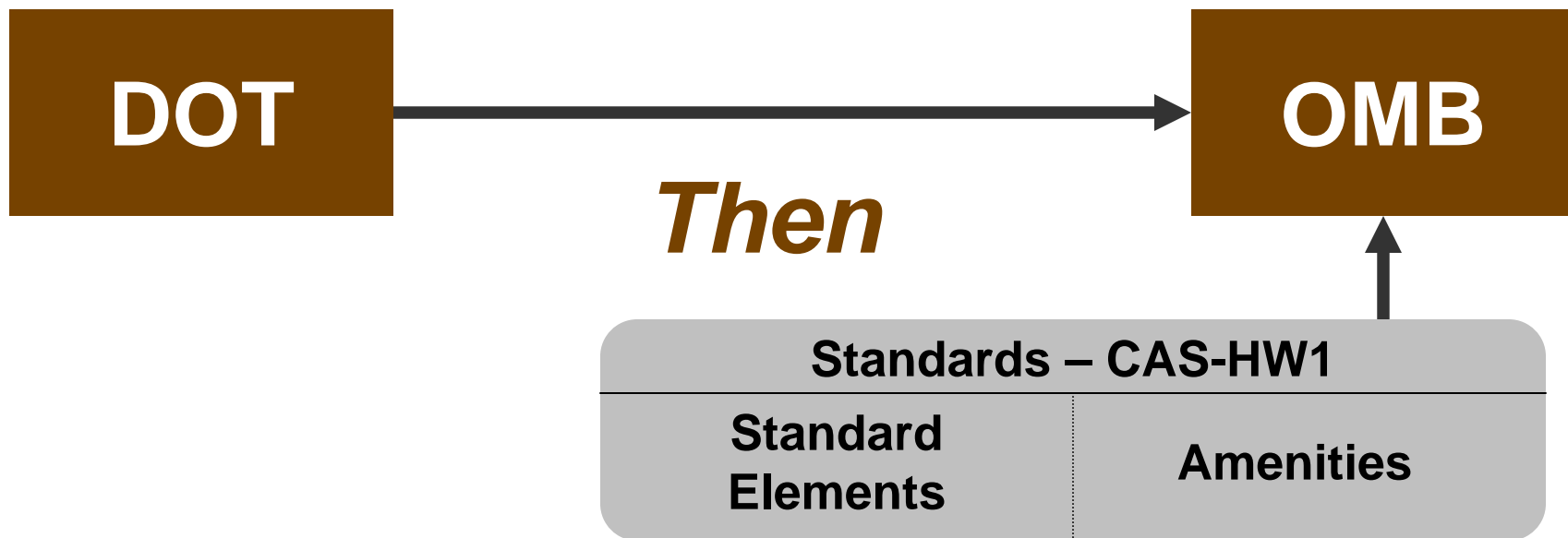
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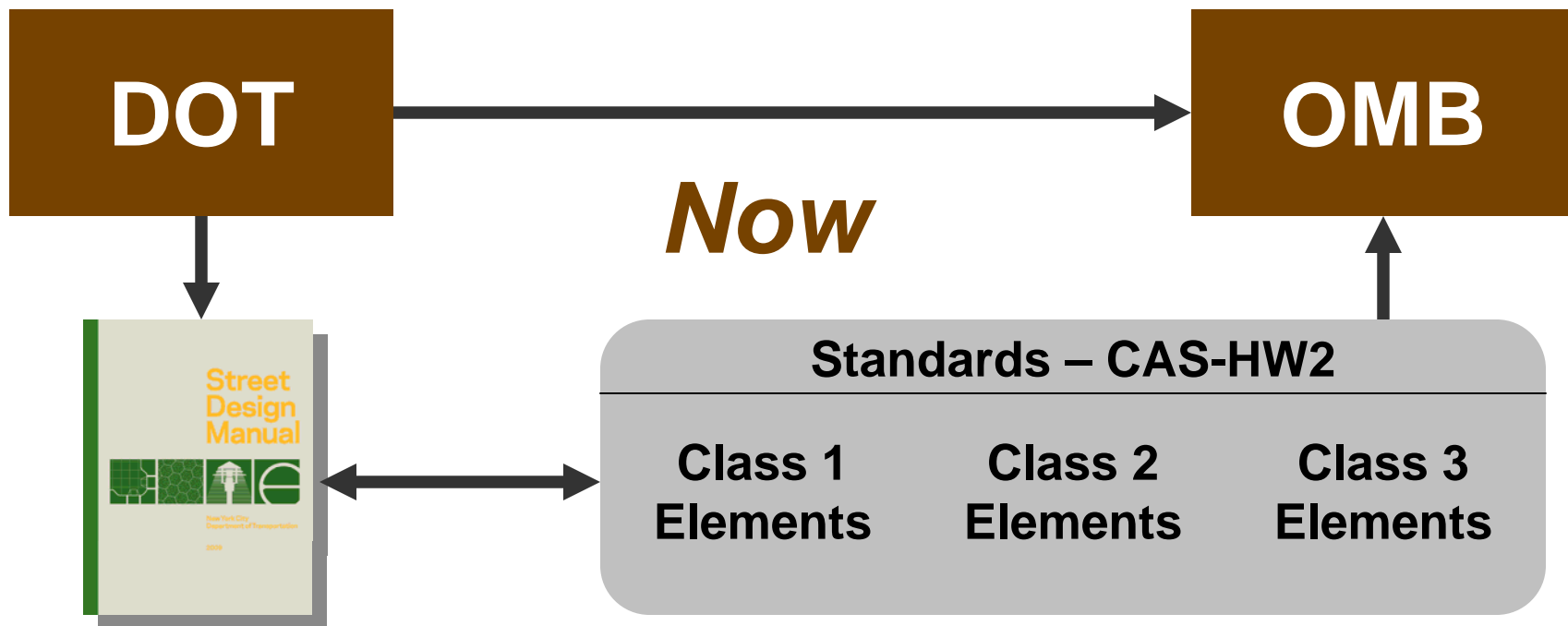
# Approvals – OMB

- Standards needed updating
  - Limited view of role of streets
  - 2 categories of elements – all or nothing
  - Best practices not “standard” elements
- Extended approval times



# Approvals – OMB

- New standards & streamlined review
  - 3 categories of elements & levels of approval
  - Includes current best practices
- Can update framework as practices evolve
- Collaborative dynamic



# Approvals – PDC

- No specific standards
- Difficult to anticipate preferences
- Adds significant time to projects



# Approvals – PDC

- SDM creates common playbook
- Should streamline approvals going forward
- More collaborative dynamic



# In Summary

## NYC's strategy:

- **Fast:** Quickly developed a product that can be refined going forward
  - A basis for discussion
- **Simple:** No legislative/regulatory actions were required
  - Downside: Less “teeth”
- **Accessible:**
  - Readable & attractive
  - Usable by a broad range of stakeholders



# In Summary

## NYC's strategy:

### ■ Flexible:

- **Development process:** Stakeholders shaped format and content of final product
- **Guidelines:** Not standards; not prescriptive
- **Implementation:** Determining best mechanisms as we go based on experience & feedback

# Street Design Manual

New York City  
Department of  
Transportation

[www.nyc.gov/streetsdesignmanual](http://www.nyc.gov/streetsdesignmanual)

[streetdesignmanual@dot.nyc.gov](mailto:streetdesignmanual@dot.nyc.gov)

## Partner Agencies

Dept. of Buildings

Dept. of City Planning

Dept. of Design &  
Construction

Dept. of Environmental  
Protection

Dept. of Parks &  
Recreation

Dept. of Small Business  
Services

Design Commission

Economic Development  
Corporation

Landmarks Preservation  
Commission

Mayor's Office

Office of Management  
& Budget

## DOT Project Team

Wendy Feuer

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Margaret Newman

Bruce Schaller

Andy Wiley-Schwartz